

Homeless Emergency Aid Program (HEAP) Grant Program Guidance – August 2018

The California Homeless Coordinating and Financing Council (HCFC) is pleased to announce the launch of the Homeless Emergency Aid Program (HEAP). HEAP is a \$500 million block grant program designed to provide direct assistance to cities and counties to address the homelessness crisis throughout California. HEAP is authorized by Senate Bill (SB) 850, which was signed into law by Governor Brown in June 2018. This overview provides a program timeline with key milestones and delineates when stakeholders may expect program deliverables.

Available Funding

HEAP funding is divided into three categories for distribution.

| Category for Distribution | Funded Amount | Eligible Applicants |
|---|---------------|---------------------------|
| Continuum of Care – | \$250,000,000 | Continuum of Care (CoC) |
| Based on Point in Time Count Ranges [SB | | |
| 850: Section 2, Chapter 5, 50213 (a)] | | |
| Continuum of Care – | \$100,000,000 | Continuum of Care (CoC) |
| Based on Percent of Homeless Population | | |
| [SB 850: Section 2, Chapter 5, 50213 (b)] | | |
| City / City that is also a County – | \$150,000,000 | Large Cities (LCs) with a |
| Based on Population [SB 850: Section 2, | | population over 330,000 |
| Chapter 5, 50213 (c)] | | |

Eligible Uses

HEAP funds are intended to provide funding to Continuums of Care (COCs) and large cities (LCs) with populations over 330,000, so they may provide immediate emergency assistance to people experiencing homelessness. Eligible uses include, but are not limited to the following:

- a. Homelessness prevention activities,
- b. Criminal justice diversion programs for homeless individuals with mental health needs,
- c. Establishing or expanding services meeting the needs of homeless youth or youth at risk of homelessness, and
- d. Emergency aid.

The parameters of the program are intentionally broad to allow local communities to be creative and craft programs that meet the specific needs they have identified. All activities must directly benefit the target population.

Expenditure Deadlines

The HEAP statute mandates that 50 percent of the awarded funds must be contractually obligated by January 1, 2020. Additionally, 100 percent of the funds must be expended by June 30, 2021. Unexpended funds must be returned to the Business, Consumer Services and Housing Agency (BCSH) and will revert to the General Fund. Finally, administrative costs are

capped at five percent of program funds, but this does not include staff costs directly related to carrying out program activities.

Eligible Applicants

For the HEAP program, an Administrative Entity (AE) is the CoC. The CoC is the eligible applicant for HEAP funding for the same geographic boundaries for which it administers federal Department of Housing and Urban Development CoC funds. LCs with populations over 330,000 are also eligible applicants. Please refer to the California Department of Finance website for population estimates. LC grant applicants will enter into a contract with BCSH and administer their own funds separately, however, they will still be expected to collaborate with their CoC.

Shelter Crisis Declaration

The shelter crisis declaration is required for all cities and counties within a CoC that wish to receive HEAP funds, except for CoCs with fewer than 1,000 homeless people, based on the 2017 Point in Time count. Each incorporated city must declare a shelter crisis pursuant to Chapter 7.8 (commencing with Section 8698) of Division 1 of Title 2 of the Government Code. Counties may declare a shelter crisis only for the unincorporated areas of the county. The declaration is a resolution that must be adopted by the governing body of a jurisdiction or jurisdictions within a CoC or LC. A sample resolution has been provided (see attachment A). If a CoC has fewer than 1,000 homeless people, they may submit with their application a waiver exempting all cities and the counties that are part of the CoC from declaring a shelter crisis.

Pre-Application Program Timeline

Beginning in early August, the HEAP team will begin the distribution of key program information and documents. These pre-application materials will help inform the local collaborative process and assist stakeholders as they plan their applications.

| Program Guidance, Timeline, Sample Shelter Crisis Resolution, Funding Allocations | | | | |
|---|--|--|--|--|
| August 3, 2018 | The guidance document includes a program timeline, sample | | | |
| - | resolution and funding allocation spreadsheet. | | | |
| HEAP Frequently Asked Questions | | | | |
| August 10, 2018 | The FAQs will be updated on a regular basis on the HCFC | | | |
| _ | website: http://www.bcsh.ca.gov/hcfc/ | | | |
| Sample Application and Instructi | ons | | | |
| August 17, 2018 | An application map will be released in advance of the HEAP | | | |
| | Notice of Funding Availability (NOFA). The map will track to | | | |
| | the application. The map, once completed will make the | | | |
| | application process seamless. | | | |
| August 20, 2018 | Application instructions will be distributed along with the | | | |
| | sample application. | | | |
| Workshops/Webinars - Application Training Documents | | | | |
| August 13 – Ongoing | Outreach and technical assistance will be conducted by the | | | |
| | HEAP team. A detailed schedule will be posted on the HCFC | | | |
| | website at a later date. | | | |

Application Timeline

Applications will be accepted immediately upon release of the Round 1 Notice of Funding Availability (NOFA) beginning on September 5, 2018. The Round 2 NOFA is planned for release on February 15, 2019. If, after the second round of awards, not all funds have been

claimed by all administrative entities, the BCSH shall, no later than June 15, 2019, work with the Department of Finance to identify an appropriate allocation methodology for a third round of awards or determine if any unallocated funds should revert to the General Fund.

| Round 1 | | | |
|---------------------------------------|---------------------------------|--|--|
| NOFA Release | September 5, 2018 | | |
| Early Applications Reviews Start*** | Starting in September 2018 | | |
| Early Applications Awarded | Starting in September 2018 | | |
| Early Distribution of Funds Begins | Starting in late October 2018 | | |
| | | | |
| Round 1 Application Cut-off Date | No later than December 31, 2018 | | |
| Standard Applications Awarded | No later than January 2019 | | |
| Standard Distribution of Funds Begins | April 2019 | | |
| | | | |
| Round 2 | | | |
| NOFA Release | February 15, 2019 | | |
| Early Applications Reviews Start*** | Starting in February 2019 | | |
| Early Applications Awarded | Starting in February 2019 | | |
| Early Distribution of Funds Begins | Starting in late March 2019 | | |
| | | | |
| Round 2 Application Cut-off Date | No later than April 30, 2019 | | |
| Standard Applications Awarded | No later than May 2019 | | |
| Standard Distribution of Funds Begins | July 2019 | | |

^{***}The HEAP team, recognizing the urgent need in cities and counties, encourages early applications and will review applications, make award decisions, and disburse funds on a rolling basis, immediately upon receipt.

Application Process

HEAP applications will be received through an online portal, with supporting attachments submitted via email. There are separate applications for CoCs and LCs. The applicant (CoC or LC) must submit with the application proof that a resolution declaring a shelter crisis has been approved for all jurisdictions receiving funds. Applicants must conduct a local collaborative application process to determine how HEAP funds will be utilized in the CoC or LC. The submitting entity must also demonstrate coordination with stakeholders, including but not limited to, homeless service and housing providers, law enforcement, cities, and homeless advocates whose general service area falls within the CoC or LC. The CoC or LC in turn may make sub-awards to entities it determines are qualified to carry out the eligible activities and operate within areas with approved shelter crisis status.

Special Notes

Collaboration

CoCs and LCs must demonstrate that a local collaborative effort has been conducted prior to application submission. A collaborative process may include, but is not limited to, a public meeting, regional homeless taskforce meeting, letters of support with signatures of endorsement, an adopted homeless plan, and an adopted budget which includes HEAP funds. Proof of a public process may include sign-in sheets, meeting minutes, agendas, and public comment logs, among other items. It is important that a wide enough range of participants are consulted as part of this process. Participants should include representatives of local homeless

service provider entities, law enforcement, behavioral health, and city and county public officials.

Homeless Youth

The HEAP statute requires a minimum investment of five percent of all awards be set aside for emergency assistance for homeless youth. The HEAP team encourages and expects local CoCs and LCs to work with youth advocates and related stakeholders to consider the level of investment that makes sense for this most vulnerable segment of the target population.

Contact the Program

The HCFC will be providing ongoing technical assistance and training to support CoCs and LCs in successfully applying for and administering HEAP funds. Additional information regarding the HEAP program is available on the HCFC website. To receive information releases regarding the HEAP program, please register for the program listserv. If you have questions, please direct them to the HCFC inbox at HCFC@BCSH.ca.gov.

DRAFT

Sample Resolution: Declaration of a Shelter Crisis

| RESOLUTION NO |
|--|
| RESOLUTION OF [insert name of local governing body, e.g. City Council or County Board of Supervisors] OF THE [insert name of jurisdiction, e.g. City or County here] |
| (Chapter 48, Statutes of 2018 and Government Code § 8698.2). |
| The [insert name of local governing body, e.g. City Council or County Board of Supervisors] Finds: |
| WHEREAS, California's Governor Edmund G. Brown, Jr. and the members of the California Legislature have recognized the urgent and immediate need for funding at the local level to combat homelessness; |
| WHEREAS, The Governor and Legislature have provided funding to local governments under the Homeless Emergency Aid Program as part of SB 850 and the 2018-19 Budget Act (Chapter 48, Statutes of 2018); |
| WHEREAS, The Governor and Legislature require jurisdictions seeking an allocation through the Homeless Emergency Aid Program to declare a Shelter Crisis pursuant to Government Code §8698.2; |
| WHEREAS, [insert name of city or county here] has developed a homelessness plan and undertaken multiple efforts at the local level to combat homelessness; |
| WHEREAS, [insert name of city or county here] finds that [Insert the 2017 Point in Time Count for the jurisdiction] persons within the [insert name of city or county here] are homeless and living without shelter; |
| REQUIRED |
| WHEREAS, [insert name of city or county here] finds that the number of homeless is |
| significant, and these persons are without the ability to obtain shelter; |

WHEREAS, [insert name of city or county here] finds that the health and safety of unsheltered persons in the [insert City or County] is threatened by a lack of shelter;

WHEREAS, [insert name of city or county here] affirms the [insert: City's or County's] _____ commitment to combatting homelessness and creating or augmenting a continuum of shelter and service options for those living without shelter in our communities;

| | BY THE [insert name of city council or county |
|--|---|
| board of supervisors herej | , CALIFORNIA, that a shelter crisis exists in [insert name of city or county here] |
| pursuant to Government Code 90090.2 | City's or County's] participation in the |
| Homeless Emergency Aid Program. | City's or County's] participation in the |
| Floriteless Linergency Ald Flogram. | Required: This is a specific term used in the code. Other terms such as shelter emergency, or homeless crisis are not sufficient. |
| | erning body here] of the [insert name of California at the meeting of the said [insert Board by the following vote: |
| AYES: [insert name of local governing [insert name of local governing ABSTAIN: [insert name of local governing [insert name of local governing]] | body]: body]: |
| By:, CHAIR PER [insert name of local go | |
| ATTEST: By: Date: | |
| APPROVED AS TO LEGAL FORM: By: Date: | |

Attachment B – Formula Funding Estimates

| CoC Number | Jurisdiction | Total Homeless, 2017 | Percent of Total State Homeless, 2017 | Section 50213(a) Per Jurisdiction portion of \$250M | Section 50213(b) \$100M Distribution Based on Percent of Homeless Population | Total of CoC Distribution per 50213(a) and (b) | 50214(c) 5% Minimum Youth Set-aside Per Continuum of Care total of 50213(a) and (b) |
|---------------|---|----------------------------|--|---|---|--|--|
| CA-600 | Los Angeles City & County | 55,188 | 41.100% | \$ 40,000,000.00 | \$ 41,099,807.86 | \$ 81,099,807.86 | \$ 4,054,990.39 |
| CA-601 | San Diego City & County | 9,160 | 6.822% | \$ 12,000,000.00 | \$ 6,821,668.48 | \$ 18,821,668.48 | \$ 941,083.42 |
| CA-500 | San Jose/Santa Clara City & County | 7,394 | 5.506% | \$ 12,000,000.00 | \$ 5,506,486.54 | \$ 17,506,486.54 | \$ 875,324.33 |
| CA-501 | San Francisco | 6,858 | 5.107% | \$ 12,000,000.00 | \$ 5,107,314.68 | \$ 17,107,314.68 | \$ 855,365.73 |
| CA-502 | Oakland, Berkeley/Alameda County | 5,629 | 4.192% | \$ 12,000,000.00 | \$ 4,192,049.33 | \$ 16,192,049.33 | \$ 809,602.47 |
| CA-602 | Santa Ana, Anaheim/Orange County | 4,792 | 3.569% | \$ 12,000,000.00 | \$ 3,568,715.65 | \$ 15,568,715.65 | \$ 778,435.78 |
| CA-503 | Sacramento City & County | 3,665 | 2.729% | \$ 10,000,000.00 | \$ 2,729,412.12 | \$ 12,729,412.12 | \$ 636,470.61 |
| CA-506 | Salinas/Monterey, San Benito Counties | 3,364 | 2.505% | \$ 10,000,000.00 | \$ 2,505,250.30 | \$ 12,505,250.30 | \$ 625,262.52 |
| CA-504 | Santa Rosa, Petaluma/Sonoma County | 2,835 | 2.111% | \$ 10,000,000.00 | \$ 2,111,291.50 | \$ 12,111,291.50 | \$ 605,564.57 |
| CA-608 | Riverside City & County | 2,406 | 1.792% | \$ 8,000,000.00 | \$ 1,791,805.06 | \$ 9,791,805.06 | \$ 489,590.25 |
| CA-508 | Watsonville/Santa Cruz City & County | 2,249 | 1.675% | \$ 8,000,000.00 | \$ 1,674,883.45 | \$ 9,674,883.45 | \$ 483,744.17 |
| CA-514 | Fresno City & County/Madera County | 2,016 | 1.501% | \$ 8,000,000.00 | \$ 1,501,362.84 | \$ 9,501,362.84 | \$ 475,068.14 |
| CA-609 | San Bernardino City & County | 1,866 | 1.390% | \$ 8,000,000.00 | \$ 1,389,654.30 | \$ 9,389,654.30 | \$ 469,482.71 |
| CA-606 | Long Beach | 1,863 | 1.387% | \$ 8,000,000.00 | \$ 1,387,420.13 | \$ 9,387,420.13 | \$ 469,371.01 |
| CA-603 | Santa Maria/Santa Barbara County | 1,860 | 1.385% | \$ 8,000,000.00 | \$ 1,385,185.96 | \$ 9,385,185.96 | \$ 469,259.30 |
| CA-510 | Turlock, Modesto/Stanislaus County | 1,661 | 1.237% | \$ 6,000,000.00 | \$ 1,236,985.95 | \$ 7,236,985.95 | \$ 361,849.30 |
| CA-505 | Richmond/Contra Costa County | 1,607 | 1.197% | \$ 6,000,000.00 | \$ 1,196,770.88 | \$ 7,196,770.88 | \$ 359,838.54 |
| CA-511 | Stockton/San Joaquin County | 1,542 | 1.148% | \$ 6,000,000.00 | \$ 1,148,363.84 | \$ 7,148,363.84 | \$ 357,418.19 |
| CA-512 | Daly City/San Mateo County | 1,253 | 0.933% | \$ 4,000,000.00 | \$ 933,138.71 | \$ 4,933,138.71 | \$ 246,656.94 |
| CA-509 | Mendocino County | 1,238 | 0.922% | \$ 4,000,000.00 | \$ 921,967.86 | \$ 4,921,967.86 | \$ 246,098.39 |
| CA-518 | Vallejo/Solano County | 1,232 | 0.917% | \$ 4,000,000.00 | \$ 917,499.52 | \$ 4,917,499.52 | \$ 245,874.98 |
| CA-519 | Chico, Paradise/Butte County | 1,195 | 0.890% | \$ 4,000,000.00 | \$ 889,944.74 | \$ 4,889,944.74 | \$ 244,497.24 |
| CA-613 | Imperial County | 1,154 | 0.859% | \$ 4,000,000.00 | \$ 859,411.07 | \$ 4,859,411.07 | \$ 242,970.55 |
| CA-611 | Oxnard, San Buenaventura/Ventura County | 1,152 | 0.858% | \$ 4,000,000.00 | \$ 857,921.63 | \$ 4,857,921.63 | \$ 242,896.08 |
| CA-614 | San Luis Obispo County | 1,125 | 0.838% | \$ 4,000,000.00 | \$ 837,814.09 | \$ 4,837,814.09 | \$ 241,890.70 |

| CA-507 | Marin County | 1,117 | 0.832% | \$ 4,000,000.00 | \$ 831,856.30 | \$ 4,831,856.30 | \$ 241,592.81 |
|--------|--|-------|--------|-----------------|---------------|-----------------|---------------|
| CA-515 | Roseville, Rocklin/Placer, Nevada Counties | 979 | 0.729% | \$ 2,000,000.00 | \$ 729,084.44 | \$ 2,729,084.44 | \$ 136,454.22 |
| CA-516 | Redding/Shasta, Siskiyou, Lassen, Plumas, Del Norte, Modoc, Sierra Counties | 934 | 0.696% | \$ 2,000,000.00 | \$ 695,571.87 | \$ 2,695,571.87 | \$ 134,778.59 |
| CA-513 | Visalia/Kings, Tulare Counties | 853 | 0.635% | \$ 2,000,000.00 | \$ 635,249.26 | \$ 2,635,249.26 | \$ 131,762.46 |
| CA-604 | Bakersfield/Kern County | 810 | 0.603% | \$ 2,000,000.00 | \$ 603,226.14 | \$ 2,603,226.14 | \$ 130,161.31 |
| CA-524 | Yuba City & County/Sutter County | 760 | 0.566% | \$ 2,000,000.00 | \$ 565,989.96 | \$ 2,565,989.96 | \$ 128,299.50 |
| CA-522 | Humboldt County | 759 | 0.565% | \$ 2,000,000.00 | \$ 565,245.24 | \$ 2,565,245.24 | \$ 128,262.26 |
| CA-525 | El Dorado County | 602 | 0.448% | \$ 1,000,000.00 | \$ 448,323.63 | \$ 1,448,323.63 | \$ 72,416.18 |
| CA-607 | Pasadena | 575 | 0.428% | \$ 1,000,000.00 | \$ 428,216.09 | \$ 1,428,216.09 | \$ 71,410.80 |
| CA-521 | Davis, Woodland/Yolo County | 459 | 0.342% | \$ 1,000,000.00 | \$ 341,828.15 | \$ 1,341,828.15 | \$ 67,091.41 |
| CA-520 | Merced City & County | 454 | 0.338% | \$ 1,000,000.00 | \$ 338,104.53 | \$ 1,338,104.53 | \$ 66,905.23 |
| CA-529 | Lake County | 401 | 0.299% | \$ 1,000,000.00 | \$ 298,634.18 | \$ 1,298,634.18 | \$ 64,931.71 |
| CA-526 | Tuolumne, Amador, Calaveras, Mariposa Counties | 367 | 0.273% | \$ 1,000,000.00 | \$ 273,313.57 | \$ 1,273,313.57 | \$ 63,665.68 |
| CA-517 | Napa City & County | 315 | 0.235% | \$ 1,000,000.00 | \$ 234,587.94 | \$ 1,234,587.94 | \$ 61,729.40 |
| CA-523 | Colusa, Glen, Trinity Counties | 176 | 0.131% | \$ 500,000.00 | \$ 131,071.36 | \$ 631,071.36 | \$ 31,553.57 |
| CA-612 | Glendale | 168 | 0.125% | \$ 500,000.00 | \$ 125,113.57 | \$ 625,113.57 | \$ 31,255.68 |
| CA-527 | Tehama County | 124 | 0.092% | \$ 500,000.00 | \$ 92,345.73 | \$ 592,345.73 | \$ 29,617.29 |
| CA-530 | Alpine, Inyo, Mono Counties | 121 | 0.090% | \$ 500,000.00 | \$ 90,111.56 | \$ 590,111.56 | \$ 29,505.58 |

Large Cities Allocation

| CoC | Jurisdiction | 50213(c) Large Cities | 50213(c) Minimum | |
|--------|---------------|--------------------------|-----------------------|--|
| Number | | \$150,000,000 Allocation | Youth Set Aside Per | |
| | | | Large City Allocation | |
| CA-600 | Los Angeles | \$ 85,013,607.00 | \$ 4,250,680.35 | |
| CA-601 | San Diego | \$ 14,110397.95 | \$ 705,519.90 | |
| CA-500 | San Jose | \$ 11,389,987.16 | \$ 569,499.36 | |
| CA-501 | San Francisco | \$ 10,564,313.22 | \$ 528,215.66 | |
| CA-502 | Oakland | \$ 8,671,116.82 | \$ 433,555.84 | |
| CA-602 | Santa Ana | \$ 3,690,885.841 | \$ 184,544.29 | |
| CA-602 | Anaheim | \$ 3,690,885.841 | \$ 184,544.29 | |
| CA-503 | Sacramento | \$ 5,645,699.61 | \$ 282,284.98 | |
| CA-514 | Fresno | \$ 3,105,519.90 | \$ 155,276.00 | |
| CA-606 | Long Beach | \$ 2,869,833.12 | \$ 143,491.66 | |
| CA-604 | Bakersfield | \$ 1,247,753.53 | \$ 62,387.68 | |