

# **CITY OF HAYWARD**

Hayward City Hall  
777 B Street  
Hayward, CA 94541  
[www.Hayward-CA.gov](http://www.Hayward-CA.gov)



CITY OF  
**HAYWARD**  
HEART OF THE BAY

## **Agenda**

**Thursday, October 13, 2016**

**5:00 PM**

**City Hall, Conference Room 2A**

**Hayward Area Shoreline Planning Agency**

**A Joint Powers Authority Comprised of the East Bay Regional  
Park District, the Hayward Area Recreation and Park District  
and the City of Hayward**

**5:00 PM - CALL TO ORDER**

**5:02 PM - INTRODUCTIONS (Trustees)**

**5:03 PM - CHANGES TO AGENDA (Trustees)**

**5:04 PM - APPROVAL OF AGENDA (Trustees)**

**5:05 PM - APPROVAL OF MINUTES (Trustees)**

[MIN 16-084](#) Approval of HASPA Minutes for July 7, 2016

**Attachments:** [Attachment I HASPA DRAFT Minutes for July 7, 2016](#)

**5:08 PM - PUBLIC COMMENTS:**

*The Public Comment section provides an opportunity to address the Hayward Area Shoreline Planning Agency (HASPA) Trustees on items not listed on the agenda. The Trustees welcome your comments and requests that speakers present their remarks in a respectful manner, within established time limits, and focus on issues which directly affect the Board of Trustees or are within the jurisdiction of HASPA as the Trustees are prohibited by State law from discussing items not listed on the agenda, your item will be taken under consideration and may be referred to staff.*

**5:15 PM - NEW BUSINESS: Presentation of possible funding option/opportunities  
(Lowe/Hamlet)**

**5:30 PM - NEW BUSINESS: Discussion & endorsement of HARD's Measure 1F  
(De Ponte/Zabel)**

**5:45 PM - UNFINISHED BUSINESS: HASPA shoreline levees - follow-up  
(Taylor/De Ponte)**

**6:00 PM - UNFINISHED BUSINESS: Development project(s) (Golubics)**

**6:05 PM - REPORTS: Shoreline Adaptation Master Plan (Golubics/Pearson)**

**6:10 PM - REPORTS: Technical Advisory Committee (TAC)**

**6:15 PM - REPORTS: Board Members (Trustees)**

**6:20 PM - REPORTS: Setting meeting dates for 2017 (Trustees/TAC)**

[ACT 16-026](#)      Discussion and Possible Adoption of a Meeting Schedule for  
2017

**Attachments:**    [Attachment I DRAFT 2017 HASPA Meeting Schedule](#)

**6:25 PM - REPORTS: Setting agenda for next meeting (Trustees/TAC)**

**6:30 PM - ADJOURNMENT**

**NEXT MEETING – To be announced**

*Assistance will be provided to those requiring accommodations for disabilities in compliance with the Americans Disabilities Act of 1990. Interested persons must request the accommodation at least 48 hours in advance of the meeting by contacting the City Manager at (510) 583-4300 or TDD (510) 247-3340.*



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**File #:** MIN 16-084

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**DATE:** October 13, 2016

**TO:** Hayward Area Shoreline Planning Agency

**FROM:** Technical Advisory Committee for HASPA

**SUBJECT**

Approval of HASPA Minutes for July 7, 2016

**RECOMMENDATION**

That the HASPA Trustees approve the HASPA Minutes for July 7, 2016

**ATTACHMENTS**

Attachment I HASPA Minutes for July 7, 2016



## **HAYWARD AREA SHORELINE PLANNING AGENCY**

City of Hayward  
East Bay Regional Park District  
Hayward Area Recreation and Park District

Meeting of Board of Trustees  
City of Hayward City Hall  
Second Floor, Conference Room 2-A  
777 B Street  
Hayward, CA 94541

July 7, 2016

### **DRAFT MINUTES**

#### **HASPA TRUSTEES PRESENT:**

Al Mendall, City of Hayward, Chair  
Dennis Waespi, East Bay Regional Park District  
Paul Hodges, Hayward Area Recreation and Park District (Alternate)

#### **HASTAC MEMBERS PRESENT:**

Damon Golubics, City of Hayward  
Mark Taylor, East Bay Regional Park District  
Jennifer Koney, Hayward Area Recreation and Park District  
Adrienne De Ponte, Hayward Area Recreation and Park District (Alternate)  
Erik Pearson, City of Hayward (Alternate)  
Kevin Takei, East Bay Regional Park District  
Sandra Hamlat, East Bay Regional Park District  
Karl Zabel, Hayward Area Recreation and Park District

#### **STAFF:**

Helena Graves, City of Hayward  
Jeannie Hamilton, City of Hayward

#### **VISITORS:**

Allen Bertillion, Hayward Shoreline Advocates  
Audrey Le Pell, Hayward Resident/Citizen  
Betty Moose, Hayward Shoreline Advocates  
Ginny DeMartini, District 2, Alameda County Supervisor Valle's Office  
Hayes Morehouse, Hayward Resident  
John Weber, Property Owner  
Kelly Abreu, Mission Peak Conservancy  
Oksana Shcherba, Bay Area Climate Literacy Impact Collaborative (Bay-CLIC)  
Phil Gordon, Citizen  
Ryan Clausnitzer, Alameda County Mosquito Abatement District

#### **1. Call to Order**

A regular meeting of the Hayward Area Shoreline Planning Agency was called to order at 5:00 P.M. by Chair Mendall.

2. **Introductions**

Round robin introductions of those present were made.

3. **Changes to Agenda**

There were no changes to the Agenda.

4. **Agenda Approval**

The agenda was approved without objection.

5. **Approval of HASPA Minutes for April 14, 2016**

Kelly Abreu, Hayward resident, requested that under the Public Comments section of the minutes that it should be reflected that he asked that HASPA should adopt a specific projection he had in mind for sea level rise.

Moved by Trustee Waespi and seconded by Trustee Hodges, without objection, to approve the minutes of the Hayward Area Shoreline Planning Agency (HASPA) meeting on April 14, 2016 with the correction noted.

6. **Public Comments**

Betty Moose, member of the Hayward Shoreline Advocates, expressed concerned about the date and time of the HASPA meeting, that the meeting was not held on the third Thursday of the month. She wanted to confirm if the JPA addresses the date and time of the HASPA meeting.

Erik Pearson, HASTAC, indicated that the JPA does not specify the date and time of the meeting.

Damon Golubics, HASTAC, spoke regarding the scheduled date and time of the meeting was based on the availability of the Trustee's schedules. The scheduled meeting date was announced in the published HASPA Meeting Schedule dated January 19, 2016 and that the next scheduled meeting was announced at the last scheduled HASPA meeting on April 14, 2016. The Agenda packet is sent out a week ahead of the scheduled meeting date. Mr. Golubics acknowledged that some people who receive their Agenda packets via the US Postal Service had indicated that they were experiencing some delays in receiving meeting materials.

Chair Mendall confirmed that, per the published schedule, the next meeting will be October 13, 2016.

Kelly Abreau, Hayward Resident, spoke on the topic that the City of Hayward had been in the news lately regarding a curb repair that was done on a site that had geological significance. He wanted to bring to the attention of the Trustees that there are shoreline sites of special significance and seismic movement that should be noted. Local sea level rise, global sea level maps, and landlocked land concept strategic retreat were presented as options to building higher levees. He indicated that these options are also referred to as managed retreats which are options that he said are underutilized and unknown among shoreline managers. He submitted several articles as examples. He also mentioned that there are mapping sites that the public can access to research and view similar sites.

Trustee Chair Mendall spoke to the topic and confirmed that the curb on Hayward was repaired for Americans with Disability Act (ADA) purposes and mentioned that this occurrence has provided a resource for dialog between scientists and city staff to determine if there are other sites of seismic significance that can be cataloged once they are known and there are several in the City of Hayward.

## **NEW BUSINESS**

### **7. Climate Change Education and Outreach**

Adrienne DePonte introduced Oksana Shcherba of the Bay Area Climate Literacy Impact Collaborative (Bay-CLIC). The goal of the Collaborative is to provide education and that fulfills one of HASPA's goals. Education is a very important vehicle when addressing the community about sea level rise and climate literacy.

Oksana Shcherba, Climate Program Manager of Bay-CLIC, which is part of the Institute of the Golden Gate, gave a presentation to the HASPA Trustees, HASTAC and audience about Bay-CLIC. The group is comprised of over 30 informal educators, park agencies, zoos, science museums and any interested group that does not utilize formal in-class education. She emphasized that the San Francisco Bay Area is the fifth most populous areas of the United States, is a very ecologically rich area, and many of the resources require protection from sea level rise due to climate change.

Having a focus on climate literacy through education is important because adaptation and mitigation are critical and education can play a powerful role in the community. Education can help people to understand that human interaction affects climate change and this dialog can be used in places such as in a recreation and park district as tools to help solve some of the greatest challenges. Bay-CLIC promotes and supports environmental educators.

The organization is in partnership with the National Park Service. They are a non-profit that's part of the Golden Gate National Recreation Area, the Golden Gate National Parks Conservancy; a think and do tank. Some problematic areas they are addressing are using parks as tools for preventive healthcare, focusing on outdoor classrooms for education and for building healthy sustainable social and environmental communities since environmental concerns are a focus for our present and future generations. Open space areas, museums and parks are valuable natural resources as well as places for unique environmental

classrooms that are apolitical, very powerful, and useful to reach people about climate change. Local educators are used to unite this effort. This work began as a Needs Assessment in 2014 by getting feedback from 78 climate educators from 44 organizations, including parks, energy groups, non-profits, museums, and others. A common theme faced by most groups was the limitation or lack of an engaging curriculum that will resonate with their local audiences, capacity, lack of time, staff and funding. The goal is to find the best resources to help these organizations each reach their unmet needs. The needs assessment also presented new opportunities because all but 2% of the organizations they spoke with wanted to be part of a regional collaborative with the primary restriction or hesitation tied to the concern that it would be time consuming. The effort to bring this all together began in August 2014 and HARD was a part of that early conversation, which has continued with bimonthly meetings and is now in strategic planning mode. The governing structure is comprised of over 30 organizations including; the Exploratorium, the Golden Gate National Recreation Area, the National Park Service, the National Oceanic and Atmospheric Administration (NOAA), and many more with a collaborative structure. The Steering Committee is comprised of three working groups to keep the group aligned with Bay-CLIC as backbone support to the group. There are also general members involved who have expressed interest but have not committed to a leadership role.

There are three priorities over the next three years:

1. Assessing local scientific resources
2. Piloting a sustainable action plan
3. Climate tools and trainings

Each initiative is unique but there is cross-pollination and collaboration between them. Although it is still in the formative stage, the goal is to launch a shared space and database, preferably online and develop a solutions guide geared to the Bay Area that educators can use with their local audiences.

Of the 95% of those educators polled wanted assistance with their educational outreach and 85% called out the need for visuals and manipulatives that are stimulating for their audiences. They also wanted an easy to use curriculum that caters to informal audiences. The goal is to support educators who already have programs but want to incorporate these best practices and expand it to the next level.

Betty Moose, member of the Hayward Shoreline Advocates asked how these resources will be incorporated into the schools. She also mentioned the Alameda County Superintendent's Office as a potential resource.

Oksana Shcherba said this effort is focused on informal educators and not formal educators and school districts. Adrienne De Ponte, HASTAC, is on the steering committee for Bay-CLIC and, in addition to Ms. Shcherba, she is a resource for additional questions and outreach. The hope is that people will be more involved when the education is presented in a comfortable and accessible location that is not so formal, such as in the parks. Climate literacy education is a potentially difficult topic that may be more readily received in non-



traditional formats and locations for both youth and those beyond school age. Attaining climate resilience is the goal.

Audrey Le Pell, Hayward resident and former CAC Assistant Chair and Chair, asked if any citizen based committees are part of these organizations? Ms. Shcherba addressed this question and said that this is a very diverse organization that is grant funded and, although citizen based organizations are not involved at this time, some of the groups have citizens involved in roles such as citizen scientists. Public engagement in the future will encourage citizen involvement and there will be public campaigns.

Trustee Dennis Waespi asked the question about how has the effort been funded since December 2014 and offered that the sanitation districts, such as Oro Lomo Sanitary District, could be a potential source of additional funding.

Ms. Shcherba responded that they are underwritten and seeking additional grant funding and would like to invite these additional organizations to the discussions.

Jennifer Koney, HASTAC, wrapped up the discussion and tied the ends together for HASPA's involvement by saying that part of the Shoreline Realignment Master Plan is community education and that these efforts help to set the groundwork and provide an outreach vehicle to describe what is going on with the shoreline realignment plan to engage and communicate with the community.

Chair Al Mendall confirmed that this presentation was informative and informational with no major specific action or request required at this time.

## **8. H.A.R.D. Possible Bond Measure for Upgrading Facilities**

Adrienne De Ponte, HASTAC (HARD), introduced the presentation and said the purpose was for she and Jennifer Koney, HASTAC (HARD), to gather questions, input and feedback from the varied members of the present group at the meeting who live and work in the community about the needs seen within the HARD area and bring this feedback back to the HARD Board. No decisions have been made yet since this was just an exploratory endeavor.

Ms. De Ponte said she has worked for HARD for 17 years and that the H.A.R.D. special district was requested and created because of its importance and value to the community. There are standard parks and recreation facilities, golf, recreation, swimming, cultural events, senior programs but there are also features that are unique to H.A.R.D such as the Japanese Garden, which is the oldest in California, the Hayward Shoreline Interpretive Center, Kennedy Park which has an animal petting zoo, the Meek Estate and Park, which has recently been renovated and is on the National Registry of Historic Places, Rowell Ranch, which has been in existence since 1925 and was given to HARD in 1975, Sulphur Creek Nature Center, Douglas Morrison Theater, the Hayward Plunge, which is also a historical site, and the Skywest and Mission Hills Golf Courses. HARD has never gone out for a bond before since its beginnings in 1944 but there are capital improvements needed.

According to Phil Gordon, the only funds received have been for capital improvements and the state funding has been shrinking.

Kelly Abreu made the comment that the last parcel tax which recently passed covered over 9 Bay Area counties and was a regressive form that was the same for individual homeowner as for larger corporations. He questioned whether this bond measure would be better than Measure AA but wondered how it would affect businesses. He offered the suggestion to use density and population maps such as the ones that EBRPD uses as a tool to distribute parks.

Jennifer Koney responded that the bond would be assessed based on the taxable value of a home or business dependent upon when it was purchased. Both commercial and residential property owners would be subject to this assessment, which would translate to about \$35/year per \$100,000 assessed value. The bond will not cover all the needs, but will cover many of them.

Audrey Le Pell suggested asking the community by having a town hall meeting in a facility larger than the HARD office, which is not large enough to accommodate a large meeting. Perhaps the Senior Center, which provides both education and recreation, and ask the attendees what they want, what benefits they are receiving and what benefits they would like to see added. She also reminded the group that H.A.R.D. has a citizens advisory group that meets four or more times per year and is also a resource to call on.

Betty Moose asked for clarification about the bond measure and whether it would be possible to have it placed on the ballot for November, 2016. She also said that San Lorenzo is part of H.A.R.D. and needs to be remembered in the assessment too.

Chair Al Mendall suggested having a meeting at City Hall and televising it. A discussion began about HARD's signature facilities and that if you approximate Harder Road as about the center of the city, there are only two of these types of facilities mentioned in the southern half of the city. There is a need for facilities in other areas of city where there is not such a high concentration of facilities. The proposed large 30-acre La Vista Park will be in the old quarry was identified as a new needed facility. Ideas that came up were a community center in the Fairway Park area since there are very few parks in that community. Also, in areas slotted for more density, there will be a need to provide parks for the families as development grows. Many existing facilities are in good shape but some are in need of renovation. Some areas, such as Cherryland, are similar to San Lorenzo and should be added to the list to be assessed for needs as well.

Trustee Paul Hodges said that looking at the list of both the ADA and seismic needs many of the communities within HARD were built out in the 1960's and 1970's and need new facilities and upgrades to existing facilities. Some communities do not have the benefit of in-lieu fees. There are more opportunities for communities that have new construction since they have the benefit of in-lieu fees. HARD is trying to serve underserved areas as well as the whole district and the City of Hayward is generating more in lieu fees so there are more opportunities for new facilities.

Chair Mendall spoke to this question and said that in-lieu fees don't have to stay in the development area for a signature park because it would serve a regional area and could pull from a larger area since it will be utilized by not just the specific area.

The project list for H.A.R.D. includes Fremont Terrace Park, La Vista Park, Kennedy Park, San Lorenzo Community Park, Weekes Community Park, and Valle View Community Park as having been identified in the master plan as critical needs.

Trustee Dennis Waespi also mentioned Greenwood Park as a wonderful example of a community park.

Ginny DeMartini, District 2, Alameda County Supervisor Valle's Office, indicated that the need to get the word out as early as possible is important since the time to file closes on August 12<sup>th</sup>.

Damon Golubics, TAC, confirmed that this item was an information item not an action item on the Agenda and Paul Hodges and Jennifer Koney confirmed that the request was to gather feedback for the Board about potential support for a ballot measure and not asking for support of the bond.

## **9. Shoreline Development Project(s) Update**

Damon Golubics introduced City of Hayward Associate Planner Jeannie Hamilton, project planner for a project located at the western end of Depot Road, specifically at 3781 Depot Road on an environmentally sensitive site, which measures slightly less than 3 acres with a 40-foot easement along the western/bay side of the site. It is the last vacant parcel and due to the easement, no trees can be planted there since it is adjacent to the flood control channel. A project type that interfaces best with the shoreline is what is desired. A development that is not just a warehouse with few employees but rather one that's an office park or flex space in this area, which is in high demand now in the Bay Area. This type of space serves the needs of high tech and is what Hayward wants to deliver. The design should blend into the shoreline with landscape not just a loading dock and warehouse space.

Mr. Golubics indicated that this project has the same architect that is working on the 4150 Point Eden Way, previously reviewed by HASPA. The zoning for the Depot Road site is Industrial, which is the same as the Point Eden Way site. He said that comments regarding the project would be appreciated. Comments received for the Point Eden project initiated discussions to relocate the Bay Trail so that it would go around the building.

Planner Jeannie Hamilton said that a flex, light industrial use would provide more options for the site as compared to a warehouse which, would have more limited uses.

Audrey Le Pell expressed concern that there are no sidewalks and inquired about the accessibility for potential employees as well as the turnaround for big rig trucks.

Concerns were expressed by both Jennifer Koney and Chair Mendall regarding how the developer plans to adapt to sea level rise since the site is right next to the shoreline and should blend in and not stand out within that environment.

## **UNFINISHED BUSINESS**

### **10. Tour of Hayward Shoreline for Political Leaders**

Trustee Dennis Waespi said that Congressman Swalwell has expressed interest in coming to the shoreline for a tour and EBRPD has been in contact with his office but there has not been a successful contact yet. If a small window opens up, we should be ready to put together a tour quickly.

Damon Golubics said the TAC would work on generating a list for the Trustees review and plan to schedule two separate meetings, one for State Senators and Assembly Members and one for the Congressmen. Tour participants (Trustees and TAC members) will be prepared to ask for specific higher level needs such as the need for umbrella permits. Mark Taylor agreed and said shoreline van tours would be a good option.

## **REPORTS**

### **10. Report from TAC**

Mr. Golubics said the Industrial Zone update is not ready to move forward right now due to other priorities but will involve two Senior Planners and the Planning Manager.

The position of a part-time HASPA staff member will likely be non-benefited consultant position. It is still in the preliminary idea phase at this point and will need to go out for an RFQ when the description and funding is determined. The Master Plan process and developing the scope of work for the shoreline realignment master plan has been a lengthier process than originally anticipated.

Mark Taylor also added it is in the framing phase at this point. There are various parts, for example, like community engagement to present to the Trustees for consideration. There are other agencies also working in this direction; Eden Landing is in Phase One of their project and have just finished adding an additional 4 miles of trail in southern Hayward into Fremont.

Mr. Golubics added that the TAC is watching these other agency's efforts and the TAC will work at not duplicating efforts with existing agencies projects while working to determine the scope of Hayward's shoreline needs.

On August 1<sup>st</sup>, Mark Taylor will be on a panel with Sandra Hamlat in Saratoga as part of the implementation with Measure AA.

Adrienne De Ponte announced that Jennifer Koney will be retiring from HARD on September 30<sup>th</sup>. She acknowledged her contributions to HASPA.

## 11. **Reports from Board Members**

Trustee Dennis Waespi said that with the passage of Measure AA there are a lot of competitive projects anticipated for the funding that will be available. Senator Wieckowshi and Assembly Member Quirk have the influence to help HASPA with obtaining the funds needed for levee repairs and assistance to EBRPD as they attempt to obtain a bond measure. The bill has to be approved by the Assembly and the Governor to get on the ballot and, to date, it has made it through the Assembly and Senate which is the furthest it has gone in the last 14 years as a dedicated park bond measure. This bond is needed for shoreline work and there are designated amounts for the various regions, including the Bay Area and Hayward.

Paul Hodges appreciated the Measure AA update that was covered by others during the meeting.

## 12. **Setting Agendas for Next Meeting on October 13, 2016**

Next regular meeting will cover funding options. This meeting was scheduled to cover funding options but climate change was discussed and presented instead. At the October 13<sup>th</sup> meeting, Sandra Hamlat can speak to Measure AA and will follow up with BCDC and inquire if Lindy Lowe can provide updated information to Maggie Wenger's prior presentation.

Chair Mendall commented that some items are getting pushed out or actions items have been delayed due to informational items and not consent items on the Agenda.

## **ADJOURNMENT**

Chair Mendall adjourned the meeting at 7:00 PM.

(Minutes Submitted by Helena Graves, City of Hayward)



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**File #:** ACT 16-026

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**DATE:** October 13, 2016

**TO:** Hayward Area Shoreline Planning Agency

**FROM:** Damon Golubics, Technical Advisory Committee Chair for HASPA

**SUBJECT**

Discussion and Possible Adoption of a Meeting Schedule for 2017

**RECOMMENDATION**

That the HASPA Trustees approve the recommended quarterly meetings of the Hayward Area Shoreline Planning Agency (HASPA)

**ATTACHMENTS**

Attachment I Draft 2017 HASPA Meeting Schedule



## HAYWARD AREA SHORELINE PLANNING AGENCY

### *Memorandum*

**DATE:** October 4, 2016

**TO:** Hayward Area Shoreline Planning Agency Trustees

**FROM:** Damon Golubics  
Technical Advisory Committee Chair for HASPA

**SUBJECT:** Discussion and Possible Adoption of a Meeting Schedule for 2017

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The following meeting dates are recommended for quarterly meetings of the Hayward Area Shoreline Planning Agency (HASPA) Board of Trustees:

Thursday, January 12  
Thursday, April 13  
Thursday, July 6  
Thursday, October 12

Unless otherwise noted, all meetings will be held at Hayward City Halls located at 777 B Street in Conference Room 2-A with each meeting starting at 5:00 p.m. Trustees should discuss this recommended meeting schedule and formally adopt it pursuant to a formal vote. If the proposed meeting schedule is adopted, copies will be forward to all Trustees, Agency staff and all interested parties following the October 13, 2016 meeting.