

## Housing Element Update, Hazards Element Update and New Environmental Justice Element

Addendum to the City of Hayward General Plan 2040 Environmental Impact Report SCH # 2013082015

prepared by

City of Hayward Development Services Department, Planning Division 777 B Street Hayward, California 94541 Contact: Leigha Schmidt, Principal Planner

prepared with the assistance of

**Rincon Consultants, Inc.** 449 15th Street, Suite 303 Oakland, California 94612

January 2023



# **Table of Contents**

1	Introd	uction		1		
2	Backg	round		2		
	2.1	2.1 Hayward 2040 General Plan				
	2.2	Hayward	l 2040 General Plan EIR	2		
3	Project Description					
	3.1	Element Update	4			
		3.1.1	Project Description	4		
		3.1.2	Project Context	5		
	3.2	Hazards	Element Update	6		
		3.2.1	Project Description	6		
		3.2.2	Project Context	6		
	3.3	New Env	ironmental Justice Element	7		
		3.3.1	Project Description	7		
		3.3.2	Project Context	7		
	3.4	Discretio	nary Action	8		
	3.5	Prior Env	/ironmental Document	8		
	3.6	Relations	ship of the Proposed Project to Previous EIR Analysis	8		
4	Decisi	on Not to	Prepare a Subsequent Environmental Impact Report	10		
4	Decisi		repare a subsequent Entri official impact hepotential	10		
5			mpacts			
		nmental l		11		
	Enviro	nmental li Aesthetic	mpacts	11 11		
	Enviro 5.1	nmental I Aesthetic Agricultu	mpacts	11 11 13		
	Enviro 5.1 5.2	nmental II Aesthetio Agricultu Air Quali	mpacts cs ire and Forestry Resources	11 11 13 14		
	Enviro 5.1 5.2 5.3	nmental II Aesthetio Agricultu Air Quali Biologica	mpacts cs ire and Forestry Resources ty	11 11 13 14 16		
	Enviro 5.1 5.2 5.3 5.4	nmental II Aesthetic Agricultu Air Quali Biologica Cultural I	mpacts cs ire and Forestry Resources ty Il Resources	11 11 13 14 16 17		
	Enviro 5.1 5.2 5.3 5.4 5.5	Aesthetic Aesthetic Agricultu Air Quali Biologica Cultural I Energy	mpacts cs. ire and Forestry Resources ty al Resources Resources	11 11 13 14 16 17 18		
	Enviro 5.1 5.2 5.3 5.4 5.5 5.6	Aesthetid Aesthetid Agricultu Air Quali Biologica Cultural I Energy Geology	mpacts cs ire and Forestry Resources ty il Resources Resources	11 11 13 14 16 17 18 20		
	Enviro 5.1 5.2 5.3 5.4 5.5 5.6 5.7	Aesthetic Aesthetic Agricultu Air Quali Biologica Cultural I Energy Geology Greenho	mpacts cs ire and Forestry Resources ty and Resources Resources and Soils	11 11 13 14 16 17 18 20 21		
	Enviro 5.1 5.2 5.3 5.4 5.5 5.6 5.7 5.8	Aesthetic Aesthetic Agricultu Air Quali Biologica Cultural I Energy Geology Greenho Hazards a	mpacts cs ure and Forestry Resources ty al Resources Resources and Soils use Gas Emissions	11 11 13 14 16 17 18 20 21 22		
	Enviro 5.1 5.2 5.3 5.4 5.5 5.6 5.7 5.8 5.9	Aesthetic Agricultu Air Quali Biologica Cultural I Energy Geology Greenho Hazards a Hydrolog	mpacts cs ure and Forestry Resources ty al Resources Resources and Soils use Gas Emissions and Hazardous Materials	11 11 13 14 16 17 18 20 21 22 22		
	Enviro 5.1 5.2 5.3 5.4 5.5 5.6 5.7 5.8 5.9 5.10	Aesthetic Aesthetic Agricultu Air Quali Biologica Cultural I Energy Geology Greenho Hazards a Hydrolog Land Use	mpacts cs ure and Forestry Resources ty al Resources Resources and Soils use Gas Emissions and Hazardous Materials	11 11 13 14 16 17 18 20 21 22 24 25		
	Enviro 5.1 5.2 5.3 5.4 5.5 5.6 5.7 5.8 5.9 5.10 5.11	Aesthetic Agricultu Air Quali Biologica Cultural I Energy Geology Greenho Hazards a Hydrolog Land Use Mineral I	mpacts cs ure and Forestry Resources ty al Resources Resources and Soils use Gas Emissions and Hazardous Materials gy and Water Quality	11 11 13 14 16 17 18 20 21 22 22 25 26		
	Enviro 5.1 5.2 5.3 5.4 5.5 5.6 5.7 5.8 5.9 5.10 5.11 5.12	Aesthetic Aesthetic Agricultu Air Quali Biologica Cultural I Energy Geology Greenho Hazards a Hydrolog Land Use Mineral I Noise	mpactscs. ure and Forestry Resources	11 11 13 14 16 17 18 20 21 21 22 24 25 26 27		
	Enviro 5.1 5.2 5.3 5.4 5.5 5.6 5.7 5.8 5.9 5.10 5.11 5.12 5.13	Aesthetic Aesthetic Agricultu Air Quali Biologica Cultural I Energy Geology Greenho Hazards a Hydrolog Land Use Mineral I Noise Populatic	mpactscs	11 11 13 14 16 17 18 20 21 21 22 24 25 26 27 29		
	Enviro 5.1 5.2 5.3 5.4 5.5 5.6 5.7 5.8 5.9 5.10 5.11 5.12 5.13 5.14	Aesthetic Agricultu Air Quali Biologica Cultural I Energy Geology Greenho Hazards a Hydrolog Land Use Mineral I Noise Populatic Public Se	mpacts	11 11 13 14 16 17 18 20 21 22 22 24 25 25 26 27 29 30		

City of Hayward Housing Element Update, Hazards Element Update and New Environmental Justice Element

	5.18	Tribal Cultural Resources	34
	5.19	Utilities and Service Systems	36
	5.20	Wildfire	37
6	Conclu	sion	39
7	Refere	nces	40
	7.1	References	40
	7.2	List of Preparers	40

# 1 Introduction

This document is an addendum to the *City of Hayward General Plan 2040 Final Environmental Impact Report (EIR)* (State Clearinghouse #2013082015), which was certified by the City of Hayward City Council in July 2014 (2014 General Plan EIR). This addendum addresses the proposed Housing Element Update, Hazards Element Update, and New Environmental Justice Element ("project").

In accordance with Section 15164 of the California Environmental Quality Act (CEQA) Guidelines, codified in Sections 15000 et seq. of Title 14 of the California Code of Regulations, a lead agency must prepare an addendum to a previously certified EIR if some changes or additions are necessary but none of the conditions described in Section 15162 calling for preparation of a subsequent EIR have occurred. Under Section 15162(a), where an EIR has been certified for a project, no subsequent EIR shall be prepared for the project unless the lead agency determines, on the basis of substantial evidence in light of the whole record, that there are substantial changes in the project or circumstances or substantially important new information that will cause the project to have significant new impacts or substantially increase previously identified significant impacts.

The addendum does not need to be circulated for public review but can be included in or attached to the Final EIR (Section 15164[c]). The decision-making body must consider the addendum with the final EIR prior to making a decision on the project (Section 15164[d]). An addendum should include a brief explanation of the decision not to prepare a subsequent EIR pursuant to Section 15162, supported by substantial evidence, the lead agency's findings on the project, or elsewhere in the record (Section 15164[e]). A discussion on this topic can be found in Section 4, *Decision Not to Prepare a Subsequent Environmental Impact Report*, of this addendum.

This addendum has been prepared in accordance with relevant provisions of CEQA (California Public Resources Code Section 21000, *et seq.*) and the *CEQA Guidelines*. It describes the proposed project and compares its impacts to those identified in the 2014 General Plan EIR. The analysis demonstrates that the proposed project does not require the preparation of a subsequent or supplemental EIR.

# 2 Background

This section provides an overview of the Hayward 2040 General Plan and its EIR to provide context for this addendum.

## 2.1 Hayward 2040 General Plan

On July 1, 2014, the City Council of the City of Hayward approved the Hayward 2040 General Plan. The City's General Plan provides goals, policies, and programs intending to guide development in the City for 26 years through the planning horizon year of 2040. The General Plan includes 10 elements, including Land Use and Community Character; Mobility; Economic Development; Housing; Community Safety; Natural Resources; Hazards; Education and Lifelong Learning; Community Health and Quality of Life; and Public Facilities and Services which comprise those General Plan elements required by State law (Land Use, Circulation, Housing, Open Space, Conservation, Noise, and Safety), as well as three additional elements. The purpose of the General Plan is to:

- Identify land use, transportation, environmental, economic, and social goals and policies as they
  relate to land use and development.
- Provide a basis for a community's decision-making regarding land use.
- Provide citizens an opportunity to participate in the planning and decision-making process.
- Inform citizens, developers, decision-makers, and others of the ground rules that guide development in the community.

The City of Hayward's planning area is located approximately 20 miles southeast of San Francisco, in an area commonly referred to as the "East Bay." The project planning area includes all the land in the City's Sphere of Influence as defined by the Alameda County Local Agency Formation Commission (LAFCO), including all land within the Hayward City limits and adjacent unincorporated county land, including Garin Regional Park, open space areas east of the City, portions of San Lorenzo and Castro Valley, and the communities of Hayward Acres, Cherryland, and Fairview.

## 2.2 Hayward 2040 General Plan EIR

The City Council certified the EIR for the General Plan (2014 General Plan EIR) in July 2014. The 2014 General Plan EIR evaluated potential environmental consequences associated with the General Plan, focusing in depth on the following environmental issue areas:

- Aesthetics and Visual Resources
- Agricultural and Forestry Resources
- Air Quality
- Biological Resources
- Geology, Soils, and Minerals
- Global Climate Change and Greenhouse Gas Emissions
- Hazards and Hazardous Materials
- Historic and Cultural Resources

- Hydrology and Water Quality
- Land Use and Planning
- Noise
- Population and Housing
- Public Services
- Transportation and Circulation
- Utilities and Service Systems

The 2014 General Plan EIR found that the General Plan's goals, policies, and programs as well as required mitigation measures would reduce most of the potential environmental impacts that would occur due to buildout of the General Plan. However, impacts related to air quality, noise, and transportation and circulation were determined to be significant and unavoidable. Accordingly, the City adopted a Statement of Overriding Considerations for these significant and unavoidable impacts as required under *CEQA Guidelines* Section 15093.

The 2014 General Plan EIR studied the impacts of an estimated buildout of 67,112 dwelling units and a population of 208,047 within Hayward City limits and an estimated buildout of 85,794 dwelling units and a population of 265,962 within the Hayward Planning Area<sup>1</sup>.

The General Plan Draft EIR and Final EIR are available online at: https://www.hayward-ca.gov/your-government/documents/planning-documents and are incorporated herein by reference.

<sup>&</sup>lt;sup>1</sup> Assuming an average household size of 3.1 persons per household

# 3 **Project Description**

The project consists of a comprehensive update to the City of Hayward Housing Element (herein referred to as "Housing Element Update"), a comprehensive update to the City of Hayward Hazards Element (herein referred to as "Hazards Element Update"), and the addition of the City of Hayward Environmental Justice Element (herein referred to as "Environmental Justice Element"), which are altogether referred to as the "project."

## 3.1 Housing Element Update

## 3.1.1 Project Description

State law requires that housing elements be updated every eight years (California Government Code Sections 65580 to 65589.8). The Housing Element Update identifies residential sites adequate to accommodate a variety of housing types for all income levels and needs of special population groups, defined under State law (California Government Code Section 65583). It analyzes governmental constraints to housing maintenance, improvement, and development; addresses conservation and improvement of the condition of existing affordable housing stock; and outlines policies that promote housing opportunities for all persons. The City of Hayward Housing Element is being updated as part of the State's 6th cycle Regional Housing Needs Assessment (RHNA) allocation. For Hayward, the planning period runs from January 31, 2023 through January 31, 2031.

The project would bring the City's Housing Element into compliance with State legislation passed since the publication of the previous (5th Cycle) Housing Element (adopted in December 2014). The Housing Element Update includes a housing sites inventory (Appendix C of the Housing Element) that demonstrates how the city plans to meet its 6th cycle RHNA allocation. However, no formal land use changes or physical development are proposed at the time of adoption of the Housing Element.

The Housing Element Update will not, in and of itself, result in environmental impacts as it does not propose to develop any projects. Rather, it establishes objectives and policies designed to guide future development as the City works to achieve State-mandated housing goals. Specifically, the City's Regional Housing Needs Allocation (RHNA) as shown in the table below.

	Extremely Low Income	Very Low Income	Low Income	Moderate Income	Above Moderate Income	Total
<b>Dwelling Units</b>	547	528	617	817	2,115	4,624

Future development will require project-specific developmental review as potential impacts are location-specific and cannot be assessed in a meaningful way until a project site and development proposal are identified. When a specific development proposal is considered for approval, that project would be subject to adopted development guidelines/standards and it must comply with the 2040 General Plan policies and actions listed as mitigation measures in the certified 2014 General Plan EIR (in accordance with CEQA Guidelines Section 15168[c][3]). If a subsequent activity (in this case a specific development proposal) would have effects not identified in the program EIR (the 2014 General Plan EIR and this Addendum), the lead agency must prepare additional CEQA documentation prior to project approval.

This Addendum, therefore, analyzes the changes and potential impacts related to the adoption of Housing Element Update. No physical development or land use changes are addressed or evaluated. The City would analyze land use changes separately to demonstrate compliance with the requirements of CEQA, if necessary. This Addendum is intended to demonstrate consistency of the Housing Element Update with the existing 2014 General Plan EIR to comply with the requirements of CEQA. In particular, and in line with Public Resources Code Section 21083.3, this Addendum Evaluation assesses whether the updated Housing Element, as a policy and programs document, includes impacts not addressed or analyzed as significant effects in the 2014 General Plan EIR.

### 3.1.2 Project Context

The purpose of the Housing Element is to achieve an adequate supply of decent, safe, and affordable housing for Hayward's existing and future workforce, residents, and special needs populations. Housing Element law is designed to ensure that low-income families are not excluded from opportunities in all communities and to promote economic and environmental sustainability throughout the region. The Housing Element strives to conserve the city's existing housing stock, while affirmatively furthering fair housing and providing opportunities for new housing for all economic segments of the community.

State Housing Element law requires that local jurisdictions describe and analyze the housing needs of their community, the barriers or constraints to providing that housing, and actions proposed to address these concerns over an eight-year period. In addition, Housing Element law requires each city and county to accommodate its "fair share" of projected housing need over the Housing Element planning period. Cities and counties must demonstrate that adequate sites are available to accommodate this need, and that the jurisdiction allows for development of a variety of housing types. This housing need requirement is known as the RHNA and apportions to each jurisdiction its portion of the Bay Area's projected need.

To make adequate provision for the housing needs of all economic segments of the community, the Housing Element establishes goals, policies, and programs to:

- Conserve and improve the condition of the existing affordable housing stock;
- Assist in the development of housing affordable to low and moderate income households;
- Identify adequate sites to encourage the development of a variety of types of housing for all income levels;
- Address and, where appropriate and legally possible, affirmatively further fair housing and remove governmental constraints to the maintenance, improvement, and development of housing;
- Promote equal housing opportunities for all persons; and
- Provide for the special housing needs of seniors, persons with disabilities, large families with children, single female-headed households, and the homeless.

The goals and policies of the Housing Element are closely related to several other elements of the General Plan, including the Land Use and Community Character Element and the Community Health and Quality of Life Element.

## 3.2 Hazards Element Update

### 3.2.1 Project Description

The Hazards Element (also referred to as a Safety Element in State Law) is one of seven required elements of the General Plan and specifically addresses natural hazards and environmental risks to the community. Hayward's Hazards Element is included in the General Plan.

California Government Code Section 65302(g) requires all local jurisdictions to update their Safety Element upon each revision of the Housing Element or Local Hazard Mitigation Plan. Hayward's Hazards Element Update will occur shortly after the Housing Element Update. The State of California specifies types of information that must be updated, notably, climate change resiliency and adaptation mitigation. Other topics relating to natural hazards, which are already addressed in the Hazards Element but may be updated as necessary to reflect new information, include: fire risk, seismic risk, flood risk, site contamination, and the City's ability to respond to natural and manmade disasters.

This Addendum, therefore, analyzes the changes and potential impacts related to the adoption of Hazards Element Update. No physical development or land use changes are addressed or evaluated. The City would analyze land use changes separately to demonstrate compliance with the requirements of CEQA, if necessary. This Addendum is intended to demonstrate consistency of the Hazards Element Update with the existing 2014 General Plan EIR to comply with the requirements of CEQA. In particular, and in line with Public Resources Code Section 21083.3, this Addendum Evaluation assesses whether the Hazards Element Update, as a policy and programs document, includes impacts not addressed or analyzed as significant effects in the 2014 General Plan EIR.

## 3.2.2 Project Context

The city of Hayward is located in a region that is prone to a variety of natural disasters. The city's geologic setting was formed by regional and local earthquake faults, many of which are still active and can generate devastating damage to buildings and infrastructure in the event of an earthquake. The city's climate can also create hazardous conditions. Severe winter and spring storms can cause landslides in hillside areas and flooding along stream corridors and low-lying areas near the San Francisco Bay. Dry weather during spring and summer months can create hazardous conditions related to wildland fires, which when combined with strong Diablo winds, pose a significant risk to hillside neighborhoods. Climate change is projected to increase the frequency and severity of climate hazards, including increased flood, landslide, drought, extreme heat, and wildfire risks. In addition to natural hazards, Hayward also has a number of transportation facilities and industrial businesses that create risks for man-made hazards, such as aircraft accidents, hazardous material spills, and exposure to excessive noise.

While it is impossible to completely avoid natural and man-made hazards, the Hazards Element establishes goals and policies to protect life, encourage education and preparation for natural hazard events and minimize property damage during future disasters and emergencies. The goals and policies address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise.

Several other Elements of the General Plan provide supporting goals and policies that will help the Hayward community prepare for and respond to hazards, including the Community Safety Element,

the Public Facilities Element, the new Environmental Justice Element, and the Community Health and Quality of Life Element.

## 3.3 New Environmental Justice Element

### 3.3.1 Project Description

Environmental Justice is a concept focused on addressing the systemic causes of the unequal environmental burden placed on disadvantaged communities, especially minority and low-income populations. Efforts towards environmental justice have aimed to improve the status of disadvantaged communities through effective planning and policy decisions. In California, the Planning for Healthy Communities Act of 2016 (Senate Bill 1000), was established to address the role of environmental justice in local and regional planning practice. Formally, California law defines "environmental justice" as the fair treatment of people of all races, cultures, and incomes with respect to the development, adoption, implementation, and enforcement of environmental laws, regulations, and policies (Government Code Section 65040.12[e]). Through Senate Bill 1000, jurisdictions are now required to identify environmental justice communities (called "disadvantaged communities") within their planning area and incorporate environmental justice into their general plans.

This Addendum, therefore, analyzes the changes and potential impacts related to the adoption of a new Environmental Justice Element. No physical development or land use changes are addressed or evaluated. The City would analyze land use changes separately to demonstrate compliance with the requirements of CEQA, if necessary. This Addendum is intended to demonstrate consistency of the Environmental Justice Element with the 2014 General Plan EIR to comply with the requirements of CEQA. In particular, and in line with Public Resources Code Section 21083.3, this Addendum Evaluation assesses whether the new Environmental Justice Element, as a policy and programs document, includes impacts not addressed or analyzed as significant effects in the 2014 General Plan EIR.

### 3.3.2 Project Context

Historically, negative environmental impacts have been shown to disproportionately affect marginalized populations, including racial, ethnic, and socioeconomic minorities. As a result of these environmental impacts, marginalized populations tend to have poorer health and safety outcomes relative to the broader population. The various environmental impacts that tend to affect marginalized populations include but are not limited to increased exposure to pollutants, increased proximity to contaminated facilities/structures, and decreased access to public resources relative to other communities. These environmental impacts are directly linked to one another and thus can result in a compounded environmental burden on certain populations.

As described in the new Environmental Justice Element, none of the 37 census tracts within Hayward meet the state definition of a "disadvantaged community"; however, there are neighborhoods that have measurable impacts in various areas, referred to as population and/or pollution burdens, which can be addressed through this new element.

The City of Hayward is committed to promoting environmental justice through the effective implementation of this Environmental Justice Element. The Environmental Justice Element contains a comprehensive set of goals and policies aimed at increasing the role and influence of historically marginalized populations within their communities and reducing their exposure to environmental

#### City of Hayward Housing Element Update, Hazards Element Update and New Environmental Justice Element

and health hazards. The goals and policies in this plan are centered around six focus areas. These focus areas are areas identified by the California Government Code Section 65302(h) as policy topics necessary for reducing the unique or compounded health risks in disadvantaged communities. The six focus areas are as follows:

- Pollution Exposure and Air Quality
- Public Facilities
- Safe and Sanitary Homes
- Physical Activity and Public Health
- Food Access
- Civic and Community Engagement

The Environmental Justice Element is divided into three sections. The first section is a summary of the public participation opportunities included as part of the Element development process. The second section presents the methodology used to identify environmental justice communities in Hayward. The third section outlines the environmental justice goals and policies and provides a summary of the baseline environmental conditions associated with each goal. The goals, policies, and programs describe how the City of Hayward will incorporate environmental justice into decision making and support positive outcomes for affected residents.

## 3.4 Discretionary Action

Implementation of the project would require the following discretionary actions by the City of Hayward Planning Commission/City Council:

- Approval of an Addendum to the 2014 General Plan EIR
- Adoption of a General Plan Amendment to incorporate the 2023-2031 Housing Element Update
- Adoption of a General Plan Amendment to incorporate the Hazards Element Update
- Adoption of a General Plan Amendment to incorporate the new Environmental Justice Element

## 3.5 Prior Environmental Document

City of Hayward, General Plan Update Environmental Impact Report (General Plan Update EIR). State Clearinghouse Number 2013082015, certified July 2014. This document can be viewed on the City of Hayward Planning Documents Website: <u>https://www.hayward-ca.gov/your-</u> <u>government/documents/planning-documents</u>

## 3.6 Relationship of the Proposed Project to Previous EIR Analysis

The City of Hayward adopted the 2040 General Plan on July 1, 2014. It includes goals and polices that convey the City's long-term vision and guide local decision making to reach that vision. The 2014 General Plan EIR assessed impacts from the implementation of the General Plan and was certified in 2014 when then City Council approved the General Plan. Development under the project would be required to abide by all applicable goals and policies in the adopted General Plan. The proposed Housing Element Update, Hazards Element Update, and new Environmental Justice

Element do not include changes to the policies or land use designations of the General Plan or any other amendments to the General Plan; they would also not involve or facilitate development in areas not assumed for development in the certified 2014 General Plan EIR. The location and general footprint of development under the project would be the same as for the citywide buildout analyzed in the 2014 General Plan EIR. The proposed project would be consistent with the 2040 General Plan goals and policies to that encourage the development of affordable housing.

# 4 Decision Not to Prepare a Subsequent Environmental Impact Report

As outlined in *CEQA Guidelines* Section 15164, a lead agency shall prepare an addendum to a previously certified EIR if some changes or additions are necessary but none of the conditions described in *CEQA Guidelines* Section 15162 calling for preparation of a subsequent EIR have occurred. The conditions described in Section 15162 include the following:

- 1. Substantial changes are proposed in the project which will require major revisions of the previous EIR or negative declaration due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects;
- 2. Substantial changes occur with respect to the circumstances under which the project is undertaken which will require major revisions of the previous EIR or Negative Declaration due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects; or
- 3. New information of substantial importance, which was not known and could not have been known with the exercise of reasonable diligence at the time the previous EIR was certified as complete or the Negative Declaration was adopted, shows any of the following:
  - a. The project will have one or more significant effects not discussed in the previous EIR or negative declaration;
  - b. Significant effects previously examined will be substantially more severe than shown in the previous EIR;
  - c. Mitigation measures or alternatives previously found not to be feasible would in fact be feasible, and would substantially reduce one or more significant effects of the project, but the project proponents decline to adopt the mitigation measure or alternative; or
  - d. Mitigation measures or alternatives which are considerably different from those analyzed in the previous EIR would substantially reduce one or more significant effects on the environment, but the project proponents decline to adopt the mitigation measure or alternative.

The impact analysis that follows demonstrates that the proposed Housing Element Update, Hazards Element Update, and new Environmental Justice Element would not result in new significant environmental impacts beyond those that have already been identified and characterized in the 2014 General Plan EIR, and that there are no substantial changes in the project or circumstances or substantially important new information that would cause the project to have significant new impacts or substantially increase previously identified significant impacts. None of the conditions described above in *CEQA Guidelines* Section 15162 that would call for preparation of a subsequent EIR have occurred or would occur as a result of the proposed project. Therefore, this addendum is the appropriate level of environmental documentation under CEQA. This addendum will be considered by the City's decision-making body in its consideration of the proposed project.

# 5 Environmental Impacts

This addendum evaluates potential environmental impacts that could result from the proposed project in the context of/compared to the growth projections and impacts studied in the 2014 General Plan EIR. The existing environmental conditions in and around the project area are substantially the same under present conditions as described in the 2014 General Plan EIR except where conditions have changed in accordance with the assumptions of the 2014 General Plan and related EIR. The analysis below provides updates where necessary to characterize potential impacts.

Appendix G of the *CEQA Guidelines* provides a checklist of environmental issue areas suggested for assessment in CEQA analyses. Since preparation of the 2014 General Plan EIR, revisions to the *CEQA Guidelines* have occurred to include environmental issue areas pertaining to energy, vehicle miles traveled (VMT), tribal cultural resources, and wildfire. To provide a thorough and conservative analysis of potential impacts associated with the proposed project, this addendum addresses the 20 environmental issue areas suggested by Appendix G of the 2022 *CEQA Guidelines*, listed below.

- Aesthetics
- Agriculture and Forest Resources
- Air Quality
- Biological Resources
- Cultural Resources
- Energy
- Geology and Soils
- Greenhouse Gas Emissions
- Hazards and Hazardous Materials
- Hydrology and Water Quality

- Land Use and Planning
- Mineral Resources
- Noise
- Population and Housing
- Public Services
- Recreation
- Transportation
- Tribal Cultural Resources
- Utilities and Service Systems
- Wildfire

Potential environmental impacts of the proposed project are analyzed to determine whether they are consistent with the impact analysis provided in the 2014 General Plan EIR, and whether additional mitigation measures are required to minimize or avoid further potential impacts. Where the following analysis identifies impacts, discussion of previously identified mitigation measures from the 2014 General Plan EIR and existing applicable policies and regulations are discussed, as relevant, with respect to mitigating potential impacts from the proposed project.

## 5.1 Aesthetics

#### Impacts Identified in the 2014 General Plan EIR

Impacts related to aesthetics were analyzed on pages 5-1 through 5-34 of the 2014 General Plan EIR. The 2014 General Plan EIR determined that cumulative mitigating benefits of the General Plan programs and policies would result in a less than significant impacts to scenic vistas; scenic resources; visual character or quality; and light or glare that would affect day or nighttime views. Therefore, impacts regarding aesthetics were determined to be less than significant, and no mitigation was required.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR. The Housing Element Update does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include a specific project involving a new housing development, but puts forth goals and policies that support housing efforts in Hayward. Because it is a policy document, the Housing Element Update would not, in and of itself, result in impacts to scenic vistas, scenic resources, or visual character, and will not create new sources of substantial light or glare which adversely affects views. Future development would be required to undergo site-specific environmental review, and be subject to adopted development guidelines, including standards that govern visual quality and community design.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to scenic vistas, scenic resources, or visual character, and will not create new sources of substantial light or glare which adversely affects views.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to scenic vistas, scenic resources, or visual character, and will not create new sources of substantial light or glare which adversely affects views.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more severe significant impacts with respect to aesthetics than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. Existing General Plan programs and policies that address aesthetics would continue to apply to development under the proposed project. No new mitigation measures are necessary.

## 5.2 Agriculture and Forestry Resources

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR discusses agricultural impacts in the agricultural and forestry resources section, on pages 6-1 through 6-6. The 2014 General Plan EIR determined that the cumulative mitigating benefits of the General Plan programs and policies would result in a less than significant impacts to agriculture and forestry resources and no mitigation was required.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include a specific project involving a new housing development, but puts forth goals and policies that support housing efforts in Hayward. Because it is a policy document, the Housing Element Update would not, in and of itself, result in impacts to Important Farmland, agriculturally-zoned land, Williamson Act-contracted lands, forest land, or timberland. All future development would be required to undergo site-specific environmental review and will be subject to adopted development guidelines and would be required to comply with the policies and actions from the Hayward General Plan.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to Important Farmland, agriculturally-zoned land, Williamson Act-contracted lands, forest land, or timberland.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to Important Farmland, agriculturally-zoned land, Williamson Act-contracted lands, forest land, or timberland.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more severe significant impacts with respect to agriculture and forest resources than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. No new mitigation measures are necessary.

## 5.3 Air Quality

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR discusses air quality impacts on pages 7-1 through 7-40 and finds that odor-related impacts would be less than significant. Impacts associated with short-term construction, long-term operational emissions, and health risk exposure to toxic air contaminants (TAC) and particulate matter 2.5 (PM<sub>2.5</sub>) would be significant and unavoidable, even after application of all feasible mitigation. The 2014 General Plan EIR includes the incorporation of specific source-reduction and receptor-oriented risk reduction measures and best management practices (BMPs), although the overall effectiveness of these measures in reducing communitywide health risk could not be quantified. These impacts would, therefore, remain significant and unavoidable. Because the General Plan would not be fully consistent with the primary goals of the Bay Area 2010 Clean Air Plan with the elevated emissions projected, the 2014 General Plan EIR found that this impact would be significant and unavoidable.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include a specific project involving a new housing development, but puts forth goals and policies that support housing efforts in Hayward. Because it is a policy document, the Housing Element Update would not, in and of itself, result in impacts to air quality. Potential air quality-related impacts cannot be assessed in a meaningful way without a project-specific analysis covering the location and size of proposed developments, which includes construction air quality emissions, project operational emissions and potential VMT. Future, unknown short-term air quality impacts resulting from construction of the identified sites and other unknown future development sites, such as dust generated by clearing and grading activities, exhaust from emission from gas- and diesel-powered construction equipment, and vehicular emissions associated with the commuting of construction workers will be subject to Bay Area Air Quality Management District (BAAQMD) rules and protocols. Similarly, operational impacts would be addressed by provisions in the General Plan, the Hayward Municipal Code, and other regulations and standards that govern air quality in Hayward. All future development consistent with the Housing Element Update would be required to undergo site-specific environmental review and to comply with all relevant regulations related to air quality at the time of construction.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to air quality.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to air quality.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant

#### City of Hayward Housing Element Update, Hazards Element Update and New Environmental Justice Element

impacts or substantially more severe significant impacts with respect to air quality than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. Local, State, BAAQMD, and federal regulations as well as General Plan programs and policies would continue to apply to development under the proposed project, and impacts would be substantially similar to those analyzed in the 2014 General Plan EIR. No new mitigation measures are necessary.

## 5.4 Biological Resources

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR discusses biological resources impacts on pages 8-1 through 8-32 and finds impacts to be less than significant. The 2014 General Plan EIR determined that the cumulative mitigating benefits of the General Plan programs and policies would result in a less than significant impact to biological resources and no mitigation was required.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include specific projects involving a new housing development, but puts forth goals and policies that support housing efforts in Hayward. Because it is a policy document, the Housing Element Update would not, in and of itself, result in impacts to biological resources and conservation or habitat management plans. All future development consistent with the Housing Element Update would be required to undergo site-specific environmental review and to comply with applicable requirements and regulations regarding biological resources and the policies and actions from the Hayward General Plan.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to biological resources and conservation or habitat management plans.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to biological resources and conservation or habitat management plans.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more severe significant impacts with respect to biological resources than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. No new mitigation measures are necessary.

## 5.5 Cultural Resources

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR analyzes cultural resources on pages 12-1 through 12-13 and finds that impacts to sites of local importance, overall historic setting, and previously undiscovered archaeological resources would be less than significant and impacts to paleontological resources would be less than significant.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include specific projects involving a new housing development, but puts forth goals and policies that support housing efforts in Hayward. Because it is a policy document, the Housing Element Update would not, in and of itself, result in impacts to cultural resources. All future development consistent with the Housing Element Update would undergo site-specific environmental review and be required to comply with applicable policies and regulations regarding historic, archaeological, and paleontological resources including the policies and actions from the Hayward General Plan.

#### City of Hayward Housing Element Update, Hazards Element Update and New Environmental Justice Element

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to historic, archaeological, and paleontological resources.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to historic, archaeological, and paleontological resources.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more severe significant impacts with respect to cultural resources than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur and no new mitigation measures are necessary.

## 5.6 Energy

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR analyzes impacts on energy on pages 21-9 through 21-24. This discussion addresses the issues of inefficient, wasteful, or unnecessary consumption of energy. The 2014 General Plan EIR identifies impacts related to energy consumption as less than significant.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include a specific project involving a new housing development but puts forth goals and policies that support housing efforts in Hayward. Because it is a policy document, the Housing Element Update would not result in impacts to energy resources or adopted plans for renewable or efficient energy use. Although future projects would involve the consumption of non-renewable energy resources such as electricity, natural gas, propane, gasoline, and diesel, they would undergo site and project specific environmental review and be required to comply with State and local regulations pertaining to energy, such as Title 20, Energy Building Regulation, Title 24, Energy Conservation Standards, of the California Code of Regulations (CCR), and Ordinance No. 20-05 and the City's Reach Code.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to energy resources or adopted plans for renewable or efficient energy use.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to energy resources or adopted plans for renewable or efficient energy use.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more severe significant impacts with respect to energy than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. No new mitigation measures are necessary.

## 5.7 Geology and Soils

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR discusses geology and soils impacts on pages 9-1 through 9-18 and concludes that impacts related to geology and soils would be less than significant.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include a specific project involving a new housing development but puts forth goals and policies that support housing efforts in Hayward. Because it is a policy document, the Housing Element Update would not, in and of itself, result in impacts to geological resources. All future development consistent with the Housing Element Update would be required to undergo site-specific environmental review and comply with relevant policies and regulations regarding geology and soils including the policies and actions from the Hayward General Plan.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to geological resources.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The

Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to geological resources.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more severe significant impacts with respect to geology and soils than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. No new mitigation measures are necessary.

## 5.8 Greenhouse Gas Emissions

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR analyzes greenhouse gas (GHG) emissions on pages 10-1 through 10-42 and concludes that impacts would be less than significant.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

Potential GHG emission impacts cannot be assessed in a meaningful way until a project-specific analysis that takes into account factors including the size of the development, construction GHG emissions, project operational emissions, and potential VMT is conducted. Because it is a policy document, the Housing Element Update would not, in and of itself, result in impacts to GHGs or adopted plans for the purpose of reducing GHGs. Future development consistent with the Housing Element Update would be required to undergo site-specific environmental review and adhere to applicable climate and GHG emissions policies and regulations including consistency with SB 32, AB 32, SB 97, and SB 375. Future development would also be required to comply with the policies and actions from the Hayward General Plan and the City's Reach Code among other regulations intended to reduce GHGs.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic

#### City of Hayward Housing Element Update, Hazards Element Update and New Environmental Justice Element

hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to GHGs or adopted plans for the purpose of reducing GHGs.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to GHGs or adopted plans for the purpose of reducing GHGs.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more severe significant impacts with respect to GHG emissions than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. No new or revised mitigation measures are necessary.

## 5.9 Hazards and Hazardous Materials

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR discusses hazards and hazardous materials impacts on pages 11-1 through 11-24 and finds that impacts related to hazards and hazardous materials in the City would be less than significant.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously

for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include a specific project involving a new housing development, but puts forth goals and policies that support housing efforts in Hayward. Because it is a policy document, the Housing Element Update would not, in and of itself, result in impacts to hazards or hazardous materials. All future development consistent with the Housing Element Update would be required to undergo site-specific environmental review and comply with applicable policies and guidelines regarding hazards and hazardous materials including the policies and actions from the Hayward General Plan.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to hazards or hazardous materials.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to hazards or hazardous materials.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more severe significant impacts with respect to hazards and hazardous materials than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. No new mitigation measures are necessary.

## 5.10 Hydrology and Water Quality

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR discusses hydrology and water quality impacts on pages 13-1 through 13-40. The EIR found that potential impacts to hydrology and water quality would be less than significant.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include a specific project involving a new housing development, but puts forth goals and policies that support housing efforts in Hayward. Because it is a policy document, the Housing Element Update would not, in and of itself, result in impacts to hydrology or water quality. All future development consistent with the Housing Element Update would be required to undergo site-specific environmental review and comply with applicable regulations and requirements related to hydrology and water quality including the policies and actions from the Hayward General Plan.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to hydrology or water quality.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to hydrology or water quality.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more severe significant impacts with respect to hydrology and water quality than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. No new mitigation measures are necessary.

## 5.11 Land Use and Planning

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR addresses land use and planning on pages 14-1 through 14-42. Impacts to land use and planning were determined to be less than significant.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include a specific project involving a new housing development, but puts forth goals and policies that support development of a variety of housing types at a range of income levels in Hayward. The Housing Element Update does not propose any land use or zoning changes. Because it is a policy document, the Housing Element Update would not, in and of itself, result in impacts due to land use or planning. All future development consistent with the Housing Element Update would be required to undergo site-specific environmental review and comply with applicable regulations and requirements related to land use and planning.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in

Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to land use or planning.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to land use or planning.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more severe significant impacts with respect to land use and planning than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. No new mitigation measures are necessary.

## 5.12 Mineral Resources

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR analyzes mineral resources on pages 9-1 through 9-18 and finds that impacts would be less than significant.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include a specific project involving a new housing development, but puts forth goals and policies that support housing efforts in Hayward. Because it is a policy document, the Housing Element Update would not, in and of itself, result in impacts due to mineral resources. All future development consistent with the Housing Element Update would be required to undergo site-specific environmental review and comply with applicable regulations and requirements related to mineral resources.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to mineral resources.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to mineral resources.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more severe significant impacts with respect to mineral resources than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. No new mitigation measures are necessary.

## 5.13 Noise

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR analyzes noise on pages 15-1 through 15-32. Impacts due to construction-related ground vibration, railroad generated noise, and noise generated from stationary sources were found to be less than significant. Impacts related to short-term and long-term construction-generated noise, and traffic-related noise, were found to be significant and unavoidable even with General Plan policies that would reduce noise from these sources.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include a specific project involving a new housing development, but puts forth goals and policies that support housing efforts in Hayward. Because it is a policy document, the Housing Element Update would not, in and of itself, result in noise-related impacts. All future development consistent with the Housing Element Update would be required to undergo site-specific environmental review and comply with all relevant policies and guidelines regarding noise or vibration including the policies and actions from the Hayward General Plan.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in noise or vibration-related impacts.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in noise or vibration -related impacts.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant

impacts or substantially more severe significant impacts with respect to noise than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. No new mitigation measures are necessary.

## 5.14 Population and Housing

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR discusses population and housing on pages 16-1 through 16-7. The 2014 General Plan EIR accounts for a population of 265,962 people at full buildout of the Hayward Planning Area and finds that impacts would be less than significant.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include a specific project involving a new housing development, but puts forth goals and policies that support housing efforts in Hayward. Further, the Housing Element Update does not propose any land use or zoning changes so the land use and population assumptions used in the 2014 General Plan EIR as well as the related conclusions are applicable to the Housing Element Update. All future development would be required to undergo site-specific environmental review and comply with applicable guidelines and regulations including policies and actions outlined in the 2014 General Plan EIR.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use that would impact population, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to population and housing.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use or otherwise impact population. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to population and housing.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more severe significant impacts with respect to population and housing than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. No new mitigation measures are necessary.

## 5.15 Public Services

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR analyzes public services on pages 17-1 through 17-42 and concludes that impacts regarding public services would be less than significant.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include a specific project involving a new housing development, but puts forth goals and policies that support housing efforts in Hayward. Because it is a policy document, the Housing Element Update would not, in and of itself, result in impacts to public services. All future development consistent with the Housing Element Update would be required to undergo site-specific environmental review and comply with applicable regulations and requirements related to public services including the policies and actions from the Hayward General Plan.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus,

the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to public services.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to public services.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more severe significant impacts with respect to public services than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. No new mitigation measures are necessary.

## 5.16 Recreation

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR analyzes recreation on pages 17-1 through 17-42. impacts to recreation were determined to be less than significant.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include a specific project involving a new housing development, but puts forth goals and policies that support housing efforts in Hayward. Because it is a policy document, the Housing Element Update would not, in and of itself, result in

#### City of Hayward Housing Element Update, Hazards Element Update and New Environmental Justice Element

impacts to recreation facilities. All future development consistent with the Housing Element Update would be required to undergo site-specific environmental review and comply with applicable regulations and requirements related to recreation including the policies and actions from the Hayward General Plan.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to recreational facilities.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to recreational facilities.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more severe significant impacts with respect to recreation than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. No new mitigation measures are necessary.

## 5.17 Transportation

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR evaluates transportation impacts on pages 18-1 through 18-44, using level-of-service (LOS) as the methodology and to assess significance. The 2014 General Plan EIR

determined that additional traffic from the General Plan would result in a considerable contribution to significant transportation impacts. Impacts to Congestion Management Program and Metropolitan Transportation System roadways were determined to be less than significant. Impacts to air traffic, design feature hazards, emergency access, and alternative modes of transportation were determined to be less than significant. Since certification of the EIR and pursuant to Senate Bill (SB) 743, the City of Hayward has adopted VMT as the primary metric to analyze transportation impacts instead of LOS.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include a specific project involving a new housing development, but puts forth goals and policies that support housing efforts in Hayward. Because it is a policy document, the Housing Element Update would not, in and of itself, result in impacts to transportation or VMT. All future development consistent with the Housing Element Update would be required to undergo site-specific environmental review and comply with applicable regulations and requirements related to transportation including the policies and actions from the Hayward General Plan.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to transportation.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

#### City of Hayward Housing Element Update, Hazards Element Update and New Environmental Justice Element

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to transportation.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more significant impacts with respect to transportation than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. No new mitigation measures are necessary.

## 5.18 Tribal Cultural Resources

#### Impacts Identified in the 2014 General Plan EIR

Tribal Cultural Resources was added to the 2016 *CEQA Guidelines* as a separate environmental issue area. Thus, the 2014 General Plan EIR does not include a chapter or section dedicated to analysis of impacts to tribal cultural resources. However, it does analyze general impacts to historical and cultural resources (including archeological resources that may originate from Native American tribes) in Section 12, *Historical and Cultural Resources*, and concludes that impacts to historic and cultural resources would be less than significant. Implementation of existing regulations and General Plan policies LU-8.3 (Historic Preservation), LU-8.4 (Survey and Historic Reports), and LU-8.13 (Planning Study Considerations) would ensure that archaeological sites and resources, including undocumented human remains and those resources specifically of significance to Native Americans, would be protected, properly documented, and integral to the City's planning process.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include a specific project involving a new housing development, but puts forth goals and policies that support housing efforts in Hayward. Because it is a policy document, the Housing Element Update would not, in and of itself, result in impacts to tribal cultural resources. All future development consistent with the Housing Element Update must undergo site-specific environmental review and comply with all applicable regulations regarding tribal cultural resources including SB 18, AB 52, and the policies and actions from the Hayward General Plan to minimize impacts to tribal and cultural resources.

On May 10, 2022, the City sent SB 18 consultation letters to the Tribal Band of Mission San Juan Bautista, the Carmel Tribe, the Indian Canyon Mutsun Band of Costanoan, the Muwekma Ohlone Indian Tribe of the San Francisco Bay Area, the North Valley Yokuts Tribe, the Ohlone Indian Tribe, the Wuksache Indian Tribe/Eshom Valley Band, the Confederated Villages of Lisjan, and Tamien Nation. At the Tribe's request, the City met with the Confederated Villages of Lisjan on August 3, 2022 to discuss opportunity sites and planned development throughout the City. No additional requests from the Confederated Villages of Lisjan were received after the meeting and consultation was concluded on October 20, 2022. No other tribe requested consultation. No changes were made as a result of consultation efforts.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to tribal cultural resources.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to tribal cultural resources.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more severe significant impacts with respect to tribal cultural resources than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. No new mitigation measures are necessary.

## 5.19 Utilities and Service Systems

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR analyzes impacts on utilities and service systems on pages 19-1 through 19-34. This discussion addresses the issues of water supply and delivery, wastewater collection and treatment, and solid waste disposal, recycling, and composting. The 2014 General Plan EIR identifies impacts to utilities and service systems as less than significant.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include a specific project involving a new housing development, but puts forth goals and policies that support housing efforts in Hayward. Because it is a policy document, the Housing Element Update would not, in and of itself, result in impacts to utilities and service systems. All future development consistent with the Housing Element Update would undergo site-specific environmental review and be subject to adopted development guidelines and other regulatory requirements concerning water, wastewater, stormwater, solid waste, and other infrastructure; water supply; and wastewater treatment systems including the policies and actions from the Hayward General Plan.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to utilities and service systems.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use which would impact utilities. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to utilities and service systems.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more severe significant impacts with respect to utilities and service systems than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. No new mitigation measures are necessary.

## 5.20 Wildfire

#### Impacts Identified in the 2014 General Plan EIR

The 2014 General Plan EIR analyzes impacts related to wildfire on pages 11-1 through 11-24. The 2014 General Plan EIR identifies impacts related to wildfire as less than significant.

#### Impacts of the Proposed Project

#### Housing Element Update

The Housing Element Update is a policy document consistent with the General Plan. The Housing Element Update includes housing sites located throughout the City that were evaluated previously for potential environmental impacts in the 2014 General Plan EIR, and does not propose changes to zoning to achieve increased buildout beyond the previous General Plan estimates.

The Housing Element Update, in and of itself, does not include a specific project involving a new housing development, but puts forth goals and policies that support housing efforts in Hayward. Because it is a policy document, the Housing Element Update would not, in and of itself, result in impacts to wildfire. All future development consistent with the Housing Element Update would undergo site-specific environmental review and be required to comply with applicable regulations and requirements related to wildfire including the policies and actions from the Hayward General Plan.

#### Hazards Element Update

The Hazards Element Update is a policy document consistent with the General Plan. The goals and policies in the Hazards Element Update address regional hazards mitigation, seismic and geologic hazards, climate change, flood hazards, rising sea levels, wildland fires, hazardous materials, airport hazards, and noise. Policies within the Hazards Element Update add to the City's safety measures, protocols, and practices that may lead to a decrease in adverse physical impacts to the City. Thus, the Hazards Element Update is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

#### City of Hayward Housing Element Update, Hazards Element Update and New Environmental Justice Element

The Hazards Element Update, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support safety efforts in Hayward. Because it is a policy document, the Hazards Element Update would not, in and of itself, result in impacts to wildfire.

#### Environmental Justice Element

The Environmental Justice Element is a policy document consistent with the General Plan. The goals and policies in the Environmental Justice Element address pollution exposure, public facilities and accessibility, food access, sanitary and safe homes, and disadvantaged communities. The Environmental Justice Update is a policy document that would not propose any changes to land use. Policies within the Environmental Justice Element are meant to aid areas of the city that are disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation. Thus, the Environmental Justice Element is consistent with the findings in the 2014 General Plan EIR and would not lead to significant impacts.

The Environmental Justice Element, in and of itself, does not include a specific project involving development or changes in land use, but puts forth goals and policies that support health and equity efforts in Hayward. Because it is a policy document, the Environmental Justice Element would not, in and of itself, result in impacts to wildfire.

#### Conclusion

No substantial changes have occurred that require major revisions to the 2014 General Plan EIR. There is no new information indicating that the proposed project would have new significant impacts or substantially more severe significant impacts with respect wildfire than were identified in the 2014 General Plan EIR. None of the conditions listed in *CEQA Guidelines* Section 15162 requiring preparation of a subsequent EIR would occur. No new mitigation measures are necessary.

# 6 Conclusion

The City of Hayward, acting as the lead agency, determined that an addendum is the appropriate environmental document under CEQA because the proposed project would not require revisions to the certified 2014 General Plan EIR due to the involvement of new significant environmental effects or substantial increases in the severity of significant effects previously identified in the 2014 General Plan EIR.

There are no changed circumstances or new information that meets the standards for requiring further environmental review under *CEQA Guidelines* Section 15162. Thus, these circumstances and information would not result in new or more severe impacts beyond what were addressed in the 2014 General Plan EIR and would not meet any other standards under *CEQA Guidelines* Section 15162(a)(3). No additional analysis is required based on the discussions throughout this addendum. The proposed Housing Element Update, Hazards Element Update, and new Environmental Justice Element would not involve development in areas not assumed for development in the 2014 General Plan EIR, nor would it result in population growth and density beyond what was analyzed in the 2014 General Plan EIR. The project would not result in significant or substantially more severe impacts that were not discussed in the 2014 General Plan EIR. Also, there are no previously identified significant effects which, as a result of substantial new information that was not known at the time of the previous environmental review, would be substantially more severe than discussed in the 2014 General Plan EIR. Accordingly, no additional CEQA review is required.

*CEQA Guidelines* Section 15164 states that "[t]he lead agency or a responsible agency shall prepare an addendum to a previously certified EIR if some changes or additions are necessary but none of the conditions described in Section 15162 calling for preparation of a subsequent EIR have occurred." An addendum is therefore appropriate because, as explained above, none of the conditions calling for preparation of a subsequent EIR have occurred.

# 7 References

## 7.1 References

Hayward, City of. 2014. General Plan Update Environmental Impact Report. https://www.haywardca.gov/your-government/documents/planning-documents (accessed November 2022).

## 7.2 List of Preparers

Rincon Consultants, Inc. prepared this addendum under contract to the City of Hayward. Persons involved in data gathering, analysis, project management, and quality control include the following:

#### Rincon Consultants, Inc.

Darcy Kremin, AICP CEP, Director Aileen Mahoney, Project Manager Antonia Davetas, Environmental Planner