

**CITY COUNCIL MEETING
TUESDAY, FEBRUARY 23, 2021**

**DOCUMENTS RECEIVED AFTER
PUBLISHED AGENDA**

AGENDA QUESTIONS & ANSWERS

Items 3 & 4

AGENDA QUESTIONS & ANSWERS
MEETING DATE: February 23, 2021

Item #3: [PH 21-015](#) Covenant House California: Adopt a Resolution to Extend Resolutions 18-027 and 19-014, Declaring a Shelter Crisis in the City of Hayward Until December 31, 2021, and to Authorize the City Manager to Take Emergency Actions to Allow for the Construction of a 30-Bed Transitional Age Youth Shelter on a Portion of Hayward Unified School District Property Located at 27211 Tyrrell Avenue (Report from Development Services Director Simpson)

It seems to me that we built in some expectations and accountability for the Navigation Center without the CUP. Is that the same expectation for this shelter?	The Navigation Center was utilizing City owned property and received City funding so there were expectations set regarding operation and metrics for success. In the case of Covenant House, there is no City funding nor use of city-owned property so the expectation is a bit different. However, there is always an expectation that projects are well integrated with the neighborhood and from an operational standpoint, they are meeting their own success rates, which in the case of Covenant House, they do have a good track record (92% of youth move on to permanent housing).
Would it make sense to extend the Shelter Crisis for at least 2 years?	Declaration of the shelter crisis is only necessary for creating shelters on publicly owned land and for positioning the City for funding that was necessary for establishing the Navigation Center. It is not required for establishing shelters on private property. Staff proposed to extend the crisis to December 31, 2021 to be sure we provided enough opportunity for this site to get established. If there is another such proposal, staff can always come back to Council to request another declaration. At this time, it is not necessary to extend beyond the recommended timeframe.

Item #4: [LB 21-006](#) FY 2021 Mid-Year Budget: Adopt Resolutions Approving FY 2021 Mid-Year Budget Review and General Fund Long Range Financial Model Update (Report from Finance Director Claussen)

Would you please clarify the Literacy Council Reimbursement and the Dixon St Fire Emergency Shelter Assistance?	Literacy Council - a budget appropriation was established for approved Literacy Council events. This request is to authorize the budget appropriation. Any reimbursement from event revenues will be deposited within the project account. Dixon St Fire Emergency Shelter assistance was offered to those members of the community that were displaced from their housing units by the Fire at Holiday Bowl and had an immediate need for shelter.
Also, is the anticipated decrease in property tax rate expected to kick in in November?	Staff is unaware of a change in property tax rates. While Assessed Values may change, staff don't believe the actual tax rate applied will be changing in November. We have been informed by the County Assessor that they will not be increasing the full 2% cap for ad valorem taxes as allowable.

ITEM 2: WS 21-010

**I-880/Winton Ave and I-880/A Street
Interchange Improvement Project: Select
Preferred Alternative for the A Street
Improvements to Present to Alameda County
Transportation Commission for the I-880/
Winton Ave and I-880/A Street Interchange
Improvement Project
(Report from Public Works Director Ameri)**

PUBLIC COMMENTS



February 23, 2021

Mayor Halliday and Hayward City Council
City of Hayward
777 B Street
Hayward, CA 94541

Re: Winton Interchange/A Street Interchange

Dear Mayor and Council:

Bike East Bay has been involved with all four overpass improvements slated for the 880 corridor in Hayward and we thank city and county staff for their time over the past years of work. This collaboration followed a successful Measure BB election campaign in November 2014 to gain 70% voter support for needed transportation investments such as these freeway interchanges, for better mobility and increased safety. Safety was a huge message to the voters, and complete streets promises resonated.

We've attached previous communication with the council Infrastructure Committee from January of 2020. The Winton design proposed is excellent, providing nicely protected bike lanes, shorter pedestrian and bike crossings, and 90 degree intersections, while still accommodating truck traffic. We support the current proposal. We understand the proposed design still requires further engineering and is not final. However, the existing plans seem to depict concrete bike lane protection in some sections while only having flexible bollards in other sections. Bike East Bay requests concrete curb protection to the maximum extent feasible. A shared use path at sidewalk level, similar to the A Street options, may be appropriate.

Staff is presenting to you a range of options for the A Street underpass. Option A2 provides mostly-protected corners for bike riders on all intersections, but results in smaller pedestrian median refuges (or none at all). Option A3 has larger pedestrian benefits, but creates a weaving zone for bikes with southbound car traffic on the west side. Bike East Bay primarily supports the staff recommendation for Option A2, but requests that a few features be improved based on the A2 draft. These requests are below for your and staff's reference.

Finally, please carefully evaluate the cost benefit ratio of the Auxilliary freeway lane, given the interchange operational improvements staff has indicated will occur for motor vehicles. It adds a significant cost that could be used to make our cities better when we need to reduce VMT.

Thank you again for your work and the work of staff, and please let us know of any questions.

Sincerely,



Dave Campbell
Advocacy Director
Bike East Bay
(510) 701-5971
dave@bikeeastbay.org

Cc: Kelly McAdoo, City Manager
Charmine Solla, Transportation Engineer
Gary Huisingh, Deputy Executive Director of Projects, Alameda CTC

Recommendations for Option A2 for A Street:

- 1) Evaluate whether the long left turn lane for northbound 880 traffic is necessary, or if the pedestrian island shown in option A3 could be combined with the 6 underpass lanes of option A2.
- 2) The addition of the third lane in the eastbound direction should be delayed until after the HAWK crosswalk, and that space used for a median refuge for seniors - it's already a senior crossing.
- 3) To the degree possible based on the amount of sidewalk rework or other constraints, the bike lane outside of the underpass should be physically protected, either by raising the bike lane or via other methods. The bike plan calls for Class IV protected lanes throughout the corridor.
- 4) The sidewalk and bike lane at the northbound 880 onramp should be pushed "up" the onramp, following protected intersection guidelines, to allow turning cars to see both pedestrians and bike riders in clear view. The current plan has a right turn lane directly adjacent to the through bike lane, which is not recommended practice.
- 5) The bus stop before the underpass Westbound should be accommodated, perhaps with a queue jump and "bus may go straight from right turn lane" to efficiently rejoin the traffic flow during peak hours.

- 6) The northwest corner on the west side should be evaluated to reduce turning speeds and narrow the crosswalk distance to the extent feasible. Perhaps moving the crosswalk further to the west would allow for this, using directional curb ramps.
- 7) The plans should allow for direct bike access onto Garden Avenue to access the apartments in that area. Motor vehicles can use Victory Drive and go around, but human behavior will result in bike riders using the crosswalk and riding “wrong way” briefly to access Garden Avenue. This likely behavior should not be ignored, as it will occur, but instead be accounted for via a short 2 way cycle track with appropriate signage and warnings for Garden Avenue drivers.



Dave Campbell <dave.campbell62@gmail.com>

Fwd: Infrastructure Committee Comments 1/22/2020

1 message

Steven Dunbar <steven.james.dunbar@gmail.com>

Sat, Feb 20, 2021 at 5:36 PM

To: Dave Campbell <Dave@bikeeastbay.org>, Robert Prinz <robert@bikeeastbay.org>

Previous communications on A and Winton

----- Forwarded message -----

From: **Steven Dunbar** <steven.james.dunbar@gmail.com>

Date: Sat, Jan 25, 2020 at 2:43 PM

Subject: Fwd: Infrastructure Committee Comments 1/22/2020

To: <sshepard@alamedactc.org>

Hello Alameda CTC/PWA,

I wanted to offer the below feedback on the A Street / Winton interchange improvements, which was sent to the Hayward Infrastructure Subcommittee last week.

In particular, I wanted to highlight my proposal for a short 2-way bike lane on the A Street proposal to keep Garden Avenue accessible to bikes headed Westbound on A.

Thanks for your time.

Best,

Steven Dunbar
Board Member, Bike East Bay
Former resident, Hayward (I've biked these crossings hundreds of times)
Opinions my own

----- Forwarded message -----

From: **Steven Dunbar** <steven.james.dunbar@gmail.com>

Date: Wed, Jan 22, 2020 at 3:10 PM

Subject: Infrastructure Committee Comments 1/22/2020

To: <Elisa.Marquez@hayward-ca.gov>, Al Mendall <al.mendall@hayward-ca.gov>, <Mark.Salinas@hayward-ca.gov>

Councilmembers of the Infrastructure Committee,

Looks like we have a filled agenda here. I was unable to get through this whole packet with a full review, but I wanted to give you some feedback.

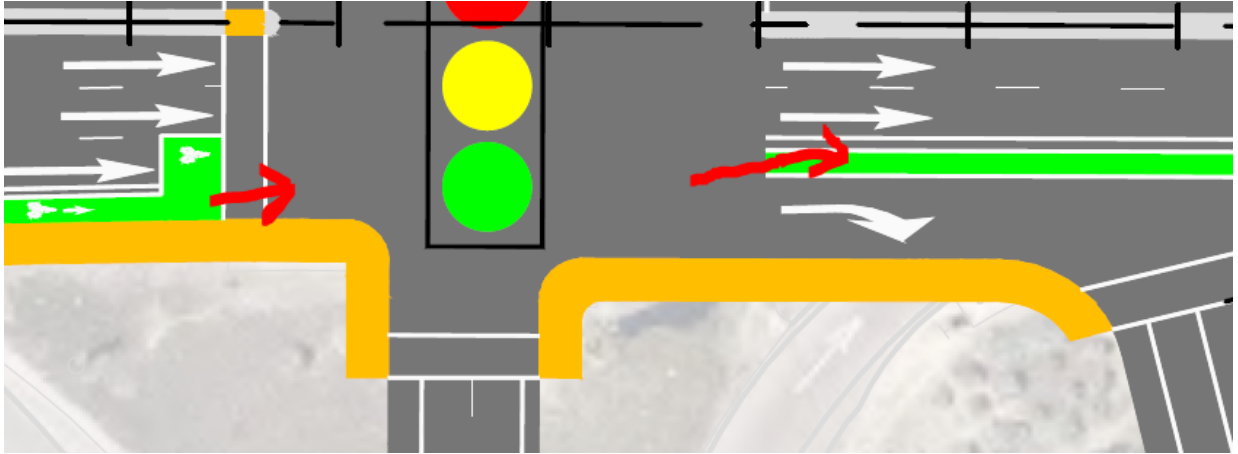
The Bike Plan will take more time to review in detail, but I wanted to make one important point:

The goal metric of these programs is zero deaths. Not decreasing deaths, but zero. I was nearly taken out crossing the street on Sunday by a red light runner, and I don't intend on becoming a statistic – but I could have been one.

For the interchanges:

1) Option 2 for the Winton Interchange is clearly superior for bicycles and pedestrians. The interchange facilitates crossings at controlled intersections, whereas in Option 1 these points are unsignalized "slip lanes" without signal control. Option 1 has many points where the bike lane is "floating" between through lanes and right turn lanes for long stretches. That is not all-ages appropriate.

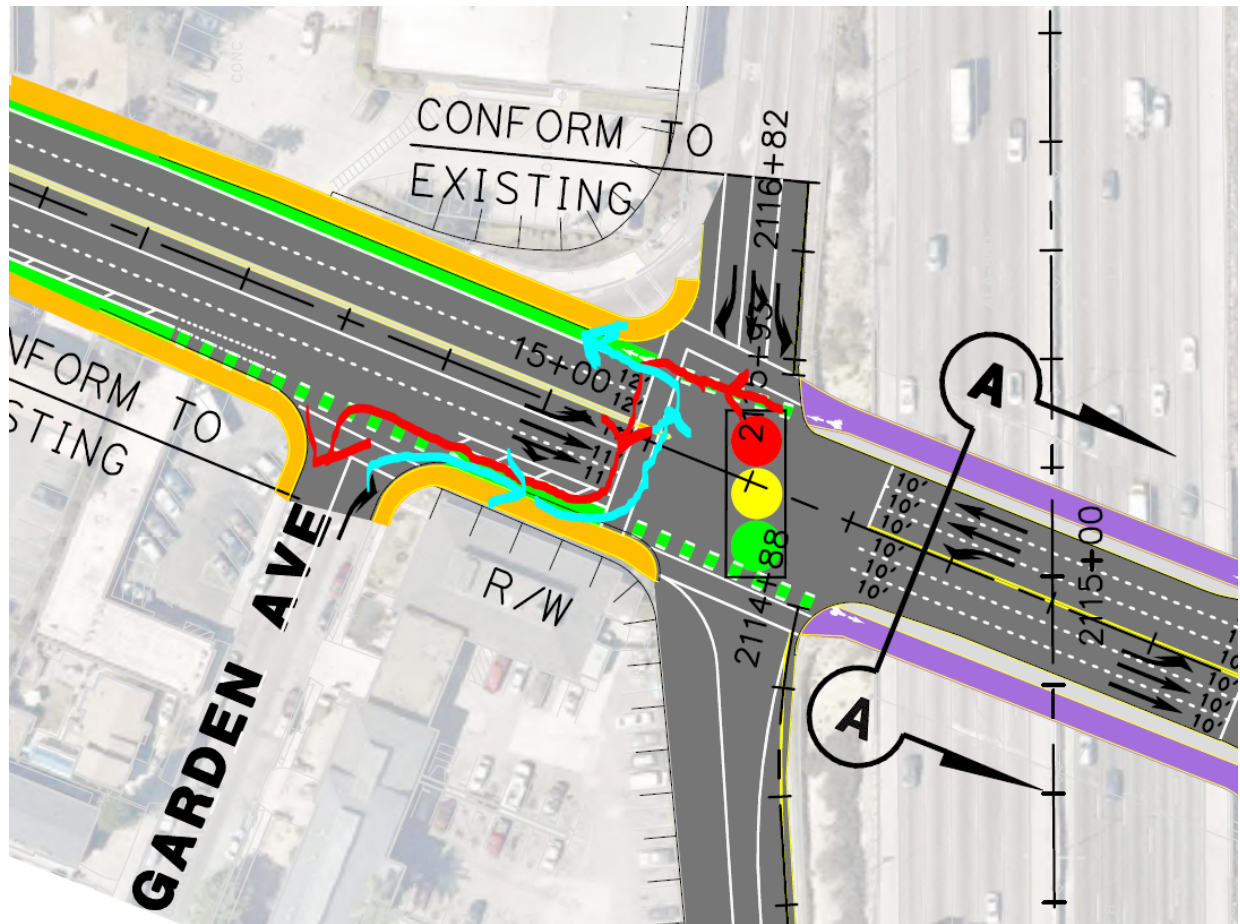
Imagine making the below maneuver while freeway-bound traffic is behind you. That is unsafe. These above issues should not even be design options anymore.



Finally, I encourage improvements to Southland Drive and La Playa Drive for bicycles and pedestrians as part of the project.

2) For A Street, while roundabouts can be a good option in many instances, and while this roundabout includes protected bike lanes, I remain unconvinced that this passes the cost/benefit analysis. The full destruction of a building for this interchange makes this clearer for me, but even without that, it seems too clever by half. I think the "standard" option can be improved by making the buffered bike lanes fully protected in some way.

Consider creating a short two-way bike lane to Garden Avenue via the freeway crosswalk. This could make Garden Avenue a very nice bike boulevard. I'll pass this idea on to ACTC as well. See the below routing concept.



3) Generally, I do not appreciate freeway expansions by way of “Aux Lanes.” CalTrans often justifies expansions like this, and I remain skeptical.

For this year’s repaving, staff has done a great job reaching out and getting feedback in advance. This is extremely appreciated. I support the plans they have to improve bikeways and crosswalks throughout. If council does find money for the optional Whitman repave, I encourage as much as possible with repave to slow that street, as I indicated in my feedback to staff. The danger of this street, the number of times I was personally run off the road, is one serious reason I left Hayward.

On Main Street, I support the fully protected concept. I was in Bend, Oregon over break and noticed that they had parking protected bike lanes even on 2-way roads in their downtown. They also had a bike share system in a city of only 70,000 (with much colder winters!). People want to have that protection everywhere, not just on high volume streets.

Thank you for your attention.

Sincerely,

Steven Dunbar

Board Member, Bike East Bay

Livermore

ITEM 3: PH 21-015

Covenant House California: Adopt a Resolution to Extend Resolutions 18-027 and 19-014, Declaring a Shelter Crisis in the City of Hayward Until December 31, 2021, and to Authorize the City Manager to Take Emergency Actions to Allow for the Construction of a 30-Bed Transitional Age Youth Shelter on a Portion of Hayward Unified School District Property Located at 27211 Tyrrell Avenue
(Report from Development Services Director Simpson)

PUBLIC COMMENTS

From: Stephanie Spencer
Sent: Monday, February 22, 2021 10:34 PM
To: List-Mayor-Council
Cc: bishopephrem lopez
Subject: Support from Eden Area Interfaith Council President for CUP waiver on TAY shelter

CAUTION: This is an external email. Do not click on links or open attachments unless you know the content is safe.

Honorable Mayor and City Council Members,

Bishop Robert Mar Ephraim Lopez, current president of the Eden Area Interfaith Council, asked me to forward this message on his behalf. He is not able to attend the council meeting on 2/23. Please note that Bishop Robert is also a counselor with Project Eden.

Yes it is crucial that we have a site here in Hayward for our Transitional Age Youth to have a safe place and receive services while they make their way in the world. The agency application is from a well established nonprofit with a long history of working with young people. Last night this time I was asked if I knew of where a 20 yr old who had been in foster care could go for housing and services. The young person was in East County. I had to refer the young person to Oakland because that was the closest place where they could go.

I have strongly encouraged our [Eden Area Interfaith Council] members to support the CUP waiver so that our young have a safe place to go in their own community.

+ blessings,

Bishop Robert Mar Ephrem Lopez

From: April Oquenda
Sent: Monday, February 22, 2021 8:42 PM
To: List-Mayor-Council
Subject: Public Comment on Public Hearing: Covenant House

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Dear Mayor Halliday and Respected Council Members,

I am writing to express my support for PH 21-015 on Covenant House. The path of partnership in providing this crucial service for our Unaccompanied Immigrant Youth has been a long one. As you know, Hayward has the second-highest population of Unaccompanied Immigrant Youth in Alameda County. The Hayward Unified School District has offered up their real estate to assist Covenant House in providing shelter to the youth in our community. If the City can expedite the process by extending this declaration of a shelter crisis, then one of our most vulnerable populations in Hayward will have housing secured hopefully by the end of summer (before the cold season sets in). Thank you so much for your consideration of this resolution and for doing what you can to help these valued young members of our community, who are in urgent need of housing, support, and stability.

-April Oquenda

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Dr. April Oquenda, PhD
President, Board of Education, Hayward USD
Lecturer, Dept. of English, CSU Stanislaus
Owner & Instructor, Castro Valley Yoga
Legislative Analyst, Climate Change Committee, LWV California
Deputy Area Director, Social Policy, LWV California
Team Lead, Climate Justice, LWVUS

www.apriloquenda.com

Pronouns: she/her

[Learn more about why I include my pronouns](#)

"Education is the most powerful weapon which you can use to change the world." -Nelson Mandela

From: KRISTINA BURNETT
Sent: Monday, February 22, 2021 4:57 PM
To: List-Mayor-Council
Subject: support for shelter for immigrant and foster care youth

CAUTION: This is an external email. Do not click on links or open attachments unless you know the content is safe.

Dear Mayor and City Council Members,

I urge you to support the planned shelter for immigrant and foster care youth in Hayward.

Sincerely,

Kristina Burnett

Hayward, CA 94544

From: Cheryl O'Connor
Sent: Tuesday, February 23, 2021 9:17 AM
To: List-Mayor-Council
Subject: Support of Transitional Aged Youth Shelter Covenant House and UIY

CAUTION: This is an external email. Do not click on links or open attachments unless you know the content is safe.

Honorable Mayor and City Council of Hayward,

As the Executive Director of HomeAid Northern California, our mission is focused on providing housing for people struggling with homelessness. We have completed 47 shelter projects and tiny homes projects including projects in the City of Hayward and are working on additional tiny homes projects to house people experiencing homelessness.

The need for housing for vulnerable youth has been exacerbated by the pandemic and we urge support for this much needed 30 bed shelter for transitional aged youth in Hayward. The success of the shelter is contingent on the Hayward City Council waiving the Conditional Use Permit to that the organization can immediately build the project and meet the funding deadline. Any delays will put the project in jeopardy of being completed, so we support the request from Covenant House (a partner of HomeAid Northern California) to waive the requirement of the CUP. If the project is not completed by July 1, 2021, the HEAP funding will be lost.

Thank you for your consideration of moving forward with this project so 30 beds can be added for vulnerable youth to sleep with a roof over their head.



Cheryl O'Connor
Executive Director
HomeAid Northern California



Eden Area Interfaith Council

P.O.B. 4353
Hayward, CA 94540

Dear Mayor Halliday and Members of the Hayward City Council:

The Eden Area Interfaith Council would like to express its support for the proposed Transitional Age Youth housing project at the Hayward Unified School District S.I.A.C. site. We have been concerned with the plight of our vulnerable youth, both Unaccompanied Minors and youth transitioning from foster care for quite some time. We see this project as a great opportunity for the City to partner with the School District, the faith community and other community groups to provide a concrete and important service for these young people.

We urge you to strongly consider dispensing with the Conditional Use Permit so as to allow the use of the funding which has a required timeline of July 31. This would allow the project to proceed as planned.

Thank you for your concern for our most vulnerable young people. Our support can and will make all the difference in their ability to succeed in life.

Julie Greenfield
Vice President
Immediate Past President
Eden Area Interfaith Council

From: Jamie Ireland
Sent: Tuesday, February 23, 2021 3:12 PM
To: List-Mayor-Council
Subject: Housing for youth

CAUTION: This is an external email. Do not click on links or open attachments unless you know the content is safe.

As a secular, humanistic Jewish community, we always remember we were refugees once. Tri-Valley Cultural Jews fully supports this initiative to house young immigrants and youth in transition in the bay area.

Jamie Ireland
Tri-Valley Cultural Jews
Madrikha(Leader)

From: ken
Sent: Monday, February 22, 2021 11:02 PM
To: List-Mayor-Council
Subject: My Public Comment on Public Hearing: Covenant House

CAUTION: This is an external email. Do not click on links or open attachments unless you know the content is safe.

Dear Mayor Halliday and City Council Members,

I am writing to you today as a long-time citizen to share my support for PH 21-015 on Covenant House. As a 30-year educator in Hayward Unified School District, I have seen first-hand right in my own classroom how powerful early support of our youth can be in determining the course of the rest of their lives. Stable living conditions, food security, and shelter are things all of our youth deserve to have, but especially so when looking at our most vulnerable youth. By extending the declaration of a shelter crisis, you will help Covenant House move forward much faster to fulfill their goal of providing much-needed shelter for our Unaccompanied Immigrant Youth. Thank you for your thoughtfulness on this.

Sincerely,

Ken Rawdon, Vice-President
Hayward Unified School District
Board of Education

From: Lana Wood
Sent: Tuesday, February 23, 2021 4:49 PM
To: List-Mayor-Council
Subject: Transitional Age Youth (TAY) shelter

CAUTION: This is an external email. Do not click on links or open attachments unless you know the content is safe.

I am writing in support of waiving the requirement of a conditional use permit to allow the construction of a 30-bed Transitional Age Youth (TAY) shelter.

The additional shelter is desperately needed for unhoused youth. Please allow this project to continue so more vulnerable youth can receive shelter and be further connected with crucial social services.

Thank you for your time.

Sincerely,
Lana Wood

Lana Mariko Wood, MA, MS, AHIP ([she/they](#))

Scholarly Communications Librarian

Liaison to Health Sciences and Nursing

[California State University, East Bay](#)

From: mary harleman
Sent: Tuesday, February 23, 2021 8:01 AM
To: List-Mayor-Council
Subject: Re: I am in favor of this project

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The Immigrants Youth Shelter Project I am in favor of building it.
Thank you
Mary Anne Harleman

From: Negin Toosi
Sent: Tuesday, February 23, 2021 7:56 AM
To: List-Mayor-Council
Subject: Support for TAY shelter

CAUTION: This is an external email. Do not click on links or open attachments unless you know the content is safe.

Dear Mayor and Council Members,

I am writing to encourage you to support the construction of the Transitional Age Youth (TAY) Shelter for unaccompanied immigrant youth and unhoused former foster youth. These are among our most vulnerable populations and I really hope we can do more to shelter and protect them.

Best wishes and thank you for taking the time to read this,

Negin Toosi

From: Stephanie Spencer
Sent: Tuesday, February 23, 2021 3:00 PM
To: List-Mayor-Council
Cc: Julie Greenfield; Robert Lopez
Subject: Long-standing Eden Area Interfaith Council support for TAY Shelter

CAUTION: This is an external email. Do not click on links or open attachments unless you know the content is safe.

Honorable Mayor and City Council Members,

Throughout my tenure as president of the Eden Area Interfaith Council (2017 and 2018), I briefed and updated the representatives from our 16 member organizations to the need for housing unaccompanied immigrant youth who attend the Hayward Unified School District. There was consistent, unanimous agreement that developing a supportive housing resource for these promising young members of our community is a priority.

The Eden Area Interfaith Council (Eaic) is comprised of 16 faith-based organizations, the majority of which are in Hayward, representing 8 faith traditions. The Eaic adopted access to housing in our communities as one of the primary issues the council will support--along with fostering understanding and respect for all religions in our communities, countering hate and persecution, and welcoming immigrants. In fact, six of the faiths in the Eaic are represented by congregations that are primarily made up of first and second-generation immigrants.

Access to housing safety, and support for immigrants are values shared by all of the religions represented by Eaic. In fact, hospitality, welcome, and equal integration of newcomers in our communities are central tenets of these faiths.

The Eden Area Interfaith Council has and will continue to provide material support and accompaniment of the youth who are served by the TAY shelter, both those born outside of the U.S. and those born. For these youth to thrive in our community, we must all see ourselves as family members to stand in the place of their families who cannot provide the support they need at this time in their lives.

We urge you to vote to waive the CUP so that the TAY shelter can be established.

Thank you,
Stephanie Spencer, Secretary
Past President, EAIC