



CITY OF HAYWARD

Hayward City Hall
777 B Street
Hayward, CA 94541
www.Hayward-CA.gov

Agenda

Council Sustainability Committee

Monday, November 10, 2025

5:00 PM

Hybrid/Conference Room 2A

NOTICE: The **Council Sustainability Committee** will hold a hybrid meeting in Conference Room 2A and virtually via Zoom.

The Public Comments section provides an opportunity to address the Council Sustainability Committee on items not listed on the agenda. The Council Sustainability Committee welcomes comments and requests that speakers present their remarks in a respectful manner, within established time limits, and focus on issues which directly affect the City or are within the jurisdiction of the City. As the Council Sustainability Committee is prohibited by State law from discussing items not listed on the agenda, items will be taken under consideration and may be referred to staff. The Council Sustainability Committee welcomes comments, including criticism, about the policies, procedures, programs, or services of the City, or of the acts or omissions of the Council Sustainability Committee. Speakers shall not use threatening, profane, or abusive language which disrupts, disturbs, or otherwise impedes the orderly conduct of a meeting. The City is committed to maintaining a workplace free of unlawful harassment and is mindful that City staff regularly attend public meetings. Discriminatory statements or conduct that is hostile, intimidating, oppressive, or abusive - are per se disruptive to a meeting and will not be tolerated.

HOW TO SUBMIT A PUBLIC COMMENT:

To Submit a public comment in writing, send an email to **Erik Pearson, erik.pearson@hayward-ca.gov** by **1:00 p.m. the day of the meeting**. Please identify the Agenda Item Number in the subject of your email. Emails will be compiled into one file, distributed to the Council Sustainability Committee and staff, and published on the City's Meeting & Agenda Center under Document Received After Published Agenda. Documents received after 1:00 p.m. through the adjournment of the meeting will be included as part of the meeting record.

HOW TO OBSERVE THE MEETING:

1. Attend in person in Conference Room 2A in Hayward City Hall
2. Please click the link below to join the webinar from a PC, Mac, iPad, iPhone or Android Device

<https://hayward.zoom.us/j/88216182956?pwd=oK3q7ufjR5jabze9oLic052Q6QBksx.1>

Webinar ID: 882 1618 2956

Password: N=*u8Tt^

Or join by phone:

US: +1 669 900 6833 or +1 646 931 3860

Webinar ID: 882 1618 2956

Password: 81079875

International numbers available: <https://hayward.zoom.us/u/kcsVyxUAoA>

PUBLIC COMMENTS:

APPROVAL OF MINUTES

1. [MIN 25-114](#) Approval of Minutes of the Council Sustainability Committee Meeting held on September 8, 2025

Attachments: [Attachment I Minutes from 9/08/25](#)

REPORTS/ACTION ITEMS

2. [ACT 25-072](#) Preliminary Plan for Compost Hub at the Hayward Community Garden

Attachments: [Attachment I Staff Report](#)

3. [ACT 25-070](#) Parks and Open Space in Hayward

Attachments: [Attachment I Staff Report](#)
[Attachment II Map for Access to Parks](#)

4. [ACT 25-069](#) Update on Implementation of Solid Waste and Recycling Franchise Agreement and Update on Evaluation by CalRecycle of Hayward's Compliance with SB 1383- Review and Comment

Attachments: [Attachment I Staff Report](#)

FUTURE AGENDA ITEMS

5. [ACT 25-071](#) Proposed 2026 Agenda Planning Calendar: Review and Comment

Attachments: [Attachment I Staff Report](#)

ORAL REPORTS

COMMITTEE MEMBER/STAFF ANNOUNCEMENTS AND REFERRALS

ADJOURNMENT

Next Scheduled Meeting: Monday, March 9, 2026



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777 B Street
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File #: MIN 25-114

DATE: November 10, 2025

TO: Council Sustainability Committee

FROM: Director of Public Works

SUBJECT

Approval of Minutes of the Council Sustainability Committee Meeting held on September 8, 2025

RECOMMENDATION

That the CSC Committee review and approves the September 8, 2025 CSC meeting minutes.

ATTACHMENTS

Attachment I Minutes from September 8, 2025

CITY COUNCIL SUSTAINABILITY COMMITTEE MEETING
Hybrid Meeting
September 8, 2025
5:00 p.m.
MEETING MINUTES

CALL TO ORDER: Meeting called to order at 5:00 p.m. by Council Member Francisco Zermeño.

ROLL CALL:

Committee Members:

- Dan Goldstein, City Council Member
- Julie Roche, City Council Member (*Absent*)
- Francisco Zermeño, City Council Member/CSC Chair

Staff:

- Alex Ameri, Director of Public Works
- Linda Ko, Senior Secretary (Meeting Recorder)
- Steve Osborne, Supervising Plan Checker & Expeditor
- Erik Pearson, Environmental Services Manager
- Mireille Vargas, Sustainability Specialist

Other:

- Cait Cady, Ava Community Energy
- Aaron Gianni, Larratt Bros Plumbing
- Jeffrey Haman, Public Comment Speaker
- Feliz Ventura, Ava Community Energy
- Vasko Yorgov, Public Comment Speaker

PUBLIC COMMENTS

There were no public comments.

1. Approval of Minutes of the Council Sustainability Committee Meeting held on May 12, 2025

The item was moved by Council Member Goldstein, seconded by Council Member Zermeño, and approved with two votes.

2. Potential Reach Code Amendments for the 2025 Building Code

Erik Pearson, Environmental Services Manager, presented a report on potential Reach Code amendments for the 2025 California Building Standards Code.

Public Comments

Public speaker Vasko Yorgov from Eden Housing expressed his support for not recommending the adoption of any reach codes for new multi-family construction.

Committee Comments

Council Member Goldstein expressed his concerns with recommending the enforcement of the new Reach Code changes. One concern was that it would create a perception of higher cost, which could derail housing production for multi-family developers. He recommended further discussion on the issues.

Council Member Zermeno supported the educational outreach component and also expressed his support for the Flex Path approach.

3. Ava Community Energy Update: Local Programs and Customer Bill Savings – Information and Discussion

Cait Cady and Feliz Ventura from Ava Community Energy presented an update report on local programs, partnerships, and customer bill savings.

Public Comments

There were no public comments.

Committee Comments

Council Member Goldstein expressed his support for the E-bike program and suggested considering electric motorcycles also.

Council Member Zermeno asked if Ava's goal of developing an electric supply portfolio that is carbon free by 2030 was feasible. Ms. Cady responded that Ava was on track to achieve the goal.

4. Heat Pump Water Heater Direct Installation Program Informational Update

Mireille Vargas, Sustainability Specialist, provided an update on the Heat Pump Water Heater (HPWH) Direct Installation Program.

Public Comments

Jeff Haman inquired about the turnaround time to obtain permits for HPWH installations. Aaron Gianni, from Larratt Bros Plumbing, answered that permits were able to be obtained the same day and online permits were instantaneous given that the heater was going to be installed in the same location and the panel had capacity for it – any other installation outside of these parameters would require a design review.

Committee Comments

Council Member Goldstein expressed his enthusiasm for the program and asked that local hires were recognized and brought into the conversation for the program.

Council Member Zermeno thanked staff for the presentation and expressed his support for the program as well.

FUTURE AGENDA ITEMS:

5. Proposed 2025 Agenda Planning Calendar: Review and Comment

Erik Pearson, Environmental Services Manager, shared the proposed 2025 agenda planning calendar with the Committee.

Public Comments

There were no public comments.

Committee Comments

There were no Committee comments.

COMMITTEE MEMBER/STAFF ANNOUNCEMENTS AND REFERRALS:

Mr. Pearson announced that staff had completed the annual report to CalRecycle and that the landfill diversion rate had increased to 74%. He also shared that the City was moving forward with the streetlight retrofit half of the Energy Efficiency and Conservation Block Grant program. Lastly, he shared that the Compost Giveaway event was scheduled for Saturday, October 25th, at the former Skywest Golf Course.

ADJOURNMENT: 6:21 p.m.

Attendance	MEETINGS			
	Present 9/8/25 Meeting	Present to Date This Year	Excused to Date This Year	Absent to Date This Year
Julie Roche	X	3	0	1
Dan Goldstein	✓	3	0	0
Francisco Zermeño	✓	4	0	0



CITY OF HAYWARD

Hayward City Hall
777 B Street
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File #: ACT 25-072

DATE: November 10, 2025

TO: Mayor and City Council

FROM: Director of Public Works

SUBJECT

Preliminary Plan for Compost Hub at the Hayward Community Garden

RECOMMENDATION

That the Council Sustainability Committee (CSC) receives this report on the development of the proposed compost hub and provides comments to staff.

SUMMARY

Senate Bill 1383 requires that jurisdictions annually procure a minimum quantity of organic material that is made from recycled organic waste. Most jurisdictions, including Hayward, will need to procure compost or mulch to meet the requirement. To help Hayward meet its annual procurement requirement, Hayward staff have been working with the Hayward Area Recreation & Parks District (HARD) to create a place called a compost hub, where Hayward residents can pick up bulk compost or mulch throughout the year free of charge. The proposed location for a compost hub in Hayward is an undeveloped part of the Hayward Community Garden that is accessible from Berry Avenue.

ATTACHMENTS

Attachment I Staff Report



DATE: November 10, 2025

TO: Council Sustainability Committee

FROM: Director of Public Works

SUBJECT: Preliminary Plan for Compost Hub at the Hayward Community Garden

RECOMMENDATION

That the Council Sustainability Committee (CSC) receives this report on the development of the proposed compost hub and provides comments to staff.

SUMMARY

Senate Bill 1383 requires that jurisdictions annually procure a minimum quantity of organic material that is made from recycled organic waste. Most jurisdictions, including Hayward, will need to procure compost or mulch to meet the requirement. To help Hayward meet its annual procurement requirement, Hayward staff have been working with the Hayward Area Recreation & Parks District (HARD) to create a place called a compost hub, where Hayward residents can pick up bulk compost or mulch throughout the year free of charge. The proposed location for a compost hub in Hayward is an undeveloped part of the Hayward Community Garden that is accessible from Berry Avenue.

FISCAL IMPACT

This item has no impact on the General Fund or Measure C.

The design and development of the compost hub will be paid for with grant funds received from CalRecycle, and any ongoing operation and management costs can be paid for from the City's Recycling Fund. The compost and mulch will be provided by Waste Management of Alameda County (WMAC) per the terms of the Solid Waste Franchise Agreement between the City of Hayward and WMAC.

BACKGROUND

In January 2022, California's Short-Lived Climate Pollutant Reduction Strategy (SB 1383) came into effect. The bill's main goal is to reduce greenhouse gas emissions by keeping organic waste out of landfills because when organic material gets buried in landfills, it creates methane, a powerful greenhouse gas. The bill mandates organic waste collection and services for composting across the state and also requires jurisdictions to "procure a minimum amount of products made from recycled organic waste each year." The minimum

quantity is referred to as a jurisdiction's "procurement target," and most jurisdictions will procure compost and mulch in order to meet their target. Targets are based on population and, in 2022, Hayward's target was 12,647 tons per year. This is an exceedingly large amount of material to use annually. In partial recognition of the fact that jurisdictions are struggling to meet their procurement requirements, SB 1383 was amended in 2024 through SB 2346, resulting in Hayward's annual target starting in 2025 to be 4,268 tons per year. While the new target is much lower, it still requires Hayward to procure a very large amount of compost and mulch. For example, 4,268 tons equates to about 6,200 cubic yards of compost. Donating and giving away compost is allowed under SB 1383, and many jurisdictions, including Hayward, host compost giveaway events where residents pick up bagged compost. At one compost giveaway event, Hayward provides the public with 5,000 one-cubic-foot bags, which is about 185 cubic yards of compost. Hayward would need to host more than 32 compost giveaway events every year to meet its new 4,268-ton per year procurement target.

These compost giveaway events are very popular, but require significant staff involvement, are limited in scale and compost distributed, and produce plastic waste. Most jurisdictions are considering expanding these programs in order to help reach their procurement targets, and there are opportunities to partner with community-based organizations when considering how to expand these programs.

In 2023, as part of the new Franchise Agreement with WMAC, Hayward increased the amount of compost provided for its compost giveaways from 5,000 bags of compost to 10,000 bags per year. However, the giveaways still only use a small portion of the City's annual target and many residents are unable to attend the Saturday morning events. Therefore, staff started working with HARD and the Alameda County Waste Management Authority's technical division, StopWaste, in 2023 to explore the potential to create a compost hub in Hayward.

StopWaste describes a compost hub as a site operated by a community-based organization (CBO) or jurisdiction to provide free compost to residents on an ongoing basis. Compost is distributed through a communal compost pile accessible to the public during open hours set by the host site. The hub can also provide educational resources about composting and waste sorting and environmentally responsible gardening. Depending on the host site, there is also the opportunity to connect residents with other services, volunteer opportunities, and educational workshops. Free bulk compost is supplied to the hub by a partnered jurisdiction, counting the distributed compost towards their procurement target.

There are nine compost hubs currently operating in Alameda County, hosted by the following jurisdictions: Albany, Alameda (two hubs), Berkeley, Livermore (two hubs), Piedmont, Pleasanton, and Union City. Only Berkeley's hub has been in operation before SB 1383 took effect in 2022. Oakland is planning to open two hubs in 2026, and San Leandro is planning to open one hub in 2026.

Table 1 below shows the hours of operation, as well as the estimated average amount of compost used per month, and the estimated average monthly costs for compost for seven of the nine hubs operating in Alameda County.

Table 1. Compost Hubs in Alameda County

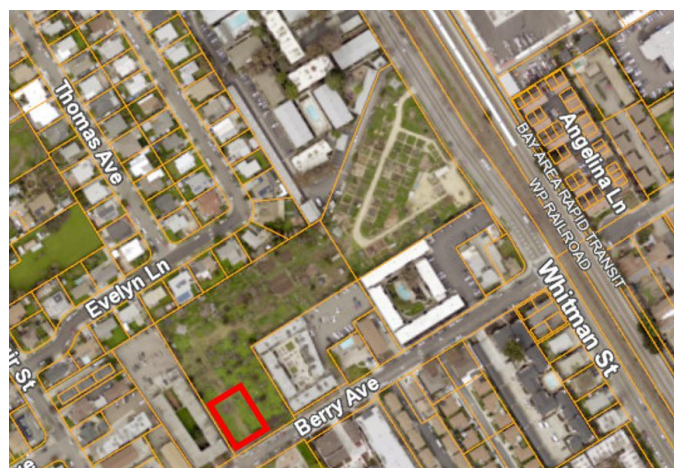
City	Compost Used/Month	Compost Cost/Month	Hours Operated
Alameda	40 Yards	\$1,300	Wed and Sat 10am-5pm
Albany	40 Yards	\$2,000	Sun 12pm-4pm
Berkeley	12 Yards	Costs Built into Franchise Agreement	Always accessible
Livermore	60 Yards	\$1,000	9am -12pm Tues, Wed, Sat 3pm-6pm Fridays
Piedmont	10 Yards	Free as per Franchise Agreement	Fri 8am-5pm
Pleasanton	80 Yards	\$1,250	Always accessible
Union City	90 Yards	\$1,700	Always accessible

If Hayward's hub were to provide residents with 90 cubic yards of compost per month, it would equate to about 17% of Hayward's annual procurement target.

DISCUSSION

The location of the proposed compost hub in Hayward is approximately one-acre of the undeveloped portion of the Hayward Community Garden operated by HARD. The hub area would be accessible from an existing driveway on Berry Avenue. The site is bordered by multi-family dwellings to the east and west and the Eden Greenway across Berry Avenue to the south (see Figure 1).

Figure 1. Site of Proposed Compost Hub (Outlined in Red)



This site was chosen because it is underdeveloped land that can be overseen by a community partner due in part to the active community garden. Few sites in Hayward have these characteristics. None of the nine compost hubs currently operating in Alameda

County are staffed full-time. Most hubs are open to the public for limited hours, operating by having someone open the gate to the hub, leave the hub, and return to lock the gate at the end of the hours of operation. Most hubs are located at a community garden, and the jurisdiction that owns the hub arranges with a community gardening group to open the hub and close the hub during the times the group uses the community garden. The Berkeley and Union City hubs are open 24 hours a day, seven days a week.

No other jurisdiction in the county staffs their compost hub throughout the operating hours. However, HARD and Hayward staff recommend that Hayward's proposed compost hub be staffed for at least the first six months of operation, by a HARD employee or by a volunteer during its hours of operation. To start with, hours of operation could possibly be 9am – 4pm on Saturdays. After six months, hours could be adjusted and if HARD determines the site can function well without staff, then a different operating model could be used. Unlike most of the other compost hubs in Alameda County, the Berry Avenue location in Hayward is near multi-family dwellings and in a neighborhood where illegal dumping regularly occurs. The hub is also located in a part of the garden far from the area that community gardening groups use. Leaving the site open and unattended could result in illegally dumped material being left at the hub, vandalism occurring to the hub, or unwanted visitors occupying the hub and disturbing neighbors.

The City entered into discussions with HARD about creating a hub in 2023 and signed a letter agreement on March 5, 2025, to work on a conceptual design. As part of the agreement, the City hired the RRM Design Group in spring of 2025 to create the conceptual design of the hub. The proposed preliminary design is included as Attachment II and Figure 2 below is from the draft conceptual design shows the basic proposed layout of the hub.

Figure 2. Conceptual Design of Compost Hub



The hub would consist of a paved area with a gate and fencing that includes concrete bunkers to hold compost and mulch. Fencing would match the existing fencing on Whitman Avenue and new landscaping would be installed along the Berry Avenue frontage. Construction would include paving the area, installing bunkers for mulch and compost, landscaping, as well as fencing and gates. More amenities may be included in the future, such as picnic tables and a shelter, depending on costs and the final operating plan.

Upon agreeing on a final design of the hub, an application will be submitted to the Planning Division for modification of the Administrative Use Permit (AUP) for the facility. The AUP approved in 2018 designated Berry Avenue as the front property line of the site, which requires that fencing must be set back 20 feet from the Berry Avenue property line. Staff recommends locating the new fence 10 feet from the property line. The smaller area between the fence and sidewalk, in combination with new landscaping and boulders, is expected to reduce the potential for illegal dumping.

Before applying for a building permit for the hub, staff would prepare a memorandum of understanding (MOU) to formalize the responsibilities and expectations of HARD and the City. Staff expects the MOU will address, but will not be limited to, the following:

- Funding and cost-sharing
- Hours of operation
- Rules for community members accessing free compost
- Staffing
- Litter and illegal dumping abatement
- Liability

Staff is recommending that the City:

- Fund the eventual construction and operation of the hub using grant funds and the Recycling Fund.
- Cover the costs of a staff person to oversee the compost hub using grant funds and the Recycling Fund.
- Utilize its contract with Waste Management of Alameda County (WMAC) to have illegal dumping removed from the Berry Avenue frontage as needed.
- Utilize its contract with WMAC to restock the compost pile with locally produced organic compost and mulch as needed.

Staff anticipates that the site could be operating in fall of 2026 and believes creation of this hub will generate several benefits for Hayward. The compost and mulch distributed at the hub will help the City meet its SB1383 procurement requirements. The surrounding Berry Avenue neighborhood will benefit from converting an undeveloped property that attracts trash and illegal activity into a community asset that also provides eyes on the street which can deter illegal activity. The Hayward community will benefit from having access to free compost and mulch for gardening and landscaping.

Questions for the CSC – Staff would appreciate feedback from the Committee on the following topics:

- Site Design including fencing, landscaping and access.
- Hours of operation.
- Staffing – As noted above, other compost hubs in Alameda County are not staffed.
- Site amenities - Depending on the hours of operation, it may be necessary to provide restroom arrangements and shelter for the staff overseeing the hub.
- Educational Resources –What kind of public education should be offered at the hub?

ECONOMIC IMPACTS

The compost hub is not anticipated to result in any significant economic impact. The creation of the hub could beautify a blighted area of the City, and while cleaner public spaces can create a positive economic impact by increasing the potential of visitors patronizing local businesses, there are no businesses in the immediate area of the hub.

STRATEGIC ROADMAP

This agenda item supports the Strategic Priority to *Champion Climate Resilience & Environmental Justice*, and specifically relates to implementation of the following Project under that heading:

Reduce waste by promoting a circular economy

Project CP6: Continue to identify opportunities for compost hubs and other distribution mechanisms for compost in Hayward.

SUSTAINABILITY FEATURES

Utilizing compost and mulch for gardening and landscaping reduces the need for chemical fertilizers, and can reduce water use. Obtaining compost and mulch from local producers reduces the vehicle miles traveled and energy use to create the compost.

PUBLIC CONTACT

There has been no public contact for this agenda item.

NEXT STEPS

Upon direction from the Committee, Staff will make adjustment to the design and operating plans for the compost hub and move forward with the permitting process.

Prepared by: Jeff Krump, Solid Waste Program Manager
Erik Pearson, Environmental Services Manager

Recommended by: Alex Ameri, Director of Public Works

Approved by:



Jayanti Addleman, Interim City Manager



CITY OF HAYWARD

Hayward City Hall
777 B Street
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File #: ACT 25-070

DATE: November 10, 2025

TO: Council Sustainability Committee

FROM: Director of Public Works

SUBJECT

Parks and Open Space in Hayward

RECOMMENDATION

That the Council Sustainability Committee (CSC) reviews and comments on this report.

SUMMARY

In response to a request from the CSC during the meeting on March 10, 2025, and related actions in the Climate Action Plan, staff prepared this report on Parks and Open Space in Hayward. This report summarizes Hayward's current available parkland per capita when compared to nearby cities and Hayward's future efforts and plans.

ATTACHMENTS

Attachment I Staff Report

Attachment II Map of Access to Parks & Recreational Facilities



DATE: November 10, 2025

TO: Council Sustainability Committee

FROM: Director of Public Works

SUBJECT Parks and Open Space in Hayward

RECOMMENDATION

That the Council Sustainability Committee (CSC) reviews and comments on this report.

SUMMARY

In response to a request from the CSC during the meeting on March 10, 2025, and related actions in the Climate Action Plan, staff prepared this report on Parks and Open Space in Hayward. This report summarizes Hayward's current available parkland per capita when compared to nearby cities and Hayward's future efforts and plans.

FISCAL IMPACT

This agenda item has no impact on the General Fund or Measure C.

BACKGROUND

According to the Centers for Disease Control and Prevention (CDC)¹, parks and open spaces support public health by promoting physical activity, reducing stress, and improving mental well-being. They also strengthen community ties by serving as inclusive community hubs, fostering social connections and enhancing neighborhood cohesion. In addition, parks and open spaces provide critical environmental advantages including reducing air pollution and mitigating the urban heat island effect through increased vegetation growth.

As a leader in climate resilience and environmental justice, the City of Hayward has established a comprehensive set of goals and action items within its General Plan², and Climate Action Plan (CAP)³ to advance the planning, development, and preservation of

¹ [Parks, Recreation and Green Spaces | Active People, Healthy Nation | Physical Activity | CDC](#)

² [2040 General Plan | City of Hayward - Official website](#)

³ [CAP-Adopted-240130.pdf](#)

parks and open spaces. These initiatives are designed to enhance environmental sustainability, promote equitable access to green infrastructure, and support long-term community well-being. The following goals and measures reflect the City's commitment to integrating open space planning with broader climate and equity objectives:

- General Plan Goal HQL-10: Create and support a diverse public park system, connecting trails, and recreation facilities suited to the needs of Hayward residents and visitors.
- General Plan Goal HQL-11: Provide a continuous system of trails and open space corridors that connect local parks, regional open space areas and other destination points within and beyond the city of Hayward.
- General Plan Goal NR-3: Preserve, enhance, and expand natural baylands, wetlands, marshes, hillsides, and unique ecosystems within the Planning Area in order to protect their natural ecology, establish the physical setting of the city, provide recreational opportunities, and assist with improved air quality and carbon dioxide sequestration.
- CAP Action CS-2.3: Work with Hayward Area Recreation District (HARD) and Park District to develop and adopt urban park guidelines.
- CAP Action CS-2.6: Explore opportunities to use the parkland in-lieu fees from updated City's Property developers.

HARD continues to serve as a key partner in advancing the City's parks and recreation goals. In 2024, HARD commissioned a comprehensive Needs Assessment Survey⁴ to identify community priorities for future investment. A total of 664 responses were collected, including 303 from Hayward residents. Survey results indicated that the top three amenity priorities were:

1. Multi-Purpose and Nature Trails,
2. Open Spaces/ Nature Parks and Preserves, and
3. A tie between Community Gardens and Outdoor Community Pool Areas.

The Needs Assessment serves as a guiding document that integrates key components from HARD's Master Plan, Strategic Plan, community engagement, stakeholder and staff interviews, and the District's Mission and Vision. Although it does not supersede existing documents, it provides an updated perspective from the community and ensures consistency with community priorities and long-term strategic goals.

DISCUSSION

Hayward has approximately 9,280 acres of parkland and open space within its borders. The four largest parks contributing to Hayward's total acreage are Eden Landing Ecological Reserve (5,744 acres), Hayward Regional Shoreline (1,260 acres), Pleasanton Ridge Regional Park (1,040 acres), and Garin/Dry Creek Pioneer Regional Park (495 acres). This

⁴ [Parks & Recreation Needs Assessment | Hayward Area Recreation and Park District, CA](#)

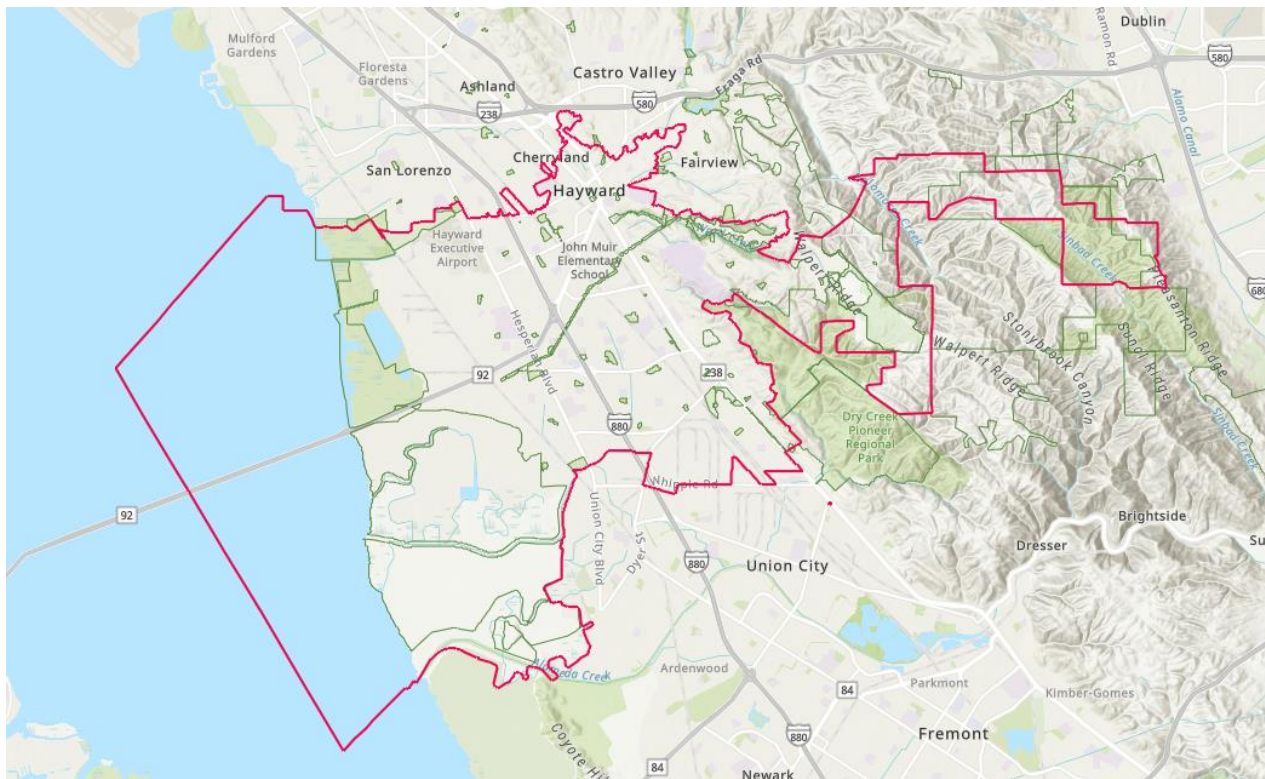
equates to 57.0 acres of parkland or open space per 1,000 residents and ensures that 76%⁵ of Hayward's population lives within a 10-minute walk of a park. Table 1 below provides a comparative analysis of park acreage per 1,000 residents across neighboring jurisdictions. For a map showing access to parks and recreational facilities, please see Attachment II, which was prepared in 2013 during the update of Hayward's General Plan.

Table 1. Park Acreage – Hayward and Neighboring Cities

Jurisdiction	Total Parks	Total Park Acres	Population	Acres of Parks Available/ 1,000 Residents	% of Residents within a 10-minute walk of a park
Hayward	57	9,280	162,954	57.0	76%
San Leandro	22	299	89,294	3.4	57%
Union City	36	1,846	69,161	26.7	92%
Fremont	63	17,898	235,572	76.0	70%

*The data above is a combination of data from the City of Hayward and Trust for Public Land's mapping tool.

Figure 1. Map of Hayward's Parks and Open Space



*Image from Hayward's GIS System

⁵ [ParkServe@ | Trust for Public Land](#)

General Plan Goal HQL-10.2 outlines park standards aimed at expanding and enhancing park access citywide. In collaboration with HARD, the goal is to achieve and maintain the following benchmarks (all are per 1,000 residents):

- Two acres of local parks,
- Two acres of school parks,
- Three acres of regional parks,
- One mile of trails and linear parks, and
- Five acres of total parkland district-wide

Table 2 provides a detailed breakdown of the current park acreage across these categories, along with HARD's adopted park standards from their 2019 Park Master Plan⁶.

Table 2. Hayward Park Acreage Details

			Target Minimum Acreage per 1,000 Residents	
Park Type	Acres	Acres per 1,000 residents	HARD	City
Local/ Community/Districtwide Parks	613	3.8	2	2
School Parks	123	0.8	2	2
Regional Parks (EBRPD)	2,800	17.2		3
SubTotal	3,536	21.7		5
Eden Landing Ecological Reserve (State)	5744	35.1		
Total (with Eden Landing)	9,280	57.0		

Trails and Linear Parks (in Miles)	44.3 miles	0.27 miles	1.2 miles	1 mile
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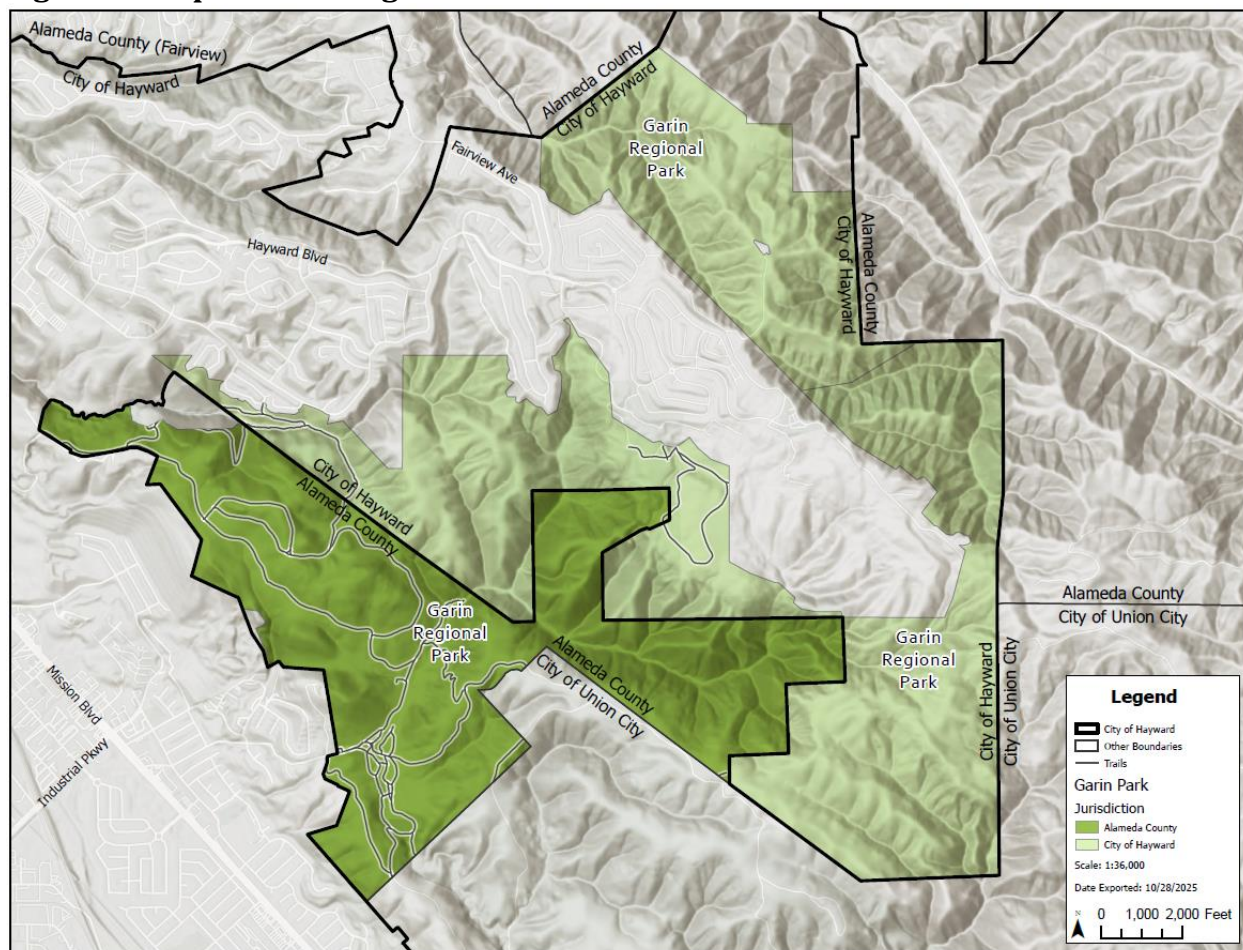
The school park acreage referenced above encompasses exterior fields, sports courts, and open lawn areas that are currently accessible for recreational use by the public. If all school sites were open for public access, the City of Hayward would gain an estimated additional 168.27 acres of recreational space. This increase would increase the City's school park acreage to approximately 1.8 acres per 1,000 residents.

The total size of Garin/Dry Creek Pioneer Regional Park (Garin Regional Park), is 5,372 acres, of which only 495 acres are within the City of Hayward. The remainder is in Unincorporated Alameda County and Union City. If the unincorporated island, shown in dark green below in Figure 2, were included in Hayward, the City's total parkland and open

⁶ [HARD Master Plan](#)

space would increase by approximately 1,105 acres—increasing the total to 10,385 acres and 63.7 acres per 1,000 residents.

Figure 2. Map of Garin Regional Park



The City of Hayward’s upcoming La Vista Park project will contribute an additional 38.9 acres of parkland and approximately 2,300 linear feet of walking trails to the City’s parks and open space network. Planned amenities include basketball courts, designated dog run areas, playgrounds, picnic facilities, outdoor exercise equipment, slides, a bioretention science garden, scenic overlook, and a community amphitheater. Construction is scheduled to commence in the spring of 2026, with project completion anticipated by late fall to early winter of 2027.

The creation of parks and open spaces within the City of Hayward can be achieved through multiple avenues. One primary method involves funding and land designation, whereby the City, HARD, or the East Bay Regional Park District may acquire or repurpose existing land for the purpose of developing parks and open space. These entities may also collaborate through joint partnerships to advance shared goals in park planning and implementation.

Another key mechanism is the use of Park Impact Fees⁷, which are assessed on new development projects to offset their impact on public parks and recreational infrastructure. In lieu of paying the full fee, developers may opt to dedicate land as partial or full credit toward their obligation. Table 2 outlines the current park impact fees applicable to various categories of development. The following fees are derived from the Parks Development Impact Fee Nexus Study conducted in 2019.

Table 2. Park Impact Fees – Fiscal Year 2025-2026

Type of Development	Park Impact Fee per Unit
<i>Residential – New Buildings</i>	
ADU that is 750+ s.f.	\$ 3,812
Studio/0-Bedroom Unit	\$ 3,812
1 Bedroom Unit	\$ 5,967
2 Bedrooms Unit	\$ 10,764
3 Bedrooms Unit	\$ 18,798
4+ Bedroom Unit	\$ 26,148
<i>Industrial – New Buildings and Additions</i>	\$ 0.96 per s.f.

A few notes regarding the Park Impact Fees:

- Separate fees apply to residential additions/remodels that increase bedroom count.
- Fees for affordable housing are discounted at 50%.
- There is no fee for commercial development.
- Fees are not geographically restricted and may be allocated to any park or open space project citywide, regardless of the location of the contributing development.

ECONOMIC IMPACT

Studies⁸ have demonstrated that cities with robust park and open space systems are better positioned to attract and retain businesses and residents, foster stronger community engagement, and enhance overall quality of life. These benefits often contribute to increased property values and may generate positive economic impacts for the broader community.

⁷ [Park Impact Fees | City of Hayward - Official website](#)

⁸ [Park Investment and Economic Vitality - Trust for Public Land](#)

STRATEGIC ROADMAP

This agenda item supports the Strategic Priority to *Invest in City-Owned Facilities and Properties*. Specifically, this item is related to implementation of the following project:

Project FP7: Begin construction of La Vista Park.

SUSTAINABILITY FEATURES

Parks and Open Spaces preserve biodiversity, manage stormwater through natural filtration processes, and reduce air pollution. Vegetation within these areas can contribute to lowering urban temperatures by mitigating the heat island effect, thereby enhancing the City's resilience to climate change.

PUBLIC CONTACT

No public contact was made for this agenda item.

NEXT STEPS

Staff will take appropriate next steps following direction from the Committee.

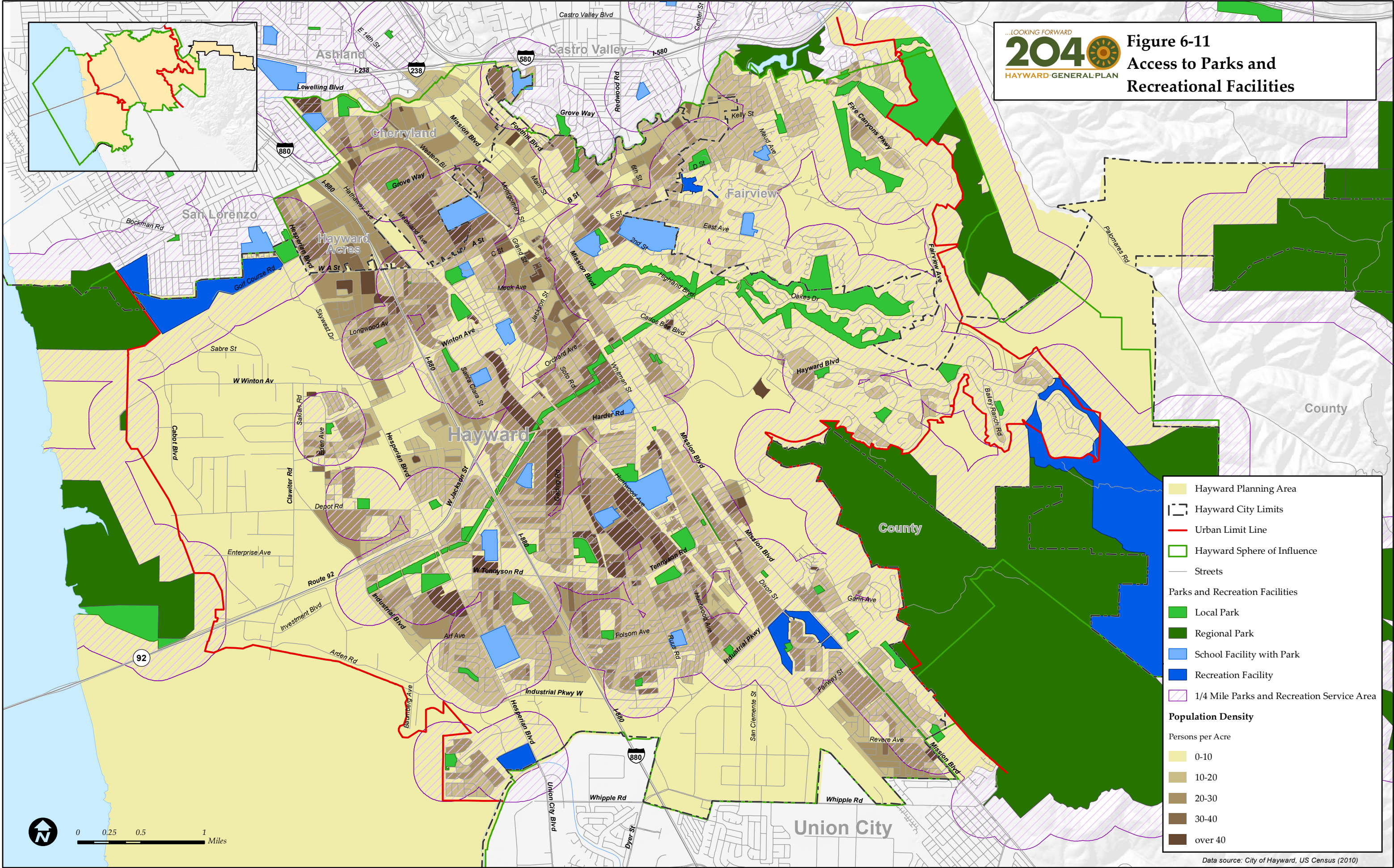
Prepared by: Stephanie Dumont, Sustainability Specialist
Erik Pearson, Environmental Services Manager

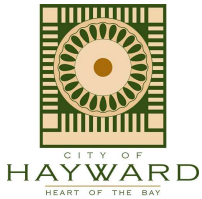
Recommended by: Alex Ameri, Director of Public Works

Approved by:



Jayanti Addleman, Interim City Manager





CITY OF HAYWARD

Hayward City Hall
777 B Street
Hayward, CA 94541
www.Hayward-CA.gov

File #: ACT 25-069

DATE: November 10, 2025

TO: Council Sustainability Committee

FROM: Director of Public Works

SUBJECT

Update on Implementation of Solid Waste and Recycling Franchise Agreement and Update on Evaluation by CalRecycle of Hayward's Compliance with SB 1383- Review and Comment

RECOMMENDATION

That the Council Sustainability Committee (CSC) receives an update on the implementation of the Solid Waste and Recycling Franchise Agreement between Hayward and Waste Management of Alameda County (WMAC) as well as an update on CalRecycle's evaluation of Hayward's Compliance with SB 1383 and provides comments to staff.

ATTACHMENTS

Attachment I Staff Report



DATE: November 10, 2025

TO: Council Sustainability Committee

FROM: Director of Public Works

SUBJECT: Update on Implementation of Solid Waste and Recycling Franchise Agreement and Update on Evaluation by CalRecycle of Hayward's Compliance with SB 1383– Review and Comment

RECOMMENDATION

That the Council Sustainability Committee (CSC) receives an update on the implementation of the Solid Waste and Recycling Franchise Agreement between Hayward and Waste Management of Alameda County (WMAC) as well as an update on CalRecycle's evaluation of Hayward's Compliance with SB 1383 and provides comments to staff.

SUMMARY

The City holds a franchise agreement with WMAC to provide solid waste, recycling, and organic materials collection, and processing services. The ten-year franchise agreement was approved by Council on June 28, 2022, and became effective on March 1, 2023. This report provides an update on some key elements of the contract, including some of those that help the City comply with SB 1383 such as the, the procurement of compost and mulch, and surcharges for contamination and overages. This report also provides an update on CalRecycle's ongoing evaluation of Hayward's compliance with SB183 as per a compliance review being conducted by CalRecycle's Jurisdiction and Agency Compliance and Enforcement (JACE) Branch.

FISCAL IMPACT

This agenda item has no negative impact on the General Fund or Measure C.

The Franchise Agreement generates Franchise Fees and direct impact mitigation fees for the City, which benefit the City's General Fund, Recycling Fund, Stormwater Fund, and Street System Improvement Fund.

BACKGROUND

WMAC has been the City's solid waste and recycling services franchisee since at least the mid-1970s and has, in the past thirty years, subcontracted with Tri-CED Community Recycling for

residential recycling services. On June 28, 2022¹, Council approved the new franchise agreement with WMAC as well as adjustments to the refuse, recycling and organics rates. The new agreement contained several elements to help the City comply with SB 1383 and subsequent regulations developed by CalRecycle². On March 1, 2023, the new franchise agreement commenced.

On January 1, 2022, California's Short-Lived Climate Pollutant Reduction Strategy (SB 1383) came into effect. The bill's main goal is to reduce greenhouse gas emissions by keeping organic waste out of landfills. SB 1383 and Hayward's plans to meet its requirements have been discussed by the CSC during the May 8, 2023³, meeting as well as during the March 11, 2024⁴ meeting.

Over the past two years JACE has begun to conduct evaluations of jurisdictions to monitor compliance with SB 1383 and other state recycling laws. In 2023, JACE started the evaluation of about 25 jurisdictions. In 2024, JACE started another round of evaluations for SB 1383 compliance that included about 55 jurisdictions, including Hayward. Four other Alameda County jurisdictions were included in the 2024 JACE evaluations: Oakland, Berkeley, Fremont and San Leandro. As of October 2025, only three of the approximately 80 jurisdictions selected by JACE in 2023 and 2024 for evaluation have received a final evaluation findings report.

DISCUSSION

The current franchise agreement with WMAC includes new elements to achieve compliance with SB 1383 as well as to improve service and reduce litter. Updates on some of the new elements that WMAC started implementing on March 1, 2023, are listed below.

Surcharges for Contamination and Overages

SB 1383 requires monitoring customers' containers for contamination and applying surcharges for contamination. Hayward's franchise agreement with WMAC includes a program in which WMAC uses cameras on their trucks to perform the monitoring for Hayward. The cameras monitor recycling and organics containers for contamination and simultaneously look for overfilled containers.

Contamination is defined as 10% by volume of non-recyclable material in a recycling container or non-compostable material in an organics container. The primary contaminant WMAC looks for is plastic bags. Plastic bags don't get recycled, and often clog sorting equipment, creating delays on the sorting lines as workers untangle and remove the bags

In April of 2025:

- 40% of commercial accounts received a warning or violation for contamination of recycling; and

¹ <https://hayward.legistar.com/LegislationDetail.aspx?ID=5709695&GUID=E5867537-1E85-495D-95E4-BB7A6B590715&Options=&Search=>

² <https://www.calrecycle.ca.gov/organics/slcp/>

³ <https://hayward.legistar.com/LegislationDetail.aspx?ID=6197740&GUID=FDAC80A0-404D-4E93-9D9F-5A21833E3469&Options=&Search=>

⁴ <https://hayward.legistar.com/LegislationDetail.aspx?ID=6569386&GUID=17C85A74-6873-41C9-8C09-9243DED58872&Options=&Search=>

- 4% of commercial accounts received a warning or violation for contamination of organics.
- 1% of residential accounts received a warning or violation for contamination of organics.

Residential single-family recycling was not monitored by means of video in April 2025 because Tri-CED was still equipping its trucks with the technology.

Overage is defined as a container's lid being open by 12 inches or more. If an unacceptable amount of non-recyclable or non-organic material is noticed, or if a container is considerably overfilled, the customer will receive a warning letter informing them about the contamination or overage issue. Customers will receive two warning letters before being charged a fee. If no violations occur for a year, then the customer's account resets, and they will once again receive two warning letters before being charged a fee.

In April of 2025, the following customers received a warning or violation for an overage:

- 10% of commercial landfill accounts
- 7% of commercial recycling accounts
- 1% of commercial organics accounts

For residential accounts, 1% received a warning or violation for overage of a landfill container. Residential accounts are not assessed overages for recycling or organics containers.

Procurement of Recycled Organic Material

The franchise agreement helps Hayward meet the SB 1383 requirement for annually procuring a minimum quantity of organic material that is made from recycled organic waste. SB 1383 was amended in 2024 through SB 2346, resulting in Hayward's annual target to be reduced by about 66% to 4,268 tons per year starting in 2025. The franchise agreement annually provides Hayward with 10,000 bags of compost to provide residents, which is done through compost giveaways; as well as 13,750 cubic yards of mulch or compost for the City's general use for the purpose of meeting the SB 1383 requirement. The City has been working with HARD to use mulch and compost on City parks and has also been coordinating with the Hayward Unified School District (HUSD) to use mulch or compost at schools.

New Public Litter Cans

Hayward will increase the total number of public litter cans citywide from about 300 to more than 400 over the course of the new franchise agreement. In the first two years of the contract, a total of 137 new litter cans were deployed. In years three through four of the contract, 35 new cans will be added each year. In years five through ten of the contract, ten cans are scheduled to be added each year, for a total of 267 new litter cans during the term of the contract. Staff has focused on replacing the majority of the black metal cans and deteriorating aggregate cans in the Downtown area with new Big Belly dual containers. As of October 2025, most damaged old metal cans Downtown have been replaced, however staff will continue to replace damaged and deteriorating cans throughout the City with Big Bellies as needed.

Staff continually updates a GIS map of the public litter cans throughout the City to streamline the installation of new cans. Staff is also developing a request for qualifications for a contractor to maintain the City's Big Belly cans, as some cans have been damaged and vandalized and recycling funds can pay for maintenance.

Vehicles

Tri-CED's new fleet of route collection trucks fueled by compressed natural gas (CNG) started operating in 2024. The trucks were paid for through the rates, but their deployment was delayed about 18 months. Tri-CED's old fleet had become obsolete and was requiring frequent maintenance. The new fleet has been recently equipped with a camera system so that the Tri-CED trucks can monitor the recycling carts in the same manner WMAC's trucks monitor carts. Tri-CED had been monitoring contamination by having the drivers regularly monitor cans on certain routes. Tri-CED will roll out the video monitoring system in the same manner WMAC began its monitoring system in 2023; by initiating a four-month outreach period in which residents will receive courtesy letters and information about the new system and proper recycling before any warnings or surcharges are applied to accounts. Electric-powered route trucks will likely become more common near the end of the term of the franchise agreement, as new state regulations require transitioning to zero-emission trucks and vans over the next decade.⁵

Outreach

Hayward and WMAC create an outreach plan every year to help residents and businesses understand what goes in which container and also to ensure Hayward customers are aware of all the services the franchise agreement offers them. Services such as the compost giveaway, bulky collection program, dump coupons, holiday tree collection, free kitchen pails, and low-income assistance program. In 2025 Hayward increased its use of on-line and streaming ads. A new element to the outreach that launched in late 2025 is an artificial intelligence (AI) chatbot dedicated to answering Hayward customers' questions about sorting material. The chatbot is named Lottie Sortwell and has been made available to Hayward residents and businesses through the City's website, the City's Facebook page and through QR codes distributed in the recycling brochure mailed to all residents in October 2025 as well as the environmental newsletter, the Leaflet. Hayward's 2026 outreach plan is being developed and will further increase the use of digital channels

⁵ <https://ww2.arb.ca.gov/resources/fact-sheets/advanced-clean-fleets-regulation-summary>

JACE Compliance Evaluation

In July of 2024, Hayward was informed that JACE would be conducting an evaluation of the City's compliance with SB 1383. As part of the review, CalRecycle staff evaluate various aspects of a jurisdiction's waste management program including, but not limited to the following:

- Organic waste collection services
- Edible food recovery program
- Education and outreach
- Procurement (Including mandatory compost and mulch)
- CalGreen
- MWELO (Model Water Efficiency Landscaping Ordinance)
- Recordkeeping
- Reporting
- Enforcement

From August 2024 through April 2025 JACE representatives reviewed the City's implementation records as well as the City's waste management system. The implementation record is a comprehensive list of documents prescribed by SB 1383 that each jurisdiction must keep in order to demonstrate compliance with SB 1383. After reviewing the City's electronic records, JACE representatives asked several clarifying questions and conducted site visits that included touring the Davis Street Resource Recovery Complex, reviewing Waste Management truck routes, and checking that Hayward's carts complied with the SB 1383 color scheme and labeling rules.

The JACE representatives conducting Hayward's review have not indicated when a final evaluation of findings report might be expected. None of the other four jurisdictions in Alameda County have received a final evaluation of finding report from JACE nor an estimate on when a final report might be completed.

ECONOMIC IMPACT

The franchise agreement includes a reduced cost of recycling bins for multi-family dwellings, retains the smallest, lowest cost garbage cart rate and continues to offer bulky collection for multi-family dwellings. The low-income rate assistance program remains part of the agreement. Maintaining reasonable solid waste and recycling service fees and improving service levels can have a positive impact on the community.

If the JACE review determines Hayward failed to comply with elements of SB 1383, CalRecycle will grant an implementation period to correct the violations. Should the City continue to be out of compliance after the implementation period, Hayward can be fined from \$500-\$10,000 per violation per day depending on the severity and frequency of the violations. As of October 2025, JACE has not fined any jurisdiction in the state for non-compliance with SB 1383.

STRATEGIC ROADMAP

This agenda item does not directly relate to any of the projects listed in the Council's Strategic Roadmap, however, the recycling and litter prevention programs that are part of the WMAC franchise agreement support the priorities to *Support Quality of Life* and *Confront Climate Crisis & Champion Environmental Justice*.

SUSTAINABILITY FEATURES

Solid waste management involves the safe and responsible management of discarded material from generation through processing to disposal. Reducing waste landfilled by maximizing the reuse, recycling, and composting of materials increases diversion, conserves natural resources, and plays an important role in making a community sustainable.

PUBLIC CONTACT

WMAC mailed Hayward customers introductory information regarding the new contract as well as the truck video contamination and overage surcharge program and included information about rates with the March bill. In addition, WMAC sent mailers to customers regarding the cart exchange procedures and sent two robo-phone messages to customers regarding the cart exchange process.

NEXT STEPS

Staff will continue to work with WMAC to implement the franchise agreement, including installing new litter cans, conducting outreach to residents and businesses about proper recycling as well as the contamination and overage program.

Prepared by: Jeff Krump, Solid Waste Program Manager
Erik Pearson, Environmental Services Manager

Recommended by: Alex Ameri, Director of Public Works

Approved by:



Jayanti Addleman, Interim City Manager



CITY OF HAYWARD

Hayward City Hall
777 B Street
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File #: ACT 25-071

DATE: November 10, 2025

TO: Council Sustainability Committee

FROM: Director of Public Works

SUBJECT

Proposed 2026 Agenda Planning Calendar: Review and Comment

RECOMMENDATION

That the Council Sustainability Committee (CSC) reviews and comments on this report.

SUMMARY

The proposed 2026 agenda planning calendar contains planned agenda topics for the CSC meetings for the Committee's consideration. This agenda item is included in every CSC agenda and reflects any modifications to the planning calendar, including additions, rescheduled items, and/or cancelled items.

ATTACHMENTS

Attachment I Staff Report



DATE: November 10, 2025

TO: Council Sustainability Committee

FROM: Director of Public Works

SUBJECT Proposed 2026 Agenda Planning Calendar: Review and Comment

RECOMMENDATION

That the Council Sustainability Committee (CSC) reviews and comments on this report.

SUMMARY

The proposed 2026 agenda planning calendar contains planned agenda topics for the CSC meetings for the Committee's consideration. This agenda item is included in every CSC agenda and reflects any modifications to the planning calendar, including additions, rescheduled items, and/or cancelled items.

DISCUSSION

For the Committee's consideration, staff suggests the following tentative agenda topics for the first half of 2026.

Underlined – Staff recommends item to be added to Approved Agenda Planning Calendar.

March 9, 2026
Municipal Code Amendments to Incorporate Trash Enclosure Requirements – Discussion and Recommendation to Council - Action
Hayward's Compliance with Water Board Trash Reduction Requirements – Information and Discussion
Building Performance Standards – Information and Discussion
<u>2024 Greenhouse Gas Inventory – Information and Discussion</u>

June 8, 2026
<u>Environmentally Preferred Purchasing Policy – Proposed Amendments – Discussion and Recommendation to Staff</u>
<u>Tree Canopy Assessment – Information and Discussion</u>
Unscheduled Items
Pilot Program for Reusable Dishware – <u>Discussion and Recommendation to Staff</u>
Regulation of Disposable Food Service Ware Reduction and Reuse – <u>Discussion and Recommendation to Staff</u>
Existing Building Electrification Roadmap – <u>Discussion and Recommendation to Staff</u>

NEXT STEPS

Upon direction from the Committee, staff will revise the above list as necessary and schedule items accordingly for upcoming meetings.

Prepared by: Erik Pearson, Environmental Services Manager

Recommended by: Alex Ameri, Director of Public Works

Approved by:



Jayanti Addleman, Interim City Manager