



DATE: August 19, 2025

TO: Mayor and City Council

FROM: Director of Public Works

SUBJECT: Adopt a Resolution Awarding a Construction Contract to Rosas Brothers Construction, Inc., for the FY25 Sidewalk Rehabilitation and Wheelchair Ramps Project, Project No. 05340 in the Amount of \$494,569.50, Approving \$49,569 in Administrative Construction Contingencies, and Appropriating \$351,000 in Measure B (Pedestrian and Bicycle) Fund 216

RECOMMENDATION

That the City Council adopts a resolution (Attachment II) awarding a construction contract to the low bidder, Rosas Brothers Construction, Inc., (Rosas Brothers) in the amount of \$494,569.50 for the FY25 Sidewalk Rehabilitation and Wheelchair Ramps Project in Districts 7 and 10, approving \$49,569 in Administrative Construction Contingencies, and appropriating \$351,000 in Measure B (Pedestrian and Bicycle) Fund 216.

SUMMARY

On July 29th, 2025, the City received nine (9) bids for the project ranging from \$494,569.50 to \$878,868. Rosas Brothers of Oakland submitted the lowest bid of \$494,569.50, which is 12.6% lower than the Engineer's Estimate of \$566,000. Spencon Construction of Danville submitted the second lowest bid in the amount of \$496,344, which is 12.3 % lower than the Engineer's Estimate. Staff are recommending that a construction contract be awarded to Rosas Brothers in the amount of \$494,569.50.

BACKGROUND

When the Sidewalk Rehabilitation Program (Program) was initiated, the City was divided into ten districts (Attachment III) to facilitate the selection of sidewalk areas for repairs over a ten-year cycle. Although significant progress was made during that first cycle, funding was inadequate to complete all the necessary sidewalk repairs in all ten districts. Because there has been significant progress on addressing repair backlogs, recent projects have included two districts. This year, the work will be performed in Districts 7 and 10.

The Program consists of two components; each is performed under a separate construction contract. The first component, beginning in September 2025, will remove

tripping hazards from sidewalk displacements or offsets up to 1¾ inches. These hazards are removed by saw cutting or grinding each uplifted sidewalk panel across the width of the sidewalk to produce a smooth and uniform surface that meets Americans with Disabilities Act (ADA) slope requirements. Grinding or saw cutting up to 1¾ inches from a short segment of the typical 4" thick sidewalk section is less expensive and more cost effective than the removal and replacement of an entire sidewalk section.

The second component of the Sidewalk Rehabilitation Program, which is the subject of this report, removes and replaces all sidewalk displacements exceeding 1¾ inches with new concrete. In addition, it includes the repair of offset or raised concrete curb and gutter, tree trimming, root pruning of existing trees, and planting of new trees. In order to minimize damage to City Street trees and evaluate the health of any trees that may be impacted by the project, the contractor is required to retain an arborist to examine each street tree adjacent to the work and inspect any root pruning that is part of the project.

DISCUSSION

This year's Project will repair damaged sidewalks in the Tennyson Road South Area (District 7) and the Santa Clara Area (District 10). The project includes repair of approximately 7,000 square feet of damaged sidewalk, curb, and gutters, installation of 17 new or upgraded wheelchair ramps in various locations, tree trimming, root pruning of existing trees, and planting of new trees. As part of the project, the contractor will retain an arborist to examine the condition of existing trees and inspect all root-pruning work. Based on the preliminary inspection, staff anticipate removing 2 trees and planting 24 new trees in various locations. New trees will be planted where street trees are absent, where an existing tree must be removed due to disease or risk of falling, where extensive root pruning may compromise tree health, or where a more suitable tree species will minimize future maintenance efforts. Seventeen new wheelchair ramps will also be installed or upgraded to bring wheelchair ramps into compliance with current ADA standards.

On July 29, 2025, nine (9) bids were received. The bids ranged from \$494,569.50 to \$878,868. The low bid was from Rosas Brothers of Oakland in the amount of \$494,569.50, which is 12.6% lower than the Engineer's Estimate of \$566,000. Spencon Construction of Danville submitted the second lowest bid in the amount of \$496,344, which is 12.3% lower than the Engineer's Estimate.

All bid documents and licenses are in order. Staff recommends award of a construction contract to the lowest responsive bidder, Rosas Brothers of Oakland, in the amount of \$494,569.50.

On November 15, 2016¹, the Council passed a resolution authorizing a Community Workforce Agreement (CWA) with the Alameda County Building Trades Council (BTC), which applied to City projects with construction costs of \$1,000,000 or more. This

¹ <https://hayward.legistar.com/LegislationDetail.aspx?ID=2882111&GUID=118B2EF9-1D2C-471F-999E-4BE0929706A0&Options=&Search=>

agreement requires contractors to use local union hiring halls, encourages contractors to employ Hayward residents or Hayward Unified School District graduates, and requires hired workers to pay union dues and other benefit trust fund contributions, etc. Because the construction cost estimate for the FY25 Sidewalk Rehabilitation Project is less than \$1,000,000, the CWA agreement does not apply to this project.

This project is categorically exempt for environmental review under the California Environmental Quality Act, Section 15301(c) that covers the operation, repair, maintenance or minor alteration of existing streets, sidewalks, and gutters.

ECONOMIC IMPACT

The project will have a positive impact on the community as it provides safer and more accessible sidewalks and ramps for pedestrians. Dividing the City into 10 districts allows staff to select and recommend districts to ensure the equitable distribution of this service to all City residents and businesses.

FISCAL IMPACT

The estimated project costs are as follows:

Contract Construction	\$494,569
Trip Hazard Removal (under a separate contract)	\$50,000
Design and Administration	\$75,000
Construction Survey, Inspection, and Testing	\$75,975
Administrative Change Orders	\$49,456
TOTAL	\$745,000

The adopted FY26 Capital Improvement Program (CIP) includes an original budget of \$1,000,000 for the FY25 Sidewalk Rehabilitation and Wheelchair Ramps Project, Project No. 05340, in the Street System Improvements Fund (Fund 450). Reimbursement from property owners for the sidewalk rehabilitation is estimated to be approximately \$100,000. Since total project cost of \$745,000 is less than the \$1,000,000 budget, staff recommend returning the remaining amount of \$255,000 to Fund 450 fund balance.

Available Funds in Measure B (Pedestrian and Bicycle) Fund 216

Upon closing the previous FY23 Sidewalk Rehabilitation and Wheelchair Ramps Project, Project No. 05303, has approximately \$351,000 fund balance in Measure B (Pedestrian and Bicycle) Fund 216. Measure B funds must be expended by June 30, 2026. Staff requests to transfer and appropriate the remaining available budget of \$351,000 from Project No. 05303 to the FY25 Sidewalk Rehabilitation and Wheelchair Ramps Project, Project No. 05340, in Fund 216. This further reduces the project budget in Fund 450 from \$745,000 to \$394,000, and returns an additional \$351,000 to Fund 450 fund balance.

Revised funding source are as follows:

Street System Improvements Fund (Fund 450)	\$394,000
Measure B (Pedestrian and Bicycle) (Fund 216)	\$351,000
TOTAL	\$745,000

There is no General Fund impact.

STRATEGIC ROADMAP

This agenda item supports the Strategic Roadmap priority to Invest In Infrastructure. It aligns with the implementation of the Invest in Multi-Modal Transportation goal by improving pedestrian mobility, which is a key component of a multi-modal network.

SUSTAINABILITY FEATURES

This project requires that all material generated during construction and demolition be sent to designated facilities for recycling. Recycled Portland Cement Concrete will be required for use as aggregate base for the concrete curb, gutter, and sidewalk. The improvements made to the sidewalks will encourage the public to walk more as opposed to driving their vehicles. This reduces both carbon emissions and carbon footprints, which is beneficial for the environment.

PUBLIC CONTACT

Owners of the affected properties have received certified letters regarding the Program. A response form was included to indicate whether they will complete the repairs themselves or pay a \$550 fee (for single-family homes), or the actual repair cost (for commercial and investment properties) to have the City complete the work. Property owners have the option of paying the fee in one lump sum or in twelve monthly payments. The response form also includes a list of trees that an owner can choose from for a replacement tree. Before construction commences, a second notice will be sent to all property owners who did not respond to ensure they are aware of the program.

NEXT STEPS

The estimated schedule for this project is as follows:

Begin Construction	September 29, 2025
Complete Construction	December 19, 2025

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Dave Hung, Deputy Director of Public Works - Engineering

Recommended by: Alex Ameri, Director of Public Works

Approved by:



Jayanti Addleman, Interim City Manager