

CITY OF HAYWARD

Hayward City Hall
777 B Street
Hayward, CA 94541
www.Hayward-CA.gov



CITY OF
HAYWARD
HEART OF THE BAY

Agenda

Tuesday, February 23, 2021

7:00 PM

Remote Participation

City Council

CITY COUNCIL MEETING

COVID-19 Notice: Consistent with State of California Executive Order No. 29-20 dated March 17, 2020, the City Council will be participating in public meetings via phone/video conferencing.

How to watch the meeting from home:

1. Comcast TV Channel 15
2. Live stream <https://hayward.legistar.com/Calendar.aspx>
3. YouTube Live stream: <https://www.youtube.com/user/cityofhayward>

How to submit written Public Comment:

1. Use eComment on the City's Meeting & Agenda Center webpage at: <https://hayward.legistar.com/Calendar.aspx>. eComments are directly sent to the iLegislate application used by City Council and City staff. Comments received before 3:00 p.m. the day of the meeting will be exported into a report, distributed to the City Council and staff, and published on the City's Meeting & Agenda Center under Documents Received After Published Agenda.

2. Send an email to List-Mayor-Council@hayward-ca.gov by 3:00 p.m. the day of the meeting. Please identify the Agenda Item Number in the subject line of your email. Emails will be compiled into one file, distributed to the City Council and staff, and published on the City's Meeting & Agenda Center under Documents Received After Published Agenda. Documents received after 3:00 p.m. through the adjournment of the meeting will be included as part of the meeting record and published the following day.

How to provide live Public Comment during the City Council Meeting:

Click the link below to join the meeting:

<https://hayward.zoom.us/j/94992453182?pwd=ckdmYVFWTENMZUt3ZzlvE5POUFOQT09>

Meeting ID: 949 9245 3182

Passcode: CC2/23@7pm

or

Dial: + 1 669 900 6833 or +1 253 215 8782

Meeting ID: 949 9245 3182

Password: 0264529688

A Guide to attend virtual meetings is provided at this link: <https://bit.ly/3jmaUxa>

CALL TO ORDER: Mayor Halliday

Pledge of Allegiance: Council Member Wahab

ROLL CALL

CLOSED SESSION ANNOUNCEMENT

PUBLIC COMMENTS

The Public Comment section provides an opportunity to address the City Council on items not listed on the agenda or Information Items. The Council welcomes your comments and requests that speakers present their remarks in a respectful manner, within established time limits, and focus on issues which directly affect the City or are within the jurisdiction of the City. As the Council is prohibited by State law from discussing items not listed on the agenda, your item will be taken under consideration and may be referred to staff.

ACTION ITEMS

The Council will permit comment as each item is called for the Consent Calendar, Public Hearings, and Legislative Business. In the case of the Consent Calendar, a specific item will need to be pulled by a Council Member in order for the Council to discuss the item or to permit public comment on the item. Please notify the City Clerk any time before the Consent Calendar is voted on by Council if you wish to speak on a Consent Item.

CONSENT

1. [CONS 21-113](#) Adopt a Resolution Calling For a Transparent, Inclusive, and Equitable 2021 Redistricting Process in Alameda County

Attachments: [Attachment I Staff Report](#)
[Attachment II Resolution](#)

WORK SESSION

Work Session items are non-action items. Although the Council may discuss or direct staff to follow up on these items, no formal action will be taken. Any formal action will be placed on the agenda at a subsequent meeting in the action sections of the agenda.

2. [WS 21-010](#) I-880/Winton Ave and I-880/A Street Interchange Improvement Project: Select Preferred Alternative for the A Street Improvements to Present to Alameda County Transportation Commission for the I-880/Winton Ave and I-880/A Street Interchange Improvement Project (Report from Public Works Director Ameri)

Attachments: [Attachment I Staff Report](#)
[Attachment II Alternatives](#)

PUBLIC HEARING

3. [PH 21-015](#) Covenant House California: Adopt a Resolution to Extend Resolutions 18-027 and 19-014, Declaring a Shelter Crisis in the City of Hayward Until December 31, 2021, and to Authorize the City Manager to Take Emergency Actions to Allow for the Construction of a 30-Bed Transitional Age Youth Shelter on a Portion of Hayward Unified School District Property Located at 27211 Tyrrell Avenue (Report from Development Services Director Simpson)

Attachments: [Attachment I Staff Report](#)
[Attachment II Resolution](#)
[Attachment III Plans](#)
[Attachment IV Photos of Existing Facilities](#)
[Attachment V FY20 Bay Area Impact Report](#)

LEGISLATIVE BUSINESS

4. [LB 21-006](#) FY 2021 Mid-Year Budget: Adopt Resolutions Approving FY 2021 Mid-Year Budget Review and General Fund Long Range Financial Model Update (Report from Finance Director Claussen)

Attachments: [Attachment I Staff Report](#)
[Attachment II Resolution Operating Budget](#)
[Attachment IIA Resolution Exhibits A & B](#)
[Attachment III Resolution Capital Budget](#)
[Attachment IIIA CIP Resolution Exhibits A & B](#)
[Attachment IV Adjustments Summary](#)
[Attachment V Long Range Financial Model](#)
[Attachment VI Measure C 20-Year Forecast Update](#)

CITY MANAGER'S COMMENTS

An oral report from the City Manager on upcoming activities, events, or other items of general interest to Council and the Public.

COUNCIL REPORTS AND ANNOUNCEMENTS

Council Members can provide oral reports on attendance at intergovernmental agency meetings, conferences, seminars, or other Council events to comply with AB 1234 requirements (reimbursable expenses for official activities).

COUNCIL REFERRALS

Council Members may bring forward a Council Referral Memorandum (Memo) on any topic to be considered by the entire Council. The intent of this Council Referrals section of the agenda is to provide an orderly means through which an individual Council Member can raise an issue for discussion and possible direction by the Council to the appropriate Council Appointed Officers for action by the applicable City staff.

ADJOURNMENT**NEXT MEETING, March 2, 2021, 7:00 PM****PUBLIC COMMENT RULES**

Any member of the public desiring to address the Council shall limit her/his address to three (3) minutes unless less or further time has been granted by the Presiding Officer or in accordance with the section under Public Hearings. The Presiding Officer has the discretion to shorten or lengthen the maximum time members may speak. Speakers will be asked for their name before speaking and are expected to honor the allotted time. Speaker Cards are available from the City Clerk at the meeting.

PLEASE TAKE NOTICE

That if you file a lawsuit challenging any final decision on any public hearing or legislative business item listed in this agenda, the issues in the lawsuit may be limited to the issues that were raised at the City's public hearing or presented in writing to the City Clerk at or before the public hearing.

PLEASE TAKE FURTHER NOTICE

That the City Council adopted Resolution No. 87-181 C.S., which imposes the 90-day deadline set forth in Code of Civil Procedure section 1094.6 for filing of any lawsuit challenging final action on an agenda item which is subject to Code of Civil Procedure section 1094.5.

****Materials related to an item on the agenda submitted to the Council after distribution of the agenda packet are available for public inspection in the City Clerk's Office, City Hall, 777 B Street, 4th Floor, Hayward, during normal business hours. An online version of this agenda and staff reports are available on the City's website. Written comments submitted to the Council in connection with agenda items will be posted on the City's website. All Council Meetings are broadcast simultaneously on the website and on Cable Channel 15, KHRT. ****

Assistance will be provided to those requiring accommodations for disabilities in compliance with the Americans with Disabilities Act of 1990. Interested persons must request the accommodation at least 48 hours in advance of the meeting by contacting the City Clerk at (510) 583-4400 or TDD (510) 247-3340.

Assistance will be provided to those requiring language assistance. To ensure that interpreters are available at the meeting, interested persons must request the accommodation at least 48 hours in advance of the meeting by contacting the City Clerk at (510) 583-4400.

CHILDCARE WILL NOT BE PROVIDED UNTIL FURTHER NOTICE DUE TO COUNTYWIDE SHELTER-IN PLACE ORDER.



CITY OF HAYWARD

Hayward City Hall
777 B Street
Hayward, CA 94541
www.Hayward-CA.gov

File #: CONS 21-113

DATE: February 23, 2021

TO: Mayor and City Council

FROM: City Manager

SUBJECT

Adopt a Resolution Calling For a Transparent, Inclusive, and Equitable 2021 Redistricting Process in Alameda County

RECOMMENDATION

That the Council adopts the attached resolution (Attachment II) that calls for a transparent, inclusive, and equitable 2021 redistricting process in Alameda County following the completion of the 2020 Census.

SUMMARY

Every ten years, the Federal Government conducts a census to determine the number of individuals living in the United States. Following each census, State law, Section 21500, requires that the Board of Supervisors adjust the boundaries of any or all of the supervisorial districts of the county so that “the districts shall be as nearly equal in population as may be.” Councilmembers Lamnin and Wahab have both made requests to staff separately that a resolution be brought forward for Council consideration that calls for the Alameda County Board of Supervisors to conduct a redistricting process that is transparent, inclusive, and equitable. Councilmember Lamnin is also a member of the Alameda County Coalition for Fair Redistricting that has outlined a number of recommendations for the County to follow during this process.

ATTACHMENTS

| | |
|---------------|--------------|
| Attachment I | Staff Report |
| Attachment II | Resolution |



DATE: February 23, 2021

TO: Mayor and City Council

FROM: City Manager

SUBJECT: Adopt a Resolution Calling For a Transparent, Inclusive, and Equitable 2021 Redistricting Process in Alameda County

RECOMMENDATION

That the Council adopts the attached resolution (Attachment II) that calls for a transparent, inclusive, and equitable 2021 redistricting process in Alameda County following the completion of the 2020 Census.

SUMMARY

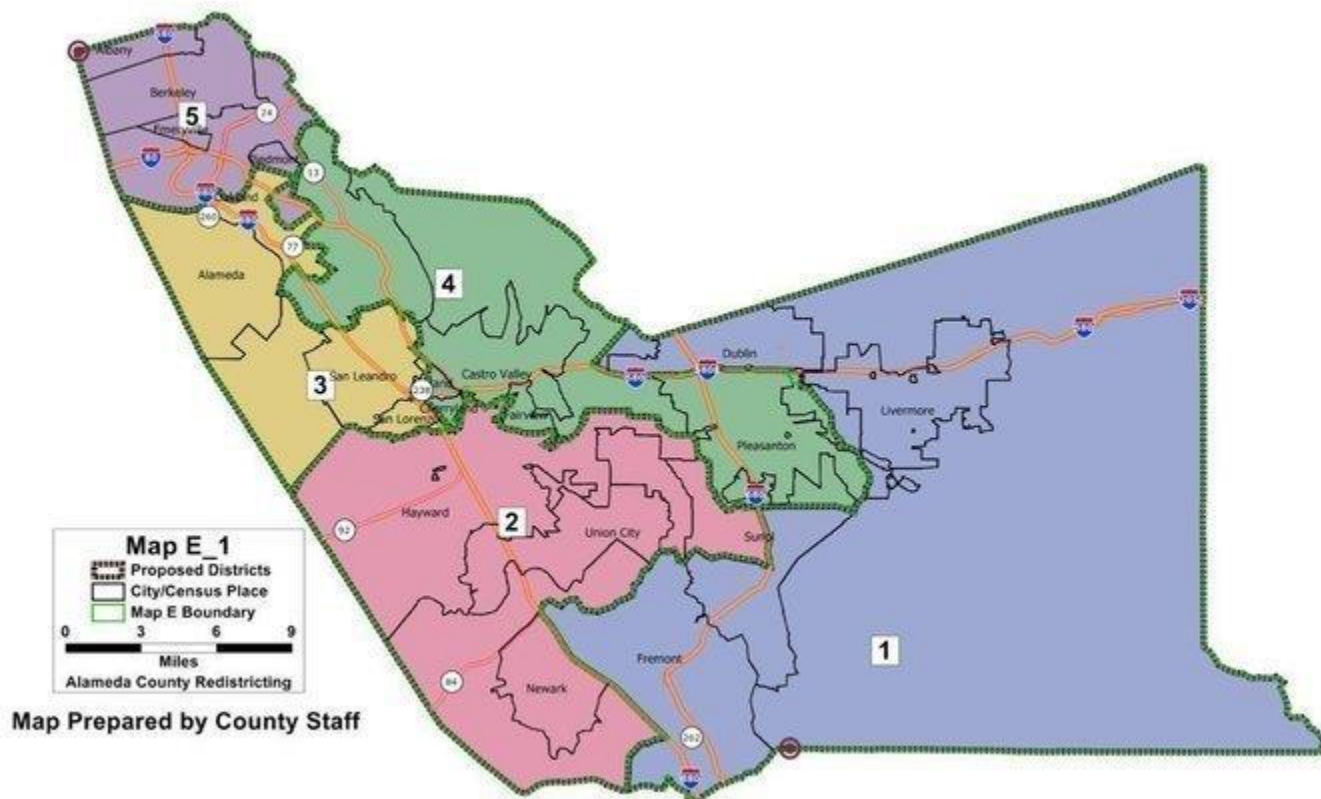
Every ten years, the Federal Government conducts a census to determine the number of individuals living in the United States. Following each census, State law, Section 21500, requires that the Board of Supervisors adjust the boundaries of any or all of the supervisorial districts of the county so that “the districts shall be as nearly equal in population as may be.” Councilmembers Lamnin and Wahab have both made requests to staff separately that a resolution be brought forward for Council consideration that calls for the Alameda County Board of Supervisors to conduct a redistricting process that is transparent, inclusive, and equitable. Councilmember Lamnin is also a member of the Alameda County Coalition for Fair Redistricting that has outlined a number of recommendations for the County to follow during this process.

BACKGROUND

Every ten years, the Federal Government conducts a census to determine the number of individuals living in the United States. Following each census, State law, Section 21500, requires that the Board of Supervisors adjust the boundaries of any or all of the supervisorial districts of the county so that “the districts shall be as nearly equal in population as may be.” In addition, proposed redistricting plans must comply with requirements of the 14th Amendment to the United States Constitution and with the mandate of the federal Voting Rights Act of 1965, as amended, 42 USC § 1973, et seq., to assure fair and effective representation for racial and language-minority groups.

Alameda County last completed this process in 2011. The Board of Supervisors established an ad-hoc committee that did not begin meetings until July 12, 2011. Background on the 2011 process can be found here: [Supervisory Redistricting 2011 - Alameda County \(acgov.org\)](http://www.acgov.org/Supervisors/Redistricting/2011/Background.htm)

The current Supervisorial boundaries as adopted in 2011 are as follows:



DISCUSSION

This year's redistricting process will be delayed slightly as a result of the COVID-19 pandemic and delays to formal completion of the 2020 Census. The California Supreme Court has extended the deadlines for redistricting for at least four months due to the pandemic and the Federal delays in census reporting. The current timeline for Federal certification of census data is July 31, 2021. It is unlikely that Alameda County will kick off any ad-hoc committee process until the summer of 2021. In addition, new State legislation (AB 849, Bonta) has gone into effect that mandates criteria for standardized and fair redistricting. The law requires local governments to engage communities in the redistricting process, to hold a minimum number of public hearings, and to reach out to non-English speaking communities.

The Alameda County Coalition for Fair Redistricting has been formed with the goal of working with the County to create a transparent and inclusive redistricting process. This is important because the establishment of election districts in the County determines how communities are represented on the Board of Supervisors, how the County's \$3.5 billion annual budget gets allocated, how many votes a particular area has on issues, and how communities might be divided or consolidated. The maps approved this year will be in place for the next ten years,

until completion of the 2030 Census. The Coalition has established a Change.Org petition around this topic: [Petition · Representation Matters · Change.org](#).

Councilmembers Lamnin and Wahab have both made requests to staff separately that a resolution be brought forward for Council consideration that calls for the Alameda County Board of Supervisors to conduct a redistricting process that is transparent, inclusive, and equitable. Councilmember Lamnin is also a member of the Alameda County Coalition for Fair Redistricting that has outlined a number of recommendations for the County to follow during this process.

The attached resolution calls on Alameda County to conduct a transparent, inclusive, and equitable redistricting process consistent with AB 849, AB 1276, and the best practice guide of the Asian Americans Advancing Justice-Asian Law Caucus¹.

The resolution also calls for the process to be conducted consistent with the following goals:

1. Protects and maintains communities of interest;
2. Includes at least one public hearing regarding the proposed consultant who will develop the proposed map(s);
3. Includes at least one public hearing regarding the proposed outreach plan for the redistricting process;
4. Ensures that the consulting firm and the redistricting process as a whole offer accessible online and in person opportunities to provide input regarding communities of interest, impact of proposed lines, and other comments, questions, concerns, and ideas related to the proposed maps;
5. Includes accessibility approaches that remove physical, technological, language, and other barriers to public participation including work schedules and family commitments;
6. Leverages the trusted messengers and communities of interest infrastructure put in place to ensure a complete Census count, including engaging community volunteers;
7. Includes meetings before and after the maps are created as well as at least two other methods/opportunities for engagement accessible for each of the five districts;
8. Leverages the Municipal Advisory Councils, Interfaith Networks, and other existing network and neighborhood infrastructure to communicate the importance of and opportunity to participate in the redistricting process;
9. Provides adequate funding and personnel to accomplish these goals in partnership with community volunteers; and
10. Provides meeting notices at least two weeks in advance, including notices of Board of Supervisors meetings whenever possible.

ECONOMIC IMPACT

¹ Asian Americans Advancing Justice – Asian Law Caucus. “Guide to Best Practices in Districting.” Available at: <https://www.advancingjustice-alc.org/wp-content/uploads/2018/06/Guide-to-Districting-Best-Practices-AAAJ-ALC.pdf>

Ensuring fair representation on the Alameda County Board of Supervisors could ensure that Hayward receives an equitable distribution of County funds moving forward and that Hayward residents are fairly represented during important votes impacting the City.

FISCAL IMPACT

There is no direct fiscal impact associated with this action.

STRATEGIC ROADMAP

This report is not directly associated with a project on the Strategic Roadmap but does support the Improve Organizational Health Project 19c. Inform the public about the 2020 Census.

SUSTAINABILITY FEATURES

None.

NEXT STEPS

If the Council adopts the resolution, staff will draft a letter for the Mayor to send to the Board of Supervisors along with the resolution.

Prepared and Recommended by:

Kelly McAdoo, City Manager

Approved by:



Kelly McAdoo, City Manager

HAYWARD CITY COUNCIL

RESOLUTION NO. 21-

Introduced by Council Member _____

RESOLUTION CALLING FOR A TRANSPARENT, INCLUSIVE, AND EQUITABLE
2021 REDISTRICTING PROCESS IN ALAMEDA COUNTY

WHEREAS, Alameda County Supervisorial District boundaries must be redrawn in 2021 following completion of the 2020 Census and these boundaries will remain in effect for the next 10 years; and

WHEREAS, these boundaries will determine how communities are represented, address issues of common interest, and identify which neighborhoods are divided or consolidated; and

WHEREAS, in the past, there have been few requirements that redistricting be fair, transparent, and engage marginalized communities; and

WHEREAS, the Alameda County Board of Supervisors has sought to include local communities through civic engagement such as through the successful Alameda County Counts census effort; and

WHEREAS, robust, safe, and inclusive community engagement to develop proposed district maps requires time and resources to ensure digital access, diverse schedules, translation services, meeting schedule notice, and other requirements identified by best practices and in AB 849 (Bonta) and AB 1276 (Bonta); and

WHEREAS, the timeframe to draw these maps will be compressed due to national issues and the impact of the pandemic on local communities.

NOW, THEREFORE, BE IT RESOLVED that the City Council of the City of Hayward urges the Alameda County Board of Supervisors to allocate adequate resources and direct the creation of policies to ensure an equitable, inclusive and transparent redistricting process consistent with AB 849 and AB 1276 and the best practice guide of the Asian Americans Advancing Justice–Asian Law Caucus¹.

¹ Asian Americans Advancing Justice – Asian Law Caucus. “Guide to Best Practices in Districting.” Available at: <https://www.advancingjustice-alc.org/wp-content/uploads/2018/06/Guide-to-Districting-Best-Practices-AAAJ-ALC.pdf>

NOW, THEREFORE, BE IT FURTHER RESOLVED that the City Council requests that the 2021 Alameda County redistricting process be conducted consistent with the following goals:

1. Protects and maintains communities of interest;
2. Includes at least one public hearing regarding the proposed consultant who will develop the proposed map(s);
3. Includes at least one public hearing regarding the proposed outreach plan for the redistricting process;
4. Ensures that the consulting firm and the redistricting process as a whole offer accessible online and in person opportunities to provide input regarding communities of interest, impact of proposed lines, and other comments, questions, concerns, and ideas related to the proposed maps;
5. Includes accessibility approaches that remove physical, technological, language, and other barriers to public participation including work schedules and family commitments;
6. Leverages the trusted messengers and communities of interest infrastructure put in place to ensure a complete Census count, including engaging community volunteers;
7. Includes meetings before and after the maps are created as well as at least two other methods/opportunities for engagement accessible for each of the five districts;
8. Leverages the Municipal Advisory Councils, Interfaith Networks, and other existing network and neighborhood infrastructure to communicate the importance of and opportunity to participate in the redistricting process;
9. Provides adequate funding and personnel to accomplish these goals in partnership with community volunteers; and
10. Provides meeting notices at least two weeks in advance, including notices of Board of Supervisors meetings whenever possible.

IN COUNCIL, HAYWARD, CALIFORNIA _____, 2021

ADOPTED BY THE FOLLOWING VOTE:

AYES: COUNCIL MEMBERS:
 MAYOR:

NOES: COUNCIL MEMBERS:

ABSTAIN: COUNCIL MEMBERS:

ABSENT: COUNCIL MEMBERS:

ATTEST: _____
 City Clerk of the City of Hayward

APPROVED AS TO FORM:

City Attorney of the City of Hayward



CITY OF HAYWARD

Hayward City Hall
777 B Street
Hayward, CA 94541
www.Hayward-CA.gov

File #: WS 21-010

DATE: February 23, 2021

TO: Mayor and City Council

FROM: Director of Public Works

SUBJECT

I-880/Winton Ave and I-880/A Street Interchange Improvement Project: Select Preferred Alternative for the A Street Improvements to Present to Alameda County Transportation Commission for the I-880/Winton Ave and I-880/A Street Interchange Improvement Project

RECOMMENDATION

That Council reviews this report and selects a preferred project alternative for the A Street Improvements to present to Alameda County Transportation Commission (Alameda CTC) to move forward to the environmental document project phase.

SUMMARY

The City, in partnership with Alameda CTC, the implementing agency, and the California Department of Transportation (Caltrans) propose to provide interchange improvements at the Winton Avenue and A Street interchanges along the I-880 corridor.

There are several alternatives proposed to add an auxiliary lane on I-880 in both directions between the Winton Avenue and A Street interchanges, along with interchange improvements. After a cooperative evaluation with the Project Development Team, Caltrans, Alameda CTC, and City staff, the project team is proposing Mainline improvements to the Caltrans freeway right-of-way, one improvement scenario on Winton Avenue (Alternative W2) and three improvement alternatives (Alternatives A1, A2, and A3) on A Street as shown on Attachment III. All proposed alternatives are compared to the no-build scenario or existing condition in order to measure the impacts of each alternative. Staff is only seeking direction from Council on the three A Street alternatives since the project team has already narrowed down the proposed improvements for the Mainline and Winton Avenue areas. The following provides a summary of the Mainline, Winton Avenue, and three A Street alternatives:

Mainline Improvements. Mainline improvements would include restriping of the existing outside shoulder of I-880 along the I-880 mainline between the I-880/Winton Avenue and I-880/A Street interchanges to provide one auxiliary lane in each direction.

Winton Avenue Improvements. Alternative W2 proposes to convert the existing I-880/Winton Avenue Interchange from a full clover leaf to a partial clover leaf configuration. Partial clover leaf (Par-Clove) interchanges provide better traffic operations with minimum impact to right-of-way and environmental.

A Street Improvement Alternatives. The following provides a summary of each of the three A Street improvement alternatives at I-880/A Street interchange:

- Alternative A1 would modify the interchange ramp terminals from a signal control to a roundabout control.
- Alternative A2 includes removal of the existing sidewalks next to the travel lanes and restriping A Street to provide separate turn lanes for ramp turning movements in both directions. This scenario would provide six lanes under the existing A Street overcrossing.
- Alternative A3 includes removal of the existing sidewalks next to the travel lanes and widening existing A Street travel lanes while maintaining the existing five lane configuration under the A street overcrossing.

An analysis of performance measures indicates that Alternative A1 has higher safety benefits, but higher delay and initial capital costs compared to the other alternatives. The roundabout design is very challenging as it increases the number of conflict points for non-motorized users, pedestrians, and bicyclists, and especially those with disabilities. It will present unique challenges to safety and accessibility concerns and it is not a community preferred alternative. Alternative A2 improves safety when compared to the no-build alternative and provides better traffic operations compared to the other alternatives. Alternative A3 is comparable to the no-build alternative in delays and also improves safety by providing better pedestrian and bicycle facilities.

Staff's recommended alternative is Alternative A2 because it improves safety, improves pedestrian and bicycle connectivity, minimizes right-of-way impacts, has community support, is the least costly in terms of construction, and has the lowest post-implementation traffic operations impacts in terms of delay. All of which meet the Purpose and Need of the project. Alternative A3 is staff's second preferred alternative for similar reasons, although future traffic operations will not be as improved under this alternative when compared to Alternative A2.

Staff requests that Council selects a preferred alternative for the A Street interchange based on the information provided within this report and the accompanying presentation.

ATTACHMENTS

| | |
|---------------|--------------|
| Attachment I | Staff Report |
| Attachment II | Alternatives |



DATE: February 23, 2021

TO: City Council

FROM: Director of Public Works

SUBJECT: I-880/Winton Ave and I-880/A Street Interchange Improvement Project:
Select Preferred Alternative for the A Street Improvements to Present to
Alameda County Transportation Commission for the I-880/Winton Ave and
I-880/A Street Interchange Improvement Project

RECOMMENDATION

That Council reviews this report and selects a preferred project alternative for the A Street Improvements to present to Alameda County Transportation Commission (Alameda CTC) to move forward to the environmental document project phase.

SUMMARY

The City, in partnership with Alameda CTC, the implementing agency, and the California Department of Transportation (Caltrans) propose to provide interchange improvements at the Winton Avenue and A Street interchanges along the I-880 corridor.

There are several alternatives proposed to add an auxiliary lane on I-880 in both directions between the Winton Avenue and A Street interchanges, along with interchange improvements. After a cooperative evaluation with the Project Development Team, Caltrans, Alameda CTC, and City staff, the project team is proposing Mainline improvements to the Caltrans freeway right-of-way, one improvement scenario on Winton Avenue (Alternative W2) and three improvement alternatives (Alternatives A1, A2, and A3) on A Street as shown on Attachment III. All proposed alternatives are compared to the no-build scenario or existing condition in order to measure the impacts of each alternative. Staff is only seeking direction from Council on the three A Street alternatives since the project team has already narrowed down the proposed improvements for the Mainline and Winton Avenue areas. The following provides a summary of the Mainline, Winton Avenue, and three A Street alternatives:

Mainline Improvements. Mainline improvements would include restriping of the existing outside shoulder of I-880 along the I-880 mainline between the I-880/Winton Avenue and I-880/A Street interchanges to provide one auxiliary lane in each direction.

Winton Avenue Improvements. Alternative W2 proposes to convert the existing I-

880/Winton Avenue Interchange from a full clover leaf to a partial clover leaf configuration. Partial clover leaf (Par-Clove) interchanges provide better traffic operations with minimum impact to right-of-way and environmental.

A Street Improvement Alternatives. The following provides a summary of each of the three A Street improvement alternatives at I-880/A Street interchange:

- Alternative A1 would modify the interchange ramp terminals from a signal control to a roundabout control.
- Alternative A2 includes removal of the existing sidewalks next to the travel lanes and restriping A Street to provide separate turn lanes for ramp turning movements in both directions. This scenario would provide six lanes under the existing A Street overcrossing.
- Alternative A3 includes removal of the existing sidewalks next to the travel lanes and widening existing A Street travel lanes while maintaining the existing five lane configuration under the A street overcrossing.

An analysis of performance measures indicates that Alternative A1 has higher safety benefits, but higher delay and initial capital costs compared to the other alternatives. The roundabout design is very challenging as it increases the number of conflict points for non-motorized users, pedestrians, and bicyclists, and especially those with disabilities. It will present unique challenges to safety and accessibility concerns and it is not a community preferred alternative. Alternative A2 improves safety when compared to the no-build alternative and provides better traffic operations compared to the other alternatives. Alternative A3 is comparable to the no-build alternative in delays and also improves safety by providing better pedestrian and bicycle facilities.

Staff's recommended alternative is Alternative A2 because it improves safety, improves pedestrian and bicycle connectivity, minimizes right-of-way impacts, has community support, is the least costly in terms of construction, and has the lowest post-implementation traffic operations impacts in terms of delay. All of which meet the Purpose and Need of the project. Alternative A3 is staff's second preferred alternative for similar reasons, although future traffic operations will not be as improved under this alternative when compared to Alternative A2.

Staff requests that Council selects a preferred alternative for the A Street interchange based on the information provided within this report and the accompanying presentation.

BACKGROUND

The City, in partnership with the Alameda CTC, the implementing agency, and Caltrans, who owns and operates I-880, propose to provide interchange improvements at the Winton Avenue and A Street interchanges along the I-880 corridor. The I-880 Interchange Improvements (Winton Avenue and A Street) Project (Project) would include:

- Reconfiguring the I-880 interchanges at Winton Avenue and A Street to enhance access to the surrounding residential, retail, and commercial land uses;
- Improving pedestrian and bicycle facilities at both interchanges;
- Providing northbound and southbound auxiliary lanes along the main line between the A Street interchange and the Winton Avenue interchange; and,
- Providing new signalized intersections at Winton Avenue ramp terminals and modifying ramp terminal intersections at A Street to improve traffic flow, reduce congestion, and make intersections accessible and safer for pedestrians and cyclists.

The project team developed a Project Study Report-Project Development Support (PSR-PDS) document, which was approved by Caltrans in October 2019. The PSR-PDS document established the purpose and need of the project and developed several conceptual design alternatives for further evaluation during the Project Approval & Environmental Document (PA&ED) phase. As part of this phase of work, staff and Alameda CTC solicited feedback for the alternatives under consideration to establish a set of preferred alternatives from the PSR-PDS document. These preferred alternatives will be taken forward through the completion of the technical studies and completion of the PA&ED phase.

The City was a part of the project development and was consulted during the preparation of the PSR-PDS document to ensure that Context Sensitive Solutions have been developed and proposed design solutions are consistent with local community values, character, and contextual setting as envisioned by the City. Multiple stakeholder outreach meetings were held since the project's inception with local advocacy groups, business owners, and local residents. Furthermore, the Project is consistent with the City's 2040 General Plan and the City's recently adopted Bicycle and Pedestrian Master Plan.

Council Infrastructure Committee

Design alternatives were first presented to the Council Infrastructure Committee (CIC) on January 22, 2020¹. Following revisions per CIC feedback and comments from Caltrans, staff presented a project update to CIC on July 22, 2020². Since July 2020, the design team has worked on addressing additional feedback from Caltrans pertaining to safety concerns regarding the A Street alternatives. Meanwhile, during the past eight months, City staff continued discussions with Southland Mall landowners on the Winton Avenue alternatives. In January 2021, landowners from the Sears parcel provided feedback that they do not support a direct access from the interchange into the Southland Mall property.

The conceptual alternatives currently under consideration in the PA&ED phase are presented below.

DISCUSSION

Several alternatives are proposed to add an auxiliary lane on I-880 in both directions between

¹ <https://hayward.legistar.com/LegislationDetail.aspx?ID=4310997&GUID=F2D57ED3-5F0A-45B4-9D33-E415F419059B&Options=&Search=>

² <https://hayward.legistar.com/LegislationDetail.aspx?ID=4595743&GUID=71FDE319-6852-477E-AF53->

the Winton Avenue and A Street interchanges along with interchange improvements. After cooperative evaluation with the Project Development Team, Caltrans, Alameda CTC, and City staff for all proposed alternatives, the project team is proposing one improvement alternative for the I-880/Winton Avenue intersection (Alternative W2) and three improvement alternatives (Alternatives A1, A2 and A3) for the I-880/A Street intersection. All proposed alternatives are compared to the no-build scenario or existing condition to measure the impacts of each alternative. Staff is only seeking direction from Council on the three A Street alternatives since the project team has already narrowed down the proposed improvements for the Mainline and Winton Avenue areas. Exhibits for the alternatives are attached to this report (Attachment II) and described as follows:

Mainline Improvements

Mainline improvements would include restriping of the existing outside shoulder of I-880 along the I-880 mainline between the I-880/Winton Avenue and I-880/A Street interchanges to provide one auxiliary lane in each direction. The new auxiliary lanes would be approximately 1,500 feet long, would not require any additional right-of-way (ROW) acquisitions to construct and would not extend beyond the two interchanges.

Winton Avenue Interchange

With the current interchange configuration, major weaving occurs between the local and mainline locations during the AM and PM peak periods. To eliminate the weaving and improve the interchange operations, various interchange concepts were developed and evaluated based on the peak period volumes and intersection spacings. The original interchange alternatives included a direct access ramp from the southbound off ramp to Southland Mall, providing triple left turn lanes on Winton Avenue at Southland Mall Drive, dual Roundabouts (RAB) and a Partial Clover Leaf interchange (Par-Clove). However, based on the design year future forecast volumes, right-of-way and environmental impacts, the direct access ramp, triple left turn, and RAB alternatives were eliminated.

At this location, a Par-Clove interchange provides better traffic operations and minimum impact to right-of-way and environmental aspects. The existing I-880/Winton Avenue Interchange will be converted from a full clover leaf to a partial clover leaf configuration as shown in Attachment II.

Improvements to the I-880/Winton Avenue Interchange would include:

- Removal of the existing I-880/Winton Avenue Interchange southbound loop off-ramp and northbound loop off-ramp;
- Reconstruction of sidewalk and bridge railing;
- Construction of additional vehicle storage by lengthening the existing two left turn lanes at Southland Drive in the westbound direction;
- Construction of 5-foot-wide sidewalks and 6-foot-wide Class IV bike lanes with a 3-foot buffer in both directions between Southland Drive and Santa Clara Street;
- Reconfiguration of ramp terminals and install new traffic signals; and
- Addition of ramp meters and High-Occupancy Vehicle (HOV) preferred lanes on loop

and diagonal ramps.

The table below shows the estimated capital costs for Alternative W2 when compared to the no-build alternative.

| Project Capital Costs | <u>No-Build</u> Full Clover Leaf Interchange | <u>W2</u> Par-Clove Interchange |
|---|---|--|
| Capital Costs (Construction and ROW) | - | \$34M |

A Street Interchange

Currently, both I-880 southbound and northbound ramp intersections are controlled by one controller with split phases for all movements at the intersections. The westbound left/through movement at the southbound ramps has an overlap phase and eastbound left/through movement has an overlap phase at the northbound ramps. The proposed alternatives are as follows:

Alternative A1 includes double roundabouts at the I-880/A Street interchange and improvements described below. Improvements at the I-880/A Street interchange under Alternative 1 would modify the interchange ramp terminals from a signal control to a roundabout control as shown in Attachment II.

Alternative A1 would include the following improvements:

- Reconfiguration of ramp terminals at A Street to construct double-roundabouts at the I-880/A Street Interchange ramp intersections and widen A Street, which requires ROW acquisition of two existing commercial properties;
- Reconstruction of slope wall underneath the A Street overpass to construct two 12-foot wide Class;
- Construction of shared pedestrian and bicycle paths between the existing bridge columns and abutment;
- Removal of access to/from Arbor Avenue to A Street and convert Arbor Avenue into a cul-de-sac;
- Installation of a HAWK signal to improve pedestrian crossing at the intersection of Happyland Avenue and A Street; and
- Modification to the A Street access at Garden Avenue to remove the left turn access to Garden Avenue from westbound A Street and provide a right-in/right-out only access from Garden Avenue to A Street;

Alternative A2 includes removal of the existing sidewalks next to the travel lanes and restriping A Street to provide separate turn lanes for ramp turning movements in both directions. The existing sidewalk is replaced by a 12-foot-wide shared pedestrian and bicycle path between the existing bridge columns and abutment.

Alternative A2 would include the following improvements:

- Removal of sidewalk and reconstruction of A Street under the I-880/A Street Interchange overpass to allow for dedicated left turn lanes in each direction;
- Modification of the intersection of South Garden Avenue and A Street to an exclusive right turn in/right turn out intersection;
- Reconfiguration of the Arbor Avenue intersection at A Street and conversion to a cul-de-sac; and
- Installation of a HAWK signal to improve pedestrian crossing at the intersection of Happyland Avenue and A Street.

Alternative A3 includes removal of the existing sidewalks next to the travel lanes and widening existing A Street travel lanes. The existing sidewalk would be replaced by a 12-foot-wide shared pedestrian and bicycle path.

Alternative A3 would include the following improvements:

- Removal of sidewalk and restriping of A Street under the I-880/A Street Interchange overpass to provide wider lanes between the ramp intersections;
- Addition of 6-foot Class II Bike lanes on A Street to the east and west of the I-880/A Street Interchange within the Project limits;
- Modification to the intersection of South Garden Avenue and A Street to an exclusive right turn in/right turn out intersection; and
- Installation of a HAWK signal to improve pedestrian crossing at the intersection of Happyland Avenue and A Street.

Alternative Comparisons

The following is a brief overview of the performance measures used to calculate costs as a basis of comparison for the alternatives performed by the consultant team. Since the Winton Avenue interchange has only one alternative, this section is focused on the three alternatives at the A Street interchange.

Each of the A Street alternatives are evaluated for the following performance measures:

- Safety – measures the societal cost associated with the predicted number and severity of collisions. The data for this measure is derived from safety analysis report prepared for the project;
- Delay – measures the societal cost associated with the vehicle-hours delayed in traffic. The data for this measure is derived from the draft Traffic Operations Analysis Report (TOAR) submitted in July of 2020; and
- Initial Capital Costs – measures the capital costs needed for project implementation.

Safety Benefits: The table below is the monetized annual safety cost for each of the A Street interchange alternative. Each of the Cal-B/C economic parameter cost is multiplied by the rate of each injury. The cost per incident is based on the Cal-B/C Economic parameters that

are published on Caltrans website.

| Injury Severity | Cal-B/C Economic Parameter Values (Cost per Incident) | Annual Societal Cost based on Safety Analysis | | | |
|---------------------------------|--|---|---------------------------------|---------------------------------------|---------------------------------------|
| | | No-Build Signal Interchange | A1 Roundabout Interchange | A2 6-Lane Signal Interchange | A3 5-Lane Signal Interchange |
| FI Crashes | | | | | |
| K (Fatal) | \$9,800,000 | \$94,144 | \$27,598 | \$82,691 | \$84,638 |
| A (Severe Injury) | \$467,000 | \$87,000 | \$20,422 | \$66,471 | \$75,530 |
| B (Moderate Injury) | \$127,100 | \$174,239 | \$39,892 | \$129,991 | \$150,847 |
| C (Minor Injury) | \$6,500 | \$330,590 | \$77,471 | \$257,452 | \$286,323 |
| PDO Crashes | | | | | |
| O (Property Damage Only) | \$4,374 | \$64,669 | \$55,780 | \$39,906 | \$45,860 |
| Total Annual Safety Cost | | \$750,641 | \$221,164 | \$576,511 | \$643,199 |

Delay Costs: The table below monetizes the annual delay costs for each of the A Street alternatives. The total peak period delay for each of the alternative is multiplied by 260 working days to develop annual peak period delay for the A Street segment in the study for this project. Consistent with Caltrans Life-Cycle Benefit-Cost Analysis Economic Parameters, a value of \$19.70 per vehicle-hour delay is used to calculate the annual societal delay cost for each alternative.

| Delay Costs | No-Build Signal Interchange | A1 Roundabout Interchange | A2 6-Lane Signal Interchange | A3 5-Lane Signal Interchange |
|-------------------------|-----------------------------------|---------------------------------|------------------------------------|------------------------------------|
| Total Delay (Veh-Hours) | 4,164 | 4,944 | 4,035 | 4,403 |
| Delay Cost (Per Year) | \$22M | \$26M | \$21M | \$23M |

Initial Capital Costs: The initial capital cost performance measure estimates the capital costs needed to construct the proposed A Street interchange alternatives. The following table shows the initial capital costs developed by Kimley-Horn.

| Project Capital Costs | No-Build Signal Interchange | A1 Roundabout Interchange | A2 6-Lane Signal Interchange | A3 5-Lane Signal Interchange |
|---|-----------------------------------|---------------------------------|------------------------------------|------------------------------------|
| Capital Costs (Construction and ROW) | - | \$26M | \$19M | \$19M |

The above analysis of performance measure indicates that Alternative A1 has higher safety benefits, but higher delay and initial capital costs compare to other alternatives. The roundabout design is very challenging as it increases the number of conflict points for non-

motorized users, pedestrians, and bicyclists, and especially those with disabilities. It will present unique challenges to safety and accessibility concerns and it is not a community preferred alternative.

Alternative A2 improves safety when compared to the no-build alternative and provides better traffic operations compared to other alternatives. Alternative A2 improves safety by providing better pedestrian and bicycle facilities.

Alternative A3 is comparable to no-build alternative in delays and improves the safety by providing better pedestrian and bicycle facilities.

Staff's recommended alternative is Alternative A2 because it improves safety, improves pedestrian and bicycle connectivity, minimizes right-of-way impacts, has community support, is the least costly in terms of construction, and has the lowest post-implementation traffic operations impacts in terms of delay. All of which meet the Purpose and Need of the project. Alternative A3 is staff's secondary preferred alternative for similar reasons, although future traffic operations will not be as improved under this alternative when compared to Alternative A2.

Staff requests that Council selects a preferred alternative for the A Street interchange based on the information provided within this report and the accompanying presentation.

ECONOMIC IMPACT

Both interchanges serve vital commercial and retail areas of the City. The Project(s) would improve access and reduce congestion-related delays both on I-880 and local streets and address on-going concerns related to access to Southland Mall. By improving access and reducing delay, the Project is expected to have positive impacts on local businesses and retail areas.

FISCAL IMPACT

The Project is its initial stage and cost estimates are preliminary. The Project is currently not expected to have a direct fiscal impact on the City. The project utilizes Measure BB funding through Alameda CTC's Transportation Expenditure Plan.

Preliminary cost estimates for the project as a whole are as follows:

| | |
|--|---------------|
| 1) Planning/Scoping | \$1.8 million |
| 2) Preliminary Engineering/Environmental | \$3.5 million |
| 3) Final Design | \$11 million |
| 4) Right of Way | \$8 million |
| 5) Construction | \$65 million |

Total Project Cost **\$89.3 million**

The Alameda CTC's Transportation Expenditure Plan shows Measure BB funding as a line item

for these projects. Approximately \$5.3 million in Measure BB funds were allocated for the pre-scoping, Project Initiation Document (PID), Project Approval, and the Environmental Document phase. Depending on the preferred alternative, there may be a shortfall in funding. Funding sources to cover the shortfall have not been identified and will need to be determined before starting the detailed design and right-of-way acquisition process.

STRATEGIC ROADMAP

This agenda item supports the Strategic Priority of Improve Infrastructure. Specifically, this item relates to the implementation of the following projects(s):

Project 5, Part 5a: Maintain and Improve Pavement; Maintain Pavement Condition Index (PCI) at 70.

Project 8, Part 8a: Implement the Bike & Ped Master Plan; Add 2 miles of sidewalks per year.

Project 8, Part 8b: Implement the Bike & Ped Master Plan; Add 10 miles of bike lanes per year.

SUSTAINABILITY FEATURES

The Project will reduce regional traffic diversions to City streets and therefore reduce carbon and greenhouse gas emissions and vehicle miles travelled within the City. The Project will also improve bicycle and pedestrian facilities and connections through both interchanges and is consistent with the City's Bicycle and Pedestrian Master Plan.

Due to the lack of bike lanes and incomplete sidewalks, gaps currently exist along both Winton Avenue and A Street at I-880. The project will fill these gaps by improving bicycle facilities and sidewalks along both sides of the freeway at both interchanges and connect them to existing bicycle and pedestrian facilities. These improvements will be consistent with the goals and objectives of the 2020 Bicycle and Pedestrian Master Plan.

PUBLIC CONTACT

Alameda CTC and City staff held multiple stakeholder meetings comprised of business owners, Southland Mall management, residents, interested community members, and bicycle advocates throughout the development of the PSR-PDS document.

Alameda CTC and City staff have also met with Southland Mall landowners several times during the last eight months to discuss the alternatives at Winton Avenue and their impacts to the mall property.

NEXT STEPS

The Project is currently in the Project Approval & Environmental Document (PA&ED) phase.

The Project Report & Environmental Document will be developed once a preferred alternative is selected and technical studies completed. The tentative major project milestones are as follows:

| | |
|---|-------------|
| Environmental Technical Studies | Summer 2021 |
| Draft Project Report | Summer 2021 |
| Draft Environmental Document | Fall 2021 |
| Final Environmental Document & Project Report | Winter 2022 |
| Plans, Specs & Estimate | TBD |

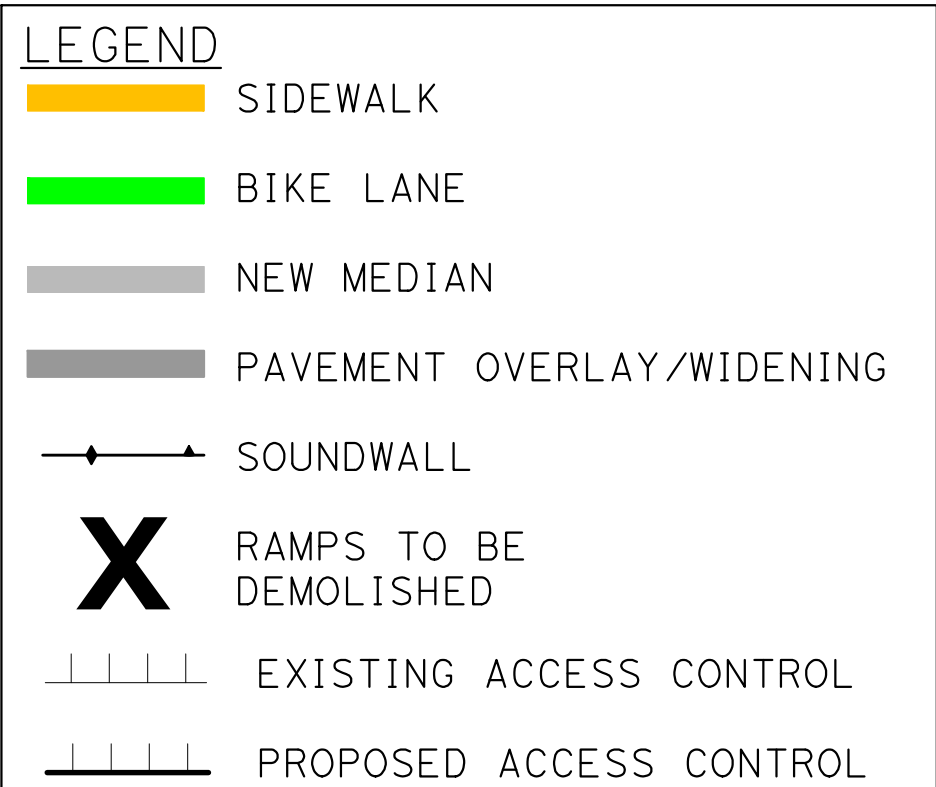
Prepared by: Jorge Simbaqueba, Senior Transportation Engineer

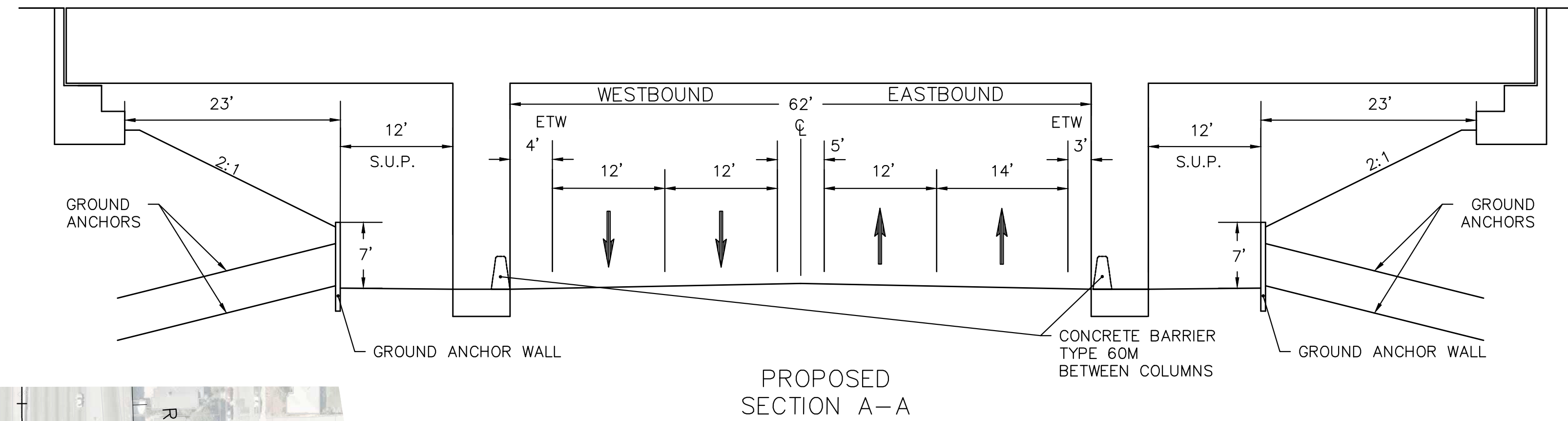
Recommended by: Alex Ameri, Director of Public Works

Approved by:

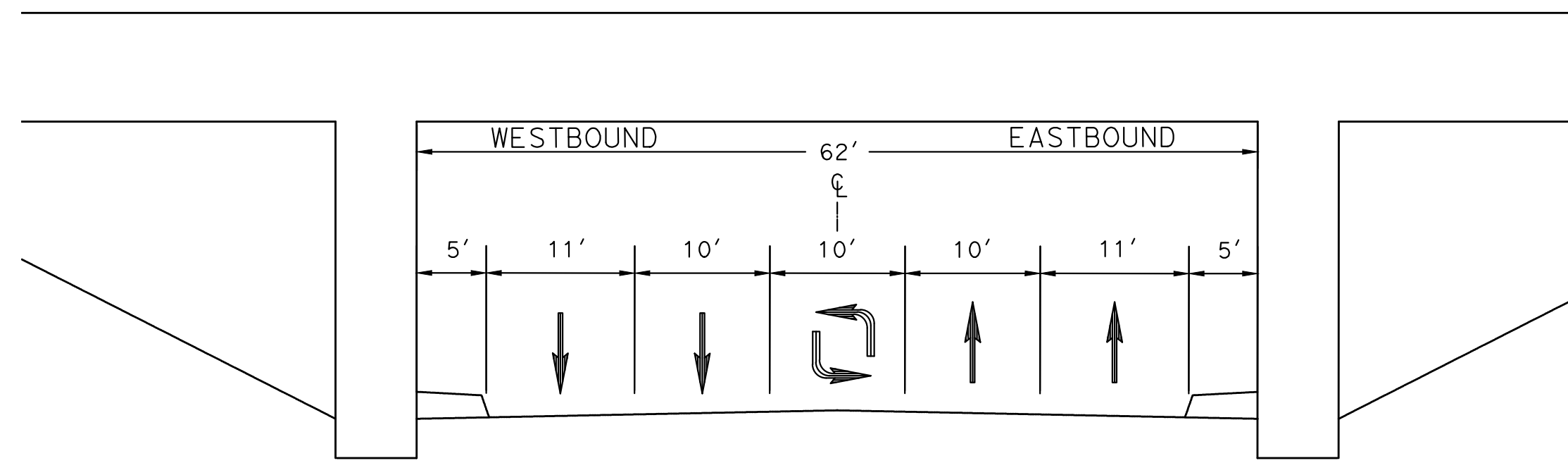


Kelly McAdoo, City Manager

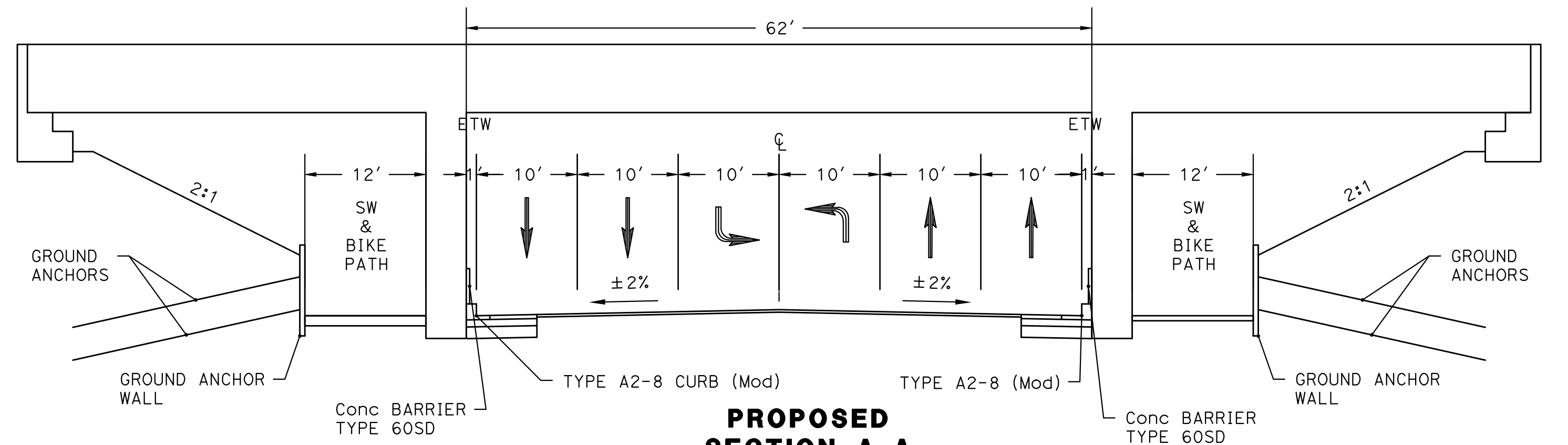




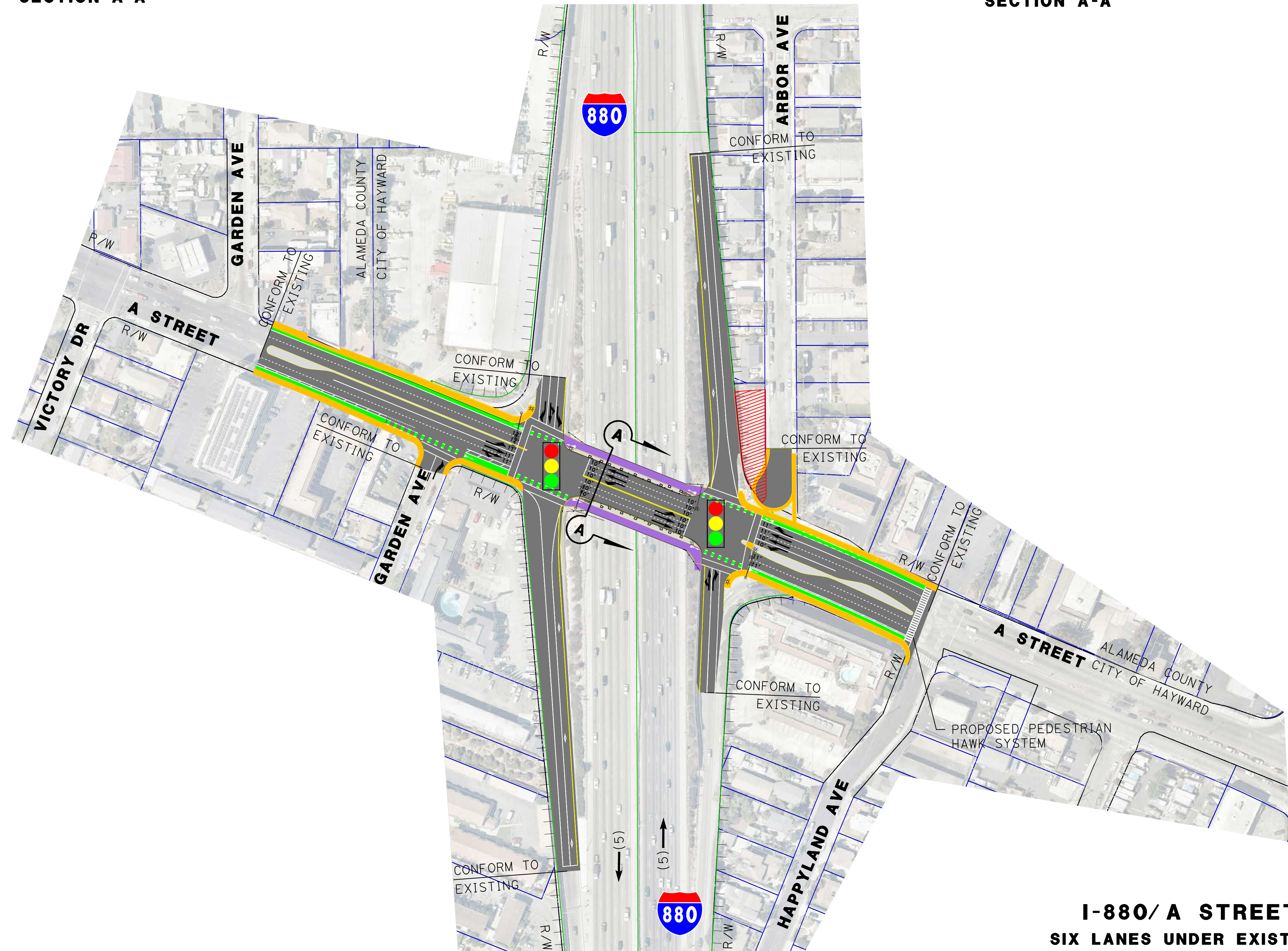
HAWK: HIGH INTENSITY ACTIVATED CROSSWALK



**EXISTING
SECTION A-A**



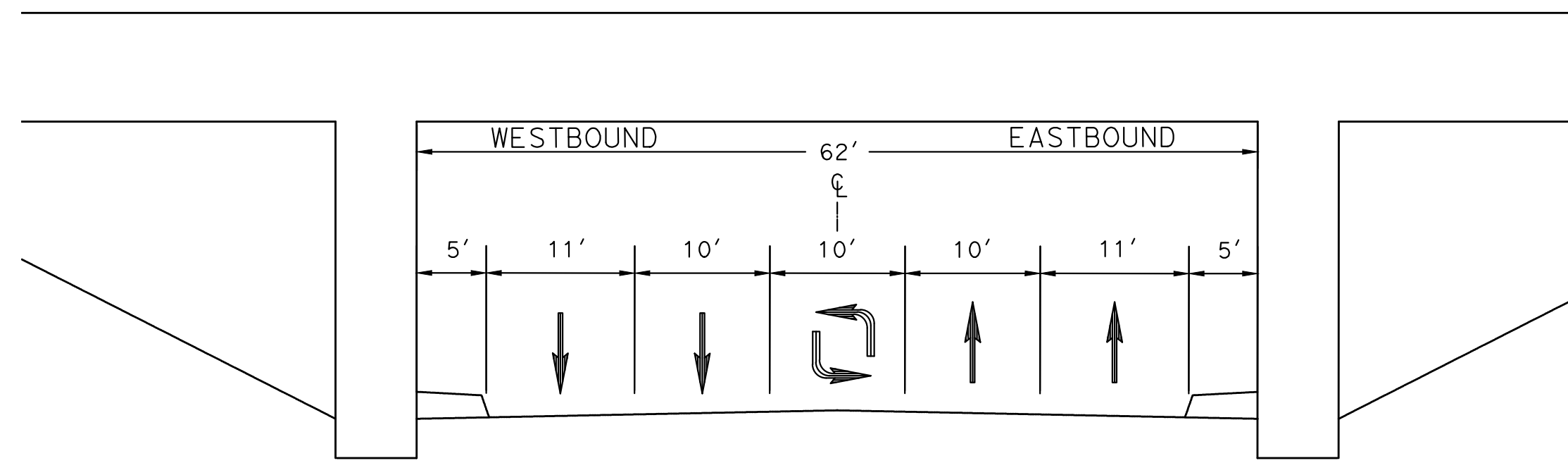
**PROPOSED
SECTION A-A**



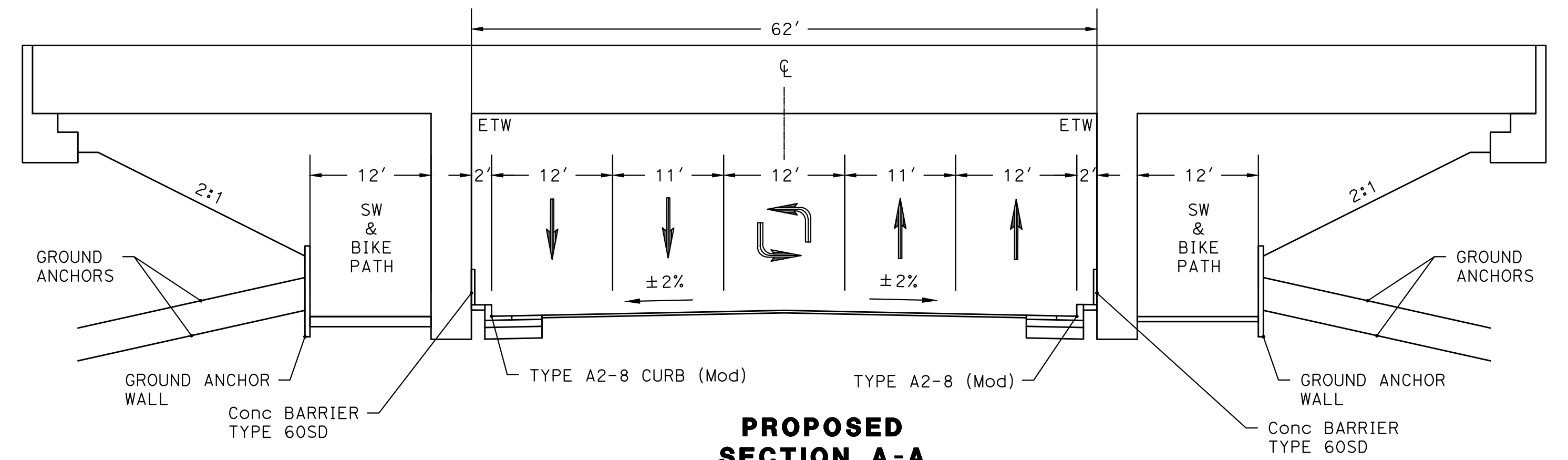
| LEGEND | |
|--------|---------------------------|
| | SIDEWALK |
| | BIKE LANE |
| | NEW MEDIAN |
| | PAVEMENT OVERLAY/WIDENING |
| | ROW IMPACTS |
| | SHARED PED/BIKE FACILITY |
| | RAMPS TO BE DEMOLISHED |
| | EXISTING ACCESS CONTROL |
| | PROPOSED ACCESS CONTROL |

HAWK: HIGH INTENSITY ACTIVATED CROSSWALK

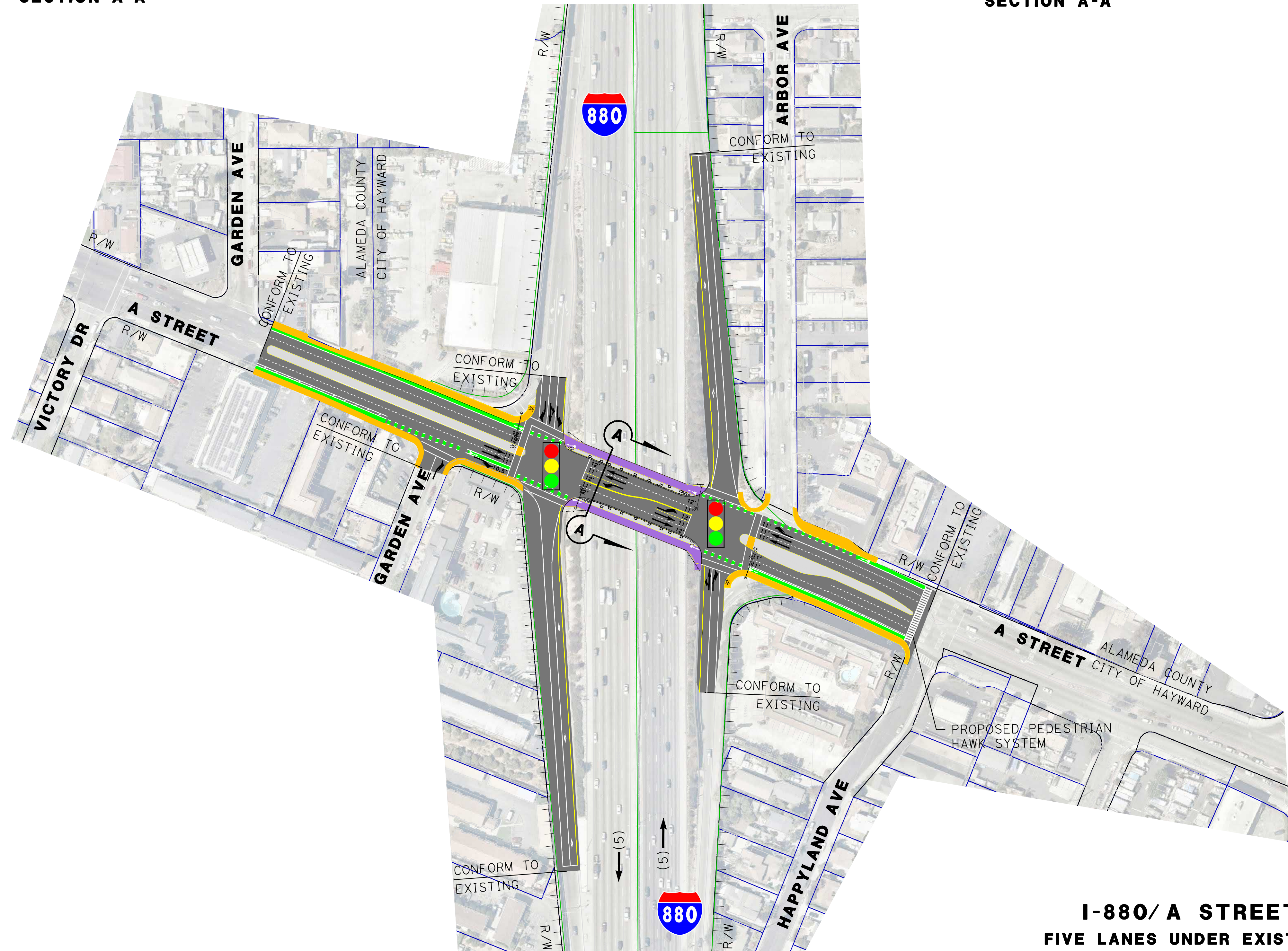
I-880/ A STREET INTERCHANGE
SIX LANES UNDER EXISTING BRIDGE STRUCTURE
 SCALE 1" = 100'
ALTERNATIVE A2



**EXISTING
SECTION A-A**



**PROPOSED
SECTION A-A**

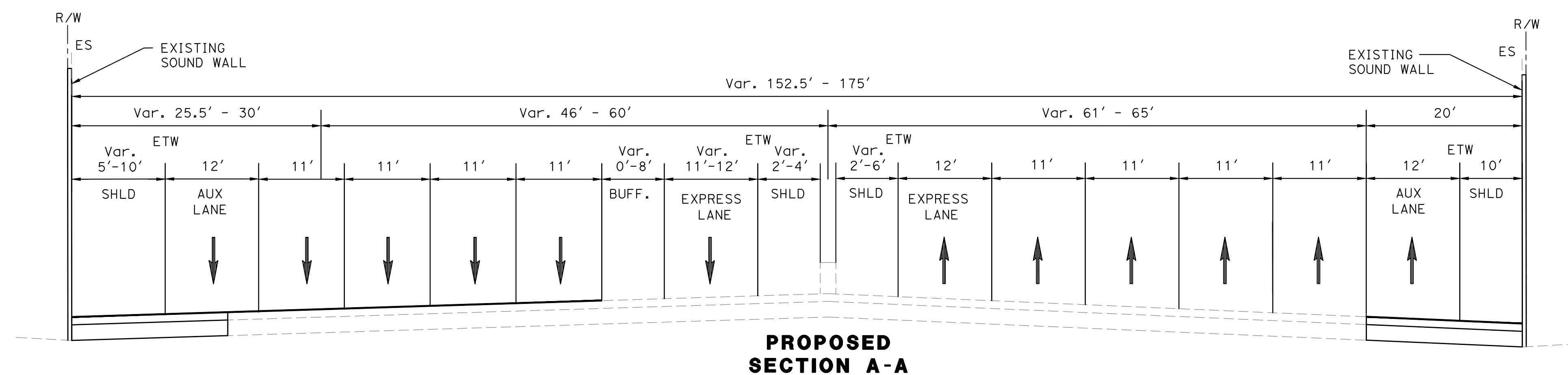
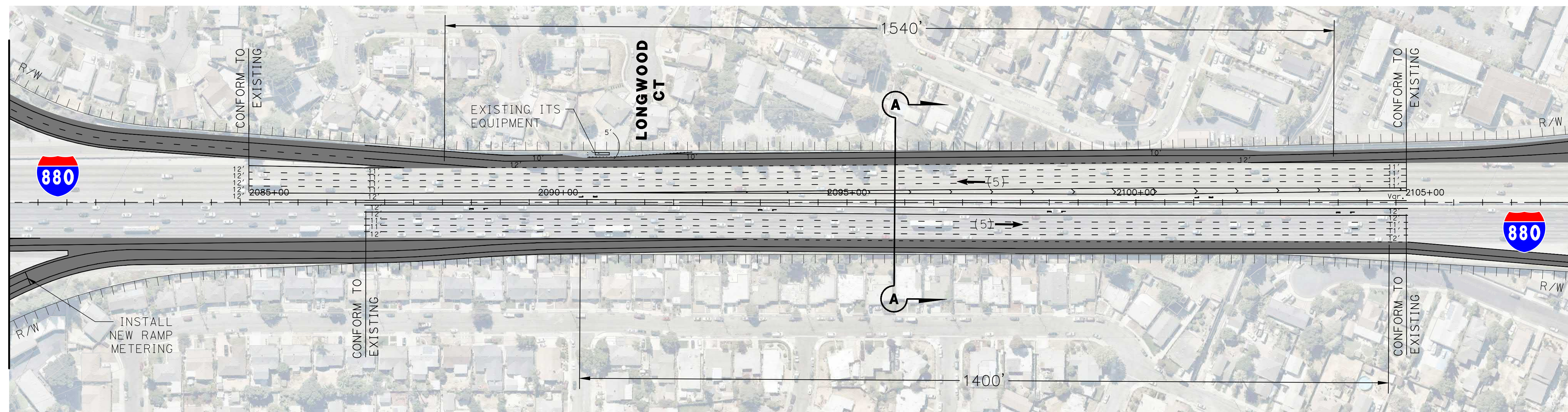
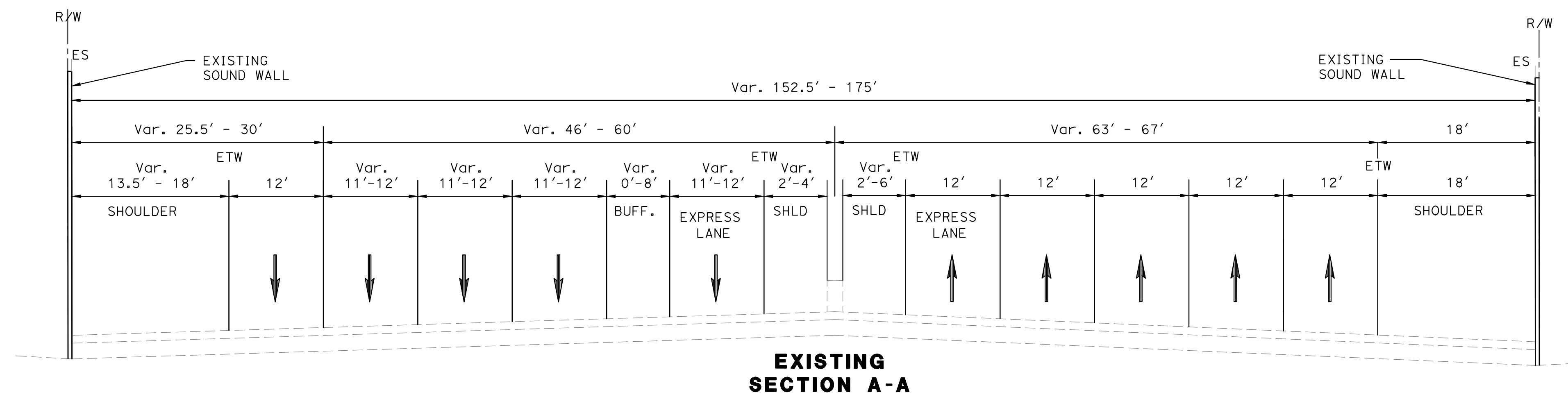


LEGEND

- SIDEWALK
- BIKE LANE
- NEW MEDIAN
- PAVEMENT OVERLAY/WIDENING
- ROW IMPACTS
- SHARED PED/BIKE FACILITY
- X RAMPS TO BE DEMOLISHED
- EXISTING ACCESS CONTROL
- PROPOSED ACCESS CONTROL

HAWK: HIGH INTENSITY ACTIVATED CROSSWALK

I-880/ A STREET INTERCHANGE
FIVE LANES UNDER EXISTING BRIDGE STRUCTURE
 SCALE 1" = 100'
ALTERNATIVE A3



LEGEND

- PAVEMENT OVERLAY/WIDENING
- EXISTING ACCESS CONTROL
- PROPOSED ACCESS CONTROL

I-880 MAINLINE IMPROVEMENTS - DESIGN VARIATION 1
NORTHBOUND AND SOUTHBOUND AUXILIARY LANES
 SCALE 1" = 100'



CITY OF HAYWARD

Hayward City Hall
777 B Street
Hayward, CA 94541
www.Hayward-CA.gov

File #: PH 21-015

DATE: February 23, 2021

TO: Mayor and City Council

FROM: Development Services Director

SUBJECT

Covenant House California: Adopt a Resolution to Extend Resolutions 18-027 and 19-014, Declaring a Shelter Crisis in the City of Hayward Until December 31, 2021, and to Authorize the City Manager to Take Emergency Actions to Allow for the Construction of a 30-Bed Transitional Age Youth Shelter on a Portion of Hayward Unified School District Property Located at 27211 Tyrrell Avenue

RECOMMENDATION

That the City Council adopts a resolution (Attachment II) to take emergency actions to allow for the construction of a 30-bed Transitional Age Youth Shelter on a portion of Hayward Unified School District property to address the homeless shelter crisis in the City of Hayward by extending Resolutions 18-027 and 19-014, extending the shelter crisis until December 31, 2021 and suspending all land use and zoning regulations (not health and safety regulations) in order to expedite the implementation of the shelter.

SUMMARY

The City of Hayward is experiencing a homeless shelter emergency. According to the 2019 Point-in-Time Count, there are 487 homeless individuals in Hayward, of whom 76% (372) are unsheltered. Even more alarming is the data regarding the subpopulations, which show that 93% of Transitional Age Youth experiencing homelessness are unsheltered.

Covenant House California (CHC), a non-profit corporation, strives to provide youth experiencing homelessness with shelter, food, clothing, education and most importantly love. They currently operate facilities in other parts of the State, including locally in both Oakland and Berkeley. Due to the need and a lack of such services in the southern part of Alameda County, CHC has been looking to find a location to operate a facility to meet these needs. CHC recently entered into a 10-year lease with Hayward Unified School District (HUSD) for use of approximately one acre of the site at 27211 Tyrrell Avenue to establish a youth shelter. Alameda County is proposing to assist financially with the use of Homeless Emergency Aid Program (HEAP) funds and CHC is now looking for permitting assistance from the City of Hayward in order to meet project and financial deadlines.

ATTACHMENTS

| | |
|----------------|--|
| Attachment I | Staff Report |
| Attachment II | Resolution |
| Attachment III | Plans |
| Attachment IV | Photos of Existing Facilities |
| Attachment V | FY 2020 Covenant House CA Bay Area Impact Report |



DATE: February 23, 2021

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Covenant House California (CHC), a non-profit corporation, strives to provide youth experiencing homelessness with shelter, food, clothing, education and most importantly love. They currently operate facilities in other parts of the State, including locally in both Oakland and Berkeley. Due to the need and a lack of such services in the southern part of Alameda County, CHC has been looking to find a location to operate a facility to meet these needs. CHC recently entered into a 10-year lease with Hayward Unified School District (HUSD) for use of approximately one acre of the site at 27211 Tyrrell Avenue to establish a youth shelter. Alameda County is proposing to assist financially with the use of Homeless Emergency Aid Program (HEAP) funds and CHC is now looking for permitting assistance from the City of Hayward in order to meet project and financial deadlines.

BACKGROUND

The vision for a youth shelter in Southern Alameda County resulted from a grass roots effort that primarily stemmed from the South Alameda County Unaccompanied Immigrant Youth (UIY) and Children and Migrant Families (CMF) Collaborative, a group comprised of elected officials, school leaders, and faith leaders. Finding a specific location, as well as funding for such an endeavor, have been the greatest challenges. Pastor Arlene Nehring from Eden United Church of Christ looked at 30 individual sites herself for such a facility. After significant interest, efforts, and coordination with County staff, CHC was selected as a potential operator for the youth shelter. CHC is a leader in the provision of low-barrier emergency housing solutions for youth between the ages of 18 and 24 who are experiencing homelessness. CHC operates shelters in Los Angeles (capacity for 94 youth), Oakland (capacity for 40 youth), and Berkeley (capacity for 30 youth), and are currently in the development of sites in Santa Clara (to be opened in January 2021), Orange County (to be opened March 2021), a Los Angeles Permanent Supportive Housing Site (to be opened in April 2021), along with increased capacities at the Los Angeles site by 20% (to be completed February 2021) and 50% expansion at the Oakland site (to be completed by June 2022).

CHC has an opportunity to take advantage of HEAP funds from Alameda County for the purposes of establishing a supportive and transitional housing development on a HUSD property off Tyrrell Avenue. The development would propose to serve up to 30 youth, ages 18-25, who are experiencing homelessness. Recently, HUSD's Board agreed to a 10-year lease on a portion of this site, approximately 1 acre. CHC would provide full services, including case management, employment support and would assist in transition to permanent housing.

DISCUSSION

Proposal

CHC proposes to establish a transitional/supportive housing project in Hayward by placing nine (9) manufactured housing units, each containing 3 bedrooms and 2 bathrooms with full kitchens on a 1-acre portion of this underutilized HUSD property located at 27211 Tyrrell Avenue (Attachment III). Eight of the nine homes would be used to house the youth, while the 9th unit would house the staff who manage the site and will stay overnight, as well as be used for classrooms and office space. The HEAP funds from Alameda County must be spent by June 2021 and CHC has a goal of housing people in this facility by July 2021. They are looking for support from the City to expedite review and permitting so they can take advantage of these funds.

Emergency Implementation Action Items

The proposal from CHC would be considered a Group Home and as such the use would typically require a Conditional Use Permit (CUP). Typical CUP processing time is about 6 months and culminates in a public hearing before the Planning Commission. Understanding the dire community needs and the regulatory constraints, staff was looking for an expedited approach that could address all needs. Given the

emergency shelter crisis Hayward is facing, City staff recommends that the Council approve an extension of Resolutions 18-207 and 19-014 Declaring a Homeless Shelter Crisis, and pursuant to its police powers, suspend all land use and zoning regulations (not health and safety regulations) in order to expedite the implementation of the Transitional Age Youth shelter (Attachment II). This emergency action will allow CHC to take advantage of the HEAP funds from Alameda County and provide much-needed shelter to Hayward's homeless youth as quickly as possible.

Alameda County has committed to funding the project and are willing to do so following the adoption of the Council resolution allowing CHC to meet their own project deadlines and the County's funding requirements. CHC anticipates construction to take approximately 60-90 days as they are utilizing manufactured units that have already been State inspected, which reduces both time and money in getting this site operational. Preliminary feedback from Public Works staff has been shared with CHC and staff has agreed to connect them with City staff that worked on the Hayward Navigation Center to assist with any other issues or challenges related to utilities, fire sprinklers, PG&E, etc.

Outreach

CHC has been doing outreach with the affordable housing and faith-based community, including Eden Housing, Pastor Arlene Nehring from Eden United Church of Christ, and Bishop Macklin from Glad Tidings Church. CHC also held a virtual town hall on February 1, 2021 and invited the surrounding residents and neighbors to participate to learn more about the proposal and about CHC as an operator. There was good attendance at the virtual town hall and overall, there was support for the proposal.

Council Economic Development Committee

Staff presented the proposal and recommended entitlement approach to the Council Economic Development Committee (CEDC) on February 1, 2021. Overall, the CEDC was supportive of both the project and staff's recommended approach. There were questions about how the site would be managed and the site security, for which CHC representatives responded that the site would maintain three staff members on-site at all times, as well as the facility itself includes fencing and secured doors/gates to maintain the safety of the residents. In addition, CHC indicated that they always staff their facilities with a Community Involvement Coordinator whose primary job is to outreach to the residents in the surrounding neighborhood to address any concerns or issues that might arise. Much of the feedback included encouraging CHC to reach out to other community stakeholders such as Cal State University East Bay Renaissance Scholars and the Hayward Promise Neighborhood to establish partnerships for ongoing success. There was a request by CEDC members to share some photos of the existing facilities (Attachment IV) as well as some metrics related to their operation (Attachment V).

California Environmental Quality Act

This project is exempt under California Government Code Section 8698.4. This project is also statutorily exempt under Section 15268 of the California Environmental Quality Act as the project is a ministerial project and will only involve issuance of a building permit. Further, the

project is categorically exempt under Section 15332, in-fill development, as the project is consistent with General Plan and Zoning, involves a site less than 5 acres within the city limits that can be adequately served by all required utilities, will not result in significant effects related to traffic, noise, air quality or water quality, and has no value as habitat for rare or endangered species.

STRATEGIC ROADMAP

This agenda item supports the Strategic Priority of Preserve, Protect & Produce Housing. This item is not specifically related to a project identified in the Strategic Roadmap. Staff is bringing forth this new item because of the recent opportunity to provide a Transitional Age Youth shelter for youth experiencing homelessness. Staff will include this item in the next bi-annual update to Council on the Strategic Roadmap.

ECONOMIC IMPACT

There is no expected material economic impact related to this action. However, providing stable shelter and housing for vulnerable Hayward residents helps stabilize the lives of these youth and provides them with support and economic opportunities they wouldn't otherwise have.

FISCAL IMPACT

By Council adopting the resolution extending the shelter crisis declaration and waiving its police powers, there will be no fiscal impact to the City. The City is not a fiscal sponsor for the development of this facility.

PUBLIC CONTACT

CHC sent a notice of their February 1, 2021 virtual town hall to all residents and homeowners within a 300-foot radius of the site. In addition, a neighborhood notice to residents and homeowners within a 300-foot radius of the site informing them of this public hearing was mailed on February 12, 2021, as well as a legal ad of this City Council public hearing was published in *The Daily Review* on February 12, 2021.

NEXT STEPS

If Council supports the proposal and adopts the attached resolution, Alameda County has committed to providing the necessary funds to purchase the modular units following this formal Council action. CHC will continue to move forward in obtaining the required building permits, a zoning compliance letter, and complying with all other health and safety standards for the facility, with the goal of opening this facility in Hayward this summer.

Prepared by: Sara Buizer, AICP, Deputy Development Services Director

Recommended by: Laura Simpson, AICP, Development Services Director

Approved by:

A handwritten signature in black ink, appearing to read 'K. McAdoo', written in a cursive style.

Kelly McAdoo, City Manager

HAYWARD CITY COUNCIL

RESOLUTION NO. 21-

Introduced by Council Member _____

RESOLUTION TO EXTEND RESOLUTIONS 18-207 AND 19-014, DECLARING A SHELTER CRISIS IN THE CITY OF HAYWARD UNTIL DECEMBER 31, 2021, AND AUTHORIZING THE CITY MANAGER TO TAKE EMERGENCY ACTIONS TO ALLOW FOR CONSTRUCTION OF A 30-BED TRANSITIONAL AGE YOUTH SHELTER ON A PORTION OF HAYWARD UNIFIED SCHOOL DISTRICT PROPERTY LOCATED AT 27211 TYRRELL AVENUE

WHEREAS, the City of Hayward is experiencing a housing emergency and the Council unanimously passed Resolution Nos. 18-207 and 19-014, declaring that a Shelter Crisis, pursuant to Government Code Section 8698.2, exists in the City of Hayward; and

WHEREAS, according to the 2019 Everyone Home Point-in-Time homeless count, there are 487 homeless individuals in Hayward, of whom 76% (372) are unsheltered and of the Transitional Age Youth, 93% (30) are unsheltered; and

WHEREAS, there are only three homeless shelters in Hayward for individuals, families and women with children, which results in the current number of homeless individuals in Hayward far outpacing the number of existing shelter beds, transitional housing, or permanent supportive housing units available and no such shelters for Transitional Age Youth in southern Alameda County; and

WHEREAS, unauthorized homelessness encampments are increasing across parts of Hayward, especially since COVID-19, within the public right of way, thus exposing homeless individuals to traffic, hazards, crime, risk of death and injury, exposure to weather, lack of adequate sanitation and debris services, and other conditions that are detrimental to their health and safety; and

WHEREAS, given the extent of the shelter crisis, the City Council of the City of Hayward finds that more immediate and expeditious efforts are necessary to develop additional shelter solutions that are safe and meet basic habitability standards and that flexibility and broad-based approaches are essential to increase capacity; and

WHEREAS, California Government Code Section 8698, et seq., allows the governing body of a city to declare a shelter crisis when a significant number of persons are without the ability to obtain shelter, resulting in a threat to their health and safety; and

WHEREAS, California Government Code Section 8698.1 provides that, upon a declaration of a shelter crisis, the provisions of any state or local regulatory statute, regulation or Resolution prescribing standards of housing, health or safety, as applied to public facilities, shall be suspended to the extent that strict compliance would in any way prevent, hinder or delay mitigation of the effects of the shelter crisis; and

WHEREAS, pursuant to Article XI, Section 7 of the California Constitution, the City of Hayward may make and enforce all local police, sanitary, or other regulations and ordinances using its police powers; and

WHEREAS, Covenant House California proposes to establish a transitional/supportive housing project in Hayward by placing nine (9) manufactured home units, each containing 3 bedrooms and 2 bathrooms with full kitchens on a 1-acre portion of this underutilized Hayward Unified School District property located at 27211 Tyrrell Avenue (hereinafter "Transitional Age Youth shelter" and/or "project").

NOW, THEREFORE, BE IT RESOLVED that the City Council of the City of Hayward hereby finds and determines as follows:

1. The foregoing recitals are true and correct and are hereby incorporated by this reference as part of this Resolution; and
2. That this project is exempt under California Government Code Section 8698.4. This project is also statutorily exempt under Section 15268 of the California Environmental Quality Act as the project is a ministerial project and will only involve issuance of a building permit. Further, the project is categorically exempt under Section 15332, in-fill development, as the project is consistent with General Plan and Zoning, involves a site less than 5 acres within the city limits that can be adequately served by all required utilities, will not result in significant effects related to traffic, noise, air quality or water quality, and has no value as habitat for rare or endangered species; and
3. That a significant number of persons in Hayward, including Transitional Age Youth, are without the ability to obtain shelter, and that this situation has resulted in a threat to the health and safety of these persons, for the reasons set forth above. Therefore, the Council finds and declares that there continues to be a shelter crisis in the City of Hayward pursuant to the authority set forth in Government Code Section 8698, et seq. and its police power; and
4. That the shelter crisis declared herein and in Resolution Nos. 18-207 and 19-014 is hereby extended and shall remain in place until December 31, 2021; and

5. That for the term of this Resolution, no planning, or zoning requirements for the establishment of this Transitional Age Youth shelter shall be required to the extent that strict compliance would in any way prevent, hinder, or delay the mitigation of the effects of the shelter crisis. At the City Manager's discretion and with approval by the City Council, interim municipal health and safety provisions and land use controls may be applied to facilities ensuring minimum public health and safety standards. These interim standards shall only apply to this project and shall be null and void if the use is discontinued for a period of more than six months or if the project site is no longer a public facility; and
6. That the City Manager or her designee is authorized and directed to issue a zoning compliance letter reflecting the temporary suspension of any requirement authorized by this resolution and setting forth all interim standards applicable to the project. The letter shall reflect that if the use authorized by this Resolution is discontinued for a period of more than six months or if the project site is no longer a public facility the land use entitlements provided herein will terminate; and
7. That if this Resolution is inconsistent with any other provision of the Hayward Municipal Code, this Resolution shall control. This Resolution suspends contrary regulations in the Hayward Municipal Code or requirements of the General Plan or implementing Regulations; and
8. That this Resolution is enacted pursuant to the City of Hayward's general police powers, and Article XI, Section 7 of the California Constitution, as well as other provisions of state and local law otherwise cited herein; and
9. Severability. If any section, subsection, sentence, clause or phrase of this Resolution is for any reason held to be invalid or unconstitutional by decision of any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of the Resolution. The City Council hereby declares that it would have passed this Resolution and each section, subsection, clause or phrase thereof irrespective of the fact that one or more other sections, subsections, clauses or phrases may be declared invalid or unconstitutional.

IN COUNCIL, HAYWARD, CALIFORNIA _____, 2021

ADOPTED BY THE FOLLOWING VOTE:

AYES: COUNCIL MEMBERS:
 MAYOR:

NOES: COUNCIL MEMBERS:

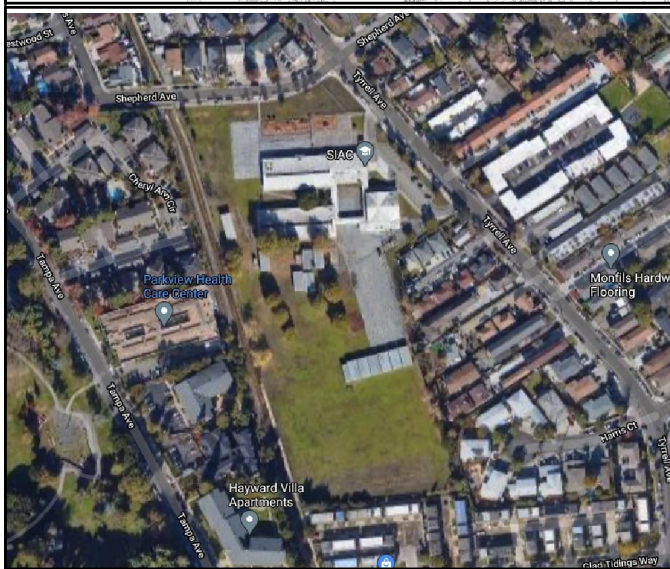
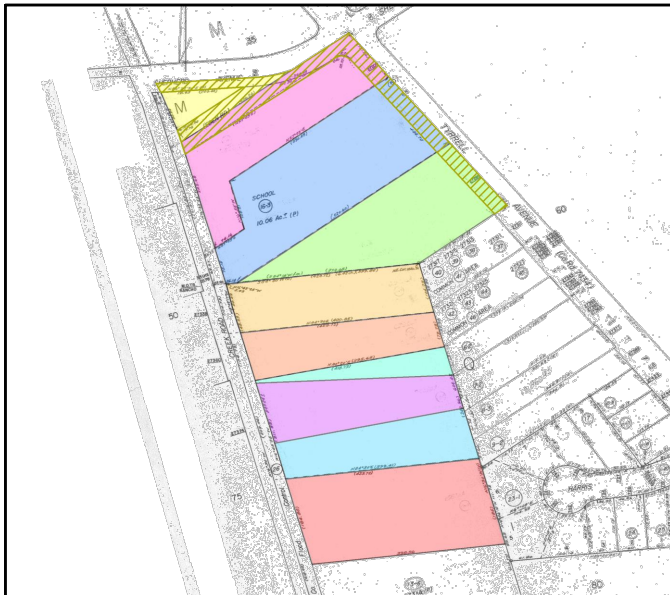
ABSTAIN: COUNCIL MEMBERS:

ABSENT: COUNCIL MEMBERS:

ATTEST: _____
 City Clerk of the City of Hayward

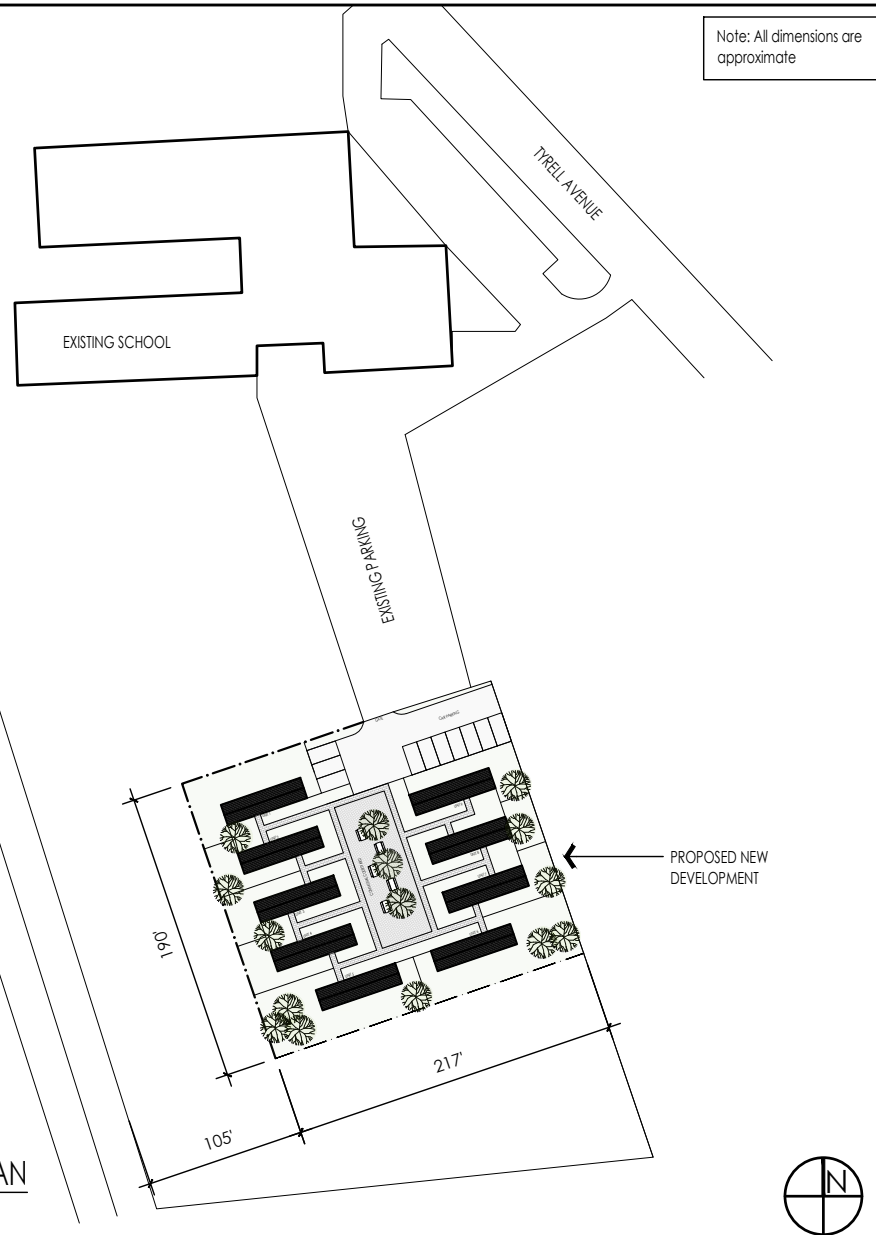
APPROVED AS TO FORM:

City Attorney of the City of Hayward



EXISTING SITE PLAN, NTS

PROPOSED OVERALL SITE PLAN
1/128" = 1'



Status:
CONCEPT DESIGN

Project Name:
**HOUSING AT
Hayward**

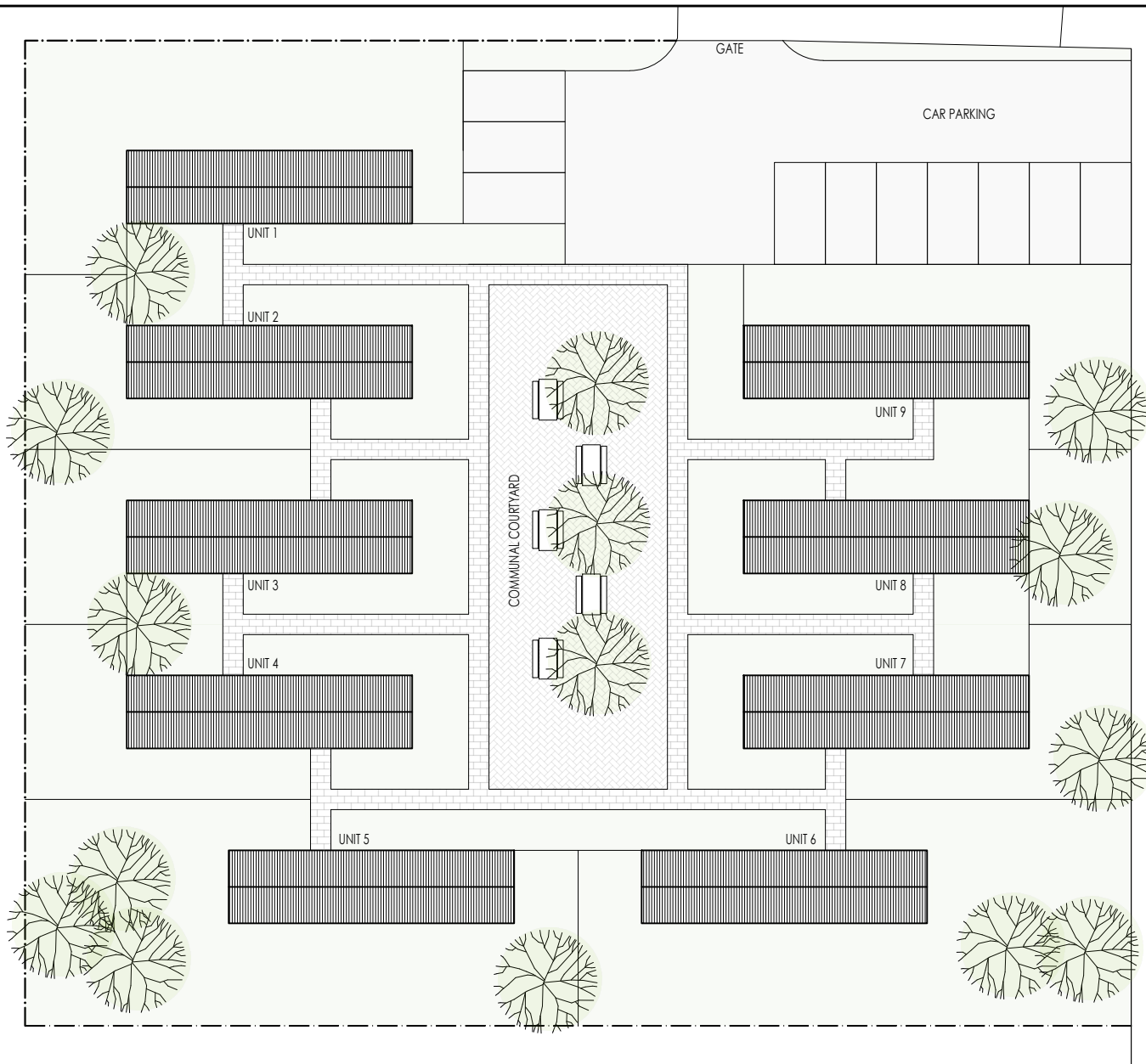


Green Galaxy Builders, Inc.
CSLB #1035074
2398 Walsh Ave, Santa Clara, CA 95051
admin@greengalaxybuilders.com
www.greengalaxybuilders.com

OVERALL SITE PLAN

Scale: NTS
Date: JAN. 21
BY: MBR

A1.0 R1



Status:
CONCEPT DESIGN

Project Name:
**HOUSING AT
Hayward**

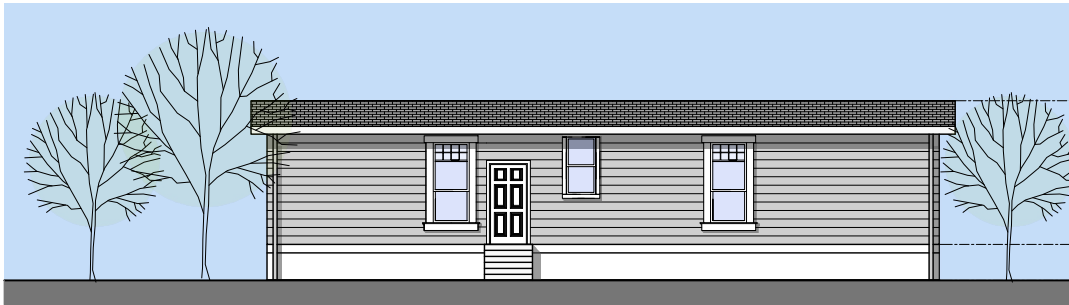

Green Galaxy Builders, Inc.
CSLB #1035074
2398 Walsh Ave, Santa Clara, CA 95051
admin@greengalaxybuilders.com
www.greengalaxybuilders.com

SITE PLAN

Scale: 1/32" = 1'
Date: JAN. 21
BY: MBR

A1.1

R0



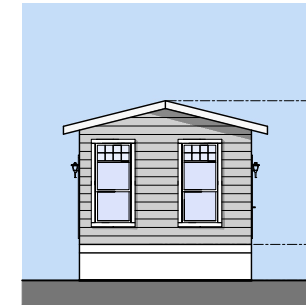
T. O. Building
15'-0"

FINISHED FLOOR
2'-6"

GROUND LEVEL
0'-0"

01 FRONT ELEVATION

1/16" = 1'



T. O. Building
15'-0"

FINISHED FLOOR
2'-6"

GROUND LEVEL
0'-0"

02 REAR ELEVATION

1/16" = 1'



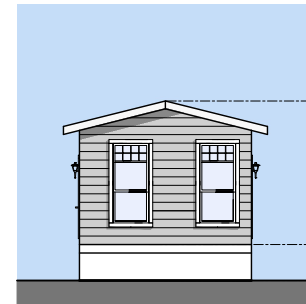
T. O. Building
15'-0"

FINISHED FLOOR
2'-6"

GROUND LEVEL
0'-0"

03 BACK ELEVATION

1/16" = 1'



T. O. Building
15'-0"

FINISHED FLOOR
2'-6"

GROUND LEVEL
0'-0"

04 HITCH END ELEVATION

1/16" = 1'

Status:

SCHEMATIC DESIGN

Project Name:

COVENANT HOUSING
At Hayward



Green Galaxy Builders, Inc.
CSLB #1035074
2398 Walsh Ave, Santa Clara, CA 95051
admin@greengalaxybuilders.com
www.greengalaxybuilders.com

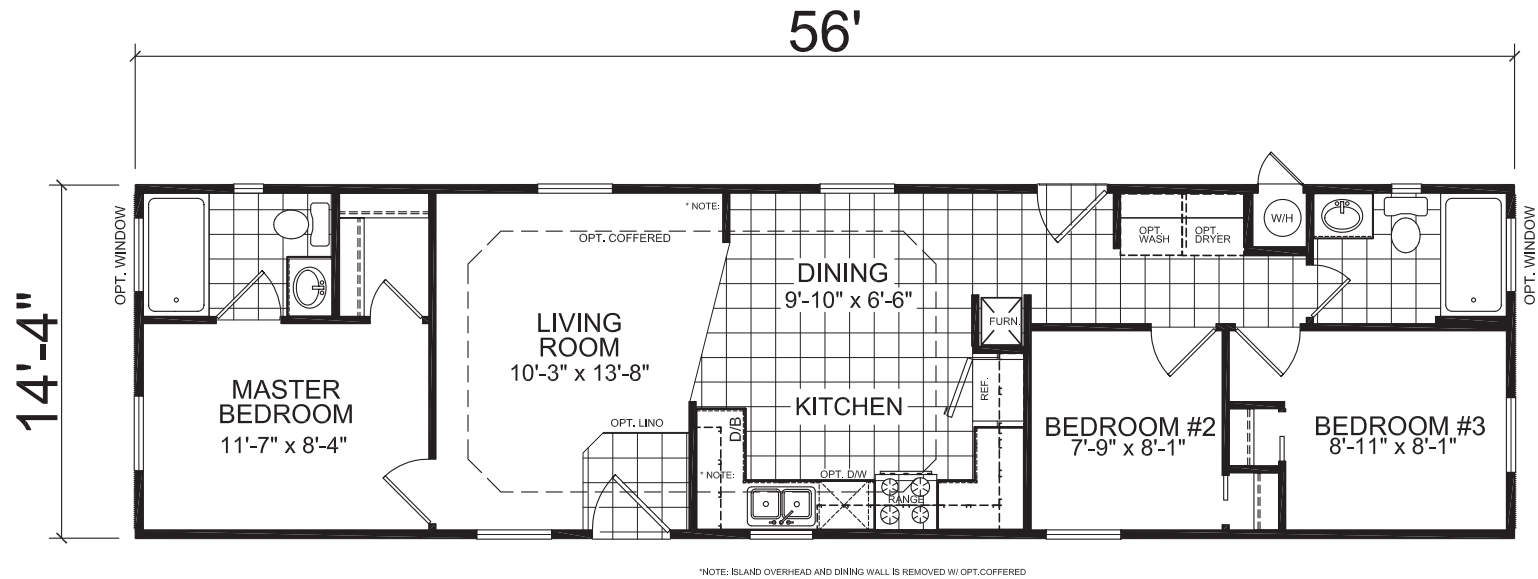
ELEVATIONS

Scale: 1/16" = 1'
Date: FEB. 21
BY: MBR

A2.0

R0

APPLICABLE MODEL #



ALL DRAWINGS AND DIMENSIONS ARE APPROXIMATE, AND MAY BE SUBJECT TO CHANGES BY CHAMPION HOME BUILDERS CO. LINDSAY, CA

Photos of Existing Covenant House Facilities

Anaheim Facility



Hollywood Facility



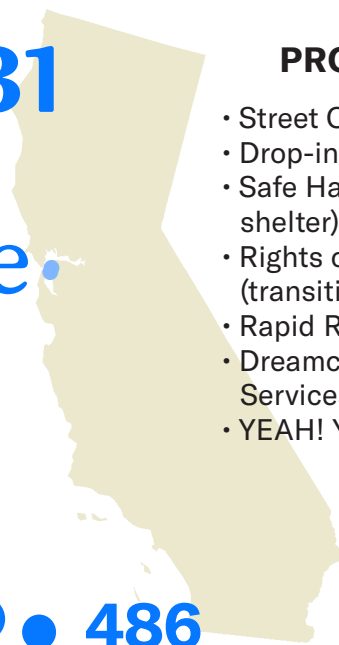
Oakland Facility





Providing Housing and Supportive Services to Youth Facing Homelessness

We reached **931**
young people
across our core
programs and
services.



PROGRAMS

- Street Outreach
- Drop-in Center
- Safe Haven (short-term shelter)
- Rights of Passage (transitional housing)
- Rapid Rehousing
- Dreamcatcher Youth Services
- YEAH! Youth Services

SERVICES

- Aftercare/Follow Up
- Educational Support
- Health Care
- Legal Services
- Life Skills
- Meals
- Mental Health Services
- Transportation Assistance
- Workforce Development



31,771

Nights of housing provided



486

Youth served in residential programs



235

Youth served through street outreach programs



87

Youth slept in a Covenant House bed each night, on average



435

Youth served in drop-in and non-residential programs

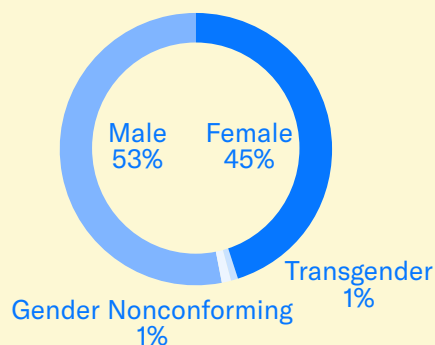


50

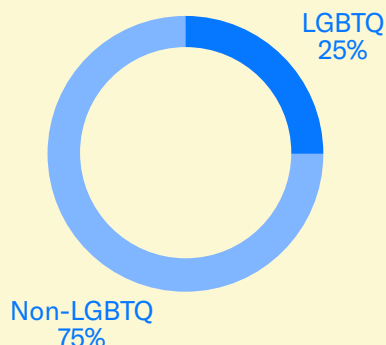
Youth moved to stable housing



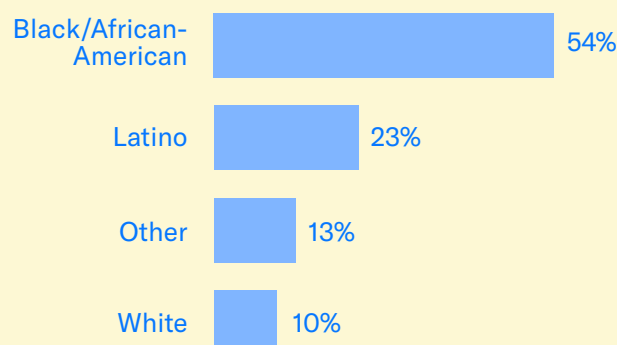
Gender



LGBTQ



Race & Ethnicity



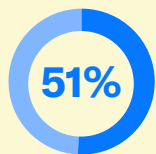
Average Age

18 Short-term Shelter
years-old

20 Transitional Housing
years-old

21 Permanent Housing
years-old

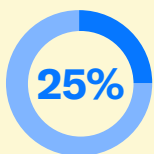
Youth come to Covenant House with diverse lived experiences



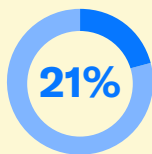
Enrolled in School
at Intake



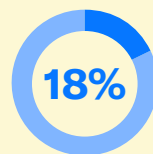
Mental Health
History



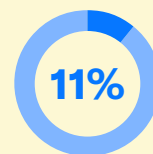
Foster Care
History



Employed
at Intake



Survivors of
Domestic Violence



Have a High School
Diploma/GED

Supporting Youth Employment

34

Youth obtained
employment

\$14.16

Average starting
hourly wage

Average Length of Stay (Residential Programs)

Short-term Shelter: **50** days

Transitional Housing: **267** days

Helping young people achieve stability and independence



537

On-site medical visits



88%

Occupancy rate across all
residential programs



112

Youth engaged in mental health
services



25

Youth were enrolled in school

Site Profile

Year Founded: **1988**

Full-Time Staff: **145**

Part-Time Staff: **53**

FY20 Budget: **\$18,412,473**



**Covenant
House**
California

Covenant House builds a bridge to hope for young people facing homelessness and survivors of trafficking through unconditional love, absolute respect, and relentless support. Our doors are open 24/7 in 31 cities across six countries and our high-quality programs are designed to empower young people to rise and overcome adversity, today and in the future.

www.covenanthousecalifornia.org



CITY OF HAYWARD

Hayward City Hall
777 B Street
Hayward, CA 94541
www.Hayward-CA.gov

File #: LB 21-006

DATE: February 23, 2021

TO: Mayor and City Council

FROM: Director of Finance

SUBJECT

FY 2021 Mid-Year Budget: Adopt Resolutions Approving FY 2021 Mid-Year Budget Review and General Fund Long Range Financial Model Update

RECOMMENDATION

That the City Council: 1) Reviews the FY 2021 Mid-Year budget; 2) Adopts a resolution providing amendments to the previously adopted City of Hayward FY 2021 Operating Budget (Attachment II); and 3) Adopts a resolution providing amendments to the previously adopted City of Hayward FY 2021 Capital Improvement Program Budget (Attachment III).

SUMMARY

This report presents the mid-year review of the FY 2021 Adopted Budget, and an update to the General Fund Long Range Financial Model (model) presenting proposed changes and projected year-end results based on current trends and data. While staff considers the entire City budget in its mid-year review, this report focuses primarily on the General Fund.

Proposed FY 2021 mid-year expenditures net a total increase of \$4.5 million in General Fund expenses. Of this amount, \$4.6 million is related to previously authorized and approved appropriations, and proposed FY 2021 mid-year expenditure adjustments totaling a net decrease of \$71,500. The proposed FY 2021 mid-year expenditures are largely one-time in nature. Table 1 and Table 2 below detail the key changes in General Fund expenditures related to previous Council authorized and approved appropriations, and proposed new FY 2021 mid-year requests:

Table 1: Previous Council Authorized and Approved Appropriations

| Previous Council Approved Appropriation | FY 2021 Impact (\$) |
|--|----------------------------|
| CARES Act COVID-19 Relief Appropriation | \$1,979,381 |
| Additional Emergency Funding for COVID-19 Response | \$1,000,000 |
| La Familia Staffing Services for COVID-19 Testing Site | \$749,999 |
| RB Environmental Demolition and Hazmat Removal | \$690,000 |
| Appropriation of Donations to Purchase Navigation Center Trailer | \$86,950 |
| Equity Trainings/Services | \$62,500 |
| Hayward Literacy Council Reimbursement | \$15,800 |
| Previous Council Approved Appropriations Subtotal | \$4,584,630 |

Table 2: Proposed New FY 2021 Mid-Year Requests

| Mid-Year Request (NEW) | FY 2021 Impact (\$) |
|---|----------------------------|
| No Mid-Year Personnel Requests | \$0 |
| Personnel Expenses | \$0 |
| Dixon St Fire Emergency Shelter Assistance (City Manager's Office) | \$20,000 |
| Community Service Grants - Contingency Funds returned to Fund Balance (City Manager's Office) | (\$1,000,000) |
| Consultant Services (Development Services) | \$450,000 |
| Contract Services for Revenue Recovery Services (Finance) | \$25,000 |
| Costs for Payment Kiosk (Finance) | \$12,500 |
| Contract Legal Services (Human Resources) | \$229,000 |
| Contract Services - Job Classification Audit (Human Resources) | \$12,000 |
| Consultant Services for Employee Relations (Human Resources) | \$50,000 |
| Contract Services for COVID-19 Contact Tracing (Human Resources) | \$50,000 |
| Rapid Turnaround DNA Program per SB 22 (Police) | \$60,000 |
| Correction: restore operating budget inadvertently included in program reduction (PW) | \$60,000 |
| Transfer-Out: Correction program reduction should be a decrease in transfer-out to CIP | (\$60,000) |
| Transfer-Out: To Facilities Capital Fund - Secure City Center Parking Garage | \$20,000 |
| Non-Personnel Expenses | (\$71,500) |
| Mid-Year Requests (NEW) Subtotal | (\$71,500) |
| TOTAL GENERAL FUND EXPENSES | \$4,513,130 |

General Fund revenues are expected to exceed the originally projected FY 2021 amount by \$6.5 million. Changes in revenue projections are detailed in Table 3 of the report. Key changes in the General Fund revenues are as follows:

Table 3: General Fund Revenues

| GENERAL FUND REVENUE ADJUSTMENTS | FY 2021 IMPACT (\$) |
|--|----------------------------|
| Intergovernmental Revenue for CARES Act | \$1,979,381 |
| Intergovernmental Revenue for Alameda County Reimbursement | \$1,500,000 |
| Projected increase in Sales Tax above budgeted amount | \$2,000,000 |
| Projected increase in Property Tax above budgeted amount | \$1,500,000 |
| Projected increase in Real Property Transfer Tax above budgeted amount | \$1,000,000 |
| Projected increase in Cannabis Tax above budgeted amount | \$400,000 |
| Projected decrease in Utility Users' Tax below budgeted amount | (\$1,000,000) |
| Projected decrease in Transient Occupancy Tax below budgeted amount | (\$800,000) |
| Projected decrease in Library Fines below budgeted amount | (\$30,000) |
| TOTAL GENERAL FUND REVENUES | \$6,549,381 |

If mid-year requests are approved as proposed, the FY 2021 Revised Budget would result in a projected shortfall, requiring the use of \$1.2 million in General Fund Reserves for FY 2021. While FY 2021 is projected to end of the year using \$1.2 million in General Fund Reserves, this is an improvement over what was projected at the time of adoption, which forecasted a use of \$3.3 million in General Fund Reserves.

This report provides an overall update to the City's General Fund long-term outlooks.

ATTACHMENTS

| | |
|-----------------|--|
| Attachment I | Staff Report |
| Attachment II | Resolution Operating Budget |
| Attachment IIA | Resolution Exhibits A and B |
| Attachment III | Resolution Capital Budget |
| Attachment IIIA | Resolution Exhibits A and B |
| Attachment IV | Adjustments Summary |
| Attachment V | General Fund Long Range Financial Model Update |
| Attachment VI | Measure C 20-Year Forecast Update |



DATE: February 23, 2021

TO: Mayor and City Council

FROM: Director of Finance

SUBJECT: FY 2021 Mid-Year Budget: Adopt Resolutions Approving FY 2021 Mid-Year Budget Review and General Fund Long Range Financial Model Update

RECOMMENDATION

That the City Council 1) Reviews the FY 2021 Mid-Year budget; 2) Adopts a resolution providing amendments to the previously adopted City of Hayward FY 2021 Operating Budget (Attachment II); and 3) Adopts a resolution providing amendments to the previously adopted City of Hayward FY 2021 Capital Improvement Program Budget (Attachment III).

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Proposed FY 2021 mid-year expenditures net a total increase of \$4.5 million in General Fund expenses. Of this amount, \$4.6 million is related to previously authorized and approved appropriations, and proposed FY 2021 mid-year expenditure adjustments totaling a net decrease of \$71,500. The proposed FY 2021 mid-year expenditures are largely one-time in nature. Table 1 and Table 2 below detail the key changes in General Fund expenditures related to previous Council authorized and approved appropriations, and proposed new FY 2021 mid-year requests:

TABLE 1: PREVIOUS COUNCIL AUTHORIZED AND APPROVED APPROPRIATIONS

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TABLE 2: PROPOSED NEW FY 2021 MID-YEAR REQUESTS

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| Personnel Expenses | \$0 |
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| Transfer-Out: To Facilities Capital Fund - Secure City Center Parking Garage | \$20,000 |
| Non-Personnel Expenses | (\$71,500) |
| Mid-Year Requests (NEW) Subtotal | (\$71,500) |
| TOTAL GENERAL FUND EXPENSES | \$4,513,130 |

General Fund revenues are expected to exceed the originally projected FY 2021 amount by \$6.5 million. Changes in revenue projections are detailed in Table 3 of the report. Key changes in the General Fund revenues are as follows:

TABLE 3: GENERAL FUND REVENUES

| GENERAL FUND REVENUE ADJUSTMENTS | FY 2021 IMPACT (\$) |
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| Projected increase in Property Tax above budgeted amount | \$1,500,000 |
| Projected increase in Real Property Transfer Tax above budgeted amount | \$1,000,000 |
| Projected increase in Cannabis Tax above budgeted amount | \$400,000 |
| Projected decrease in Utility Users' Tax below budgeted amount | (\$1,000,000) |
| Projected decrease in Transient Occupancy Tax below budgeted amount | (\$800,000) |
| Projected decrease in Library Fines below budgeted amount | (\$30,000) |
| TOTAL GENERAL FUND REVENUES | \$6,549,381 |

If mid-year requests are approved as proposed, the FY 2021 Revised Budget would result in a projected shortfall, requiring the use of \$1.2 million in General Fund Reserves for FY 2021. While FY 2021 is projected to end of the year using \$1.2 million in General Fund Reserves, this is an improvement over what was projected at the time of adoption, which forecasted a use of \$3.3 million in General Fund Reserves.

This report provides an overall update to the City's General Fund long-term outlooks.

BACKGROUND

On June 23, 2020¹, Council adopted the FY 2021 Operating Budget projecting a net negative position at fiscal year end and a use of \$3.3 million in General Fund Reserves. Since the time of adoption of the FY 2021 Budget, the City has continued to address fiscal challenges related to the ongoing impacts of the COVID-19 pandemic. However, considering recently updated revenue projections, additional Council approved appropriations, and proposed new mid-year requests, the City's General Fund net position is projected to improve, amending the projected use of \$1.2 million in reserves to balance the budget rather than the \$3.3 million projected at the time of budget adoption.

Recent updated revenue projections reflect an estimated increase of \$6.5 million over the projected amount at the time of budget adoption. Also attributing to the change in projected use of General Fund reserves are previous Council approved appropriations. The largest of these appropriations are related to the City's response to COVID-19 pandemic. In July, Council authorized General Fund appropriations of \$1.0 million in emergency response funding and \$0.8 million to enter a contract with La Familia Counseling Services for ongoing operation of the COVID-19 Testing Site. In November, Council authorized the appropriation of the City's allocation of Coronavirus, Aid, Relief, and Economic Security (CARES) Act funding, which amounted to nearly \$2.0 million. In addition, Council authorized an appropriation of \$0.7 million for contract services related to the demolition and hazardous materials removal from the former Holiday Bowl site due health and safety concerns.

On February 17, 2021, the FY 2021 Mid-Year review and update to the General Fund Long Range Financial Model were presented to the Council Budget and Finance Committee for review and feedback. During the review, the Committee recommended that an additional \$1 million contribution to OPEB be presented to the full Council for consideration as part of the FY 2021 Mid-Year review. Staff is developing a revised projection of the Long Range Model that incorporates this additional contribution and will present it during the meeting.

This report includes an update to the General Fund Long Range Financial Model as part of the FY 2021 mid-year review, reflecting the proposed changes in revenue projections and expenditure adjustments.

DISCUSSION

GENERAL FUND REVENUES

FY 2021 General Fund revenues are projected to be \$6.5 million higher than originally projected. This is primarily attributed to projected increases in Sales Tax, Property Tax, and Cannabis Tax revenue. Updated revenue projections also include an increase in Intergovernmental Revenues, which include: 1) CARES Act funding allocation; and 2) Alameda County Reimbursement for COVID-19 testing kits. General Fund revenue projections also include anticipated decreases in

¹ Hayward City Council Meeting on June 23, 2020 - <https://hayward.legistar.com/LegislationDetail.aspx?ID=4576658&GUID=351E52E7-0DED-4DDC-8851-596E3E47D56B&Options=&Search=>

revenue in Utility Users' Tax (UUT), Transient Occupancy Tax (TOT), and Library Fines, all of which have been negatively impacted by the ongoing COVID-19 pandemic.

The following analysis highlights key revenue variances as it pertains to FY 2021 mid-year projections and the impact on future year projections as outlined in the model.

Intergovernmental Revenue (increase of \$3.5 million) – The City received nearly \$2.0 million in CARES Act funding in response to COVID-19 relief. An additional \$1.5 million is included as Intergovernmental Revenue, and reflects the amount reimbursed by Alameda County for COVID-19 testing kits as outlined in a previously approved Memorandum of Understanding (MOU).

Sales Tax (increase of \$2.0 million) – The amount projected at the time of adoption anticipated a greater decrease to Sales Taxes due to the uncertainties surrounding the impacts of the COVID-19 pandemic. The updated Sales Tax projections reflect an increase of \$2.0 million, as Alameda County is no longer under a full shelter-in-place order, and certain businesses are able to resume some level of business.

Property Tax (increase of \$1.5 million) – The FY 2021 Adopted Budget projected a decline of 3% year-over-year in Property Tax revenues as part of an overall projected economic slowdown. However, Property Tax revenues have remained stable, and an update in Property Tax projections reflect an increase of \$1.5 million.

Real Property Transfer Tax (RPTT) (increase of \$1.0 million) – The amount projected at the time of adoption anticipated a greater slowdown in home sales stemming from the uncertainties surrounding the pandemic. Revenues have been adjusted based on current trends to reflect an increase in projected RPTT revenues through the end of the fiscal year.

Cannabis Tax (increase of \$400,000) – The FY 2021 Adopted Budget projected Cannabis Tax revenue at \$100,000. As of mid-year, one cannabis business has been in operation since late summer 2020 and remitted a total of \$95,000 in cannabis taxes for the first quarter of the fiscal year. Updated projections anticipate additional revenue through the remainder of the fiscal year.

Utility Users' Tax (decrease of \$1,000,000) – The Mid-Year FY 2021 adjustments include a reduction in Utility Users' Tax (UUT). The impacts of the pandemic have attributed to the projected decrease in UUT revenue.

Transient Occupancy Tax (decrease of \$800,000) – The Mid-Year FY 2021 adjustments include a reduction in Transient Occupancy Tax (TOT). Alameda County remains under a restrictive tier (County Risk Level) in the current California tier system; the negative impacts to TOT are expected to continue until restrictions are fully lifted.

Library Fines (decrease of \$30,000) – The Mid-Year FY 2021 adjustments include a reduction in Library Fines and Fees. The decrease in projected revenue is the result of Council approval to waive fines and fee balances, and cessation of late fines.

GENERAL FUND EXPENDITURES

FY 2021 General Fund total adjustments include FY 2020 carryforwards, previous Council authorized and approved appropriations, and mid-year requests. FY 2021 General Fund expenditures, including proposed mid-year requests and previous Council authorized and approved appropriations are projected to be \$4.5 million higher than anticipated at the time the City adopted its budget. Of this amount, \$4.6 million is related to previously authorized and approved appropriations. Proposed FY 2021 mid-year expenditure requests total a net decrease of \$71,500. FY 2020 budget carryforwards total \$1.8 million and were approved with the FY 2020 Operating Budget. The following analysis highlights key expenditure variances as it pertains to FY 2021 mid-year projections and the fiscal impacts on future year projections, as illustrated in the model.

Operating Expenses

A number of adjustments are needed at mid-year to fund necessary and/or unanticipated expenditures, and to appropriate prior year carryforward requests into FY 2021.

Carryforward Requests (increase of \$1.8 million):

A carryforward is unspent budget that is linked to a commitment such as a contract, requisition, or purchase order. The carryforward of commitment to a new fiscal year carries with it the unspent budget associated with the balance of the commitment. Carryforwards represent budget amounts that were previously authorized and approved by Council during the prior fiscal year.

Previous Council Approved Appropriations - FY 2021 (increase of \$4.6 million):

City Council previously authorized and approved appropriations totaling \$4.6 million. A significant portion of these appropriations were authorized in response to the Novel Coronavirus (COVID-19) pandemic. Previously authorized and approved appropriations are as follows:

- Appropriation of CARES Act Coronavirus Relief Fund (increase of \$1,979,381);
- Emergency Response Funding in Response to COVID-19 (increase of \$1,000,000);
- Contract with La Familia for Operation of the COVID-19 Testing Site (increase of \$749,999);
- Contract with RB Environmental for Demolition and Hazardous Material Removal Services at the former Holiday Bowl Site (increase of \$690,000);
- Appropriation of Donations to Navigations Center for the Purchase of a Residential Trailer Unit (increase of \$86,950);
- Contract with Safir and Associates for Equity Leadership Training (increase of \$62,500); and
- Appropriation of Hayward Literacy Council Reimbursements (increase of \$15,800).

Proposed FY 2021 Mid-Year Requests – New (net decrease of \$71,500):

- Community Service Grants (decrease of \$1,000,000): \$1,000,000 in Community Services Funding returned to General Fund reserves. Funding had been approved on a contingency basis linked to revenues that fell short of projections.
- Supplies and Services (increase of \$60,000): A correction to the Adopted Budget will result in an increase of \$60,000 in the Public Works operating budget. The reduction was

inadvertently included as a program reduction to the operating budget rather than the transfer out to CIP Funds. A corresponding correction to Transfer-Out is included below.

- Contract Services (increase of \$908,500) – Additional contract services are necessary in multiple departments.
 - Development Services is requesting \$450,000 for consultant services for outside plan check, inspection, and permit technicians with anticipated offsetting revenue;
 - Human Resources is requesting an increase of \$341,000 for contract services to assist with employee relations, labor negotiations, COVID-19 contact tracing, and job classification audits;
 - The Police Department is requesting an increase of \$60,000 for Rapid Turnaround DNA (RADS) Testing Services in order to comply with SB-22 requirements – Alameda County previously covered the cost of processing each RADS testing kit; however, due to changes in laws and mandates, Alameda County is no longer covering this cost and responsibility of compliance has been placed on local agencies;
 - Finance is requesting an increase of \$25,000 for contract services to preform revenue recovery services, including transient occupancy tax collection, sales tax audits, unlicensed business discovery services, and collection agency services; as well as \$12,500 for the construction of a window frame for the new payment kiosk outside City Hall. The \$12,500 is a shared portion of the total cost (\$25,000) of the new payment kiosk. The remaining \$12,500 will be covered by the Water Enterprise Fund; and
 - The City Manager’s Office is requesting an increase of \$20,000 to provide sheltering assistance stipends to low- and fixed-income victims of the Dixon Street Fire.

Transfer-Out (net decrease of \$40,000)

- A transfer-out from the General Fund to the Facilities Capital Fund in the amount of \$20,000 is requested to cover the costs of security and maintenance services at the vacant Foothill City Center Parking Garage; and
- Correction: Program reduction at the time of budget should have been a decrease in the transfer-out to CIP Funds, rather than a reduction in department operating budget. The correction will result in a decrease of \$60,000 in Transfer-Out to CIP Funds.

The amounts shown below in Table 4 demonstrate the General Fund impact of the changes being proposed as part of the City’s FY 2021 Mid-Year Budget Review from the time that Council adopted the City’s Operating Budget in June of 2020. In total, the changes presented for consideration will require the projected use of \$1.2 million in General Fund reserves, reduced from \$3.3 million that was projected at the time of adoption.

TABLE 4: SUMMARY OF PROPOSED MID-YEAR CHANGES

| <i>\$ in thousands</i> | FY 2021 Adopted | Change | FY 2021 Mid-Year Revised |
|--|----------------------------|----------------|---|
| Revenue | | | |
| Property Tax | | \$1,500 | |
| Sales Tax | | \$2,000 | |
| Utility Users Tax | | (\$1,000) | |
| Real Property Transfer Tax | | \$1,000 | |
| Transient Occupancy Tax | | (\$800) | |
| Cannabis Tax | | \$400 | |
| Intergovernmental Revenue | | \$3,479 | |
| Library Fines | | (\$30) | |
| Total Revenue | \$166,315 | \$6,549 | \$172,864 |
| Expenditures | | | |
| No Mid-Year Personnel Requests | | \$0 | |
| Net Staffing Expenses | \$134,546 | \$0 | \$134,546 |
| Dixon St Fire Emergency Shelter Assistance (City Manager's Office) | | \$20 | |
| Contingency Funds returned to Fund Balance (City Manager's Office) | | (\$1,000) | |
| Consulting Services (Development Services) | | \$450 | |
| Contract Services for Revenue Recovery Services (Finance) | | \$25 | |
| Costs for Payment Kiosk (Finance) | | \$13 | |
| Legal Services (Human Resources) | | \$229 | |
| Contract Services - Job Classification Audit (Human Resources) | | \$12 | |
| Consultant Services Employee Relations Services (Human Resources) | | \$50 | |
| COVID-19 Contact Tracing (Human Resources) | | \$50 | |
| Rapid Turnaround DNA Program per SB 22 (Police) | | \$60 | |
| Correction: restore operating budget inadvertently reduced (PW) | | \$60 | |
| Previous Council Approved Appropriation - Non-Personnel Expenses | | \$4,585 | |
| Net Operating Expenses | \$25,987 | \$4,553 | \$30,540 |
| Transfer-Out to Facilities Capital Fund - Secure Foothill Parking Garage | | \$20 | |
| Transfer-Out: Correction program reduction to CIP | | (\$60) | |
| Transfers to Other Funds | \$9,034 | (\$40) | \$8,994 |
| Total Expenditures | \$169,567 | \$4,513 | \$174,080 |
| Total Surplus/(Shortfall) | (\$3,252) | | (\$1,216) |

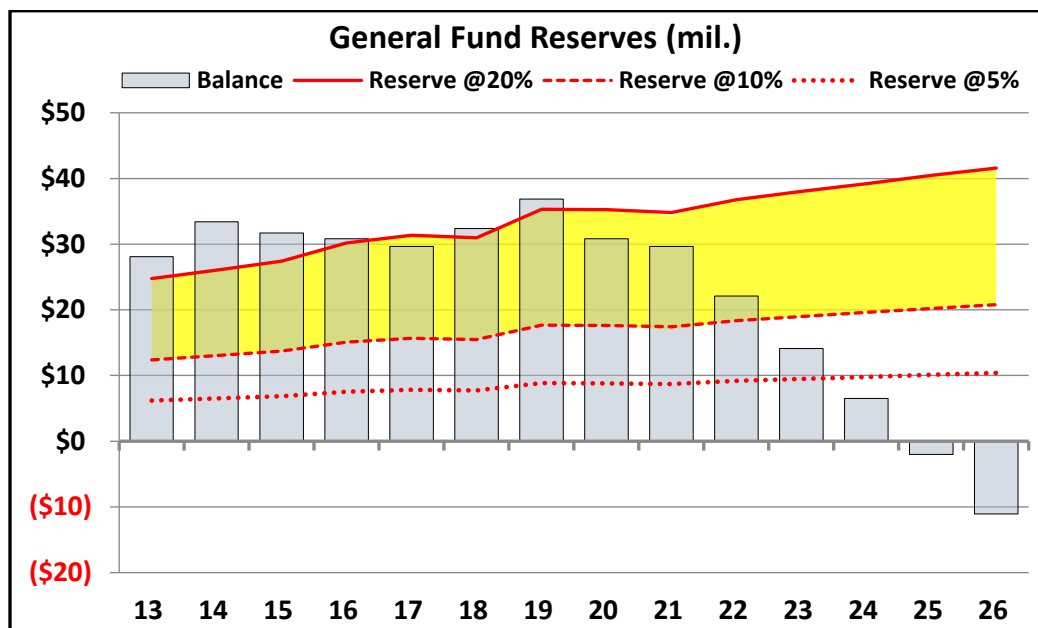
GENERAL FUND LONG RANGE FINANCIAL MODEL UPDATE

Attachment V is an updated version of the model that includes projected changes in revenue and expenses impacting the City's projected year-end fiscal position for FY 2021. The FY 2021 Adopted Budget assumed a \$3.3 million use of General Fund Reserves by the end of the fiscal year. Based on the FY 2021 Adopted Budget, the model projected that General Fund Reserves would fall to 16.3%

of the City's budgeted General Fund expenditures, with a further drop to 7.7% of expenditures by the end of FY 2022.

As part of the mid-year review process, the model has been updated to include current revenue projections, mid-year expenditure requests, and previous Council approved appropriations as discussed in this report. The updated model projects the use of \$1.2 million in General Fund Reserves. The reduction in use of reserves can be attributed to an increase in projected revenues as of mid-year, specifically in Sales Tax, Property Tax, Real Property Transfer Tax, and Cannabis Tax revenues. The mid-year review also includes the CARES Act allocation, and reimbursement from Alameda County for COVID-19 testing kits, which reflect an increase of nearly \$3.5 million in Intergovernmental revenue. It is uncertain whether local agencies will receive additional CARES Act funding before the end of FY 2021. As a result, the model does not include assumptions of further COVID-19 funding.

Per current policy, General Fund Reserve should equal 20% of budgeted General Fund expenditures. Based on the updated model and current projections, the City is expected to fall short of compliance with the policy. Mid-year updates to the model project ending the fiscal year with a General Fund balance of 17.0% of FY 2021 General Fund expenditures. The graph below depicts revised General Fund revenues and expenditures based on updated FY 2021 projections.



MEASURE C FUND

Measure C Operating

The Council, as well as the ballot language for Measure C, established a number of spending priorities for these funds. These priorities include a mix of capital projects and funding allocations toward operating services. While Measure C revenues are to primarily be used to fund capital projects, operating activities, such as police services, addressing illegal dumping, litter control, and graffiti abatement, which also fulfill the promises of Measure C.

FY 2021 Measure C operating fund total adjustments include FY 2020 carryforwards and a mid-year request. Proposed FY 2021 Measure C expenditure related requests total an increase of \$105,993. Proposed FY 2021 Measure C revenue is projected to be approximately \$1.6 million higher than originally projected. The following details the additional requests:

- FY 2020 budget carryforwards (increase of \$5,933)
- Maintenance Services Overtime for Citywide Cleanup (increase \$100,000)

Measure C Capital

While Measure C funds operating programs and related expenses, Measure C funds are primarily used to fund capital projects. FY 2021 Measure C capital total adjustments include prior year carryforwards.

FY 2021 Council adopted expenditure appropriations of \$16 million in the Measure C capital fund. Total adjustments included in the mid-year review are \$52.5 million. These adjustments are comprised entirely of FY 2020 carryforwards, and are primarily related to construction costs for the Fire Station 6 and Regional Fire Training Center project.

Attachment VI is an update to the Measure C 20-Year Financial Forecast that includes projected changes in revenue and expenses impacting the project year-end fiscal position for FY 2021.

OTHER FUNDS

Total adjustments for FY 2021 Other Funds include FY 2020 carryforwards, previous Council approved appropriations, and mid-year requests. Expenditure increases in Other Funds total \$28.7 million. Of this total, FY 2020 budget carryforwards total \$21.2 million; and appropriations previously approved by City Council total \$4.7 million. Increase in expenditure requests at mid-year amount to \$2.9 million. Detail of mid-year adjustments are as follows:

Previous City Council Approved Appropriations (increase of \$4.7 million)

- Appropriations of additional allocation in CDBG funds in response to the COVID-19 pandemic (increase of \$1.2 million);
- Appropriation of various grants and donations (increase of \$0.5 million)
- Appropriation for East Bay Dischargers Authority (EBDA) Maintenance Agreement (increase of \$134,000)
- Appropriation for 2020 Urban Water Management Plan (increase of \$140,000)
- Appropriations of Measure BB Paratransit funds for Safe Route for Seniors (increase of \$2.7 million)

Proposed Mid-Year Requests (increase of \$2.9 million)

- Water and Sewer Funds (increase of \$147,500): Water Fund (\$25,000) and Sewer Fund (\$15,000) for COVID PPE supplies for utilities operations and maintenance field staff; Water Fund increase of \$95,000 for bank processing fees; and \$12,500 for half of the estimated cost to construct the payment kiosk window frame.

- Recycled Water Fund (increase of \$35,000) for unanticipated repair and maintenance of the new recycled water system.
- Airport (increase of \$53,000): \$23,000 increase of estimated annual energy expenditure and \$10,000 increase of estimated annual water expenditure; \$20,000 increase to replace encumbrance utilized for other urgent needs at Airport during the first half FY 2021.
- City Manager (net increase of \$7,602): an increase of \$7,602 to match the FY 2021 Federal HOME award project allocation.
- Landscape and Lighting Assessment District (increase of \$80,000): LLAD 7 (\$45,000) and LLAD 11 (\$35,000) for additional water budget needed for large leak and dry conditions.
- Measure BB Paratransit funds for Safe Routes for Seniors (decrease of \$2.7 million). Mid-Year request includes a transfer of funds out of the Operating Budget and into the Capital Improvement Program Budget.
- Transfer-Out to Other Funds (increase of \$5.3 million): Transfer-Out of Operating Water Fund to Recycled Water Fund (\$600,000); and Transfer Out from Operating Sewer Fund to Sewer Capital Improvement Fund (\$4.7 million). The Transfer-Out is a correction to FY 2019 deposit of connection fee revenue that should have been deposited into the Sewer Capital Fund rather than the Sewer Operating Fund. Corresponding Transfer-in shown under the Sewer Capital Improvement Fund of \$4.7 million will result in a net-zero impact.

CAPITAL IMPROVEMENT FUNDS

Total adjustments for FY 2021 Capital Improvement Funds include FY 2020 carryforwards, previous Council approved appropriations, and mid-year requests. The FY 2021 Capital Improvement Budget adjustments total a net increase of \$188.7 million. Of this amount, FY 2020 carry forwards total \$120.5 million; and prior Council authorized and approved appropriations total \$5.5 million. Proposed mid-year adjustments reflect an increase in projected expenditures in the amount of \$2.6 million. **Table 5** provides detail of the proposed FY 2021 CIP mid-year changes.

TABLE 5: PROPOSED FY 2021 MID-YEAR CIP CHANGES

| Mid-Year CIP Changes | FY 2021 Mid-Year Changes |
|--|--------------------------|
| Measure BB-CIP Paratransit (Fund 219) - Transfer of Budget from Operating Budget Measure BB Paratransit (Fund 214) into newly created Measure BB-CIP Paratransit Fund. | \$2,700,000 |
| Capital Project (Fund 405) - Secure Foothill City Center Parking Garage Perimeter. | \$20,000 |
| Water Improvement (Fund 604) – Reduction in Transfer-Out to correct duplicate budget entry for debt service payment. | (\$273,000) |
| Sewer Replacement (Fund 611) - Unanticipated Emergency and Spot Repairs. | \$100,000 |
| Airport Capital (Fund 621) - Project Scope Revision to CCTV Upgrade Project, including Installation of New Gate Card Readers. | \$100,000 |
| Total Net Change | \$2,647,000 |

STRATEGIC ROADMAP

This agenda item is a routine operational item and does not specifically relate to any of the six priorities outlined in the Council's Strategic Roadmap.

FISCAL IMPACT

The overall fiscal impact of the proposed mid-year adjustments is an increase to General Fund revenue of \$4.1 million, and an increase to General Fund expenditures of \$6.3 million (\$4.5 million in previously approved appropriations, \$1.8 million in carryforwards, and a net decrease of \$71,500 in newly requested adjustments). All Other Funds (including Measure C) proposed adjustments will result in an increase of \$3.0 million in newly requested expenditures; and Capital Improvement Funds will result in a proposed net increase in expenditures of \$2.6 million in newly requested expenditures.

SUSTAINABILITY FEATURES

The actions in this report do not have an impact on sustainability. Sustainability elements are more directly identified with specific projects as they are carried out.

PUBLIC CONTACT/NEXT STEPS

Upon approval by Council of the recommendations contain herein, staff will post the budget amendments per the approved resolutions. Staff will continue to refine the General Fund Long Range Model as part of the upcoming FY 2022 budget process.

Prepared by: Nicole Gonzales, Deputy Director of Finance
Nicholas Mullins, Management Analyst I
Rick Rivera, Management Analyst I

Recommended by: Dustin Claussen, Director of Finance

Approved by:



Kelly McAdoo, City Manager

ATTACHMENT II

HAYWARD CITY COUNCIL

RESOLUTION NO. 21-

Introduced by Council Member _____

**RESOLUTION AMENDING RESOLUTION 20-101, AS AMENDED, THE BUDGET
RESOLUTION FOR THE CITY OF HAYWARD OPERATING BUDGET FOR
FISCAL YEAR 2021, RELATING TO AN APPROPRIATION OF FUNDS**

BE IT RESOLVED by the City Council of the City of Hayward that Resolution No. 20-101, as amended, the Budget Resolution for the City of Hayward Operating Budget for Fiscal Year 2021, is hereby amended by approving the changes indicated below.

BE IT FURTHER RESOLVED by the City Council of the City of Hayward that the following revenue estimate amounts are hereby amended:

1. Change of revenue estimate to the general fund and other funds as displayed in Exhibit A.

BE IT FURTHER RESOLVED by the City Council of the City of Hayward that the following expenditure estimate amounts are hereby amended:

2. Change of expenditure estimate to the general fund and other funds as displayed in Exhibit B.

The Director of Finance is hereby authorized and directed to distribute the above revised revenue estimates and revised expenditure estimates to the various accounts of the City in accordance with generally accepted accounting principles and consistent with the purposes and objectives as outlined in the approved budget.

ATTACHMENT II

IN COUNCIL, HAYWARD, CALIFORNIA _____, 2021.

ADOPTED BY THE FOLLOWING VOTE:

AYES: COUNCIL MEMBERS:
 MAYOR:

NOES: COUNCIL MEMBERS:

ABSTAIN: COUNCIL MEMBERS:

ABSENT: COUNCIL MEMBERS:

ATTEST: _____
 City Clerk of the City of Hayward

APPROVED AS TO FORM:

City Attorney of the City of Hayward

| Fund # | Fund Name | Adopted Budget | Amendment | Total Adjusted Budget |
|---------------|---------------------------|-----------------------|---------------------|------------------------------|
| 100 | General Fund Total | \$ 166,314,726 | \$ 6,549,381 | \$ 172,864,107 |
| 101 | Measure C | \$ 15,253,000 | \$ 1,562,000 | \$ 16,815,000 |
| 220 | Federal Grants | \$ 459,000 | \$ 315,530 | \$ 774,530 |
| 225 | CDBG | \$ 1,692,652 | \$ 2,661,514 | \$ 4,354,166 |
| 230 | State Grants | \$ 52,500 | \$ 100,477 | \$ 152,977 |
| 240 | Local Grants | \$ - | \$ 51,516 | \$ 51,516 |
| 605 | Water | \$ 54,063,509 | \$ 273,000 | \$ 54,336,509 |
| 630 | Recycled Water Fund | \$ 597,300 | \$ 600,000 | \$ 1,197,300 |
| 851 | Hayward Shoreline JPA | \$ 208,000 | \$ 228,359 | \$ 436,359 |
| | Other Funds Total | \$ 72,325,961 | \$ 5,792,396 | \$ 78,118,357 |

| | |
|---------------------------------------|-----------------------------|
| Change to General Fund | \$ 6,549,381 |
| Net Change to Non-General Fund | \$ 5,792,396 |
| Total Change to City Revenues | <u>\$ 12,341,777</u> |

| Fund | Expenditure | Adopted Budget | Total Amendment | Total Adjusted Budget |
|-------------|--|-----------------------|----------------------------|----------------------------------|
| 100 | Net Change to General Fund | \$ 169,566,810 | \$ 6,326,406 | \$ 175,893,216 |
| 101 | Measure C Fund | \$ 9,955,499 | \$ 105,993 | \$ 10,061,492 |
| 110 | Fire Educational Training-MO | \$ - | \$ 43,615 | \$ 43,615 |
| 217 | Paratransit Fund - Measure B | \$ 1,516,853 | \$ 410,349 | \$ 1,927,202 |
| 220 | Federal Grants | \$ 439,137 | \$ 1,401,726 | \$ 1,840,863 |
| 225 | Community Development Block Grant Fund | \$ 1,771,210 | \$ 5,228,307 | \$ 6,999,517 |
| 230 | State Grants | \$ 31,357 | \$ 1,531,766 | \$ 1,563,123 |
| 231 | Used Oil Fund | \$ 40,930 | \$ 92,809 | \$ 133,739 |
| 232 | Recycling/Measure D Fund | \$ 616,344 | \$ 524,984 | \$ 1,141,328 |
| 240 | Local Grants | \$ - | \$ 1,789,383 | \$ 1,789,383 |
| 245 | Housing Authority | \$ 240,876 | \$ 4,747,871 | \$ 4,988,747 |
| 246 | Affordable Housing Fund | \$ 348,227 | \$ 16,955 | \$ 365,182 |
| 250 | Donation Fund | \$ - | \$ 521,249 | \$ 521,249 |
| 268 | LLD Zone 3 | \$ 176,502 | \$ 20,617 | \$ 197,119 |
| 270 | MD 1 | \$ 400,899 | \$ 27,500 | \$ 428,399 |
| 274 | LLD Zone 7 | \$ 164,642 | \$ 45,000 | \$ 209,642 |
| 279 | LLD Zone 11 | \$ 239,892 | \$ 35,000 | \$ 274,892 |
| 285 | Inclusionary Housing | \$ 292,450 | \$ 4,924,418 | \$ 5,216,868 |
| 286 | Rental Housing Program | \$ 409,386 | \$ 107,229 | \$ 516,615 |
| 295 | So. Hayward B.A.R.T. JPA | \$ 566,220 | \$ 67,806 | \$ 634,026 |
| 605 | Water | \$ 53,911,747 | \$ 938,591 | \$ 54,850,338 |
| 610 | Sewer | \$ 24,397,013 | \$ 4,949,652 | \$ 29,346,665 |
| 615 | Stormwater | \$ 5,369,156 | \$ 3,952 | \$ 5,373,108 |
| 620 | Airport | \$ 4,010,620 | \$ 54,226 | \$ 4,064,846 |
| 630 | Recycled Water Fund | \$ 1,041,923 | \$ 35,000 | \$ 1,076,923 |
| 705 | Worker's Compensation | \$ 6,466,371 | \$ 467,681 | \$ 6,934,052 |
| 710 | General Liability Insurance | \$ 5,301,533 | \$ 399,658 | \$ 5,701,191 |
| 730 | Information Technology | \$ 8,365,356 | \$ 132,241 | \$ 8,497,597 |
| 815 | Hayward Redevelopment Successor Agency | \$ 4,454,269 | \$ 61,885 | \$ 4,516,154 |
| 850 | Hayward Trust & Agency Fund | \$ - | \$ 1,058 | \$ 1,058 |
| 851 | Hayward Shoreline JPA | \$ 104,333 | \$ 190,942 | \$ 295,275 |
| | Net Change to Non-General Fund | \$ 130,632,745 | \$ 28,877,463 | \$ 159,510,208 |
| | Total Change to City Expenditures | \$ 300,199,555 | \$ 35,203,869 | \$ 335,403,424 |

HAYWARD CITY COUNCIL

RESOLUTION NO. 21-

Introduced by Council Member _____

**RESOLUTION AMENDING RESOLUTION 20-102, AS AMENDED, THE BUDGET
RESOLUTION FOR THE CITY OF HAYWARD CAPITAL IMPROVEMENT
PROJECTS FOR FISCAL YEAR 2021, RELATING TO AN APPROPRIATION OF
FUNDS**

BE IT RESOLVED by the City Council of the City of Hayward that Resolution No. 20-102, as amended, the Budget Resolution for the City of Hayward Capital Improvement Projects for Fiscal Year 2021, is hereby amended by approving the Capital Improvement Fund changes indicated below.

BE IT FURTHER RESOLVED by the City Council of the City of Hayward that the following revenue estimate amounts are hereby amended:

1. Change of revenue estimate to the following CIP funds as displayed in Exhibit A.

BE IT FURTHER RESOLVED by the City Council of the City of Hayward that the following expenditure estimate amounts are hereby amended:

2. Change of expenditure estimate to the following CIP funds as displayed in Exhibit B.

The Director of Finance is hereby authorized and directed to distribute the above revised revenue estimates and revised expenditure estimates to the various accounts of the City in accordance with generally accepted accounting principles and consistent with the purposes and objectives as outlined in the approved budget.

ATTACHMENT III

IN COUNCIL, HAYWARD, CALIFORNIA _____, 2021.

ADOPTED BY THE FOLLOWING VOTE:

AYES: COUNCIL MEMBERS:
 MAYOR:

NOES: COUNCIL MEMBERS:

ABSTAIN: COUNCIL MEMBERS:

ABSENT: COUNCIL MEMBERS:

ATTEST: _____
 City Clerk of the City of Hayward

APPROVED AS TO FORM:

City Attorney of the City of Hayward

| Fund # | Fund Name | Adopted Budget | Amendment | Total Adjusted Budget |
|---------------|--------------------------|-----------------------|---------------------|------------------------------|
| 405 | Capital Projects General | \$ 15,000 | \$ 130,163 | \$ 145,163 |
| 612 | Sewer Improvement | \$ 2,366,000 | \$ 4,683,442 | \$ 7,049,442 |
| | CIP Funds Total | \$ 2,381,000 | \$ 4,813,605 | \$ 7,194,605 |

| Fund | Expenditure | Adopted Budget | Total Amendment | Total Adjusted Budget |
|-------------|---|---------------------------|----------------------------|----------------------------------|
| 210 | Special Gas Tax | \$ 2,982,000 | \$ 2,101,595 | \$ 5,083,595 |
| 211 | RRAA (SB1) | \$ 3,000,000 | \$ 2,757,546 | \$ 5,757,546 |
| 212 | Measure BB-Local Transportation | \$ 2,630,000 | \$ 4,272,515 | \$ 6,902,515 |
| 213 | Measure BB-Ped & Bike | \$ 420,000 | \$ 708,548 | \$ 1,128,548 |
| 215 | Measure B-Local Transportation | \$ 3,150,000 | \$ 4,035,717 | \$ 7,185,717 |
| 216 | Measure B-Ped & Bike | \$ 525,000 | \$ 704,951 | \$ 1,229,951 |
| 218 | Vehicle Registration | \$ 1,000,000 | \$ 898,951 | \$ 1,898,951 |
| 219 | Measure BB-CIP Paratransit | \$ - | \$ 2,700,000 | \$ 2,700,000 |
| 401 | Strategic Initiative | \$ - | \$ 52,500 | \$ 52,500 |
| 405 | Capital Projects | \$ 6,341,000 | \$ 4,592,020 | \$ 10,933,020 |
| 406 | Capital Projects Measure C | \$ 16,000,000 | \$ 52,480,933 | \$ 68,480,933 |
| 410 | Rte 238 Corridor Improvements | \$ 8,690,000 | \$ 12,691,890 | \$ 21,381,890 |
| 411 | Rte 238 Settlement Admin | \$ 635,000 | \$ 1,867,252 | \$ 2,502,252 |
| 412 | Rte 238 Property Management | \$ - | \$ 4,868 | \$ 4,868 |
| 450 | Street System Improvement | \$ 630,000 | \$ 7,518,595 | \$ 8,148,595 |
| 460 | Transportation System Improvement | \$ 510,000 | \$ 660,050 | \$ 1,170,050 |
| 603 | Water Replacement | \$ 5,120,000 | \$ 10,352,408 | \$ 15,472,408 |
| 604 | Water Improvement | \$ 1,382,768 | \$ 12,565,065 | \$ 13,947,833 |
| 611 | Sewer Replacement | \$ 8,921,000 | \$ 20,985,618 | \$ 29,906,618 |
| 612 | Sewer Improvement | \$ 9,699,000 | \$ 27,615,360 | \$ 37,314,360 |
| 621 | Airport Capital | \$ 1,787,000 | \$ 2,024,529 | \$ 3,811,529 |
| 726 | Facilities Capital | \$ 519,000 | \$ 219,958 | \$ 738,958 |
| 731 | Information Technology Capital | \$ 995,000 | \$ 5,945,376 | \$ 6,940,376 |
| 736 | Fleet Management Capital | \$ 715,000 | \$ 3,162,049 | \$ 3,877,049 |
| 737 | Fleet Management Enterprise | \$ 500,000 | \$ 196,163 | \$ 696,163 |
| | Total Change to CIP Expenditures | \$ 76,151,768 | \$ 181,114,457 | \$ 257,266,225 |

FY 2021 Mid-Year Operating Budget Adjustments Summary by Department

Non-Departmental

- ❑ Contracts both encumbered and unencumbered carried forward from FY 2020 total:
 - \$125,000 in the General Fund
- ❑ Appropriation of \$1,000,000 for additional emergency response funding for COVID-19-Reso 20-133 (General Fund)
- ❑ Appropriation of \$1,979,381 for CARES Act appropriation (General Fund)
- ❑ Mid-Year request – Transfer-Out to Capital Projects an increase of \$20,000 (General Fund).
- ❑ Mid-Year request – Transfer-Out to Transportation System Improvement a decrease of \$60,000 (General Fund).
- ❑ Mid-Year request – Transfer-Out for repayment for Recycled Water Capital Project and membrane future repayment increase of \$600,000 (Water Fund)
- ❑ Mid-Year request – Transfer-Out to Sewer Improvement to correct FY 2019 deposit increase of \$4,683,442 (Sewer Fund). This is an administrative correction to transfer revenues inadvertently collected and deposited in the Sewer Operating Fund rather than the Sewer Capital Fund.
- ❑ Mid-Year request – Decrease in Transfer-In to the Water Fund. This is an administrative correction to remove a duplicate budget for the e 2013 Bond Repayment \$273,000 (Water Fund)

City Manager's Office – No Staffing Changes

- ❑ Contracts both encumbered and unencumbered carried forward from FY 2020 total \$17,690,973:
 - \$199,409 in the General Fund
 - \$410,349 in the Measure B Paratransit Fund
 - \$666,504 in the Federal Grants Fund
 - \$4,033,865 in the Community Development Block Grant Fund
 - \$907,622 in the State Grants Fund
 - \$1,614,866 in the Local Grants Fund
 - \$4,747,871 in the Housing Authority Fund
 - \$16,955 in the Affordable Housing Fund
 - \$4,924,418 in the Inclusionary Housing Fund
 - \$107,229 in the Rental Housing Program Fund
 - \$61,885 in the RDA Successor Agency Fund
- ❑ Appropriation of \$62,500 for equity trainings/services by Safir & Associates-Reso 20-087 (General Fund)
- ❑ Appropriation of \$86,950 for Navigation Center donations-Reso 20-025 (General Fund)
- ❑ Appropriation of \$2,400,000 for the support the Safe Routes for Seniors Program-Reso 20-187 (Measure BB Paratransit)
- ❑ Appropriation of \$1,191,513.91 from CBDG-CV3 to respond to COVID-19 (Community Development Block Grant Fund)
- ❑ Appropriation of \$20,000 for Census 2020 Outreach activities (Local Grants Fund)
- ❑ Mid-Year request – Budget increase for Dixon Street Fire Housing/Emergency Shelter Assistance \$20,000 (General Fund)

- ❑ Mid-Year request – Budget decrease for contingency funds for community services grants returned to General Fund reserves \$1,000,000 (General Fund)
- ❑ Mid-Year request – Budget increase to match FY 2021 Federal HOME Award project allocation \$7,682 (Federal Grants Fund)
- ❑ Mid-Year request – Budget increase to match FY 2021 Federal HOME Award revenue project allocation \$11,606 (Federal Grants Fund)
- ❑ Mid-Year request – Administrative Correction. Reallocate previously appropriated \$2.4 million in Measure BB Paratransit Operating Fund to Measure BB Paratransit Capital Fund.

City Attorney's Office – No Staffing Changes

- ❑ Contracts both encumbered and unencumbered carried forward from FY 2020 total:
 - \$399,658 in the General Liability Insurance Fund

City Clerk – No Staffing Changes

- ❑ Contracts both encumbered and unencumbered carried forward from FY 2020 total \$16,290:
 - \$15,232 in the General Fund
 - \$1,058 in the Hayward Trust & Agency Fund

Development Services Department – No Staffing Changes

- ❑ Contracts both encumbered and unencumbered carried forward from FY 2020 total \$1,066,674:
 - \$863,552 in the General Fund
 - \$12,180 in the CEQA Deposits Fund
 - \$190,942 in the Hayward Area Shoreline JPA Fund
- ❑ Mid-Year request – Budget increase for use of Building Services and Fees & Charges revenue for Consulting Services \$450,000 (General Fund)
- ❑ Mid-Year request – Budget increase in revenue for use of Building Services and Fees & Charges revenue for Consulting Services \$450,000 (General Fund)

Finance Department – No Staffing Changes

- ❑ Contracts both encumbered and unencumbered carried forward from FY 2020 total \$249,960:
 - \$247,683 in the General Fund
 - \$2,277 in the Water Fund
- ❑ Mid-Year request – Budget increase for costs charged to vendors to recover funds \$25,000 (General Fund)
- ❑ Mid-Year request – Budget increase for half of the estimated cost to construct the payment kiosk window frame \$12,500 (General Fund)
- ❑ Mid-Year request – Budget increase for half of the estimated cost to construct the payment kiosk window frame \$12,500 (Water Fund)
- ❑ Mid-Year request – Budget increase for bank processing fees \$95,000 (Water Fund)

Fire Department – No Staffing Changes

- ❑ Contracts both encumbered and unencumbered carried forward from FY 2020 total \$546,783:
 - \$24,849 in the General Fund

- \$43,615 in the Fire Educational Training Fund
- \$431,699 in the Federal Grants Fund
- \$46,620 in the Local Grants Fund
- ❑ Appropriation of \$749,999 for La Familia Staffing Services for the COVID-19 testing site-Reso 20-118 (General Fund)
- ❑ Appropriation of \$690,000 for RB Environmental demolition/hazmat removal (General Fund)
- ❑ Appropriation of \$40,000 for the defensible space resident assistance program (Federal Grants Fund)
- ❑ Appropriation of \$21,515.88 for the Fairview Fire Protection District special projects-Reso 19-168 (Local Grants Fund)
- ❑ Appropriation of \$10,000 for Eden Healthcare Grant funding for the purchase of CPR mannequins- Reso 20-159 (Local Grants Fund)

Human Resources Department – No Staffing Changes

- ❑ Contracts both encumbered and unencumbered carried forward from FY 2020 total \$529,377:
 - \$61,696 in the General Fund
 - \$467,681 in the Worker's Compensation Fund
- ❑ Mid-Year request – Increase of \$279,000 (General Fund) in contract and consulting services related to employee relations, legal services, and labor negotiations.
- ❑ Mid-Year request – Increase of \$12,000 (General Fund) in contract services for job classification audits.
- ❑ Mid-Year request – Contact tracing for FY 2021- \$50,000 (General Fund)

Information Technology Department – No Staffing Changes

- ❑ Contracts both encumbered and unencumbered carried forward from FY 2020 total:
 - \$132,241 in the Information Technology Fund

Library Department – No Staffing Changes

- ❑ Contracts both encumbered and unencumbered carried forward from FY 2020 total \$77,846:
 - \$1,805 in the General Fund
 - \$156 in the Measure C Fund
 - \$3,997 in the Federal Grants Fund
 - \$2,928 in the Community Development Block Grant Fund
 - \$36,825 in the Local Grants Fund
 - \$32,135 in the Donations Fund
- ❑ Appropriation of \$15,800 for the Hayward Literacy Council (General Fund)
- ❑ Grant Appropriation of \$251,924 for the Hayward Promise Neighborhood grant (Federal Grants Fund)
- ❑ Grant Appropriation of \$91,185 for the Adult Literacy and Family Literacy grant funding (State Grants Fund)
- ❑ Grant Appropriation of \$30,000 for the AT&T Award
- ❑ Donation Appropriation of \$45,000 for the Bookmobile purchase
- ❑ Mid-Year request – Budget decrease in projected revenue due to library closure and forgiveness of fee balances \$30,000 (General Fund)

Maintenance Services Department – No Staffing Changes

- ❑ Contracts both encumbered and unencumbered carried forward from FY 2020 total \$125,847:
 - \$9,924 in the General Fund
 - \$20,617 in the LLD 3 Fund
 - \$27,500 in the Maintenance District #1 Fund
 - \$67,806 in the South Hayward BART JPA Fund
- ❑ Mid-Year request – Overtime for city-wide cleanup efforts \$100,000 (Measure C Fund).
- ❑ Mid-Year request – Additional water budget needed for large leak and dry conditions \$45,000 (LLD 7 Fund).
- ❑ Mid-Year request – Additional water budget needed for large leak and dry conditions \$35,000 (LLD 11 Fund).

Police Department – No Staffing Changes

- ❑ Contracts both encumbered and unencumbered carried forward from FY 2020 total \$659,697:
 - \$239,745 in the General Fund
 - \$5,838 in the Measure C Fund
 - \$414,114 in the Donations Fund
- ❑ Mid-Year request – Budget increase of \$60,000 (General Fund) for expenses related to funding for mandated Rapid Turnaround DNA Programs (RADS) compliance with SB 22.

Public Works - Engineering & Transportation Department – No Staffing Changes

- ❑ Contracts both encumbered and unencumbered carried forward from FY 2020 total \$25,607:
 - \$24,381 in the General Fund
 - \$1,226 in the Airport Fund
- ❑ Appropriation of \$300,000 million for the support the Safe Route for Seniors Program- Reso 20-186 (Measure BB Paratransit)
- ❑ Mid-Year request – Budget increase for Transportation System Improvement \$60,000 (General Fund).
- ❑ Mid-Year request – Budget increase for estimated annual energy expenditure increase \$23,000 (Airport Fund)
- ❑ Mid-Year request – Budget increase for estimated annual water expenditure increase \$10,000 (Airport Fund)
- ❑ Mid-Year request – Budget increase to replace encumbrance utilized for other urgent needs at Airport during the first half of FY 2021 \$20,000 (Airport Fund)
- ❑ Mid-Year request – Budget decrease to reflect accurate Transportation System Improvement program reduction \$60,000 (Airport Fund)
- ❑ Mid-Year request – Administrative Correction. Reallocate previously appropriated \$300,000 in Measure BB Paratransit Operating Fund to Measure BB Paratransit Capital Fund.

Public Works - Utilities & Environmental Services Department – No Staffing Changes

- ❑ Contracts both encumbered and unencumbered carried forward from FY 2020 total \$1,376,167:
 - \$532,959 in the State Grants Fund
 - \$92,809 in the Used Oil Fund
 - \$524,984 in the Measure D Recycling Fund
 - \$39,557 in the Local Grants Fund
 - \$64,200 in the Water Fund
 - \$117,706 in the Sewer Fund
 - \$3,952 in the Stormwater Fund
- ❑ Appropriation of \$139,614 to prepare the 2020 Urban Water Management Plan- Reso 20-173 (Water Fund)
- ❑ Appropriation of \$133,505 for EBDA Maintenance agreement (Sewer Fund)
- ❑ Mid-Year request – Budget increase for COVID PPE supplies for utilities operations and maintenance field staff \$25,000 (Water Fund)
- ❑ Mid-Year request – Budget increase for COVID PPE supplies for utilities operations and maintenance field staff \$15,000 (Sewer Fund)

| SUMMARY FORECAST | | | | | | Adopted Budget | Mid-Year Requests | Mid-Year Proposed | Projected | Projected | Projected | Projected | Projected | Projected | Projected | Projected | Projected | Projected | | | | | |
|-------------------|--|----------|----------|----------|----------|----------------|-------------------|-------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|---------|---------|---------|---------|
| (\$ in Thousands) | | | | | | 2015-16 | 2016-17 | 2017-18 | 2018-19 | 2019-20 | 2020-21 | 2020-21 | 2020-21 | 2021-22 | 2022-23 | 2023-24 | 2024-25 | 2025-26 | 2026-27 | 2027-28 | 2028-29 | 2030-31 | 2030-31 |
| 1 | Property Tax | \$44,159 | \$47,196 | \$51,236 | \$54,468 | \$58,432 | \$55,500 | \$1,500 | \$57,000 | \$58,809 | \$60,837 | \$63,326 | \$65,996 | \$68,438 | \$69,961 | \$71,529 | \$71,712 | \$72,336 | \$74,869 | | | | |
| 2 | Sales Tax | 33,059 | 34,839 | 33,389 | \$35,024 | \$39,680 | 33,000 | 2,000 | 35,000 | 37,568 | 39,454 | 41,249 | 42,394 | 43,468 | 44,471 | 43,482 | 45,272 | 47,140 | 49,089 | | | | |
| 3 | UUT | 22,041 | 20,754 | 17,488 | 16,935 | 16,066 | 18,135 | (1,000) | 17,135 | 17,542 | 17,959 | 18,385 | 18,753 | 19,128 | 19,510 | 19,657 | 20,124 | 20,602 | 21,091 | | | | |
| 4 | Real Property Transfer Tax | 7,849 | 8,350 | 9,168 | 12,256 | 12,150 | 13,500 | 1,000 | 14,500 | 15,008 | 15,533 | 16,076 | 16,398 | 16,726 | 17,060 | 16,549 | 17,128 | 17,727 | 18,348 | | | | |
| 5 | Transient Occupancy Tax | 2,591 | 2,560 | 2,808 | 2,823 | 2,187 | 1,800 | (800) | 1,000 | 1,319 | 1,365 | 1,413 | 1,441 | 1,470 | 1,499 | 1,454 | 1,505 | 1,558 | 1,612 | | | | |
| 6 | Cannabis Revenue | - | - | - | - | 3 | 100 | 400 | 500 | 800 | 864 | 933 | 1,008 | 1,088 | 1,175 | 1,269 | 1,371 | 1,481 | 1,599 | | | | |
| 7 | Other Taxes/Franchises | 14,915 | 14,337 | 14,531 | 14,750 | 15,863 | 15,561 | - | 15,561 | 15,905 | 16,257 | 16,618 | 16,917 | 17,222 | 17,533 | 17,604 | 17,996 | 18,398 | 18,809 | | | | |
| 8 | Permits & Fees | 12,218 | 14,917 | 8,486 | 10,298 | 7,643 | 8,805 | - | 8,805 | 9,093 | 9,392 | 9,700 | 9,918 | 10,142 | 10,371 | 10,255 | 10,590 | 10,937 | 11,295 | | | | |
| 9 | Other Revenue* | 13,136 | 11,754 | 17,336 | 17,893 | 14,539 | 15,947 | 3,449 | 19,396 | 16,273 | 16,505 | 16,737 | 16,980 | 17,220 | 17,508 | 17,846 | 18,190 | 18,541 | 18,900 | | | | |
| 10 | Transfer In-Other Funds | 3,845 | 3,855 | 3,960 | 17,357 | 3,964 | 3,967 | - | 3,967 | 3,979 | 3,990 | 4,001 | 4,012 | 4,023 | 4,035 | 4,047 | 3,259 | 3,271 | 3,285 | | | | |
| 11 | Transfer In-Measure C | 213 | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | | | | |
| 12 | Total Revenues | 154,026 | 158,561 | 158,401 | 181,804 | 170,526 | 166,315 | 6,549 | 172,864 | 176,296 | 182,154 | 188,438 | 193,816 | 198,925 | 203,126 | 203,691 | 207,147 | 211,991 | 218,897 | | | | |
| 13 | Salaries/Wages | 67,543 | 70,003 | 71,681 | 73,975 | 74,852 | 81,879 | - | 81,879 | 82,763 | 84,431 | 86,666 | 88,608 | 90,593 | 92,622 | 94,702 | 96,824 | 98,994 | 101,212 | | | | |
| 14 | Overtime | 8,592 | 9,254 | 10,370 | 9,574 | 9,767 | 3,320 | - | 3,320 | 3,415 | 3,498 | 3,577 | 3,657 | 3,740 | 3,824 | 3,911 | 3,999 | 4,089 | 4,181 | | | | |
| 15 | Program Reduction | | | | | | (1,822) | - | (1,822) | | | | | | | | | | | | | | |
| 16 | Furlough / COLA Deferral | | | | | | (1,607) | - | (1,607) | | | | | | | | | | | | | | |
| 17 | Retirement | 20,675 | 23,021 | 23,366 | 26,951 | 30,183 | 34,536 | - | 34,536 | 37,534 | 40,504 | 42,283 | 44,640 | 46,295 | 47,210 | 48,650 | 50,303 | 51,980 | 53,680 | | | | |
| 18 | Health/Other Benefits | 12,196 | 12,437 | 12,341 | 12,222 | 12,340 | 15,194 | - | 15,194 | 15,982 | 16,829 | 17,736 | 18,687 | 19,693 | 20,757 | 21,883 | 23,073 | 24,332 | 25,664 | | | | |
| 19 | Retiree Medical (Pay-Go) | 2,810 | 2,847 | 2,794 | 3,020 | 3,107 | 3,057 | - | 3,057 | 3,164 | 3,248 | 3,372 | 3,483 | 3,598 | 3,728 | 3,864 | 3,940 | 4,050 | 4,180 | | | | |
| 20 | Retiree Medical (UAL) | 1,070 | - | 1,000 | 2,000 | 2,135 | 1,000 | - | 1,000 | 4,388 | 4,504 | 4,676 | 4,830 | 4,990 | 5,170 | 5,358 | 5,463 | 5,616 | 5,797 | | | | |
| 21 | Workers Comp | 5,732 | 6,284 | 6,207 | 6,786 | 6,791 | 8,143 | - | 8,143 | 8,231 | 8,397 | 8,619 | 8,812 | 9,009 | 9,211 | 9,418 | 9,629 | 9,845 | 10,066 | | | | |
| 22 | Interdept Charges | (4,450) | (4,015) | (5,155) | (3,803) | (5,031) | (4,361) | - | (4,361) | (4,485) | (4,594) | (4,698) | (4,804) | (4,912) | (5,023) | (5,136) | (5,252) | (5,371) | (5,492) | | | | |
| 23 | Vacancy Savings | - | - | - | - | - | (3,794) | - | (3,794) | (2,105) | (2,153) | (2,215) | (2,273) | (2,334) | (2,397) | (2,463) | (2,482) | (2,552) | (2,625) | | | | |
| 24 | Subtotal Personnel | 114,168 | 119,831 | 122,604 | 130,724 | 134,143 | 135,546 | - | 135,546 | 148,886 | 154,665 | 160,016 | 165,640 | 170,673 | 175,103 | 180,186 | 185,497 | 190,983 | 196,664 | | | | |
| 25 | Supplies & Services | 9,559 | 10,113 | 11,050 | 12,238 | 13,893 | 11,939 | 4,466 | 16,405 | 11,939 | 12,178 | 12,421 | 12,670 | 12,923 | 13,182 | 13,445 | 13,714 | 13,988 | 14,268 | | | | |
| 26 | Internal Service Fees | 13,336 | 14,413 | 11,863 | 15,504 | 16,858 | 14,048 | - | 14,048 | 14,329 | 14,615 | 14,908 | 15,206 | 15,510 | 15,820 | 16,137 | 16,459 | 16,789 | 17,124 | | | | |
| 27 | Debt Service | 3,445 | 3,572 | 3,283 | 2,857 | 2,015 | 2,931 | - | 2,931 | 2,794 | 2,794 | 2,794 | 2,794 | 2,794 | 2,794 | 2,794 | 2,794 | 2,794 | 2,795 | | | | |
| 28 | Capital Outlay/Projects | 2,141 | 1,653 | 2,858 | 8,784 | 5,826 | 850 | 47 | 897 | 1,479 | 1,420 | 1,367 | 1,374 | 1,376 | 1,348 | 1,350 | 1,352 | 1,354 | 1,356 | | | | |
| 29 | Economic Development / Other Funds | - | 350 | 350 | 3,550 | 350 | 350 | - | 350 | 350 | 350 | 350 | 350 | 350 | 350 | 350 | 350 | 350 | 350 | | | | |
| 30 | Insurance | 2,338 | 2,889 | 2,907 | 2,950 | 3,139 | 3,902 | - | 3,902 | 3,981 | 4,060 | 4,141 | 4,224 | 4,309 | 4,395 | 4,483 | 4,572 | 4,664 | 4,757 | | | | |
| 31 | Additions/(Reductions) | 6,023 | 3,977 | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | | | | |
| 32 | Subtotal O&M | 36,843 | 36,967 | 32,310 | 45,884 | 42,081 | 34,021 | 4,513 | 38,534 | 34,871 | 35,417 | 35,981 | 36,618 | 37,262 | 37,888 | 38,558 | 39,241 | 39,938 | 40,650 | | | | |
| 33 | Total Expense | 151,011 | 156,798 | 154,914 | 176,608 | 176,224 | 169,567 | 4,513 | 174,080 | 183,757 | 190,082 | 195,998 | 202,257 | 207,934 | 212,991 | 218,744 | 224,739 | 230,921 | 237,314 | | | | |
| 34 | | | | | | | | | | | | | | | | | | | | | | | |
| 35 | Chng in Res-Surplus/(Shortfall) | 3,015 | 1,763 | 3,487 | 5,196 | (5,697) | (3,252) | 2,036 | (1,216) | (7,460) | (7,928) | (7,559) | (8,441) | (9,010) | (9,865) | (15,053) | (17,592) | (18,930) | (18,417) | | | | |
| 36 | | | | | | | | | | | | | | | | | | | | | | | |
| 37 | Beginning Balance | 31,684 | 30,829 | 29,679 | 32,385 | 36,877 | 30,848 | - | 30,848 | 29,632 | 22,172 | 14,244 | 6,684 | (1,757) | (10,767) | (20,632) | (35,685) | (53,277) | (72,207) | | | | |
| 38 | CAFR Adjustments | (3,870) | (2,913) | (781) | (704) | (332) | | | | | | | | | | | | | | | | | |
| 39 | Ending Balance | 30,829 | 29,679 | 32,385 | 36,877 | 30,848 | 27,596 | 2,036 | 29,632 | 22,172 | 14,244 | 6,684 | (1,757) | (10,767) | (20,632) | (35,685) | (53,277) | (72,207) | (90,624) | | | | |
| 40 | | | | | | | | | | | | | | | | | | | | | | | |
| 41 | * Includes CARES Act Funding of \$1.979 million, plus \$1.5 million from Alameda County for reimbursement of COVID-19 testing. | | | | | | | | | | | | | | | | | | | | | | |
| 42 | | | | | | | | | | | | | | | | | | | | | | | |
| 43 | | | | | | | | | | | | | | | | | | | | | | | |
| 44 | | | | | | | | | | | | | | | | | | | | | | | |
| 45 | | | | | | | | | | | | | | | | | | | | | | | |
| 46 | | | | | | | | | | | | | | | | | | | | | | | |
| 47 | | | | | | | | | | | | | | | | | | | | | | | |
| 48 | | | | | | | | | | | | | | | | | | | | | | | |
| 49 | | | | | | | | | | | | | | | | | | | | | | | |
| 50 | | | | | | | | | | | | | | | | | | | | | | | |
| 51 | | | | | | | | | | | | | | | | | | | | | | | |
| 52 | Balance as % of Total Expense | 20.4% | 18.9% | 20.9% | 20.9% | 17.5% | 16.3% | 45.1% | 17.0% | 12.1% | 7.5% | 3.4% | -0.9% | -5.2% | -9.7% | -16.3% | -23.7% | -31.3% | -38.2% | | | | |
| 53 | Balance at 20% of Expenses | 30,202 | 31,360 | 30,983 | 35,322 | 35,245 | 33,913 | 903 | 34,816 | 36,751 | 38,016 | 39,200 | 40,451 | 41,587 | 42,598 | 43,749 | 44,948 | 46,184 | 47,463 | | | | |
| 54 | Amt Above or (Below) 20% | 627 | (1,681) | 1,402 | 1,555 | (4,397) | (6,317) | 1,133 | (5,184) | (14,580) | (23,773) | (32,515) | (42,209) | (52,354) | (63,231) | (79,434) | (98,224) | (118,391) | (138,087) | | | | |

Measure C
20-Year Financial Forecast Update

| Measure C 20-Year Financial Forecast | | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 | 11 | 12 | 13 | 14 | 15 | 16 | 17 | 18 | 19 | 20 |
|--------------------------------------|--|-----------|------------|--------------|--------------|-------------|------------|-------------|--------------|-------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|
| Year Ref. | | Actual | Actual | Actual | Actual | Actual | Actual | Estimated | Projected | Projected | Projected | Projected | Projected | Projected | Projected | Projected | Projected | Projected | Projected | Projected | Projected |
| Fiscal Year | | FY 2015 | FY 2016 | FY 2017 | FY 2018 | FY 2019 | FY 2020 | FY 2021 | FY 2022* | FY 2023* | FY 2024* | FY 2025* | FY 2026* | FY 2027* | FY 2028* | FY 2029* | FY 2030* | FY 2031* | FY 2032* | FY 2033* | FY 2034* |
| Revenues | | | | | | | | | | | | | | | | | | | | | |
| Measure C | | 8,090,470 | 13,436,227 | 14,189,607 | 15,216,260 | 16,906,772 | 16,876,487 | 16,348,000 | 16,815,000 | 17,759,000 | 18,142,000 | 18,515,000 | 18,888,000 | 19,265,760 | 19,651,075 | 20,044,097 | 20,444,979 | 20,853,878 | 21,270,956 | 21,696,375 | 22,130,302 |
| Bond Issuance | | | 65,789,797 | | | | | | | | | | | | | | | | | | |
| Chabot Commitment | | | | | | | 1,837,150 | 18,162,850 | | | | | | | | | | | | | |
| Total Revenues | | 8,090,470 | 79,226,024 | 14,189,607 | 15,216,260 | 16,906,772 | 18,713,637 | 34,510,850 | 16,815,000 | 17,759,000 | 18,142,000 | 18,515,000 | 18,888,000 | 19,265,760 | 19,651,075 | 20,044,097 | 20,444,979 | 20,853,878 | 21,270,956 | 21,696,375 | 22,130,302 |
| Expenditures | | | | | | | | | | | | | | | | | | | | | |
| Capital Expenditures | | | | | | | | | | | | | | | | | | | | | |
| Library/Learning Center | | | 10,607,338 | 17,372,241 | 17,051,095 | 11,503,558 | 2,739,353 | 3,084,000 | | | | | | | | | | | | | |
| Fire Facilities Design | | | 930,859 | 1,285,242 | 284,537 | 150,680 | 35,898 | 30,000 | | | | | | | | | | | | | |
| Fire Station 1 | | | | 358,293 | 618,851 | 33,618 | 1,521 | 25,000 | | | | | | | | | | | | | |
| Fire Station 2 | | | | 587,183 | 1,571,806 | 172,704 | 95,567 | 75,000 | | | | | | | | | | | | | |
| Fire Station 3 | | | | 472,826 | 1,622,186 | 141,045 | 66,950 | 50,000 | | | | | | | | | | | | | |
| Fire Station 4 | | | | 114,900 | 1,609,051 | 297,312 | 128,458 | 75,000 | | | | | | | | | | | | | |
| Fire Station 5 | | | | 75,973 | 1,207,332 | 435,506 | 58,488 | 75,000 | | | | | | | | | | | | | |
| Fire Station 6 | | | | | 65,762 | 305,789 | 720,032 | 3,610,000 | 5,600,000 | 600,000 | | | | | | | | | | | |
| Fire Training Academy | | | | 681,043 | 2,025,836 | 752,152 | 877,108 | 20,064,000 | 32,000,000 | 3,600,000 | | | | | | | | | | | |
| Street Rehabilitation | | | 490,845 | 10,554,232 | 652,521 | 32,113 | - | | | | 2,000,000 | | | | | | | | 2,000,000 | | |
| EBRCS Radios | | | | | | 1,314,719 | 1,337,437 | - | | | | | | | | | | | | | |
| Landscape Improvements | | | | | | | | | | | | | | | | | | | | | |
| Other Projects* | | | | | 15,809 | 251,604 | 356,050 | 300,000 | | 300,000 | 300,000 | 150,000 | | | | | | | | | |
| Subtotal | | - | 12,029,043 | 31,501,932 | 26,724,786 | 15,390,800 | 6,416,863 | 27,388,000 | 37,600,000 | 4,500,000 | 2,300,000 | 150,000 | - | - | - | - | - | - | 2,000,000 | - | - |
| Operating Expenditures | | | | | | | | | | | | | | | | | | | | | |
| Police Services | | | 569,836 | 1,793,135 | 1,935,134 | 2,956,896 | 3,097,313 | 2,967,172 | 3,174,874 | 3,397,115 | 3,634,913 | 3,889,357 | 4,161,612 | 4,452,925 | 4,764,630 | 5,098,154 | 5,455,025 | 5,836,876 | 6,245,458 | 6,682,640 | 7,150,425 |
| Maintenance Services | | 205,969 | 708,249 | 601,999 | 614,581 | 761,784 | 1,058,980 | 1,257,347 | 1,345,361 | 1,439,536 | 1,540,304 | 1,648,125 | 1,763,494 | 1,886,939 | 2,019,024 | 2,160,356 | 2,311,581 | 2,473,392 | 2,646,529 | 2,831,786 | 3,030,011 |
| Other Department Services | | | | | | 73,240 | 66,116 | 106,542 | | | | | | | | | | | | | |
| Subtotal | | 205,969 | 1,278,084 | 2,395,134 | 2,549,715 | 3,791,920 | 4,222,408 | 4,331,061 | 4,520,235 | 4,836,652 | 5,175,217 | 5,537,482 | 5,925,106 | 6,339,864 | 6,783,654 | 7,258,510 | 7,766,606 | 8,310,268 | 8,891,987 | 9,514,426 | 10,180,436 |
| Debt Service Expenditures | | | 2,326,436 | 2,859,637 | 2,732,875 | 5,430,063 | 4,523,594 | 5,424,438 | 5,419,563 | 5,415,313 | 5,407,938 | 5,425,488 | 5,419,188 | 5,436,938 | 5,434,838 | 5,434,063 | 5,426,800 | 5,424,913 | 5,420,657 | 5,379,350 | 5,372,350 |
| Total Expenditures | | 205,969 | 15,633,563 | 36,756,704 | 32,007,376 | 24,612,783 | 15,162,865 | 37,143,499 | 47,539,798 | 14,751,964 | 12,883,155 | 11,112,970 | 11,344,294 | 11,776,801 | 12,218,492 | 12,692,572 | 13,193,406 | 13,735,180 | 16,312,643 | 14,893,776 | 15,552,786 |
| Annual Cash Flow | | 7,884,501 | 63,592,461 | (22,567,097) | (16,791,116) | (7,706,011) | 3,550,772 | (2,632,649) | (30,724,798) | 3,007,036 | 5,258,845 | 7,402,030 | 7,543,706 | 7,488,959 | 7,432,584 | 7,351,524 | 7,251,573 | 7,118,698 | 4,958,313 | 6,802,599 | 6,577,517 |
| Cumulative Fund Balance | | 7,884,501 | 71,476,962 | 48,909,866 | 32,118,750 | 24,412,738 | 27,963,510 | 25,330,861 | (5,393,936) | (2,386,901) | 2,871,945 | 10,273,975 | 17,817,681 | 25,306,640 | 32,739,223 | 40,090,748 | 47,342,321 | 54,461,019 | 59,419,331 | 66,221,930 | 72,799,447 |

*The amounts identified for capital projects in future fiscal years of this projection are conceptual only and have not been approved or appropriated. Appropriation and allocation of these funds will occur annually with adoption of the City's Operating and Capital budgets.