#### CITY COUNCIL MEETING OCTOBER 27, 2020

PRESENTATIONS

#### ITEM #5 WS 20-044

#### Update on Public Safety Community Engagement Project

(Report from City Manager McAdoo)

PRESENTATION

### Update on the Public Safety Community Engagement Project

Presentation to City Council October 27, 2020



#### Background

- In 2017, in response to community concerns about increased racism and political tension in the wake of the 2016 election, the Council established the Community Task Force that created the Commitment for an Inclusive, Compassionate, and Equitable Community
- Out of that effort, the City worked with members of the Community Task Force to establish the HPD Community Advisory Panel
- At the recommendation of a Community Task Force member, the City joined the Government Alliance on Race and Equity in 2018



#### Public Safety Community Engagement Project

- May 2020: Increased community concern following the murder of George Floyd and the ensuing national and local demonstrations and conversations
- Community members approached the Council with concerns about policing services, policies, programs, and procedures
  - In particular, the Hayward Community Coalition authored seven demands related to changes in policing services in the City of Hayward and the Community Services Commission submitted a letter to the Council in support of the demands and outlining additional actions for racial equity work beyond the police department
- July 2020: Council directed staff to carry out a community engagement plan to better understand community opinions and experiences specific to Hayward

#### Hayward's Racial Equity Work

- Working to advance racial equity in the organization and in the City
- GARE and the Racial Equity Action Plan
- Identifying and taking action to eliminate racial disparities in service provision and in outcomes in our community
- Leveraging data to identify disparities and engaging the community to better understand their lived experiences and involve them in problem-solving



#### **Project Purpose**

- Listen and respond to community members' concerns about policing and public safety in Hayward and in particular, the ways in which City policies and practices may be disproportionately impacting communities of color in Hayward
- Have a broader conversation on public safety issues to create a shared understanding of what public safety means for the Hayward community
- Strengthen community relationships
- Share results/findings with the Council

#### **Project Components**

- Resident survey broad, generalizable data at the citywide level
- Community Conversations nuanced individual stories and experiences
- Website sharing information and education





### Hayward Resident Views of Community Safety

*Key Findings of a Survey of Residents Conducted October 3-21, 2020* 









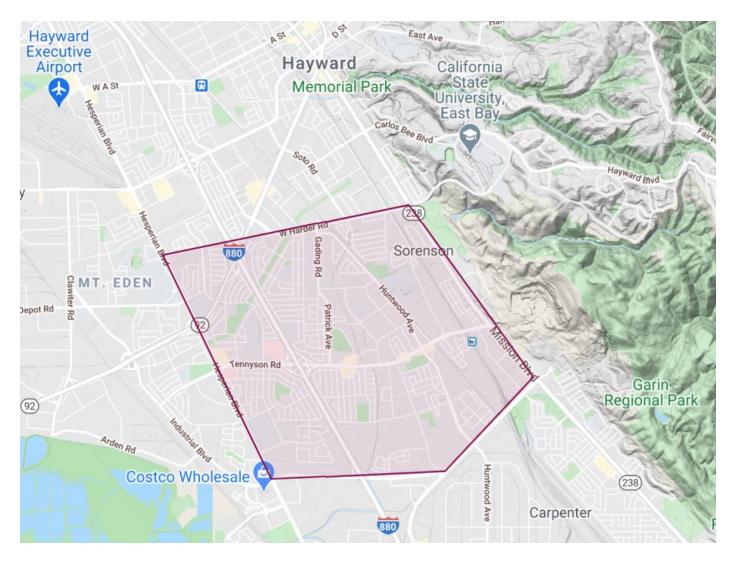
### Methodology and Context

#### Methodology

- ✓ 1,002 interviews with adult residents of the City of Hayward conducted October 3-21, 2020
- ✓ Sample drawn from a City-provided complete list of Hayward residential addresses
  - Addresses matched to various public and commercial databases to find landline phone numbers, wireless phone numbers and email addresses for each residence
  - Invitations to random sample of addresses via landline phone calls, wireless phone calls, emails, text messages, and postcards sent to addresses for whom not other contact information was available
  - Phone calls targeted to youngest available adult male or female resident of household
  - Oversample of Black Hayward residents yielding a total of 121 interviews
- ✓ Interviews in English and Spanish
- ✓ Results weighted to align with demographics of the adult population of Hayward as measured by the American Community Survey conducted by the US Census
- ✓ Margin of sampling error of ±3.1% at the 95% confidence level
- $\checkmark~$  Due to rounding, some percentages do not add up to 100%
- ✓ Selected comparisons to prior community surveys using alternative sampling methodologies
- ✓ FM3 and EVITARUS collaborated on all elements of survey design and analysis

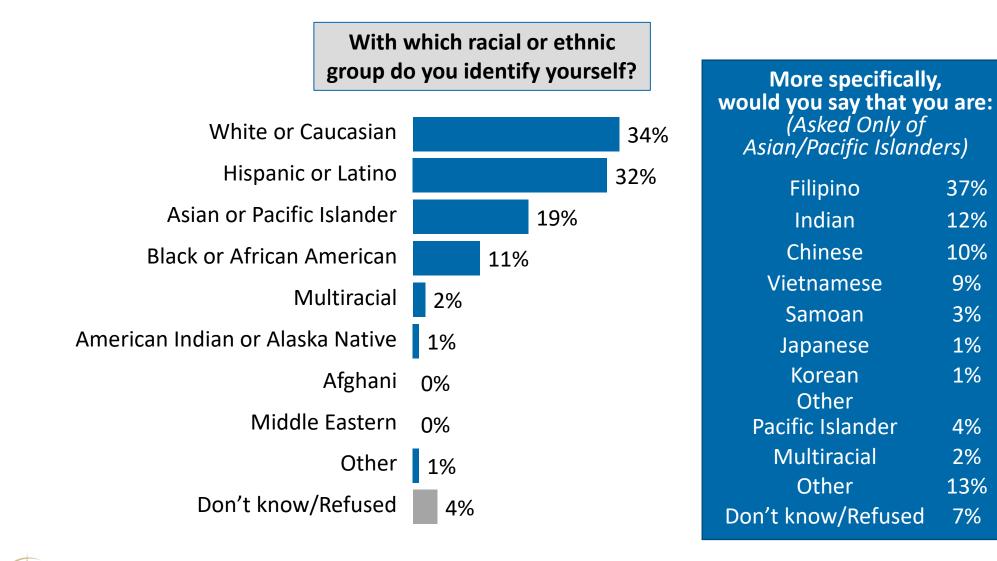


#### **South Hayward Definition**



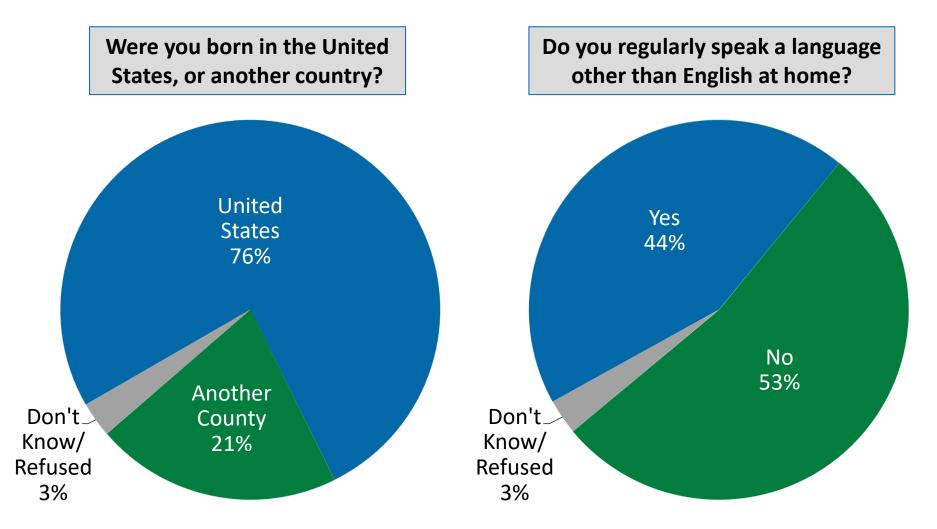


### Respondents come from a wide variety of different ethnic backgrounds.



VITARUS QF & QG.

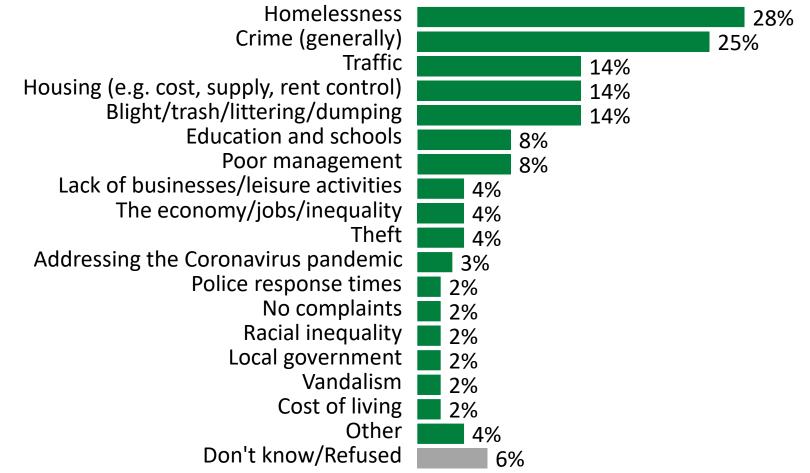
#### More than one in five respondents were born in another country and nearly half speak a language other than English at home.





### Residents are most likely to name homelessness or crime as the most serious challenges facing Hayward.

In a few words of your own, what is the most serious problem facing Hayward? (Open-ended; 2% and Above Shown)





#### **Verbatim Responses on Most Serious Problem**

Gangs and lack of money to pick up trash in the streets. Dissatisfied with them not putting grass in front of schools. Weeds in front of schools are a problem.

Crime and homelessness are the biggest issues.

Landscaping and homelessness, also more healthy restaurants. Public transportation, better city planning, politicians, and defunding police.

The HPD. A couple of times my son was detained because he was waiting outside the store for his cousin and they said he was selling drugs. The racial profiling out here is a problem.

Crime in our neighborhoods. Theft from vehicles, including catalytic converters. Also, packages from homes. People littering, the sidewalks are full of furniture, sidewalks and couches.

> Affordable housing is the number one problem. Hayward could continue to repair the city streets, like Winton Avenue.

We are concentrating on so much new development with little focus on improving certain areas.

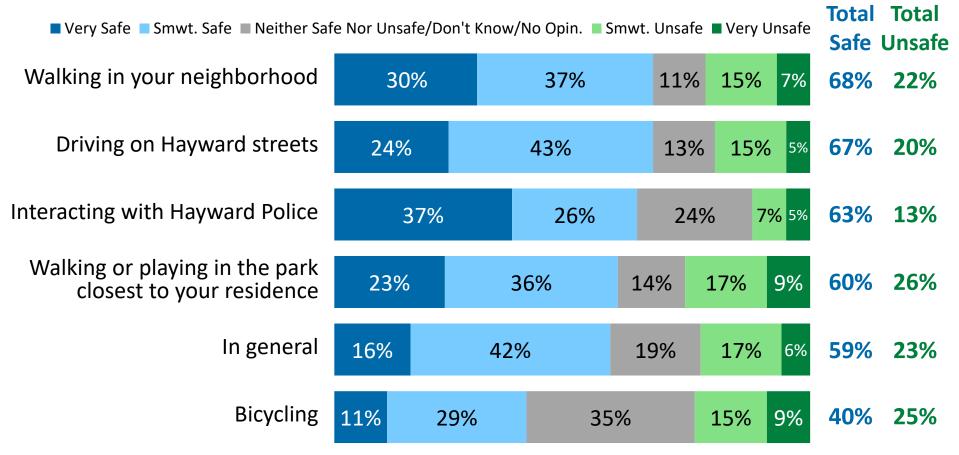




### **Perceptions of Safety**

#### Residents feel safe in most circumstances in Hayward, but fewer feel "very safe."

How safe do you feel in Hayward \_\_\_\_\_? Do you feel safe, unsafe, or neither safe nor unsafe?



# Black residents feel notably less safe in interactions with police than do white residents.

#### (Total Safe)

Circumstance	All Residents	LGBT		Race/Ethnicity					
		Non-LGBT	LGBT	White Residents	Latinx Residents	Black Residents	Asian/ Pacific Islanders Residents	All Residents of Color	
Walking in your neighborhood	68%	68%	71%	66%	70%	76%	65%	69%	
Driving on Hayward streets	67%	67%	79%	59%	76%	67%	69%	72%	
Interacting with Hayward Police	63%	65%	60%	69%	63%	50%	57%	60%	
Walking or playing in the park closest to your residence	60%	60%	66%	53%	69%	67%	59%	65%	
In general	59%	59%	63%	55%	63%	69%	55%	62%	
Bicycling	40%	40%	50%	33%	43%	46%	45%	44%	

 ${
m EVITARUS}$  Q4. How safe do you feel in Hayward \_\_\_\_? Do you feel safe, unsafe, or neither safe nor unsafe?

## Residents of South Hayward indicate fewer feelings of safety walking in their neighborhood.

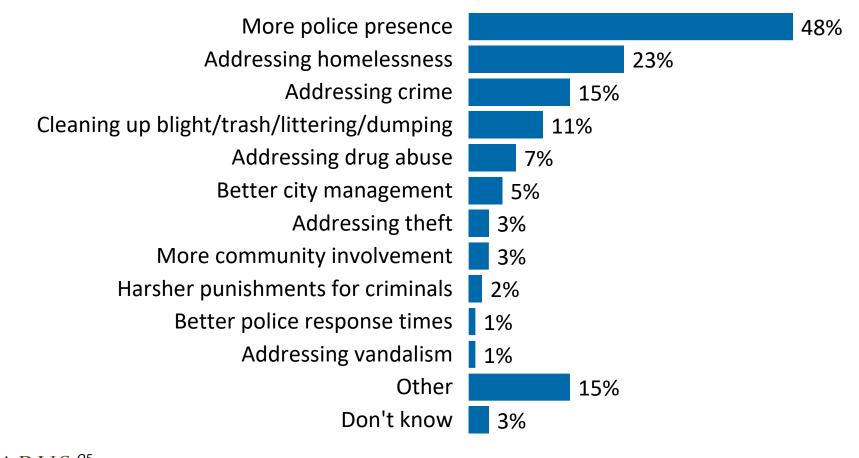
#### (Total Safe)

Circumstance	All Residents	Neighborhood		Place of Birth		Homelessness		
		South Hayward	Other	US Born	Foreign Born	Self/someone close has experienced homelessness	Have not experienced homelessness	
Walking in your neighborhood	68%	57%	73%	70%	63%	65%	69%	
Driving on Hayward streets	67%	66%	68%	66%	75%	62%	69%	
Interacting with Hayward Police	63%	59%	65%	63%	66%	53%	67%	
Walking or playing in the park closest to your residence	60%	48%	66%	60%	63%	56%	61%	
In general	59%	50%	63%	60%	58%	56%	59%	
Bicycling	40%	38%	41%	39%	47%	34%	42%	



#### A plurality of those who feel unsafe says that more police presence would address those concerns.

Earlier you said that you feel unsafe in Hayward generally. In a few words of your own, what would make you feel safer in your community? (Open-ended; Asked of Those Who Generally Feel Unsafe Only, N=231)



#### **Verbatim Responses**

Earlier you said that you feel unsafe in Hayward generally. In a few words of your own, what would make you feel safer in your community? (Open-ended; Asked of Those Who Generally Feel Unsafe Only, N=231)

To see more police presence driving around the street, not just locked in their shack.

Being harassed by the homeless. Have you seen all of them all at the Plunge? Not safe!

A better placement of speed bumps and streetlights. I never see cops around or in my neighborhood; there are not enough cops in Hayward.

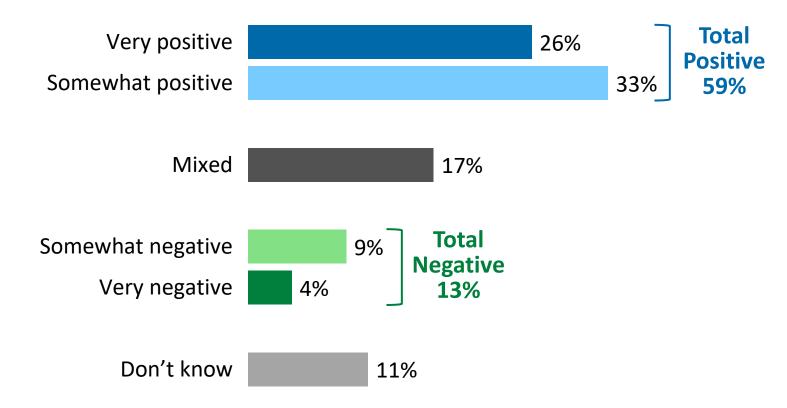
Crime in South Hayward has gotten bad. The neighborhoods are not that safe anymore; most are rundown and not taken care of.

I think defunding the police and providing more funding for social services and schools. Spike in recent shootings, crime and theft in Hayward makes me feel somewhat unsafe overall.

I would want them to have more patrols running around taking care of the city and having more security around, and not have so many homelessness running around and stuff like that.

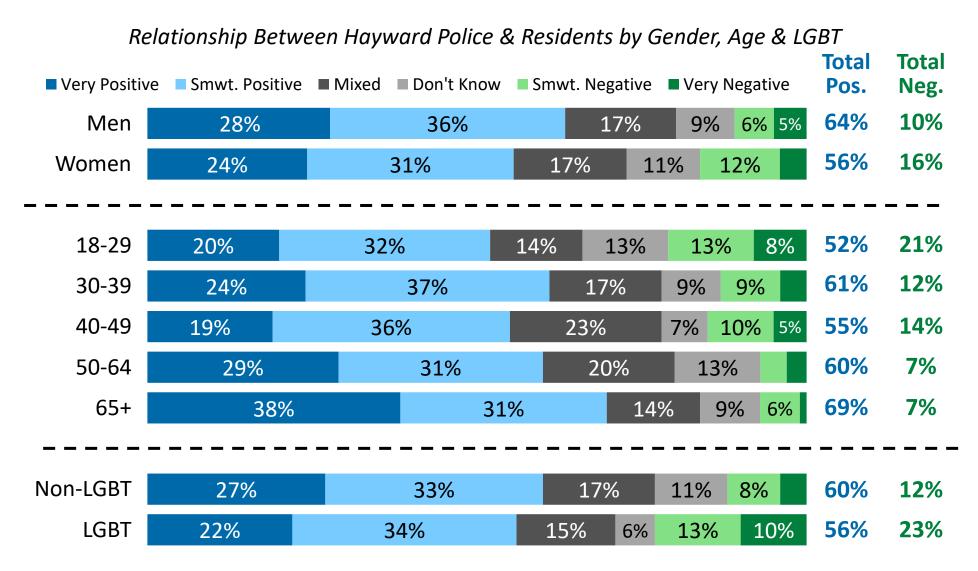
# Three in five say police have a positive relationship with the community, but only one in four feel that way strongly.

Do you believe the relationship between the Hayward Police and Hayward residents generally is a positive or a negative one?





## Older residents are more likely to indicate that they see a positive relationship.

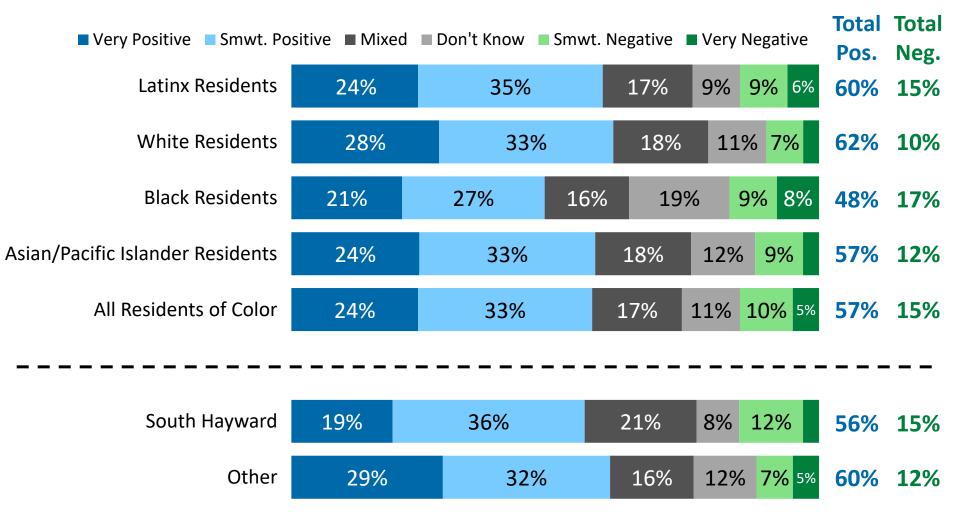


 ${
m EVITARUS}$  Q6. Do you believe the relationship between the Hayward Police and Hayward residents generally is a positive or a negative one?

RESEARCH

# Black residents are the least likely to perceive a positive relationship.

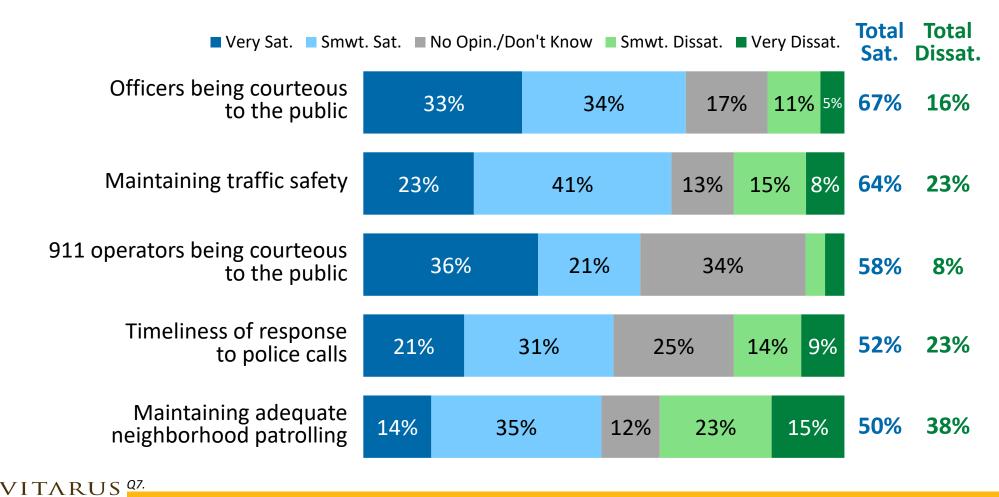
Relationship Between Hayward Police & Residents by Race/Ethnicity & Neighborhood



EVITARIUS Q6. Do you believe the relationship between the Hayward Police and Hayward residents generally is a positive or a negative one?

# When asked about police services, residents are most satisfied with officers' courtesy.

I am going to mention different aspects of <u>police</u> services specifically. I would like you to tell me how <u>satisfied</u> you are <u>personally</u> with the job being done by the City of Hayward Police in providing that program or service to City residents: very satisfied, somewhat satisfied, somewhat dissatisfied, or very dissatisfied.



# The greatest dissatisfaction revolves around addressing property crimes.

Total Total ■ Very Sat. ■ Smwt. Sat. ■ No Opin./Don't Know ■ Smwt. Dissat. ■ Very Dissat. Sat. Dissat. Treating people fairly regardless 24% 25% 30% 13% 9% 49% 21% of their race or ethnicity Treating all members of Hayward's ethnically diverse **49%** 21% 23% 26% 30% 12% 9% community fairly Addressing crime committed 15% 33% 9% 30% 13% 45% 22% against people Addressing crime involving 41% 32% 13% 14% 28% 27% 18% property damage or theft Treating people fairly regardless 40% 16% 24% 41% 10% 9% 19% of whether they are homeless Treating those experiencing a 15% 20% 45% 11% 8% 36% 19% mental health crisis with respect



Q7. I am going to mention different aspects of <u>police</u> services specifically. I would like you to tell me how <u>satisfied</u> you are <u>personally</u> with the job being done by the City of Hayward Police in providing that program or service to City residents: very satisfied, somewhat satisfied, somewhat dissatisfied, or very dissatisfied.

# Satisfaction with courtesy and timeliness has increased modestly since 2019.

(Total Satisfied)

Aspect of Police Service	2008	2010	2012	2014	2016	2019	2020	Difference 2019-2020
911 operators being courteous to the public	66%	76%	70%	68%	59%	48%	58%	+10%
Timeliness of response to police calls		73%	63%	65%	54%	47%	52%	+5%
Officers being courteous to the public		70%	78%	80%	71%	62%	67%	+5%
Maintaining traffic safety	79%	82%	77%	79%	66%	60%	64%	+4%
Maintaining adequate neighborhood patrolling		78%	65%	71%	60%	47%	50%	+3%



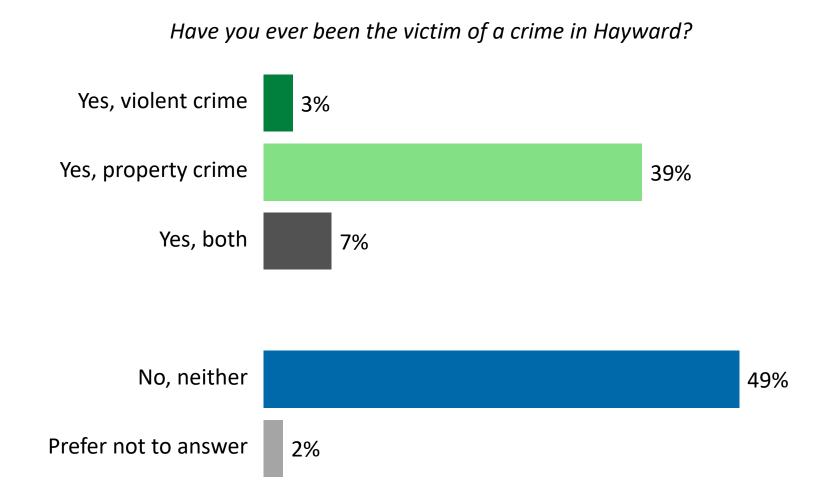
Q7. I am going to mention different aspects of <u>police</u> services specifically. I would like you to tell me how <u>satisfied</u> you are <u>personally</u> with the job being done by the City of Hayward Police in providing that program or service to City residents: very satisfied, somewhat satisfied, somewhat dissatisfied, or very dissatisfied.





### Personal Experiences with Crime and Policing

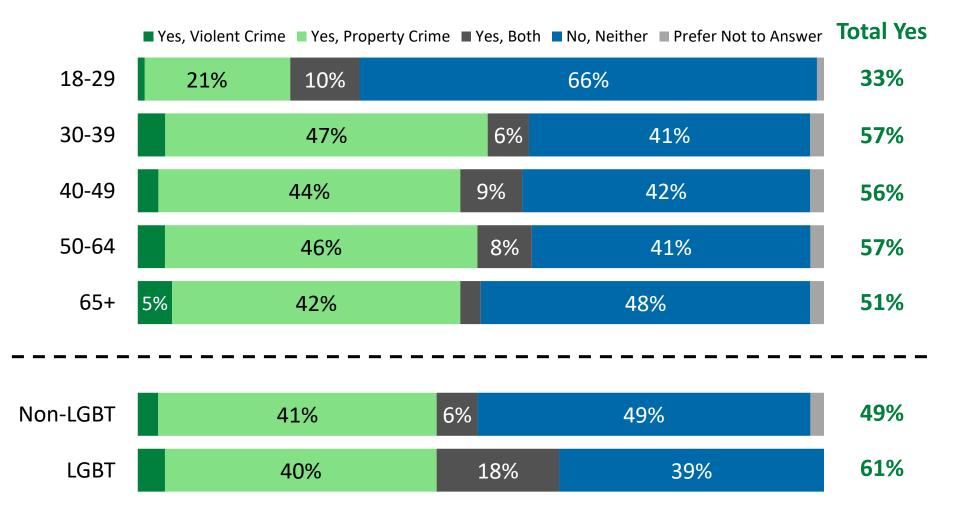
#### One in ten residents have been the victim of a violent crime in Hayward; nearly half have been the victim of a property crime.





#### Middle-aged and LGBT residents are more likely to report having been victims of a crime.

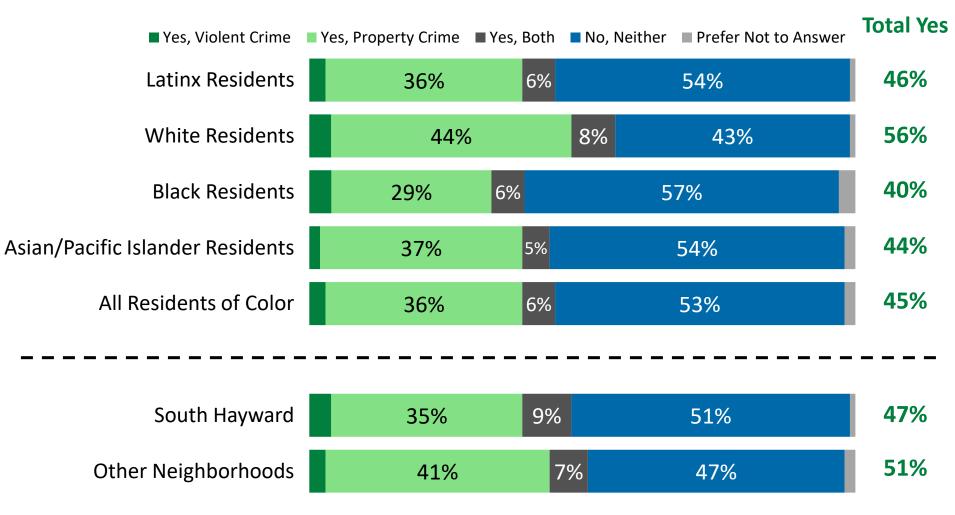
Victim of Crime in Hayward by Age & LGBT



**EVITARUS** Q11. Have you ever been the victim of a crime in Hayward?

## White residents are more likely than others to report having been victims of a crime.

Victim of Crime in Hayward by Race/Ethnicity & Neighborhood



VITARUS Q11. Have you ever been the victim of a crime in Hayward?

### Those who have experienced homelessness are also more likely to have experienced crime.

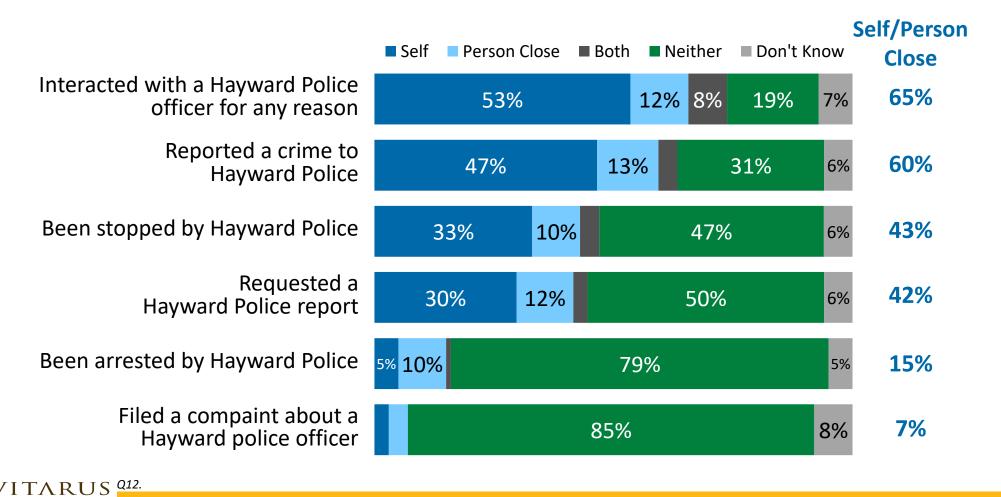
Victim of Crime in Hayward by Place of Birth, Household Language, Experience with Homelessness & Household Income

Yes, Violent Crime	s, Property Crime	■ Yes, Both ■ No, I	Neither Prefer Not to	Total Answer Yes
US Born	39	% 8%	48%	51%
Foreign Born	36%	5%	54%	43%
Multiligual Households	36%	<b>7%</b>	52%	46%
Monolingual English Households	41	.% 8%	46%	53%
Self/someone close has experienced homelessness Have not experienced	_	35% 14%		58%
homelessness	41%	<mark>5%</mark>	52%	47%
<\$60,000	5% 29%	9%	57%	42%
\$60,000-\$90,000	_	-4% 7%		55%
\$90,000-\$140,000	_	51%	40%	58%
\$140,000+	459	% 119	<b>6</b> 41%	56%

EVITARUS Q11. Have you ever been the victim of a crime in Hayward?

# Most Hayward residents have interacted with a police officer.

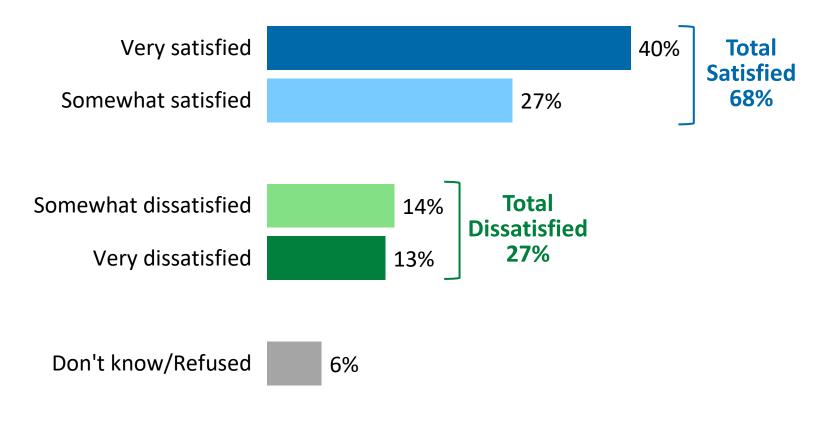
Keeping in mind that this survey is completely confidential, I'd like to know more about your experiences with public safety in Hayward. I am going to read a list of experiences people may have had. Please tell me whether you personally, or anyone close to you, has had that experience in Hayward.



# Most of those who interacted with a police officer were satisfied with the experience.

In general, were you or the person close to you satisfied or dissatisfied with the interaction with the Hayward Police officer?

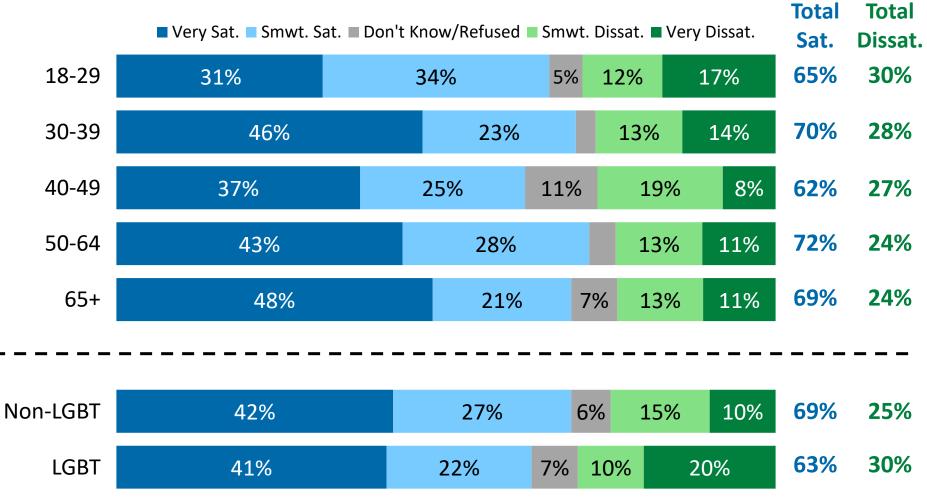
(Asked of Those Who Have Had Direct/Indirect Interaction with HPD officer, N=659)





### Older residents are the most strongly satisfied with their interactions with police.

Assessment of Police Interaction by Age & LGBT

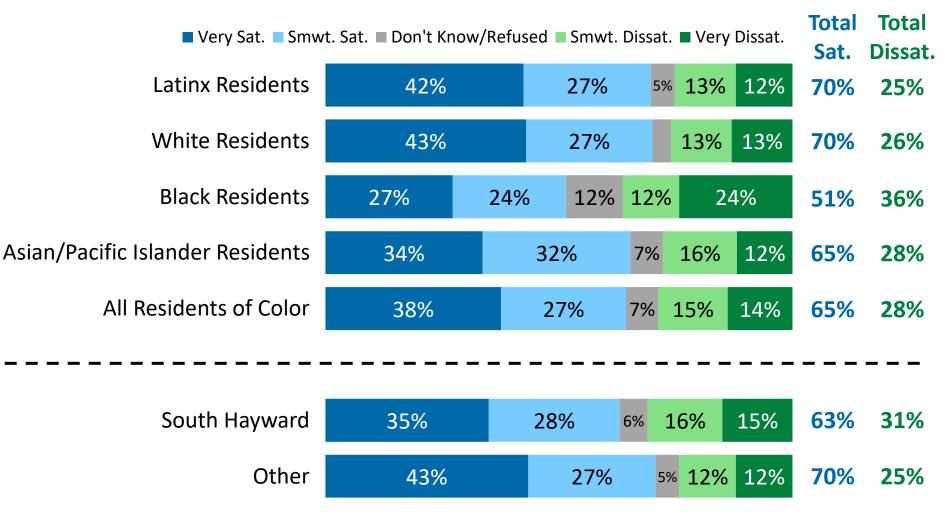


EVITARUS Q13. In general, were you or the person close to you satisfied or dissatisfied with the interaction with the Hayward Police officer?

RESEARCH

# Black Hayward residents are least satisfied with their interactions with police.

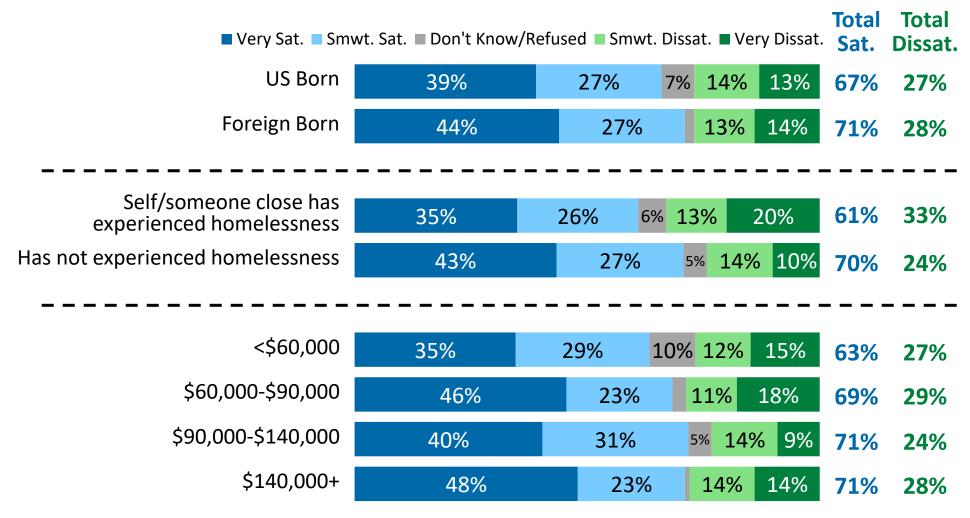
Assessment of Police Interaction by Race/Ethnicity & Neighborhood



 ${
m EVITARUS}$  Q13. In general, were you or the person close to you satisfied or dissatisfied with the interaction with the Hayward Police officer?

# Those with experience with homelessness are less satisfied with police interactions.

Assessment of Police Interaction by Place of Birth, Homelessness & Household Income

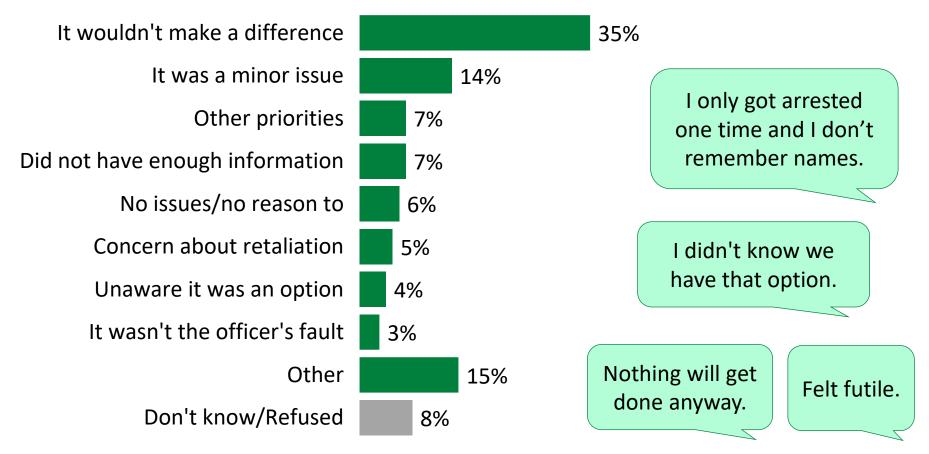


VITARIUS Q13. In general, were you or the person close to you satisfied or dissatisfied with the interaction with the Hayward Police officer?

RESEARCH

# The most common reason for not filing a complaint is a belief it would not make a difference.

Earlier you said that you have not filed a complaint about a Hayward police officer. In a few words of your own, why did you choose not to file a complaint? (Open-ended; Asked of Those who Were Dissatisfied and Did Not File a Report, N=125)





#### **Connections Between Housing Issues and Safety**

Hayward, like other cities in the Bay Area, is suffering the consequences of housing affordability challenges. The survey data reveals some intersections between homelessness, community safety, and policing:

- Homelessness is ranked as the most important problem in the community (followed by crime). Housing affordability is ranked number four.
- Lifetime experience of homelessness at 9% is high, about twice the national average (of 4.7%).
- Personal and proximate experiences with homelessness affects attitudes towards the police, satisfaction with interactions, and attitudes towards defunding proposals.
- Residents are least satisfied with how the police respond to or treat homeless persons or persons with serious mental illness.



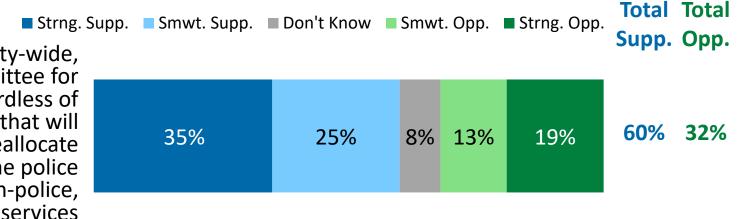




# Potential Public Safety Reforms

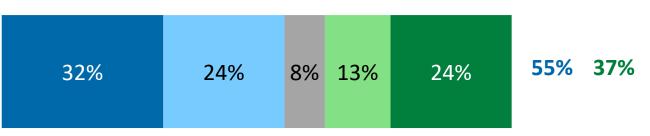
#### Most residents support reallocating a portion of police funding and creating a participatory mechanism to direct how it is spent.

I am going to read you a list of potential reforms to the Hayward Police Department that have been proposed by a group of community members. Please tell me if you would support or oppose that potential policy.



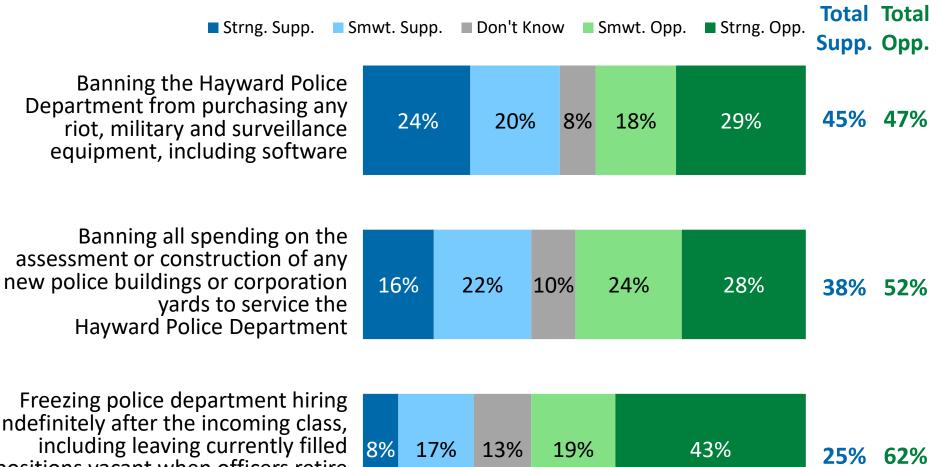
Establishing a city-wide, participatory committee for all residents, regardless of citizenship status, that will dictate how to reallocate another 10% of the police budget to non-police, community-based services

Reducing and redistributing 10% of the police budget to non-police, communitybased services outside of the Police Department





#### Majorities oppose a freeze on construction or hiring by police.



indefinitely after the incoming class, including leaving currently filled positions vacant when officers retire or leave for another position



Q8. I am going to read you a list of potential reforms to the Hayward Police Department that have been proposed by a group of community members. Please tell me if you would support or TARUS oppose that potential policy.

#### Support for the proposals is greater among women and younger residents.

(Total Support)

	•							
Reform	All Residents	Gender		Age				
		Men	Women	18-29	30-39	40-49	50-64	65+
Establishing a city-wide, participatory committee for all residents, regardless of citizenship status, that will dictate how to reallocate another 10% of the police budget to non-police, community-based services	60%	55%	65%	81%	67%	48%	55%	39%
Reducing and redistributing 10% of the police budget to non-police, community-based services outside of the police department	55%	48%	62%	82%	62%	40%	41%	39%
Banning the Hayward Police Department from purchasing any riot, military and surveillance equipment, including software	45%	43%	46%	65%	50%	35%	36%	27%
Banning all spending on the assessment or construction of any new police buildings or corporation yards to service the Hayward Police Department	38%	34%	43%	56%	40%	34%	30%	22%
Freezing police department hiring indefinitely after the incoming class, including leaving currently filled positions vacant when officers retire or leave for another position	25%	22%	28%	47%	24%	21%	14%	14%



Q8. I am going to read you a list of potential reforms to the Hayward Police Department that have been proposed by a group of community members. Please tell me if you would support or EVITARUS oppose that potential policy.

#### LGBT residents offer much higher levels of support for each idea.

(Total Support)

Reform	All	LGBT	
		Non-LGBT	LGBT
Establishing a city-wide, participatory committee for all residents, regardless of citizenship status, that will dictate how to reallocate another 10% of the police budget to non-police, community-based services	60%	59%	74%
Reducing and redistributing 10% of the police budget to non-police, community-based services outside of the police department	55%	54%	74%
Banning the Hayward Police Department from purchasing any riot, military and surveillance equipment, including software	45%	42%	63%
Banning all spending on the assessment or construction of any new police buildings or corporation yards to service the Hayward Police Department	38%	35%	52%
Freezing police department hiring indefinitely after the incoming class, including leaving currently filled positions vacant when officers retire or leave for another position	25%	22%	35%



Q8. I am going to read you a list of potential reforms to the Hayward Police Department that have been proposed by a group of community members. Please tell me if you would support or oppose that potential policy.

#### **Residents of color are notably more** supportive than are white residents.

(Total Support)

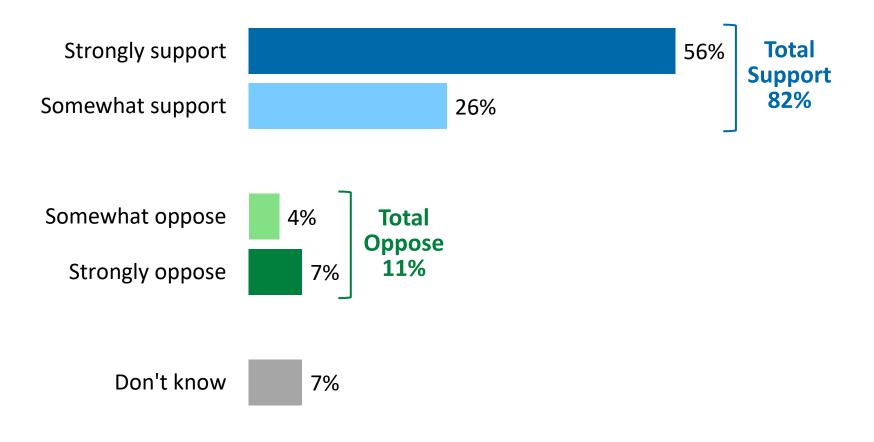
	All Residents	Race/Ethnicity					
Reform		White Residents	Latinx Residents	Black Residents	Asian/ Pacific Islanders Residents	All Residents of Color	
Establishing a city-wide, participatory committee for all residents, regardless of citizenship status, that will dictate how to reallocate another 10% of the police budget to non-police, community-based services	60%	50%	67%	72%	62%	65%	
Reducing and redistributing 10% of the police budget to non-police, community-based services outside of the police department	55%	50%	62%	73%	50%	59%	
Banning the Hayward Police Department from purchasing any riot, military and surveillance equipment, including software	45%	41%	48%	53%	45%	47%	
Banning all spending on the assessment or construction of any new police buildings or corporation yards to service the Hayward Police Department	38%	29%	42%	46%	43%	42%	
Freezing police department hiring indefinitely after the incoming class, including leaving currently filled positions vacant when officers retire or leave for another position	25%	16%	31%	28%	34%	31%	



Q8. I am going to read you a list of potential reforms to the Hayward Police Department that have been proposed by a group of community members. Please tell me if you would support or TARUS oppose that potential policy.

# There is overwhelming support for making 311 an urgency hotline.

Some people have proposed that the City explore whether 311 can be used as an urgency hotline to address public safety issues that are unrelated to law enforcement. This would include things like non-violent crisis intervention, mental health first response, traffic safety issues, and trauma-informed intervention for domestic violence victims. Would you support or oppose such a proposal?





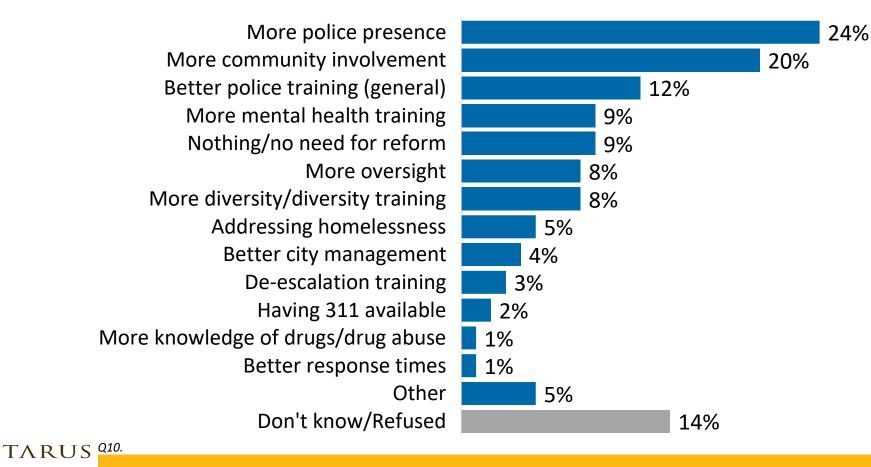




## Conclusions

# As concluding thoughts, residents call for more police presence, community involvement, and better training.

In a few words of your own, what are the factors that the City of Hayward should consider as it looks to improve community safety and potentially reform policing? (Open-ended)



#### **Verbatim Responses From Residents**

Abolish police. Police in NYC did a work stop in 2014-15 and crime rates dropped. Be kind. Be aware. Be nice. But also take into account homelessness or other issues around crimes...that need to be resolved.

Consider creating a "homeless department" separate from police.

Do not defund the police department. If anything Hayward needs more police. I do not feel safe in Hayward which is the city I was born and raised in.

Doing some cultural training and nonbias work. Fire all racist cops and any with sympathies for alt-right Facebook groups. Do not employ police that do not live in the community.

Just having good honest police on our force.

Keep the police. We need more. Hiring more police officers will most certainly reduce crimes. Creating other resources is just a test and there is no for sure bet it will work.

> Hiring staff to assist with mental health issues. Mental health issues can be handled with social workers.

#### Conclusions

- 1. Residents continue to feel satisfied with the overall quality of life in Hayward.
- 2. However, fewer than half believe that they have "some" opportunity to voice their concerns on major community issues.
- 3. Majorities feel safe in most circumstances during their day-to-day lives in Hayward.
- 4. Three in five think that the police have a positive relationship with the community (59%), but only one in four feel that way "strongly" (26%).
- 5. Most residents have interacted with a Hayward police officer, and of that number more than two-thirds were satisfied with their experience.
- 6. Residents express satisfaction with most elements of police service, but a significant subgroup is concerned about addressing property crime.
- 7. However, Black residents have higher levels of dissatisfaction with public safety services and higher support for reform.
- 8. Most residents support reallocating a portion of police funding to other community services and giving the community a voice in how it is spent.
- 9. Residents are split on prohibiting the purchase of riot, military or surveillance equipment. Most oppose freezes on police hiring or facility construction.
- 10. Residents overwhelmingly back using 311 as an urgency hotline.



#### For more information, contact:



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# **Community Conversations**



## Community Conversations: Methodology

- One-on-one interviews led by Chabot College students
- Virtual small group conversations hosted by community-based organizations, faith-based organizations, and community members, with support from City staff and CSU students
- Asked 10 questions developed by City staff, Chabot students, professors from CSUEB and Chabot
- Consent forms and mental health resources
- Team of 12 staff read interviews in pairs to identify themes and discuss analysis



### Community Conversations: Staff Team

- Terence Candell, Management Fellow, City Manager's Office
- Ray Champlin, Management Analyst, Police Department
- Amy Cole, Management Analyst, Housing/Community Services
- Shanalee Gallagher, Management Analyst, Fire
- Nicole Grucky, Sustainability Specialist, Environmental Services
- Diana Gomez, Community Programs Specialist, Housing
- Laurel James, Management Analyst, City Manger's Office
- Libby Ledezma, Sergeant, Police Department
- Carol Lee, Management Analyst, Community Services
- Adam Lumnia, Sr Management Analyst, Police Department
- Marcus Martinez, Associate Planner, Development Services
- Jamie Martin, Communications Officer, Police Department
- Daniel Mao, Public Policy Fellow, City Manger's Office
- Nick Mullins, Management Analyst, Finance
- Mary Thomas, Management Analyst, City Manger's Office
- Minnie Vij, Programmer Analyst, Technology Services

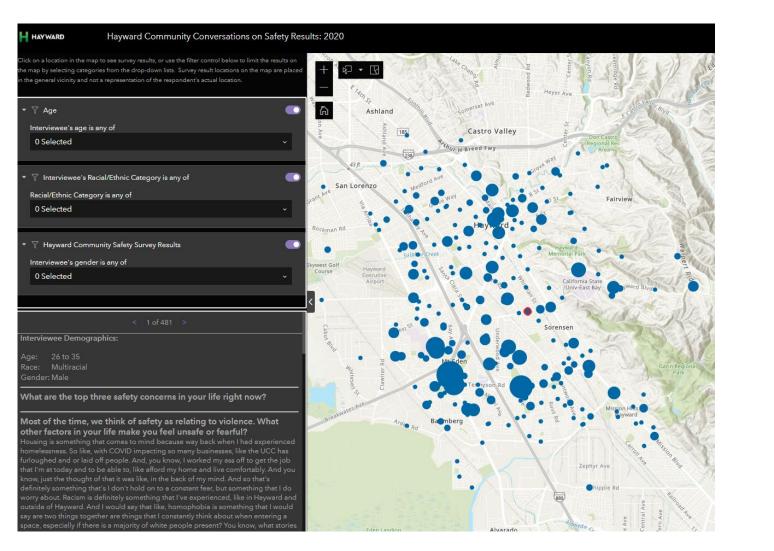
### Methodology Limitations

- Distrust of government or police may lead to non-participation
- COVID-19 and virtual engagement
- COVID-19 and organizational/individual bandwidth
- Election/issue fatigue
- Didn't collect data on sexual identity or orientation

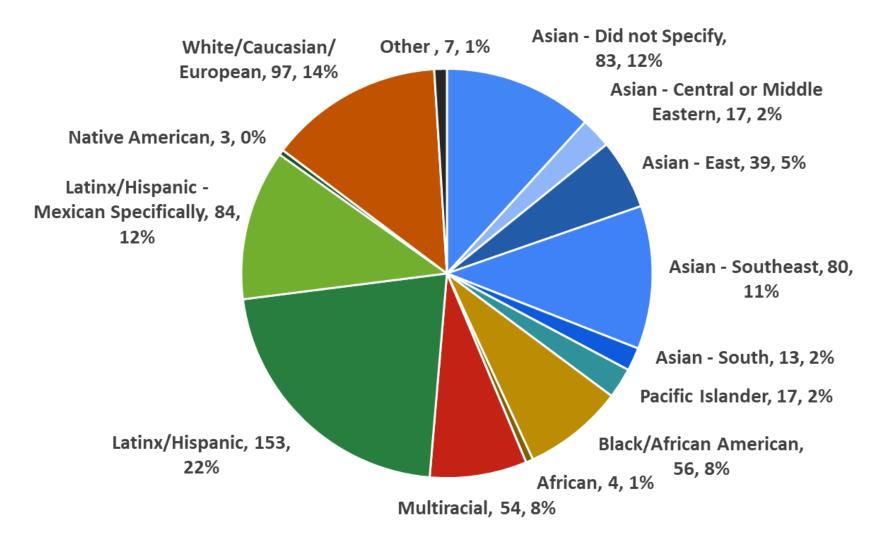
## The survey and community conversations are complementary, not comparable.

## **Community Conversations: Participants**

- 12 community-led conversations
- 702 total individual interviews
- Responses from participants who consented to sharing can be found at: <u>www.hayward-</u> <u>ca.gov/HaywardSafe</u>



### **Community Conversations: Participants**







# Themes and Findings



### Racism is a Major Safety Concern

"Racism is our most challenging issue. Without a doubt it must take priority. It's going to take long term effort to address it. It's in our history, and today we are products of that history, and it's time to look it in the eye, and heal it."

- Racism in interpersonal interactions in the community, systemic racism (e.g. in government generally and policing specifically)
- Concerns have increased due to national discourse/politics
- Both people who expressed positive views of HPD and those who have concerns with HPD raised the topic of racism as a major concern

### Homelessness is a Major Safety Concern

*"When homelessness and mental health issues are addressed, then Hayward will feel safer."* 

- The term "homeless" was often used as a catch-all term to also describe people who appeared intoxicated or those displaying noticeable symptoms of possible mental health issues, regardless of whether their housing status was known
- Participants concerned for themselves and for the safety of people experiencing homelessness in the Hayward community



## **Other Safety Concerns**

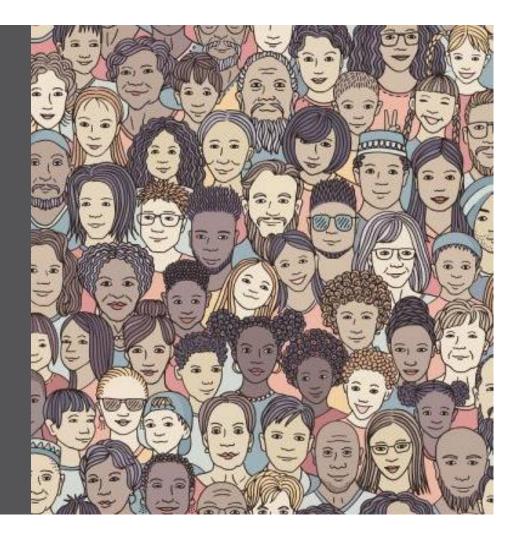






## Hayward is Diverse and Complex

- Majority of participants held nuanced views that were mostly focused on a desire for the community to collaboratively find solutions to public safety issues.
- Some participants stressed the need for any proposed safety solutions to be deeply community-informed to meet the unique needs of Hayward's diverse population.



### Desire for All Community Members to Feel Safe

When I envision a safe Hayward, I envision "Local residents, business people, and students know a police officer and/or feel comfortable to contact police any time there's a worry ... no matter what language the resident speaks or where in Hayward the person lives."

- Participants with no personal negative experiences were concerned about community members who have had negative experiences
- Envisioned a Hayward where all residents feel safe, empowered, and supported
- A desire for community- and trust-building activities in neighborhoods, with city government, and with HPD

### Neighborhood Cohesion is an Important Factor

My neighborhood feels "safe. We have a strong neighborhood connection. We watch out for each other. We take care of each other. We have neighborhood get togethers. We celebrate life events (marriages, new babies, new neighbors). We work hard to create a true community."

- When participants felt connected to their neighbors and neighborhoods, they felt safer
- When asked if their neighborhoods felt safe, participants talked more about relationships with their neighbors than with crime

### Positive Experiences with Law Enforcement

"My personal experience is that HPD treats people with respect and compassion. They are good at asking questions to assess a situation and are in fact concerned about working with the public to create a safe, strong Hayward community"

- Positive comments focused on professionalism, respect, transparency, and fairness.
- Group tended to be slightly whiter, older, and more likely to live east of Mission Blvd. However, many in the group did not fit that description.
- Appreciation for continued hard work during COVID-19 conditions

### Trust, Systemic Racism, and Intergenerational Trauma

"I always just thought no one cares to help us because we are considered as low-income families. This was a common narrative throughout my childhood and the first interaction with the police."

- Distrust and fear of contacting law enforcement (not always specifically related to HPD, but sometimes)
- Need to build trust between community and government, including HPD
- · Residents sometimes don't call for help when needed due to lack of trust
- A need to address systemic racism and trauma

### Concerns with Responsiveness and Effectiveness

- Inefficient assignment of resources
- Lack of adequate resources
- Perceptions of a lack of patrol in neighborhoods and insufficient/delayed response to reports of crime
- Persistent crime problems
- Concerned about armed officers responding to certain types of calls, like mental health crises



### **Concerns about Over-Policing**

*"Hayward is over-policed ... We police issues related to poverty, and they spend too much time monitoring low income neighborhoods and areas with predominantly minority residents."* 

 Some participants expressed concern about there being too many police in their neighborhood or police enforcing laws that disproportionally impacted low-income community members, who are more likely to be people of color



### Specific Negative Experiences with Law Enforcement

- Some individual participants described negative personal experiences with HPD
- Predominantly people of color sharing these experiences
- Most did not file a complaint due to fear of retaliation or sense of futility

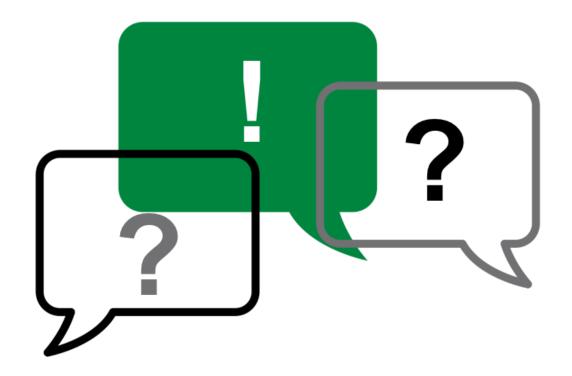


### Next Steps

- Hear Council discussion of the results of the public safety community engagement project to date
- In November, Council work session on HPD programs, budget, crime, and the organization and summarize tonight's discussion with potential next steps
- Staff will continue to work with the community to dive deeper into the results of the survey and better understand the breadth of experiences with public safety in Hayward
- Add a link to this staff report and supplemental materials on project website



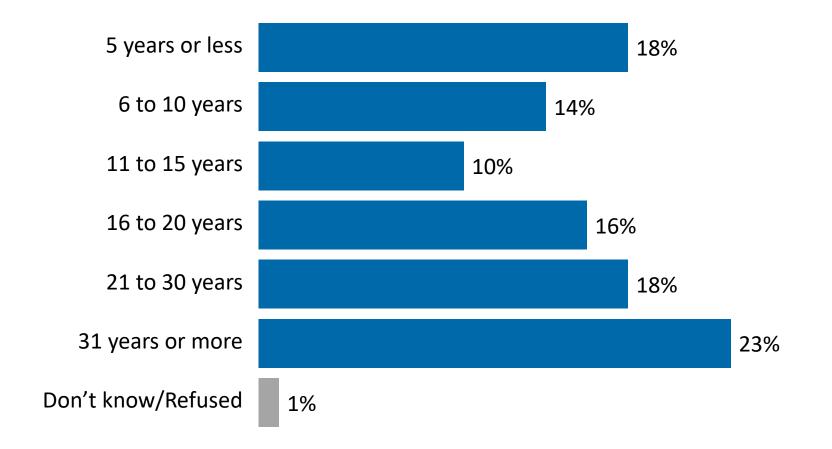
#### Questions





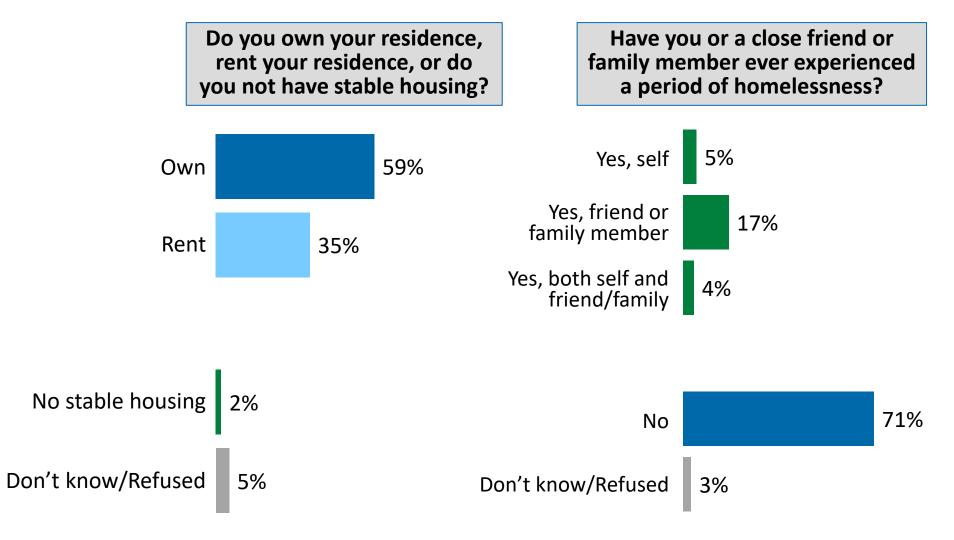
#### Almost one in five have moved to Hayward in the last five years; nearly one-quarter have lived here for over three decades.

How long have you lived in Hayward?

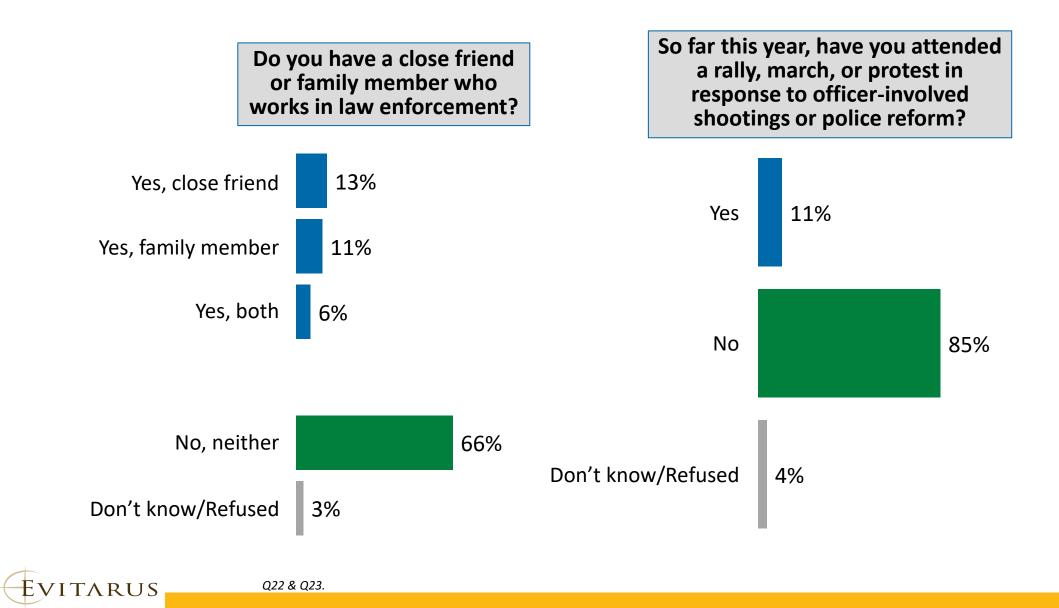




## One in ten Hayward residents has experienced a period of homelessness.

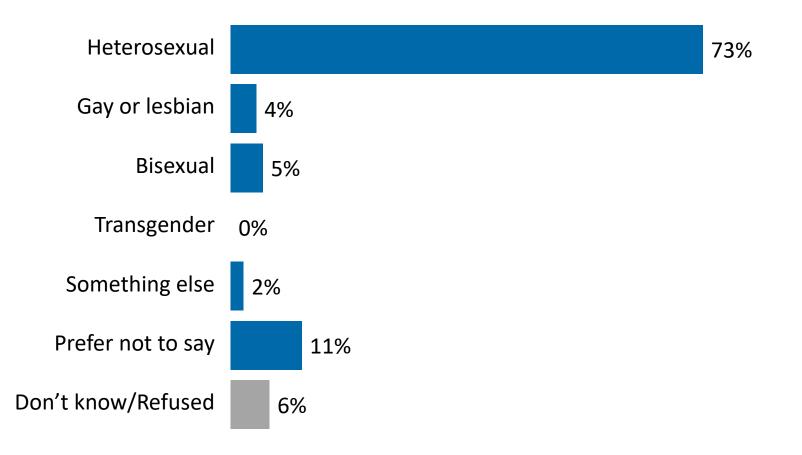


### One-third are close to someone who works in law enforcement; over one in ten have participated in a protest over police practices.



## About one in ten identify as members of the LGBT community.

Do you consider yourself:





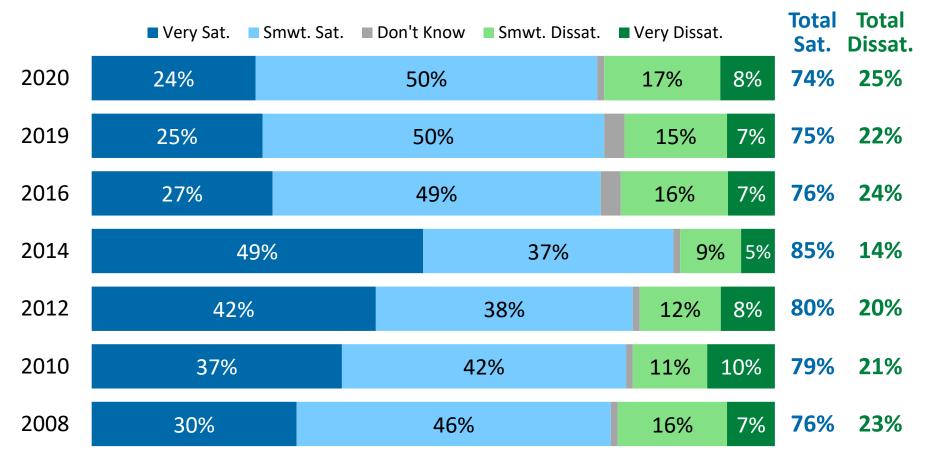




### Life in Hayward

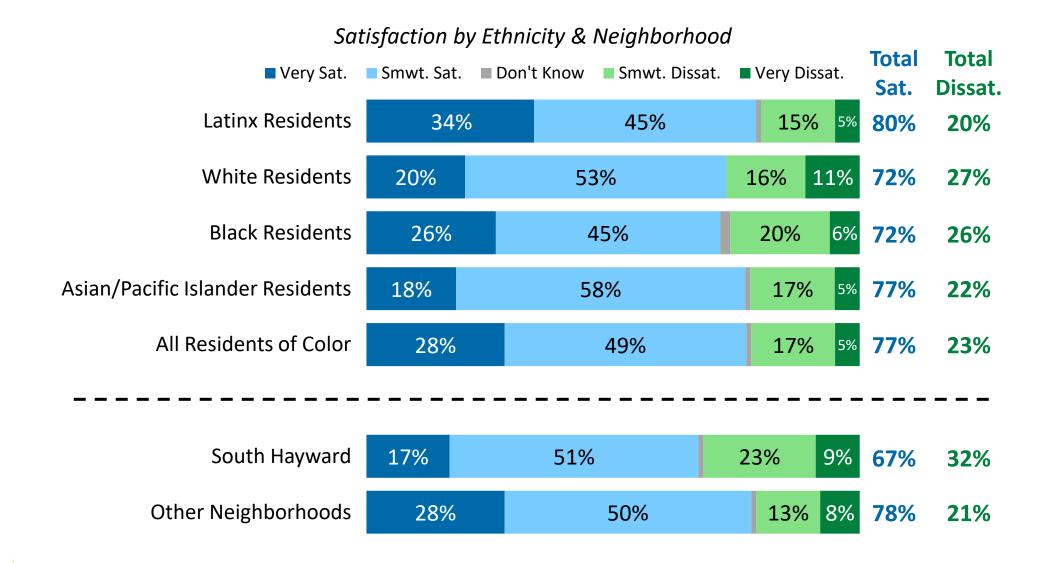
#### As in recent years, three-quarters of residents are satisfied with the quality of life, but few feel strongly.

I'd like to get your overall opinion of living in the City of Hayward. Generally speaking, are you satisfied or dissatisfied with the overall quality of life in Hayward?



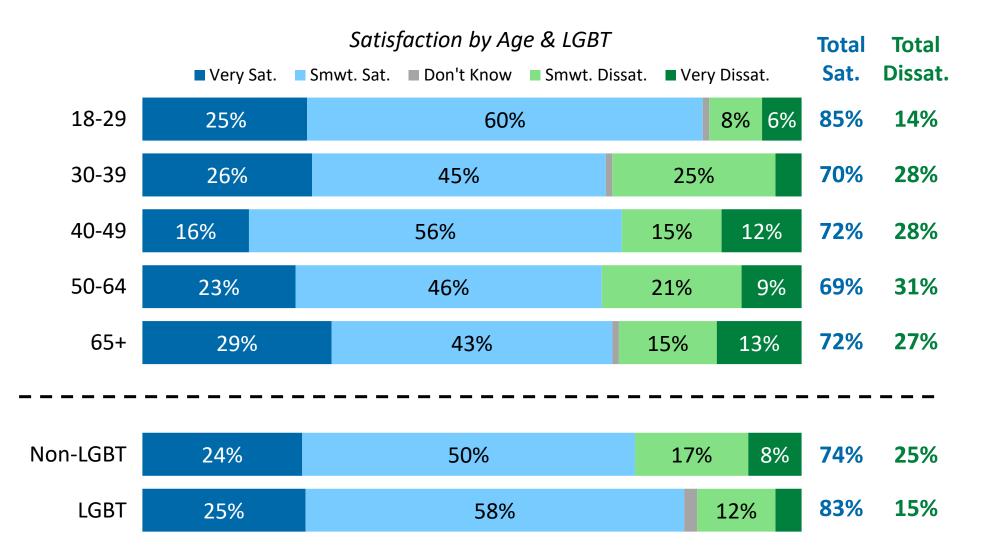


### Levels of satisfaction are somewhat lower in South Hayward than elsewhere.



EVITARUS Q1. I'd like to get your overall opinion of living in the City of Hayward. Generally speaking, are you satisfied or dissatisfied with the overall quality of life in Hayward?

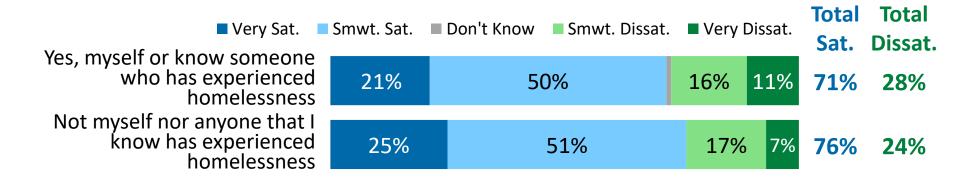
### The oldest residents are the most intensely satisfied with the quality of life.

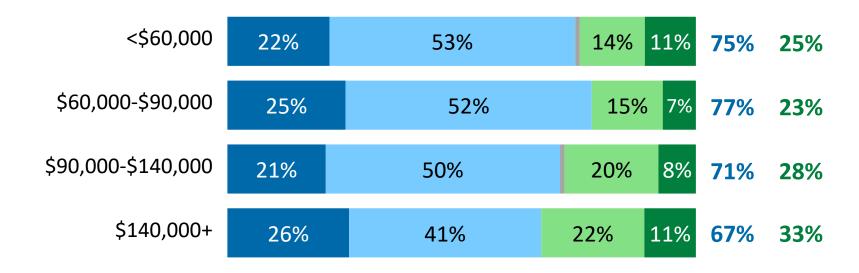


EVITARUS Q1. I'd like to get your overall opinion of living in the City of Hayward. Generally speaking, are you satisfied or dissatisfied with the overall quality of life in Hayward?

### Satisfaction levels are fairly consistent across income levels.

Satisfaction by Homelessness & Household Income

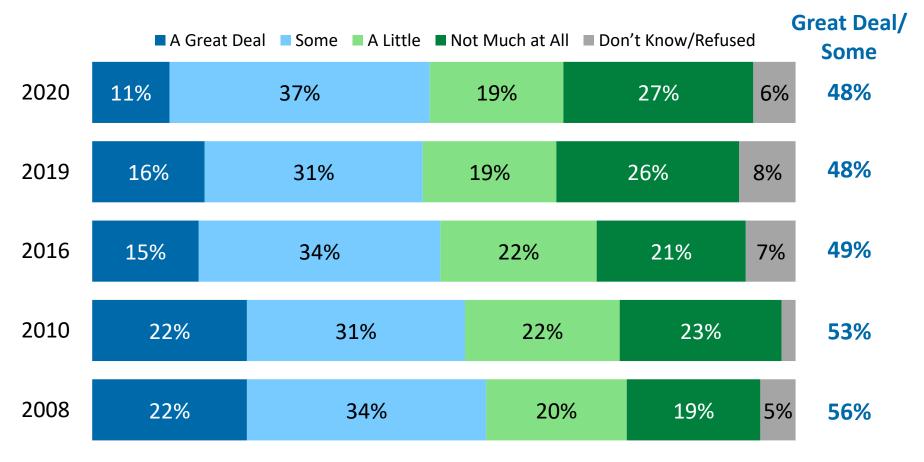




EVITARUS Q1. I'd like to get your overall opinion of living in the City of Hayward. Generally speaking, are you satisfied or dissatisfied with the overall quality of life in Hayward?

#### Just under half of residents say they have "some" opportunity to voice their concerns on major issues; the number has declined over time.

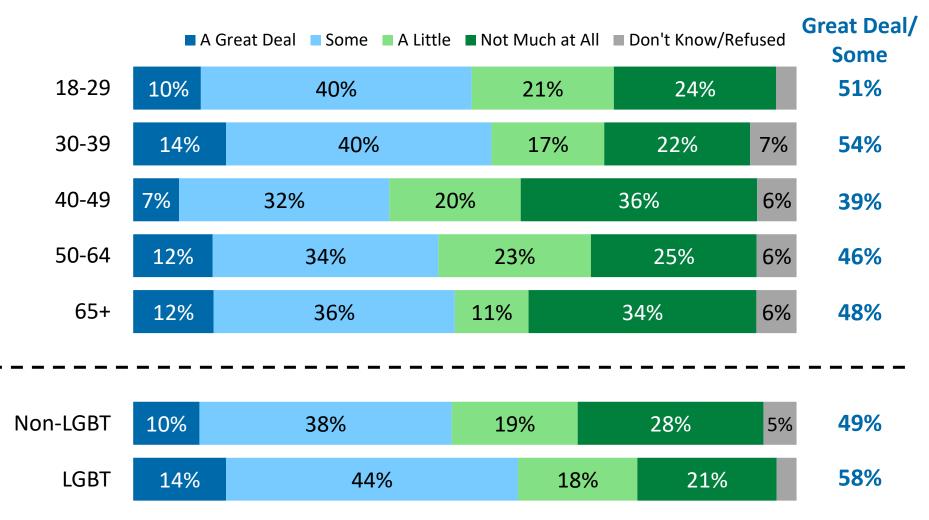
Overall, as a resident of the City of Hayward, how much of an opportunity do you feel that you have to voice your concerns on major community issues that affect your life?





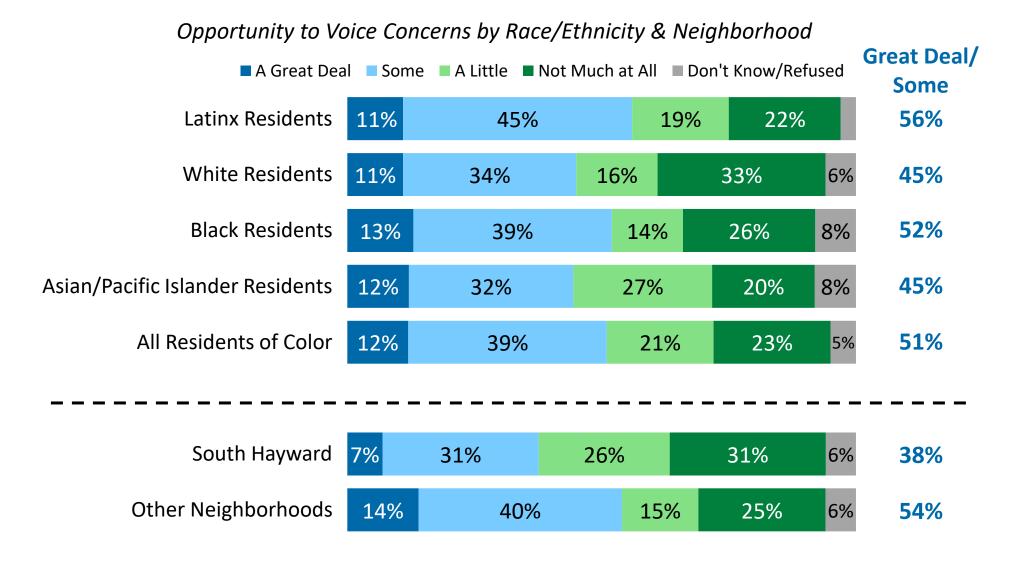
#### Younger residents are more likely to feel they have a voice on local issues.

**Opportunity to Voice Concerns by Age & LGBT** 



EVITARUS Q3. Overall, as a resident of the City of Hayward, how much of an opportunity do you feel that you have to voice your concerns on major community issues that affect your life?

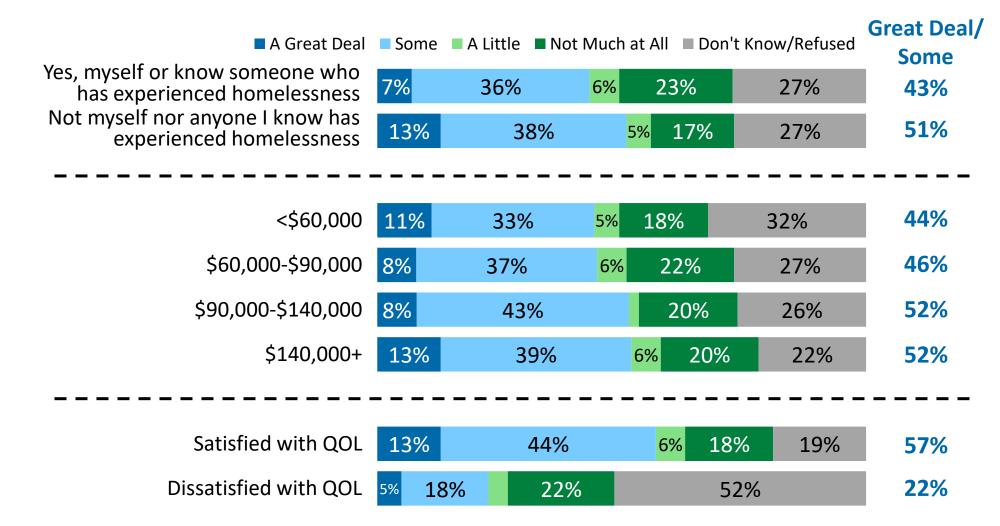
### Residents of South Hayward are notably less likely to say that they have a voice.



EVITARUS Q3. Overall, as a resident of the City of Hayward, how much of an opportunity do you feel that you have to voice your concerns on major community issues that affect your life?

### More affluent residents are more confident in their ability to voice concerns.

Opportunity to Voice Concerns by Homelessness, Household Income & Satisfaction with QOL



EVITARUS Q3. Overall, as a resident of the City of Hayward, how much of an opportunity do you feel that you have to voice your concerns on major community issues that affect your life?

### There are modest variations in feelings of safety by gender and age.

(Total Safe)

Circumstance	All	Gender		Age				
	Residents	Men	Women	<b>18-2</b> 9	30-39	40-49	50-64	65+
Walking in your neighborhood	68%	73%	63%	75%	57%	66%	66%	73%
Driving on Hayward streets	67%	65%	70%	74%	77%	57%	62%	63%
Interacting with Hayward Police	63%	66%	61%	49%	57%	64%	72%	78%
Walking or playing in the park closest to your residence	60%	67%	54%	68%	56%	57%	58%	59%
In general	59%	61%	57%	60%	52%	54%	62%	65%
Bicycling	40%	44%	38%	50%	36%	42%	40%	30%

 ${
m EVITARUS}$  Q4. How safe do you feel in Hayward \_\_\_\_? Do you feel safe, unsafe, or neither safe nor unsafe?

# There are few meaningful differences in feelings of safety by income level.

(Total Safe)

Circumstance	All	Household Income					
	Residents	<\$60,000	\$60,000- \$90,000	\$90,000- \$140,000	\$140,000+		
Walking in your neighborhood	68%	66%	72%	65%	64%		
Driving on Hayward streets	67%	69%	69%	65%	67%		
Interacting with Hayward Police	63%	60%	68%	63%	65%		
Walking or playing in the park closest to your residence	60%	53%	63%	57%	62%		
In general	59%	59%	66%	53%	55%		
Bicycling	40%	50%	40%	35%	38%		

**EVITARUS** Q4. How safe do you feel in Hayward \_\_\_\_? Do you feel safe, unsafe, or neither safe nor unsafe?

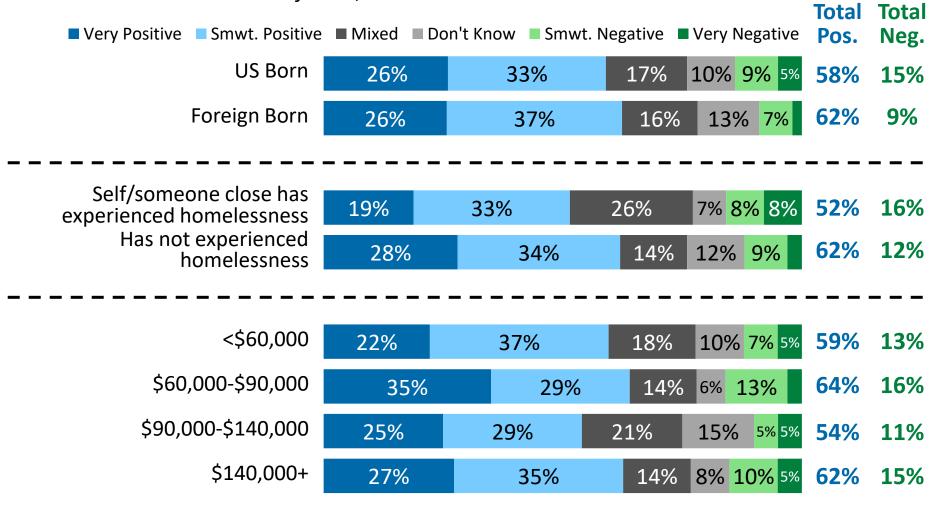
### Safety in general and driving on City streets has declined slightly.

#### (Total Safe)

Circumstance	2019	2020	Difference 2019-2020
Bicycling	42%	40%	-2%
Walking in your neighborhood	71%	68%	-3%
In general	64%	59%	-5%
Driving on Hayward streets	73%	67%	-6%

#### Those who have a connection to people experiencing homelessness see a less positive relationship.

Relationship Between Hayward Police & Residents by Place of Birth, Homelessness & Household Income



EVITARIJS Q6. Do you believe the relationship between the Hayward Police and Hayward residents generally is a positive or a negative one?

### Those who have some experience with homeless are more supportive.

(Total Support)

		Experience with Homelessness			
Reform	All Residents	Self/someone close has experienced homelessness	Have not experienced homelessness		
Establishing a city-wide, participatory committee for all residents, regardless of citizenship status, that will dictate how to reallocate another 10% of the police budget to non-police, community-based services	60%	67%	58%		
Reducing and redistributing 10% of the police budget to non-police, community-based services outside of the police department	55%	63%	52%		
Banning the Hayward Police Department from purchasing any riot, military and surveillance equipment, including software	45%	53%	42%		
Banning all spending on the assessment or construction of any new police buildings or corporation yards to service the Hayward Police Department	38%	45%	36%		
Freezing police department hiring indefinitely after the incoming class, including leaving currently filled positions vacant when officers retire or leave for another position	25%	31%	23%		



Q8. I am going to read you a list of potential reforms to the Hayward Police Department that have been proposed by a group of community members. Please tell me if you would support or oppose that potential policy.

# **Residents with incomes under \$60,000 are more supportive.**

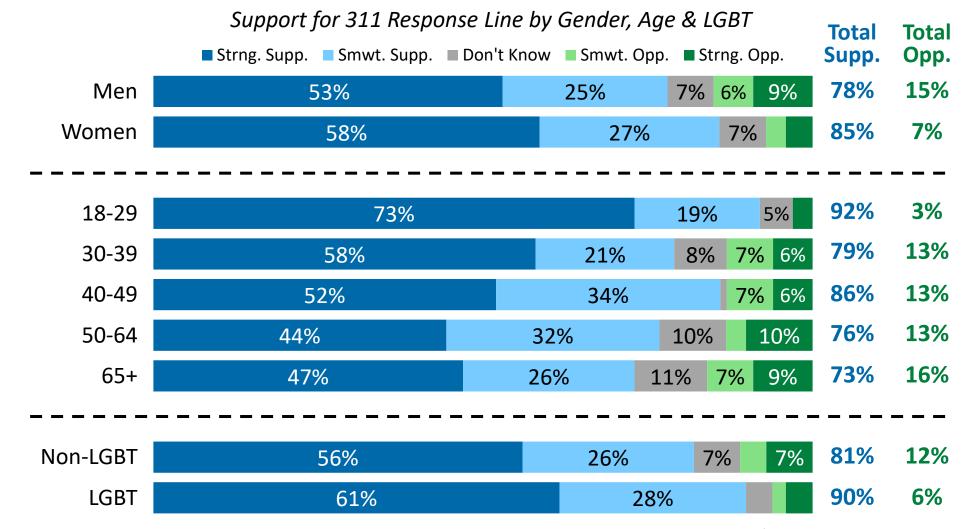
(Total Support)

	All Residents	Household Income				
Reform		<\$60,000	\$60,000- \$90,000	\$90,000- \$140,000	\$140,000+	
Establishing a city-wide, participatory committee for all residents, regardless of citizenship status, that will dictate how to reallocate another 10% of the police budget to non-police, community-based services	60%	66%	60%	58%	61%	
Reducing and redistributing 10% of the police budget to non-police, community-based services outside of the police department	55%	58%	56%	49%	58%	
Banning the Hayward Police Department from purchasing any riot, military and surveillance equipment, including software	45%	52%	46%	39%	45%	
Banning all spending on the assessment or construction of any new police buildings or corporation yards to service the Hayward Police Department	38%	49%	35%	37%	33%	
Freezing police department hiring indefinitely after the incoming class, including leaving currently filled positions vacant when officers retire or leave for another position	25%	38%	25%	18%	17%	



Q8. I am going to read you a list of potential reforms to the Hayward Police Department that have been proposed by a group of community members. Please tell me if you would support or oppose that potential policy.

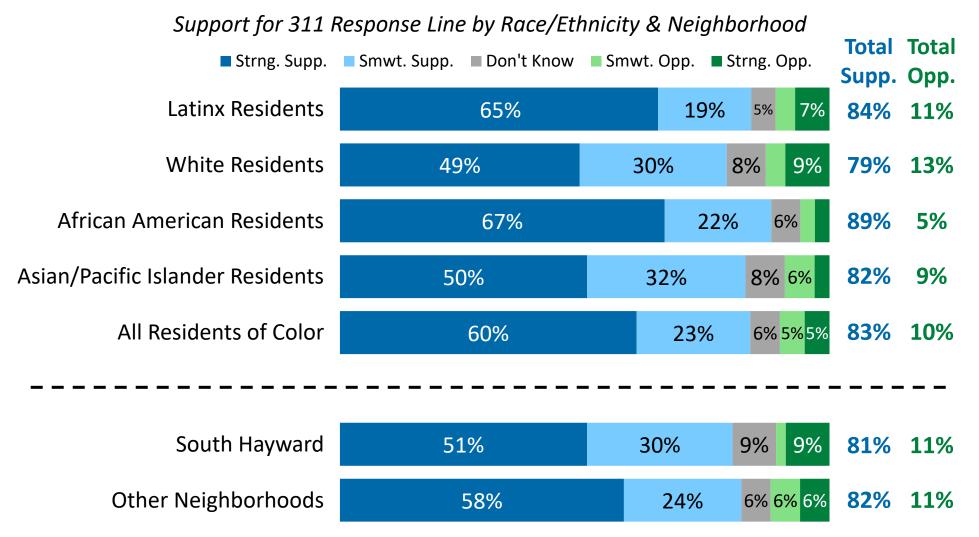
#### This support cuts across lines of age, gender and sexual orientation...





Q9. Some people have proposed that the City explore whether 311 can be used as an urgency hotline to address public safety issues that are unrelated to law enforcement. This would include things like non-violent crisis intervention, mental health first response, traffic safety issues, and trauma-informed intervention for domestic violence victims. Would you support or oppose such a proposal?

## ...and is embraced by residents of all ethnic backgrounds and neighborhoods.



RESEARCH

Q9. Some people have proposed that the City explore whether 311 can be used as an urgency hotline to address public safety issues that are unrelated to law enforcement. This would include things like non-violent crisis intervention, mental health first response, traffic safety issues, and trauma-informed intervention for domestic violence victims. Would you support or oppose such a proposal?

# Differences by neighborhood and place of birth are modest.

#### (Total Support)

	All	Neighborhood		Place of Birth	
Reform	Residents	South Hayward	Other	US Born	Foreign Born
Establishing a city-wide, participatory committee for all residents, regardless of citizenship status, that will dictate how to reallocate another 10% of the police budget to non-police, community-based services	60%	63%	59%	62%	54%
Reducing and redistributing 10% of the police budget to non-police, community-based services outside of the police department	55%	53%	56%	60%	43%
Banning the Hayward Police Department from purchasing any riot, military and surveillance equipment, including software	45%	44%	45%	46%	41%
Banning all spending on the assessment or construction of any new police buildings or corporation yards to service the Hayward Police Department	38%	40%	37%	38%	40%
Freezing police department hiring indefinitely after the incoming class, including leaving currently filled positions vacant when officers retire or leave for another position	25%	27%	24%	25%	28%



Q8. I am going to read you a list of potential reforms to the Hayward Police Department that have been proposed by a group of community members. Please tell me if you would support or propose that potential policy.